#### FIRST REGULAR SESSION

#### SENATE COMMITTEE SUBSTITUTE FOR

HOUSE COMMITTEE SUBSTITUTE FOR

# **HOUSE BILL NO. 137**

#### **101ST GENERAL ASSEMBLY**

0081S.04C	ADRIANE D. CROUSE, Secretary

### AN ACT

To repeal section 160.415, RSMo, and to enact in lieu thereof one new section relating to funding for charter schools.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 160.415, RSMo, is repealed and one new section enacted in lieu thereof, to be known as section 160.415, to read as follows:

160.415. 1. For the purposes of calculation and distribution of state school aid under section 163.031, 2 3 pupils enrolled in a charter school shall be included in the pupil enrollment of the school district within which each 4 pupil resides. Each charter school shall report the [names, 5 addresses, and] eligibility for free and reduced price 6 lunch, special education, or limited English proficiency 7 8 status, as well as eligibility for categorical aid, of pupils resident in a school district who are enrolled in the 9 10 charter school to the school district in which those pupils The charter school shall report the average daily 11 reside. 12 attendance data, free and reduced price lunch count, special education pupil count, and limited English proficiency pupil 13 count to the state department of elementary and secondary 14 15 education. Each charter school shall promptly notify the state department of elementary and secondary education and 16

## **EXPLANATION-Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.**

17 the pupil's school district when a student discontinues 18 enrollment at a charter school.

In all school districts except a metropolitan 19 2. 20 school district, this subsection shall apply to all school years ending on or before June 30, 2022. In all 21 22 metropolitan school districts, this subsection shall apply to all school years ending on or before June 30, 2024. 23 24 Except as provided in subsections 3 and 4 of this section, the aid payments for charter schools shall be as described 25 26 in this subsection.

27 (1) A school district having one or more resident pupils attending a charter school shall pay to the charter 28 29 school an annual amount equal to the product of the charter school's weighted average daily attendance and the state 30 adequacy target, multiplied by the dollar value modifier for 31 32 the district, plus local tax revenues per weighted average daily attendance from the incidental and teachers' funds in 33 excess of the performance levy as defined in section 163.011 34 35 plus all other state aid attributable to such pupils.

36 (2) The district of residence of a pupil attending a
37 charter school shall also pay to the charter school any
38 other federal or state aid that the district receives on
39 account of such [child] pupil.

40 (3) If the department overpays or underpays the amount
41 due to the charter school, such overpayment or underpayment
42 shall be repaid by the [public] charter school or credited
43 to the [public] charter school in twelve equal payments in
44 the next fiscal year.

45 (4) The amounts provided pursuant to this subsection
46 shall be prorated for partial year enrollment for a pupil.
47 (5) A school district shall pay the amounts due

48 pursuant to this subsection as the disbursal agent and no

49 later than twenty days following the receipt of any such 50 funds. The department of elementary and secondary education 51 shall pay the amounts due when it acts as the disbursal 52 agent within five days of the required due date.

In all school districts except a metropolitan 53 3. 54 school district, this subsection shall apply to all school years ending on or before June 30, 2022. 55 In all metropolitan school districts, this subsection shall apply 56 57 to all school years ending on or before June 30, 2024. A 58 workplace charter school shall receive payment for each eligible pupil as provided under subsection 2 of this 59 section, except that if the student is not a resident of the 60 district and is participating in a voluntary interdistrict 61 transfer program, the payment for such pupils shall be the 62 same as provided under section 162.1060. 63

64 4. In all school districts except a metropolitan 65 school district, this subsection shall apply to all school years ending on or before June 30, 2022. In all 66 metropolitan school districts, this subsection shall apply 67 to all school years ending on or before June 30, 2024. 68 Α charter school that has declared itself as a local 69 70 educational agency shall receive from the department of elementary and secondary education an annual amount equal to 71 72 the product of the charter school's weighted average daily 73 attendance and the state adequacy target, multiplied by the dollar value modifier for the district, plus local tax 74 revenues per weighted average daily attendance from the 75 incidental and teachers funds in excess of the performance 76 levy as defined in section 163.011 plus all other state aid 77 attributable to such pupils. If a charter school declares 78 79 itself as a local educational agency, the department of elementary and secondary education shall, upon notice of the 80

81 declaration, reduce the payment made to the school district 82 by the amount specified in this subsection and pay directly 83 to the charter school the annual amount reduced from the 84 school district's payment.

