

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1150H.03R
Bill No.: Reperfected HS for HB 432
Subject: Children And Minors; Family Law; Courts; Vital Statistics
Type: Original
Date: March 16, 2021

Bill Summary: This proposal establishes the birth match program.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
General Revenue	(\$614,779)	(\$622,611)	(\$629,712)
Total Estimated Net Effect on General Revenue	(\$614,779)	(\$622,611)	(\$629,712)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Federal *	\$0	\$0	\$0
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

*Income and expenses less than \$50,000 annually and net to \$0.

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
General Revenue	7.15 FTE	7.15 FTE	7.15 FTE
Federal	0.35 FTE	0.35 FTE	0.35 FTE
Total Estimated Net Effect on FTE	7.5 FTE	7.5 FTE	7.5 FTE

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§210.157 - "Birth Match Program"

Officials from the **Department of Health and Senior Services (DHSS)** state per information provided by the Department of Social Services (DSS), an average of 2,185 parents have their rights terminated per year in Missouri. Based on the anticipated number of data requests, 0.5 FTE Research/Data Analyst would be required to handle the additional duties. The average annual salary of a Research/Data Analyst in the Division of Community and Public Health (DCPH) is \$46,401 as of January 1, 2021. The duties of the research/data analyst would include matching the list of individuals whose identifying information was provided by DSS to DHSS databases through complex programming queries and working with other units to ensure linkage of information across entities in an accurate manner.

Generally, **Oversight** assumes departments have the ability to absorb limited increases in duties by existing staff. However, DHSS officials stated the DCPH does not currently have the capacity to absorb even 0.5 FTE of a Data/Research Analyst. Therefore, for fiscal note purposes, Oversight will present DHSS' request for 0.5 FTE Research/Data Analyst in the Division of Community and Public Health (\$46,401) as of January 1, 2021. However, Oversight assumes 0.5 FTE would not be provided fringe benefits (health insurance, sick leave, vacation, etc.) and the state would only pay Social Security and Medicare benefits of 7.65 percent. In addition, Oversight assumes the DHSS would not need additional rental space for 0.5 FTE. However, if multiple proposals pass during the legislative session requiring additional FTE, cumulatively the effect of all proposals passed may result in the DHSS needing additional rental space.

Officials from the **Department of Social Services (DSS), Children's Division (CD)** state this proposal would fiscally impact the Division as an additional two (2) full time Investigative Children's Service Workers, one (1) Alternative Care Children's Service Worker, one (1) Family Centered Services Children's Service Worker, one (1) full time Children's Services Supervisor, and two (2) clerical staff would be needed to fulfill the requirements of this bill.

Based on the requirements of the bill, the number of Termination of Parental Rights (TPRs) was determined to be 530 from February 2020 to March 1, 2021. Of those 530 TPRs, CD estimated a potential 75% had the required preponderance of evidence (POE) finding, which was determined to be 398 cases. As further required in the bill, looking at the numbers over a ten year period, it brings the calculation to 3,975 cases.

Per the current census, women of child bearing age (ages 18-40), totaled 1,735,000 women. Based on that population, there were 72,000 live births in Missouri (obtained from the DHSS website). Based on these numbers, 4% (72,000 live births/1,735,000 women) of the population

would have a child this year. 3,975 cases times 4% birth rate, equals an initiation of 165 additional contacts per year (rounded).

By dividing 365 days by the 45 day statute requirement that a report be concluded, and the twelve (12) investigations per worker ratio, a total of approximately 97 investigations per year would result from this legislation. This creates a requirement for **two (2) additional FTE caseworkers for the initial contact**. It is estimated that this legislation may result in additional opening of Family Centered Services (FCS) cases. If 25% of the 165 initiated contacts result in a FCS case divided by the caseload ratio of 20 cases per caseload, it would result in **two (2) additional FTE case workers for family centered services** being needed.

There is the assumption that this legislation could result in additional need for funding for Alternative Care. Assuming 10% of the 165 initial reports (that would not have otherwise come into alternative care) resulted in an alternative care case being opened (17, rounded) divided by the 15 case ratio per worker, would result in an **additional FTE case worker needed for alternative care case management**.

An additional supervisor and one clerical would be needed as well.

When projecting the potential for additional alternative care costs, 17 children multiplied by the maintenance amount of \$4,393 equals additional foster care costs of \$74,681 per year (per the General Assembly Report for Foster Care Case Management Child Welfare).

