

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1555H.01I
Bill No.: HB 733
Subject: Higher Education and Workforce Development, Department of; Elementary and Secondary Education, Dept. of
Type: Original
Date: February 12, 2021

Bill Summary: This proposal establishes the "Workforce Diploma Program" within the Department of Higher Education and Workforce Development.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
General Revenue*	\$0 to (Unknown Could exceed \$4,998,309 \$14,857,084)	\$0 to (Unknown Could exceed \$5,002,262 \$14,861,037)	\$0 to (Unknown Could exceed \$5,002,992 \$14,861,767)
Total Estimated Net Effect on General Revenue	\$0 to (Unknown Could exceed \$4,998,309 \$14,857,084)	\$0 to (Unknown Could exceed \$5,002,262 \$14,861,037)	\$0 to (Unknown Could exceed \$5,002,992 \$14,861,767)

*Oversight notes this program is subject to appropriation; therefore the "\$0" above represents the scenario of the program not receiving an appropriation. The fiscal impact of the program (if appropriated) ranges from 1% participation to 3% participation, as estimated by DESE. Actual participation in the program could be higher ("Could exceed").

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Workforce Diploma Program Fund*	\$0	\$0	\$0
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

*Transfers and distributions net to zero.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
General Revenue – Department of Elementary and Secondary Education	1 FTE	1 FTE	1 FTE
Total Estimated Net Effect on FTE	1 FTE	1 FTE	1 FTE

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials from **Department of Elementary and Secondary Education (DESE)** assume this may require 1.0 FTE at a minimum at the supervisor level in order to publish the request for qualifications, review the applicants against the statutory requirements, collect data, run reports, and make payments.

As of 2017, there are 453,226 Missourians 21 years of age or older who have not received a high school diploma. It is estimated that approximately 1 percent (4,532) to 3 percent (13,597) of these individuals may participate in this program.

The Department estimates that approximately half of the individuals that would participate in the program may earn their high school diploma each year which would result in a cost between \$2,266,000 (2,266 students earn a diploma) and \$6,799,000 (6,799 students earn a diploma) per year.

The Department also estimates that each student participating in the program would earn at least one full unit of high school credit each year resulting in an additional amount of \$2,266,000 (4,532 students earn at least one full unit of high school credit) and \$6,799,000 (13,597 students earn at least one full unit of high school credit) per year.

If ten percent (10%) of graduates also earned an industry recognized credential at an average of \$500 the Department estimates an additional cost of \$113,300 (2,266 x 10% x \$500) to \$339,950 (6,799 x 10% x \$500).

If 50 percent (50%) of graduates also earned an employability skills certificate, the Department estimates an additional cost of \$283,250 (2,266 x 50% x \$200) to \$849,875 (6,799 x 50% x \$250).

Total Program Costs:

\$2,266,000 - \$6,799,000 for high school diploma achievements
\$283,250 - \$849,875 for employability skills certificate achievements
\$113,300 - \$339,950 for industry recognized credential achievements
\$2,266,000 - \$6,799,000 for ½ unit of high school credit achievements
\$4,928,550 - \$14,787,825

Because this provision is subject to appropriation, the Department will show a range of \$0 (no money appropriated for the program) to \$14,857,084 starting in FY22.

Officials from the **Department of Higher Education and Workforce Development** and the **Office of the State Treasurer** each assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **University of Missouri System, Missouri State University, State Technical College of Missouri, Northwest Missouri State University, University of Central Missouri** and **St. Charles Community College** each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these entities.

Oversight assumes this proposal states that program providers may be reimbursed \$250 for each student's completion of:

- a half unit of high school credit
- an employable skills certification
- or an industry-recognized credential requiring less than 50 hours

Additionally, program providers may be reimbursed \$500 for a student attaining an industry-recognized credential requiring 51 hours to 100 hours, or \$750 for a student attaining an industry-recognized credential requiring more than 100 hours, and \$1,000 for attaining an accredited high school diploma.

Oversight notes students who are eligible to participate in the program must be 21 years of age or older, a Missouri resident and have not yet earned a high school diploma. Based on information on Educational Attainment from the [U.S. Census Bureau](#), 9.3% of the Missouri population over the age of 25 have attained less than a high school diploma (391,815 / 4,206,162). Oversight cannot estimate the number of participants but will show a range of costs assuming different levels of participation in Table I below.

Table I: Estimated Costs for Workforce Diploma Program

Participation Rate (Assumed)	Number of Participants (391,815 * Participation Rate)	Cost to reimburse program providers at \$250 per milestone for one milestone	Cost to reimburse program providers at \$1,000 per milestone for one milestone
1%	3,918	\$ 979,500	\$ 3,918,000
5%	19,591	\$ 4,897,750	\$ 19,591,000
10%	39,182	\$ 9,795,500	\$ 39,182,000

Oversight notes the numbers estimated above may represent the lower end since the data was limited to 25 and older which excludes those between the ages of 21 and 24 that may also be eligible. Oversight notes the estimates above could also be exceeded if an eligible student attains

more than one half credit, certification or credential or the industry-recognized credential is reimbursed a higher rate as noted above.

Oversight will show a range of impact of \$0 (not appropriated) to amounts that could exceed the cost estimated by DESE as a transfer from General Revenue to the Workforce Diploma Program Fund.