In all school districts except a metropolitan 85 5. 86 school district, this subsection shall apply to all school years ending on or before June 30, 2022. 87 In all metropolitan school districts, this subsection shall apply 88 89 to all school years ending on or before June 30, 2024. If a 90 school district fails to make timely payments of any amount for which it is the disbursal agent, the state department of 91 elementary and secondary education shall authorize payment 92 93 to the charter school of the amount due pursuant to subsection 2 of this section and shall deduct the same 94 amount from the next state school aid apportionment to the 95 owing school district. If a charter school is paid more or 96 97 less than the amounts due pursuant to this section, the 98 amount of overpayment or underpayment shall be adjusted 99 equally in the next twelve payments by the school district 100 or the department of elementary and secondary education, as 101 appropriate. Any dispute between the school district and a 102 charter school as to the amount owing to the charter school shall be resolved by the department of elementary and 103 104 secondary education, and the department's decision shall be 105 the final administrative action for the purposes of review 106 pursuant to chapter 536. During the period of dispute, the 107 department of elementary and secondary education shall make every administrative and statutory effort to allow the 108 109 continued education of children in their current [public] 110 charter school setting.

111 6. The charter school and a local school board may112 agree by contract for services to be provided by the school

district to the charter school. The charter school may 113 114 contract with any other entity for services. Such services 115 may include but are not limited to food service, custodial service, maintenance, management assistance, curriculum 116 assistance, media services, and libraries and shall be 117 subject to negotiation between the charter school and the 118 local school board or other entity. Documented actual costs 119 120 of such services shall be paid for by the charter school.

121 7. In the case of a proposed charter school that
122 intends to contract with an education service provider for
123 substantial educational services or management services, the
124 request for proposals shall additionally require the charter
125 school applicant to:

126 (1) Provide evidence of the education service
127 provider's success in serving student populations similar to
128 the targeted population, including demonstrated academic
129 achievement as well as successful management of nonacademic
130 school functions, if applicable;

131 (2) Provide a term sheet setting forth the proposed duration of the service contract; roles and responsibilities 132 of the governing board, the school staff, and the service 133 provider; scope of services and resources to be provided by 134 the service provider; performance evaluation measures and 135 136 time lines; compensation structure, including clear 137 identification of all fees to be paid to the service provider; methods of contract oversight and enforcement; 138 investment disclosure; and conditions for renewal and 139 termination of the contract; 140

141 (3) Disclose any known conflicts of interest between
142 the school governing board and proposed service provider or
143 any affiliated business entities;

144 (4) Disclose and explain any termination or nonrenewal
145 of contracts for equivalent services for any other charter
146 school in the United States within the past five years;

147 (5) Ensure that the legal counsel for the charter
148 school shall report directly to the charter school's
149 governing board; and

(6) Provide a process to ensure that the expenditures
that the education service provider intends to bill to the
charter school shall receive prior approval of the governing
board or its designee.

8. A charter school may enter into contracts with
community partnerships and state agencies acting in
collaboration with such partnerships that provide services
to children and their families linked to the school.

9. A charter school shall be eligible for
transportation state aid pursuant to section 163.161 and
shall be free to contract with the local district, or any
other entity, for the provision of transportation to the
students of the charter school.

10. (1) The proportionate share of state and federal 163 resources generated by students with disabilities or staff 164 serving them shall be paid in full to charter schools 165 enrolling those students by their school district where such 166 167 enrollment is through a contract for services described in 168 this section. The proportionate share of money generated 169 under other federal or state categorical aid programs shall be directed to charter schools serving such students 170 eligible for that aid. 171

(2) A charter school shall provide the special
services provided pursuant to section 162.705 and may
provide the special services pursuant to a contract with a
school district or any provider of such services.

176 11. A charter school [may] shall not charge tuition or 177 impose fees that a school district is prohibited from 178 charging or imposing, except that a charter school may 179 receive tuition payments from districts in the same or an 180 adjoining county for nonresident students who transfer to an 181 approved charter school, as defined in section 167.895, from 182 an unaccredited district.

