FIRST REGULAR SESSION

[PERFECTED]

HOUSE COMMITTEE SUBSTITUTE FOR

HOUSE BILL NO. 733

101ST GENERAL ASSEMBLY

1555H.02P

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DANA RADEMAN MILLER, Chief Clerk

AN ACT

To repeal sections 160.2700, 160.2705, and 170.029, RSMo, and to enact in lieu thereof five new sections relating to workforce development.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 160.2700, 160.2705, and 170.029, RSMo, are repealed and five new sections enacted in lieu thereof, to be known as sections 160.2700, 160.2705, 161.214, 170.029,

- and 173.831, to read as follows:
- 160.2700. For purposes of sections 160.2700 to 160.2725, "adult high school" means a 2 school that:
- 3 (1) Is for individuals who do not have a high school diploma and who are twenty-one 4 years of age or older;
- 5 (2) Offers an industry certification program or programs and a high school diploma in 6 a manner that allows students to earn a diploma at the same time that they earn an industry 7 certification;
 - (3) Offers [on-site] child care for children of enrolled students attending the school; and
 - (4) Is not eligible to receive funding under section 160.415 or 163.031.
 - 160.2705. 1. The department of elementary and secondary education shall authorize
- 2 before January 1, 2018, a Missouri-based nonprofit organization meeting the criteria under 3 subsection 2 of this section to establish and operate four adult high schools, with:
 - (1) One adult high school to be located in a city not within a county;
- 5 (2) One adult high school to be located in a county of the third classification without a
- 6 township form of government and with more than forty-one thousand but fewer than forty-five
- 7 thousand inhabitants or a county contiguous to that county;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

8 (3) One adult high school to be located in a county of the first classification with more 9 than two hundred sixty thousand but fewer than three hundred thousand inhabitants or a county 10 contiguous to that county; and

- (4) One adult high school to be located in a county of the first classification with more than one hundred fifty thousand but fewer than two hundred thousand inhabitants.
- 2. The department of elementary and secondary education shall grant the authorization described under subsection 1 of this section based on a bid process conducted in accordance with the rules and regulations governing purchasing through the office of administration. The successful bidder shall:
- (1) Demonstrate the ability to establish, within twenty-one months of the receipt of the authorization, four adult high schools offering high school diplomas, an industry certification program or programs, and [on-site] child care for children of the students attending the high schools;
- (2) Commit at least two million dollars in investment for the purpose of establishing the necessary infrastructure to operate four adult high schools;
- (3) Demonstrate substantial and positive experience in providing services, including industry certifications and job placement services, to adults twenty-one years of age or older whose educational and training opportunities have been limited by educational disadvantages, disabilities, homelessness, criminal history, or similar circumstances;
- (4) Establish a partnership with a state-supported postsecondary education institution or more than one such partnership, if a partnership or partnerships are necessary in order to meet the requirements for an adult high school;
- (5) Establish a comprehensive plan that sets forth how the adult high schools will help address the need for a sufficiently trained workforce in the surrounding region for each adult high school:
- (6) Establish partnerships and strategies for engaging the community and business leaders in carrying out the goals of each adult high school;
- 35 (7) Establish the ability to meet quality standards through certified teachers and programs 36 that support each student in his or her goal to find a more rewarding job;
 - (8) Establish a plan for assisting students in overcoming barriers to educational success including, but not limited to, educational disadvantages, homelessness, criminal history, disability, including learning disability such as dyslexia, and similar circumstances;
 - (9) Establish a process for determining outcomes of the adult high school, including outcomes related to a student's ability to find a more rewarding job through the attainment of a high school diploma and job training and certification; and
 - (10) Bids shall not include an administrative fee greater than ten percent.

- 3. (1) The department of elementary and secondary education shall establish academic requirements for students to obtain high school diplomas.
 - (2) Requirements for a high school diploma shall be based on an adult student's prior high school achievement and the remaining credits and coursework that would be necessary for the student to receive a high school diploma if he or she were in a traditional high school setting. The adult student shall meet the requirements with the same level of academic rigor as would otherwise be necessary to attain such credits.
 - (3) The adult high school authorized under this section shall award high school diplomas to students who successfully meet the established academic requirements. The adult high school authorized under this section shall confer the diploma as though the student earned the diploma at a traditional high school. The diploma shall have no differentiating marks, titles, or other symbols.
 - (4) Students at adult high schools may complete required coursework at their own pace and as available through the adult high school. They shall not be required to satisfy any specific number of class minutes. The adult high school may also make classes available to students online as may be appropriate. However, students shall not complete the majority of instruction of the school's curriculum online or through remote instruction. For the purposes of this subsection, synchronous instruction connecting students to a live class conducted in a Missouri adult high school shall be treated the same as in-person instruction.
 - (5) The department of elementary and secondary education shall not create additional regulations or burdens on the adult high school or the students attending the adult high schools beyond certifying necessary credits and ensuring that students have sufficiently mastered the subject matter to make them eligible for credit.
- 4. An adult high school shall be deemed a "secondary school system" for the purposes of subdivision (15) of subsection 1 of section 210.211.