In response to the previous version of this proposal, officials from **Office of Administration (OA) – Information Technology Services Division (ITSD)/DSS** stated this proposal would require them to build a new interface with DHSS based on the current Missouri's Family Care Safety Registry (FCSR) process that would allow DHSS to query the Family and Children Electronic System (FACES) based on a Departmental Client Number (DCN) that has been entered. The new process will be similar but have additional edits and queries to check for TPRs and guilty verdicts.

OA, ITSD/DSS assumes every new IT project/system will be bid out because all ITSD resources are at full capacity. IT contract rates for FACES are estimated at \$95/hour. It is assumed the necessary modifications will require 649.73 hours for a cost of \$61,724 (649.73 * \$95), split 50% GR; 50% Federal in FY22. Ongoing support and maintenance costs are estimated to be \$12,652 in FY23 and \$12,970 in FY24, split 50% GR; 50% Federal.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect the costs provided by ITSD/DSS for fiscal note purposes.

Officials from the **Office of the State Courts Administrator** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State** notes many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The Secretary of State's office is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to Secretary of State's office for Administrative Rules is less than \$5,000. The Secretary of State's office recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, they also recognize that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what our office can sustain with our core budget. Therefore, they reserve the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
GENERAL REVENUE FUND			
<u>Costs – DHSS (\$210.157)</u>			
Personal service	(\$19,334)	(\$23,433)	(\$23,667)
Fringe benefits	(\$1,479)	(\$1,793)	(\$1,811)
Equipment & expense	(\$10,871)	(\$2,948)	(\$3,022)
Total Costs - DHSS	(\$31,684)	(\$28,174)	(\$28,500)
FTE Change - DHSS	0.5 FTE	0.5 FTE	0.5 FTE
<u>Costs – OA- ITSD/DSS(\$210.157)</u>			
FACES system modifications	(\$30,862)	(\$6,326)	(\$6,485)
<u>Costs – DSS (\$210.157)</u>			
Personal service	(\$237,636)	(\$288,014)	(\$290,894)
Fringe benefits	(\$156,554)	(\$188,809)	(\$189,763)
Equipment & expense	(\$117,591)	(\$61,532)	(\$63,070)
Foster care	(\$40,452)	(\$49,756)	(\$51,000)
Total Costs - DSS	(\$552,233)	(\$588,111)	(\$594,727)
FTE Change	6.65 FTE	6.65 FTE	6.65 FTE
ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND	(\$614,779)	(\$622,611)	(\$629,712)
Estimate Net FTE Change on the General Revenue Fund	7.15 FTE	7.15 FTE	7.15 FTE

<u>FISCAL IMPACT – State Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
FEDERAL FUNDS			
<u>Income – OA-ITSD (\$210.157)</u>			
Reimbursement for FACES system modifications	\$30,862	\$6,326	\$6,485
<u>Income – DSS (\$210.157)</u>			
Program reimbursement	\$31,939	\$38,615	\$39,368
<u>Costs – OA-ITSD (\$210.157)</u>			
FACES system modifications	<u>(\$30,862)</u>	<u>(\$6,326)</u>	<u>(\$6,485)</u>
<u>Costs – DSS (\$210.157)</u>			
Personal service	(\$6,220)	(\$7,539)	(\$7,614)
Fringe benefits	(\$4,109)	(\$4,955)	(\$4,980)
Equipment & expense	(\$1,384)	(\$1,243)	(\$1,274)
Foster care	(\$20,226)	(\$24,878)	(\$25,500)
<u>Total Costs - DSS</u>	<u>(\$31,939)</u>	<u>(\$38,615)</u>	<u>(\$39,368)</u>
FTE Change - DSS	0.35 FTE	0.35 FTE	0.35 FTE
ESTIMATED NET EFFECT ON FEDERAL FUNDS	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Estimated Net FTE Change on Federal Funds	0.35 FTE	0.35 FTE	0.35 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

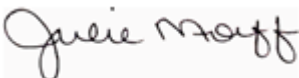
This bill orders data sharing between the Departments of Social Services and Health and Senior Services and the courts to compare birth reports with reports of parents who have been convicted of certain crimes or have a termination of parental rights in order to ensure the safety of the child and provide services, if needed.

This proposal provides that DSS will initiate contact with a family identified through the birth match program to determine if the parent or family has need for services and provide such voluntary and time-limited services as appropriate. (§210.157)

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Health and Senior Services
Department of Social Services
Joint Committee on Administrative Rules
Office of the State Courts Administrator
Office of the Secretary of State



Julie Morff
Director
March 16, 2021



Ross Strobe
Assistant Director
March 16, 2021