12. A charter school is authorized to incur debt in 183 184 anticipation of receipt of funds. A charter school may also 185 borrow to finance facilities and other capital items. A school district may incur bonded indebtedness or take other 186 187 measures to provide for physical facilities and other capital items for charter schools that it sponsors or 188 189 contracts with. Except as otherwise specifically provided 190 in sections 160.400 to 160.425, upon the dissolution of a 191 charter school, any liabilities of the corporation will be 192 satisfied through the procedures of chapter 355. A charter school shall satisfy all its financial obligations within 193 twelve months of notice from the sponsor of the charter 194 195 school's closure under subsection 8 of section 160.405. 196 After satisfaction of all its financial obligations, a 197 charter school shall return any remaining state and federal funds to the department of elementary and secondary 198 199 education for disposition as stated in subdivision (17) of subsection 1 of section 160.405. The department of 200 201 elementary and secondary education may withhold funding at a level the department determines to be adequate during a 202 school's last year of operation until the department 203 determines that school records, liabilities, and reporting 204 205 requirements, including a full audit, are satisfied.

206 13. Charter schools shall not have the power to207 acquire property by eminent domain.

14. The governing [body] **board** of a charter school is authorized to accept grants, gifts, or donations of any kind and to expend or use such grants, gifts, or donations. A grant, gift, or donation [may] **shall** not be accepted by the governing [body] **board** if it is subject to any condition contrary to law applicable to the charter school or other public schools, or contrary to the terms of the charter.

215 15. (1) As used in this section, the following terms216 mean:

(a) "Department", the department of elementary and
 secondary education;

(b) "Local aid", all local and county revenue received
by the school district and charter schools within the school
district. The term "local aid":

222

223

a. Includes, but is not limited to, the following:

(i) Property taxes and delinquent taxes;

224 (ii) Merchants' and manufacturers' tax revenues, 225 except that an urban school district containing most or all of a city with a population greater than three hundred fifty 226 227 thousand inhabitants may annually withhold merchants' and manufacturers' tax revenues required for repayment of Series 228 229 2009, Series 2010, Series 2015, and Series 2016 bonds. Such 230 school district shall not withhold merchants' and 231 manufacturers' tax revenues after the fiscal year ending June 30, 2036; 232

233

(iii) Financial institutions' tax revenues;

(iv) City sales tax revenue, including city sales tax
 collected in any city not within a county;

236

(v) Payments in lieu of taxes;

237 (vi) Revenues from state-assessed railroad and
 238 utilities tax; and

239 (vii) Any future aid; and

240 b. Shall not be construed to include:

(i) Charitable contributions, gifts, and grants made
 to school districts and charter schools;

243 (ii) Interest earnings of school districts and charter244 schools;

(iii) Student fees paid to school districts and
 charter schools;

(iv) Debt service authorized by a public vote for the
purpose of making payments on a bond issuance of a school
district;

(v) Proposition C revenues received for school
 purposes from the school district trust fund under section
 163.087; or

(vi) Any other funding solely intended for a
 particular school district or charter school and its
 respective employees, schools, foundations, or organizations.

(2) Notwithstanding any other provision of law to the
contrary, the calculation in this subsection shall be used
to calculate state and local aid only for charter schools
operated in:

260

(a) A metropolitan school district;

(b) An urban school district containing part or all of
 a city with more than three hundred fifty thousand
 inhabitants;

(c) A school district that has been classified as
 unaccredited by the state board of education;

(d) A school district that has been accredited without provisions, sponsored only by the local school board. No board with a current school year enrollment of at least one thousand five hundred fifty students shall permit more than thirty-five percent of the school district's student enrollment to enroll in charter schools sponsored by the

272 local board under the authority of this subdivision, except 273 that this restriction shall not apply to any school district 274 that subsequently becomes eligible under paragraph (a) or 275 (b) of this subdivision or to any district accredited 276 without provisions that sponsors charter schools prior to 277 having a current school year student enrollment of at least 278 one thousand five hundred fifty students; or