161.214. 1. As used in this section, the following terms mean:

- 2 (1) "Board", the state board of education;
 - (2) "Department", the department of elementary and secondary education;
 - (3) "School innovation team", a group of natural persons representing:
 - (a) A single elementary or secondary school;
 - (b) A group of two or more elementary or secondary schools within the same school district that share common interests, such as geographical location or educational focus, or that sequentially serve classes of students as they progress through elementary and secondary education;
- 10 (c) A group of two or more elementary or secondary schools not within the same school district that share common interests, such as geographical location or educational

focus, or that sequentially serve classes of students as they progress through elementary and secondary education;

(d) A single school district; or

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- 15 (e) A group of two or more school districts that share common interests, such as 16 geographical location or educational focus, or that sequentially serve classes of students as 17 they progress through elementary and secondary education;
 - (4) "School innovation waiver", a waiver granted by the board to a single school, group of schools, single school district, or group of school districts under this section, in which the school, group of schools, school district, or group of school districts is exempt from a specific requirement imposed by chapter 160, 161, 162, 167, 170, or 171, or any regulations promulgated under such chapters by the board or the department. Any school innovation waiver granted to a school district or group of school districts shall apply to every elementary and secondary school within the school district or group of school districts unless the plan specifically provides otherwise.
 - 2. Any school innovation team seeking a school innovation waiver may submit a plan to the board for one or more of the following purposes:
 - (1) Improving student readiness for employment, higher education, vocational training, technical training, or any other form of career and job training;
 - (2) Increasing the compensation of teachers; or
 - (3) Improving the recruitment, retention, training, preparation, or professional development of teachers.
 - 3. Any plan for a school innovation waiver shall:
 - (1) Identify the specific provision of law for which a waiver is being requested and provide an explanation for why the specific provision of law inhibits the ability of the school or school district to accomplish the goal stated in the plan;
 - (2) Demonstrate that the intent of the specific provision of law can be addressed in a more effective, efficient, or economical manner and that the waiver or modification is necessary to implement the plan;
- 40 (3) Include measurable annual performance targets and goals for the 41 implementation of the plan;
 - (4) Specify the innovations to be pursued in meeting one or more of the goals listed in subsection 2 of this section;
- 44 (5) Demonstrate parental, school employee, and community and business support 45 for, and engagement with, the plan; and
- 46 **(6)** Be approved by at least the minimum number of people required to be on the school innovation team prior to submitting the plan for approval.

48 4. (1) In evaluating a plan submitted by a school innovation team under subsection 49 2 of this section, the board shall consider whether the plan will:

- 50 (a) Improve the preparation, counseling, and overall readiness of students for 51 postsecondary life;
 - (b) Increase teacher salaries in a financially sustainable and prudent manner; or
 - (c) Increase the attractiveness of the teaching profession for prospective teachers and active teachers alike.
 - (2) The board may approve any plan submitted under subsection 2 of this section if the board determines that:
 - (a) The plan successfully demonstrates the ability to address the intent of the provision of law to be waived in a more effective, efficient, or economical manner;
 - (b) The waivers or modifications are demonstrated to be necessary to stimulate or improve student readiness for postsecondary life, increase teacher salaries, or increase the attractiveness of the teaching profession for prospective teachers and active teachers;
 - (c) The plan has demonstrated sufficient participation from among the teachers, principal, superintendent, faculty, school board, parents, and the community at large; and
 - (d) The plan is based upon sound educational practices, does not endanger the health and safety of students or staff, and does not compromise equal opportunity for learning.
 - (3) The board may propose modifications to the plan in cooperation with the school innovation team.
 - 5. Any waiver granted under this section shall be effective for a period of no longer than three school years beginning the school year following the school year in which the waiver is approved. Any waiver may be renewed. No more than one school innovation waiver shall be in effect with respect to any one elementary or secondary school at one time.
 - 6. This section shall not be construed to allow the board to authorize the waiver of any statutory requirements relating to school start date, teacher certification, teacher tenure, or any requirement imposed by federal law.
 - 7. The board may promulgate rules implementing the provisions of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable, and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of

rulemaking authority and any rule proposed or adopted after August 28, 2021, shall be invalid and void.

