

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1965H.01I
Bill No.: HB 874
Subject: Saint Louis County; Law Enforcement Officers and Agencies; Political
Subdivisions
Type: Original
Date: March 7, 2021

Bill Summary: This proposal requires certain municipal police departments in St. Louis County to consolidate with another municipal police department or the St. Louis County Police Department.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on FTE	0	0	0

- ☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Local Government	\$0	\$0	Unknown to (Unknown)

FISCAL ANALYSIS

ASSUMPTION

In response to similar legislation from 2019, HCS for HB 81, officials at the **St. Louis County Police Department (Department)** assumed this would have a small cost for the Department involved with the preparing and finalizing of the contracts. The Department's Contract Services Unit would be responsible for making contracts at each municipality, developing the contract, and finalizing the contract with both municipal and county officials. St. Louis County Government would also incur a cost for the legal review of all prepared contracts. St. Louis County has the possibility of adding 25 contracting municipalities and impacting 50,000 residents with this legislation. Additionally, depending on the contracts, the Department could incur costs to equip vehicles and officers with appropriate items. It is anticipated that most of the cost would be recouped through the contracts.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other cities within St. Louis County and the Metropolitan St. Louis Police Department were requested to respond to this proposed legislation but did not. A general listing of political subdivisions included in our database is available upon request.

Oversight notes that according to an article in the St. Louis Post Dispatch dated December 18, 2018, the town of Kinloch's Board of Aldermen voted unanimously to pay the county (St. Louis County) \$85,700 annually for police service. Oversight assumes should this proposal be enacted, other cities within St. Louis County would have to disband their municipal police departments and contract for law enforcement services from either another municipal police department or the St. Louis County Police Department. Oversight assumes there will be fiscal impact to these municipalities and to the St. Louis County Police Department.

Simply based upon the population criteria (no more than 5,000 inhabitants), Oversight counted 25 municipal police departments that could be impacted. Some of these may be classified as villages instead of cities and some may have territory in excess of two square miles. Oversight notes this change must happen no later than five years from the effective date of this bill; therefore, Oversight will not show an impact in Fiscal Years 2022 or 2023.

Officials from the **City of St. Louis** assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

<u>FISCAL IMPACT –</u> <u>State Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
POLITICAL SUBDIVISIONS			
<u>Savings</u> – affected cities – potential savings of not having a municipal police department	\$0	\$0	Unknown
<u>Income</u> – neighboring cities or St. Louis County – payment from affected cities for law enforcement services	\$0	\$0	Unknown
<u>Costs</u> – affected cities – payment for contracting out law enforcement services with either an adjoining city or with St. Louis County	\$0	\$0	(Unknown)
<u>Costs</u> – neighboring cities or St. Louis County – of providing law enforcement to affected cities under contract	<u>\$0</u>	<u>\$0</u>	<u>(Unknown)</u>
ESTIMATED NET EFFECT TO LOCAL POLITICAL SUBDIVISIONS	<u>\$0</u>	<u>\$0</u>	Unknown to <u>(Unknown)</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill requires, within five years of the effective date of the bill, that any city with a population of 5,000 or less inhabitants, with an area of less than two square miles, with a municipal police department, and located in St. Louis County, to disband its police department and to contract for law enforcement services with either the county police department or, under certain restrictions, another city.

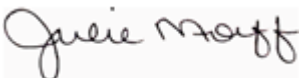
A city meeting the requirements above can contract with another city for law enforcement services if the combined population of the affected city as defined in the bill, the unaffected city as defined in the bill, and any contracting cities is at least 5,000 inhabitants.

A city that originally contracts with another city may discontinue that contract and then contract with the county police department, but it cannot discontinue a contract with one city and then contract with another city.


This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

St. Louis County Police Department
City of St. Louis



Julie Morff
Director
March 7, 2021



Ross Strobe
Assistant Director
March 7, 2021