(e) A school district that has been classified as provisionally accredited by the state board of education and has received scores on its annual performance report consistent with a classification of provisionally accredited or unaccredited for three consecutive school years beginning with the 2012-13 accreditation year under the following conditions:

286 The eligibility for charter schools of any school a. district whose provisional accreditation is based in whole 287 288 or in part on financial stress, as defined in sections 161.520 to 161.529, or on financial hardship, as defined by 289 290 rule of the state board of education, shall be decided by a 291 vote of the state board of education during the third 292 consecutive school year after the designation of provisional 293 accreditation; and

294 b. The sponsor is limited to the local school board or 295 a sponsor who has met the standards of accountability and 296 performance as determined by the department based on 297 sections 160.400 to 160.425 and section 167.349 and properly 298 promulgated rules of the department.

(3) Each charter school and each school district
responsible for distributing local aid to charter schools
under this subsection shall include as part of its annual
independent audit an audit of pupil residency, enrollment,

and attendance in order to verify pupil residency in the
 school district or local education agency.

305 (4) A school district having one or more resident 306 pupils attending a charter school shall pay to the charter school an annual amount equal to the product of the charter 307 308 school's weighted average daily attendance and the state adequacy target, multiplied by the dollar value modifier for 309 310 the district, less the charter school's share of local 311 effort as defined in section 163.011 plus all other state 312 aid attributable to such pupils plus local aid received by 313 the school district divided by the total weighted average daily attendance of the school district and all charter 314 schools within the school district per weighted average 315 316 daily attendance of the charter school.

317 (5) A charter school that has declared itself a local 318 educational agency shall receive all state aid calculated 319 under this subsection from the department and all local aid calculated under this subsection from the school district. 320 A charter school shall receive an annual amount equal to the 321 322 product of the charter school's weighted average daily 323 attendance and the state adequacy target, multiplied by the dollar value modifier for the district, less the charter 324 325 school's share of local effort as defined in section 163.011 326 plus all other state aid attributable to such pupils plus 327 local aid received by the school district divided by the total weighted average daily attendance of the school 328 district and all charter schools within the school district 329 330 per weighted average daily attendance of the charter school.

(6) (a) The school district shall withhold, from the
January local effort payment received by the school
district, an annual administrative fee for the purpose of
supporting administrative costs the school district incurs

335 for charter schools operating within the school district. 336 The administrative fee shall be equal to one-fourth of one 337 percent of the sum of the prior year's state aid received by the school district, the prior year's state aid received by 338 339 the charter schools within the school district, and the 340 prior year's local aid received by the school district and the charter schools within the school district. As used in 341 342 this paragraph, "state aid" means the product of the school 343 district or charter school's weighted average daily 344 attendance and the state adequacy target, multiplied by the dollar value modifier for the district, less the school 345 district or charter school's share of local effort as 346 defined in section 163.011. 347

(b) On or before December thirty-first of each year,
the school district shall transmit to the department the
total annual local aid calculation described in subdivision
(7) of this subsection. If the school district fails to
transmit the annual local aid calculation to the department,
the school district shall not withhold the administrative
fee.

355 (c) The department shall calculate the administrative 356 fee under the formula in this subdivision using data from 357 the previous school year. On or before January fifteenth of 358 the following year, the department shall transmit to the 359 school district the calculation of the administrative fee 360 and make such calculation publicly available on the 361 department's website.

(7) Each month the school district shall calculate the amount of local aid received by the school district that is owed to the charter school by the school district under this subsection. The school district shall pay to the charter school the amount of local aid owed to the charter school,

367 as calculated by the school district using the previous 368 month's weighted average daily attendance of the charter 369 school. If any payment of local aid is due, the school 370 district shall make monthly payments on the twenty-first day 371 of each month or upon the closest business day beginning in 372 July of each year.

(a) If the school district fails to make timely
payment, the department shall impose any penalty the
department deems appropriate.

(b) The school district shall, as part of its annual
audit as required by section 165.111, include a report
converting the local aid received from an accrual basis to a
cash basis. Such report shall be made publicly available on
its district website in a searchable format or as a
downloadable and searchable document.