- 170.029. 1. The state board of education shall develop a statewide plan for career and technical education (CTE) that ensures sustainability, viability, and relevance by matching workforce needs with appropriate educational resources.
- 2. The state board of education, in consultation with the career and technical education advisory council as established in section 178.550, shall establish minimum requirements for a [career and technical education (CTE)] CTE certificate that a student can earn in addition to [his or her] the student's high school graduation diploma. Students entering high school in school year 2017-18 and thereafter shall be eligible to earn a CTE certificate.
- [2.] 3. The [state board of education] statewide plan shall establish CTE requirements intended to provide students with the necessary technical employability skills to be prepared for an entry-level career in a technical field or additional training in a technical field. The provisions of this section shall not be considered a means for tracking students in order to impel students to particular vocational, career, or college paths. The state board of education shall work with local school districts to ensure that tracking does not occur. For purposes of this section, "tracking" means separating pupils by academic ability into groups for all subjects or certain classes and curriculum.
- [3-] 4. Each local school district shall determine the curriculum, programs of study, and course offerings based on the needs and interests of the students in the district and meeting the requirements of the statewide plan. As required by Missouri's state plan for career education and the Missouri school improvement program, the state board of education shall work in cooperation with individual school districts to stipulate the minimum number of CTE offerings. Each local school district shall strive to offer programs of study that are economically feasible for students in the district. In establishing CTE offerings, the district may rely on standards, technical coursework, and skills assessments developed for industry-recognized certificates or credentials.
- 5. To enable school districts to offer CTE programs of study that are current with business and industry standards, the department of elementary and secondary education shall as needed convene work groups from each program area to develop and recommend rigorous and relevant performance standards or course competencies for each program of study. The work groups shall include, but not be limited to, educators providing instruction in each CTE program area, advisors from each CTE program area from the department of elementary and secondary education, the department of higher education and workforce development, business and industry, and institutions of higher education. The department of elementary and secondary education shall develop written model

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curriculum frameworks relating to CTE program areas that may be used by school 36 districts. The requirements of section 160.514 shall not apply to this section.

- [4-] 6. No later than January 1, 2017, the department of elementary and secondary education shall develop a process for recognition of a school district's career and technical education program that offers a career and technical education certificate.
- [5-] 7. The department of elementary and secondary education shall promulgate all necessary rules and regulations for the administration of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable, and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2016, shall be invalid and void.

173.831. 1. As used in this section, the following terms mean:

- (1) "Academic skill intake assessment", a criterion-referenced assessment of numeracy and literacy skills with high reliability and validity as determined by third-party research;
- (2) "Accredited", holding an active accreditation from one of the seven United States regional accreditors including, but not limited to, the Middle States Commission on Higher Education, the New England Association of Schools and Colleges, the Higher Learning Commission, the Northwest Commission on Colleges and Universities, the Southern Association of Colleges and Schools, the Western Association of Schools and Colleges, and the Accrediting Commission for Community and Junior Colleges, as well as 10 any successor entities or consolidations of the above including, but not limited to, AdvancEd or Cognia;
 - (3) "Adult dropout recovery services", includes, but is not limited to, sourcing, recruitment, and engagement of eligible students, learning plan development, active teaching, and proactive coaching and mentoring, resulting in an accredited high school diploma;
 - (4) "Approved program provider", a public, not-for-profit, or other entity that meets the requirements of subdivision (2) of subsection 3 of this section or any consortium of such entities;
- 20 (5) "Average cost per graduate", the amount of the total program funding 21 reimbursed to a provider divided by the total graduates for a cohort year;

22 (6) "Career pathways coursework", one or more courses that align with the skill 23 needs of industries in the economy of the state or region that help an individual enter or 24 advance within a specific occupation or occupational cluster;

