

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 0906H.01I  
Bill No.: HB 276  
Subject: Animals; Crimes and Punishment; Highway Patrol; Agriculture  
Type: Original  
Date: February 2, 2021

---

Bill Summary: This proposal establishes an animal abuse registry.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
General Revenue	(\$143,698)	(\$86,099)	(\$87,200)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$143,698)</b>	<b>(\$86,099)</b>	<b>(\$87,200)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2022</b>	<b>FY 2023</b>	<b>FY 2024</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2022</b>	<b>FY 2023</b>	<b>FY 2024</b>
General Revenue	1 FTE	1 FTE	1 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2022</b>	<b>FY 2023</b>	<b>FY 2024</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## **FISCAL ANALYSIS**

### **ASSUMPTION**

#### **§589.750 – Animal abuse registry**

Officials from the **Department of Public Safety - Missouri State Highway Patrol (MHP)** state this bill will require changes within the Criminal History Record System (CHRS) to identify these offenses January 1, 2022, and forward. Data on individuals that are convicted or plead guilty to animal abuse offenses will then need to be transmitted to a newly built public website specific to this purpose. A timing function will also be required so that offenders are designated as either two-year or five-year registrations and can be accurately removed once their time has expired.

The Missouri State Highway Patrol's Criminal History Repository received 52 animal abuse related convictions/guilty pleas during calendar year 2018, 55 in 2019, and 2020 is on a similar pace.

The Missouri State Highway Patrol will need one (1) additional FTE as the Animal Abuse Registry process would need to incorporate the Criminal History Research Unit (CHRU) for disposition research, as well as training and auditing of entities and answering questions regarding the registry and website. The work would include monitoring phone lines, e-mail inquiry responses, ensuring that booking photos are received and/or researched if not received, performing quality control on offenders being added to and removed from the registry, as well as other general administration duties as it relates to the registry and website.

With the start date of the registry website being January 1st, 2022, the Patrol will need 1 month for the training of the new FTE. The FTE would begin December 1, 2021.

The cost to build and maintain public website is as follows:

- a. Hardware and software cost per year (ongoing) - \$15,000
- b. One-time Development cost for website and repository - \$25,000
- c. One-time Interface to criminal history, Court system and other systems - \$60,000

**Oversight** notes the provisions of this bill do not begin until January 1, 2022. Oversight does not have any information contrary to that provided by MHP. Therefore, Oversight will reflect MHP's impact for fiscal note purposes.

Officials from the **Joint Committee on Administrative Rules (JCAR)** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

**Oversight** assumes JCAR will be able to administer any rules resulting from this proposal with existing resources.

Officials from the **Office of the Secretary of State (SOS)** notes many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The Secretary of State's office is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to Secretary of State's office for Administrative Rules is less than \$5,000. The Secretary of State's office recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, we also recognize that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what our office can sustain with our core budget. Therefore, we reserve the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could require additional resources.

Officials from the **Attorney General's Office**, the **Department of Corrections**, the **Missouri Department of Agriculture**, the **Missouri Office of Prosecution Services**, the **Office of the State Courts Administrator**, and the **Office of the State Public Defender** each assume the proposal will have no fiscal impact on their respective organizations.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

<u>FISCAL IMPACT – State Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
GENERAL REVENUE FUND			
<u>Costs – MHP</u> (\$589,750)			
Personal services	(\$21,420)	(\$37,087)	(\$37,458)
Fringe benefits	(\$19,042)	(\$32,970)	(\$33,300)
Expense and equipment	(\$3,236)	(\$667)	(\$683)
Creation of animal abuse registry	(\$100,000)	(\$15,375)	(\$15,759)
<u>Total costs - MHP</u>	<u>(\$143,698)</u>	<u>(\$86,099)</u>	<u>(\$87,200)</u>
FTE Change - MHP	1 FTE	1 FTE	1 FTE
<b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND</b>	<b><u>(\$143,698)</u></b>	<b><u>(\$86,099)</u></b>	<b><u>(\$87,200)</u></b>
Estimated Net FTE Change for the General Revenue Fund	1 FTE	1 FTE	1 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

Beginning January 1, 2022, this bill requires the State Highway Patrol to post a publicly accessible list on its website of any person convicted of an animal abuse offense on or after January 1, 2022. The bill specifies what information must be included and what information may

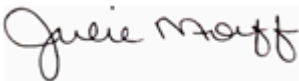
not be included. All circuit court clerks must forward a copy of the judgment and certain information to the State Highway Patrol within 60 days of a judgment.

Upon a person's first conviction for an animal abuse offense, the State Highway Patrol must keep his or her name and identifying information on the list for two years following the date of conviction. Upon a person's second or subsequent conviction for an animal abuse offense, the State Highway Patrol must keep his or her name and identifying information on the list for five years following the date of conviction. The State Highway Patrol must remove a person's name and information from the registry if the sole offense for which the person is listed is expunged.

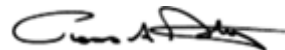
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Attorney General's Office  
Department of Corrections  
Department of Public Safety  
Joint Committee on Administrative Rules  
Missouri Department of Agriculture  
Missouri Office of Prosecution Services  
Office of the Secretary of State  
Office of the State Courts Administrator  
Office of the State Public Defender



Julie Morff  
Director  
February 2, 2021



Ross Strobe  
Assistant Director  
February 2, 2021