382 (8) The department shall conduct an annual review of 383 any payments made in the previous fiscal year under subdivision (7) of this subsection to determine if there has 384 385 been any underpayment or overpayment. The annual review, to 386 be conducted in January of each year, shall include a calculation of the amount of local aid owed to charter 387 schools using the first preceding year's annual audit 388 389 required by section 165.111. The school district shall pay 390 to the charter school the amount of local aid owed to the 391 charter school as calculated by the department. In the event of an underpayment, the school district shall remit 392 the underpayment amount to the charter school. 393 In the event 394 of an overpayment, the charter school shall remit the 395 overpayment amount to the school district.

(a) If the school district fails to remit any
 underpayment amount to the charter school within thirty days

398 of notification of the underpayment amount, the department 399 shall impose any penalty the department deems appropriate.

400 (b) If the charter school fails to remit any
401 overpayment amount to the school district within thirty days
402 of notification of the overpayment amount, the department
403 shall impose any penalty the department deems appropriate.

If a prior year correction of the amount of local 404 (9) 405 aid is necessary, the school district shall recalculate the 406 amount owed to a charter school and either remit any 407 underpayment amount to the charter school or provide a bill 408 to the charter school for any overpayment amount. Anv underpayment or overpayment amount shall be remitted under 409 the schedules in paragraphs (a) and (b) of subdivision (8) 410 of this subsection. 411

(10) (a) The annual review conducted pursuant to subdivision (8) of this subsection shall also assess whether public school and charter school recipients of state and local taxpayer dollars provide similar amounts and quality of services to schools and their pupils, including but not limited to:

418 a. Taxpayer accountability for use of public funds;
419 b. Transparency in accreditation standards and
420 classifications;

421

422

c. Student transportation;

d. School calendar allowances and requirements;

423 e. Ability to enroll and accommodate new students;

424 f. Teacher certification; and

425 g. Teacher retention.

426 (b) The results of the annual assessment shall be a
427 public record and distributed to the general assembly.

428 (11) (a) For the purposes of this subdivision, net
429 cost for providing special educational services for the

430 school district and each charter school within the school
431 district shall be calculated as the total special
432 educational services costs minus the total special
433 educational services funding.

(b) For the purposes of this subdivision, total
special educational services costs shall be calculated as
the sum of the total cost of the following as reported on
the annual secretary of the board report for the school
district and each charter school within the school district:

439 a. Department-defined special education instruction;

440 b. Tuition for special education programs;

441 c. Health services;

442 d. Psychology services;

443 e. Speech and language services;

444 f. Audiology services;

445 g. Occupational therapy;

446 h. Physical therapy;

447 i. Visually impaired services; and

448 j. Special education transportation services.

449 For the purposes of this subdivision, total (C) 450 special educational services funding shall be calculated as 451 the sum of the state aid and local effort per weighted 452 average daily attendance for the school district and the sum 453 of the state aid and local aid per weighted average daily attendance for the charter schools within the school 454 district multiplied by the total number of students with an 455 individualized educational plan as reported in December to 456 457 the department, plus any funds received under 162.974, plus any funds received under the federal Individuals with 458 459 Disabilities Education Act (IDEA) (20 U.S.C. Section 1400, 460 et seq.), as amended, plus any additional weighted state aid 461 funds received as a result of serving a percentage of

462 special education students that exceeds the special educational threshold as defined in 163.011. As used in 463 this subdivision, "school district state aid" means the 464 product of the school district's weighted average daily 465 attendance and the state adequacy target, multiplied by the 466 467 dollar value modifier for the district, less the school district's share of local effort as defined in section 468 163.011. As used in this subdivision, "charter school state 469 470 aid" means the product of the charter school's weighted 471 average daily attendance and the state adequacy target, multiplied by the dollar value modifier for the district, 472 less the charter school's share of local effort as defined 473 in section 163.011. 474

Each school district that has charter schools 475 (d) 476 operating within the school district and each charter school 477 shall, as part of the annual audit provided to the 478 department, report the number of students with an individualized educational plan, the costs incurred for 479 providing special educational services as described in 480 481 paragraph (b) of this subdivision, the amount of funds drawn down under section 162.974, and the amount of funds drawn 482 483 down under the federal Individuals with Disabilities 484 Education Act (IDEA) (20 U.S.C. Section 1400, et seq.), as 485 amended.