Oversight will show an unknown cost to the Workforce Diploma Program Fund for reimbursements to program providers that could exceed amounts estimated by DESE. Oversight assumes funds will be used within the year they were received.

Oversight assumes DESE is required to issue a request for interested program providers before August 16, 2022. Program providers must be approved by October annually and students may start enrolling in November annually. Oversight assumes DESE could request and approve program providers any time before August of 2022 and after the effective date of this proposal August 28, 2021. Therefore, Oversight will show cost beginning in FY 2022.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State** notes many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The Secretary of State's office is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to Secretary of State's office for Administrative Rules is less than \$5,000. The Secretary of State's office recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, they also recognize that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what our office can sustain with our core budget. Therefore, they reserve the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
GENERAL REVENUE			
<u>Costs</u> - DESE - establish and administer the Workforce Diploma Program - §173.831	\$0 or ...	\$0 or ...	\$0 or ...
Personal Service	(\$33,540)	(\$40,650)	(\$41,027)
Fringe Benefits	(\$21,270)	(\$25,659)	(\$25,797)
Equipment and Expense	(\$14,949)	(\$7,403)	(\$7,588)
<u>Total Costs</u>	(\$69,759)	(\$73,712)	(\$74,442)
FTE Change - DESE	1 FTE	1 FTE	1 FTE
<u>Transfer Out</u> - DESE - to the Workforce Diploma Program Fund - §173.831	\$0 to (Unknown Could exceed \$4,928,550 to \$14,787,325)	\$0 to (Unknown Could exceed \$4,928,550 to \$14,787,325)	\$0 to (Unknown Could exceed \$4,928,550 to \$14,787,325)
ESTIMATED NET EFFECT ON GENERAL REVENUE FUND	\$0 to (Unknown Could exceed \$4,998,309 \$14,857,084)	\$0 to (Unknown Could exceed \$5,002,262 \$14,861,037)	\$0 to (Unknown Could exceed \$5,002,992 \$14,861,767)
Estimated Net FTE Change for the General Revenue Fund	1 FTE	1 FTE	1 FTE

<u>FISCAL IMPACT – State Government</u> Continued	FY 2022 (10 Mo.)	FY 2023	FY 2024
WORKFORCE DIPLOMA PROGRAM FUND			
<u>Transfer In</u> - from General Revenue - §173.831	\$0 to Unknown Could exceed \$4,928,550 to \$14,787,325	\$0 to Unknown Could exceed \$4,928,550 to \$14,787,325	\$0 to Unknown Could exceed \$4,928,550 to \$14,787,325
<u>Income</u> - from gifts and bequests - §173.831	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<u>Costs</u> - DESE - reimbursements to program providers for qualifying student milestones - §173.831	\$0 to (Unknown Could exceed \$4,928,550 to \$14,787,325)	\$0 to (Unknown Could exceed \$4,928,550 to \$14,787,325)	\$0 to (Unknown Could exceed \$4,928,550 to \$14,787,325)
ESTIMATED NET EFFECT ON THE WORKFORCE DIPLOMA PROGRAM FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill establishes the "Workforce Diploma Program". Before August 16, 2022, and annually thereafter, the Department of Elementary and Secondary Education (DESE) must submit a request for interested program providers for the program. An approved program provider must meet a list of qualifications, including but not limited to being an accredited high school diploma-granting entity and having a minimum of two years' experience providing adult dropout recovery services.

Every year, DESE must announce the approved programs before October 16th. The approved program providers shall begin enrolling students starting before November 15th of each year. DESE shall pay, upon appropriation, the approved program providers for the specified milestones provided to each student: \$250 for the completion of each half unit of high school credit, \$250 for attaining an employability skills certification, \$250 for attaining an industry-recognized credential requiring no more than 50 hours of training, \$500 for attaining an industry-recognized credential requiring at least 51 but no more than 100 hours of training, \$750 for attaining an industry-recognized credential requiring more than 100 hours of training, and \$1,000 for attaining an accredited high school diploma.

No approved program provider shall receive funding if that provider receives federal or state funding or private tuition for the student. DESE must provide a written update to approved program providers by the last calendar day of each month.

Before July 16th of each year, each provider must report certain metrics, specified in this section, to DESE. The bill requires each approved provider to conduct a survey of each individual who graduated from the approved program and submit the results to DESE before September 16th of each year beginning the year after the individual graduates and the next four consecutive years.

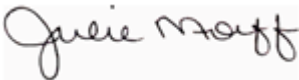
The survey must include the individual's employment status, hourly wages, access to employer-sponsored health care, and any postsecondary enrollment the individual has completed including a postsecondary certificate or degree program.

Upon the end of the second fiscal year of the program, DESE must review the metrics for each program provider and determine whether each provider is meeting the minimum performance standards. If a program provider does not meet the minimum standards for two consecutive years, that provider will be removed from the approved provider list.

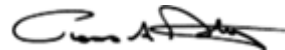
This bill also creates a "Workforce Diploma Program Fund".

SOURCES OF INFORMATION

Department of Elementary and Secondary Education
Office of the State Treasurer
Department of Higher Education and Workforce Development
Office of the Secretary of State
Joint Committee on Administrative Rules
University of Missouri System
State Technical College of Missouri
University of Central Missouri
Northwest Missouri State University
Missouri State University
St. Charles Community College



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