On or before February fourteenth of each year, the 486 (e) department shall calculate for each school district that has 487 charter schools operating within the school district and 488 489 each charter school the net cost for providing special educational services. The department shall transmit such 490 491 calculations to the charter school or school district and 492 make such calculations publicly available on the 493 department's website.

(f) The February local aid payment to charter schools
within the school district shall be paid from the total
local aid funds received in January by the school district.
The February local aid payment per weighted average daily
attendance to charter schools within the school district
shall be calculated as follows:

a. The school district shall withhold the
administrative fee described in paragraph (a) of subdivision
(6) of this subsection from the total local aid funds
received in January by the school district.

504 b. After withholding the administrative fee, the 505 school district shall withhold from the remaining local aid 506 funds an amount equal to the school district's prior year 507 positive net cost for providing special educational services 508 only if the school district is determined to have a positive 509 net cost by the department under paragraph (e) of this 510 subdivision.

After withholding the administrative fee, the 511 c. school district shall withhold from the remaining local aid 512 funds an amount equal to the sum of the prior year positive 513 net cost for providing special educational services for 514 charter schools within the school district for charter 515 schools determined to have a positive net cost by the 516 517 department under paragraph (e) of this subdivision. No 518 later than February twenty-eighth of each year the school district shall distribute such funds to each charter school 519 determined to have a positive net cost an amount equal to 520 each charter school's positive net cost as calculated under 521 paragraph (e) of this subdivision. 522

d. After withholding the administrative fee and special education funds under subparagraphs a., b., and c. of this paragraph, the school district shall divide the

526 remaining local aid funds by the sum of the current year 527 estimated weighted average daily attendance for January of 528 the school district plus the sum of the current year 529 estimated weighted average daily attendance for January of 530 all charter schools within the school district.

531 To determine the amount of the February local aid e. payment to each charter school within the school district, 532 533 the school district shall multiply the value calculated in 534 subparagraph d. of this paragraph by the current year 535 estimated weighted average daily attendance for January for each charter school within the school district. 536 The school 537 district shall distribute the February local aid payment to each charter school within the school district on or before 538 539 February twenty-eighth.

540 The department shall adjust the net cost for (q) 541 providing special educational services for each charter 542 school and each school district that has charter schools operating within the school district based on the report 543 required in paragraph (d) of this subdivision for reasons 544 545 including, but not limited to, underreporting or 546 overreporting the number of students with an individualized educational plan or the cost to provide services to students 547 with an individualized educational plan, failure to draw 548 549 down funds under section 162.974, failure to draw down or 550 accrue for within the applicable fiscal year all funds to which the charter school or school district is entitled 551 under the federal Individuals with Disabilities Education 552 553 Act (IDEA) (20 U.S.C. Section 1400 et seq.), as amended, and 554 costs determined by the department to be excessive relative 555 to the special educational services provided.

556 (h) Any funds received by the school district or 557 charter school under this subdivision shall not be

558 considered when calculating a withhold or payment in 559 paragraph (f) of this subdivision in the following year.

19

(i) In all school districts except a metropolitan
school district, this subdivision shall apply beginning on
February 1, 2024. In all metropolitan school districts,
this subdivision shall apply beginning on February 1, 2026.

(12) In all school districts except a metropolitan
school district, this subsection shall apply to all school
years beginning on or after July 1, 2022. In all
metropolitan school districts, this subsection shall apply
to all school years beginning on or after July 1, 2024.

The department may promulgate rules for the annual 569 16. review of payments and any penalties to be assessed under 570 subsection 15 of this section. Any rule or portion of a 571 572 rule, as that term is defined in section 536.010, that is 573 created under the authority delegated in this section shall 574 become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, 575 section 536.028. This section and chapter 536 are 576 577 nonseverable, and if any of the powers vested with the 578 general assembly pursuant to chapter 536 to review, to delay 579 the effective date, or to disapprove and annul a rule are 580 subsequently held unconstitutional, then the grant of 581 rulemaking authority and any rule proposed or adopted after August 28, 2021, shall be invalid and void. 582

 $\checkmark$