- (7) "Career placement services", services designed to assist students in obtaining employment such as career interest self-assessments and job search skills such as resume development and mock interviews;
- (8) "Coaching", proactive communication between the approved program provider and the student related to the student's pace and progress through the student's learning plan;
 - (9) "Department", the department of elementary and secondary education;
- (10) "Employability skills certification", a certificate earned by demonstrating professional nontechnical skills through assessment, portfolio, or observation;
- (11) "Graduate", a student who has successfully completed all of the state and approved program provider requirements in order to obtain a high school diploma;
- (12) "Graduation rate", the total number of graduates for the fiscal year divided by all students for the fiscal year for whom the approved program provider has received funding, calculated one fiscal year in arrears;
- (13) "Graduation requirements", course and credit requirements for the approved program provider's accredited high school diploma;
 - (14) "High school diploma", a diploma issued by an accredited institution;
- (15) "Industry-recognized credential", an education-related credential or work-related credential that verifies an individual's qualification or competence issued by a third party with the relevant authority to issue such credentials;
- (16) "Learning plan", a documented plan for courses or credits needed for each individual in order to complete program and approved program provider graduation requirements;
- (17) "Mentoring", a direct relationship between a coach and a student to facilitate the completion of the student's learning plan designed to prepare the student to succeed in the program and the student's future endeavors;
- (18) "Milestones", objective measures of progress for which payment is made to an approved program provider under this section such as earned units of high school credit, attainment of an employability skills certificate, attainment of an industry-recognized credential, and attainment of an accredited high school diploma;
 - (19) "Program", the workforce diploma program established in this section;

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76 (20) "Request for qualifications", a request for interested potential program 77 providers to submit evidence that they meet the qualifications established in subsection 3 78 of this section;

- (21) "Student", a participant in the program established in this section who is twenty-one years of age or older, who is a resident of Missouri, and who has not yet earned a high school diploma;
- (22) "Transcript evaluation", a documented summary of credits earned in previous public or private accredited high schools compared with the program and approved program provider graduation requirements;
- (23) "Unit of high school credit", credit awarded based on a student's demonstration that the student has successfully met the content expectations for the credit area as defined by subject area standards, expectations, or guidelines.
- 2. There is hereby established the "Workforce Diploma Program" within the department of elementary and secondary education to assist students with obtaining a high school diploma and developing employability and career technical skills. The program may be delivered in campus-based, blended, or online modalities.
- 3. (1) Before August 16, 2022, and annually thereafter, the department shall issue a request for qualifications for interested program providers to become approved program providers and participate in the program.
 - (2) Each approved program provider shall meet all of the following qualifications:
 - (a) Be an accredited high school diploma-granting entity;
- (b) Have a minimum of two years of experience providing adult dropout recovery services;
- (c) Provide academic skill intake assessments and transcript evaluations to each student. Such academic skill intake assessments may be administered in person or online;
- (d) Develop a learning plan for each student that integrates graduation requirements and career goals;
- (e) Provide a course catalog that includes all courses necessary to meet graduation requirements;
 - (f) Offer remediation opportunities in literacy and numeracy, as applicable;
 - (g) Offer employability skills certification, as applicable;
 - (h) Offer career pathways course work, as applicable;
 - (i) Offer preparation for industry-recognized credentials as applicable; and
- (j) Offer career placement services, as applicable.

90 (3) Upon confirmation by the department that an interested program provider 91 meets all of the qualifications listed in subdivision (2) of this subsection, an interested 92 program provider shall become an approved program provider.

- 4. (1) The department shall announce the approved program providers before October sixteenth annually, with authorization for the approved program providers to begin enrolling students before November fifteenth annually.
- (2) Approved program providers shall maintain approval without reapplying annually if the approved program provider has not been removed from the approved program provider list under this section.
- 5. All approved providers shall comply with requirements as provided by the department to ensure:
- **(1)** An accurate accounting of a student's accumulated credits toward a high school diploma;
 - (2) An accurate accounting of credits necessary to complete a high school diploma; and
 - (3) The provision of course work aligned to the academic performance standards of the state.
 - 6. (1) Except as provided in subdivision (2) of this subsection, the department shall pay approved program providers for the following milestones provided by the approved program provider:
 - (a) Two hundred fifty dollars for the completion of each half unit of high school credit;
 - (b) Two hundred fifty dollars for attaining an employability skills certification;
 - (c) Two hundred fifty dollars for attaining an industry-recognized credential requiring no more than fifty hours of training;
 - (d) Five hundred dollars for attaining an industry-recognized credential requiring at least fifty-one but no more than one hundred hours of training;
- 117 (e) Seven hundred fifty dollars for attaining an industry-recognized credential requiring more than one hundred hours of training; and
 - (f) One thousand dollars for attaining an accredited high school diploma.
 - (2) No approved program provider shall receive funding for a student under this section if the approved program provider receives federal or state funding or private tuition for that student. No approved program provider shall charge student fees of any kind including, but not limited to, textbook fees, tuition fees, lab fees, or participation fees unless the student chooses to obtain additional education offered by the program provider that is not included in the state-funded program.

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126 (3) Payments made under this subsection shall be subject to an appropriation made 127 to the department for such purposes.

- 7. (1) Approved program providers shall submit monthly invoices to the department before the eleventh calendar day of each month for milestones met in the previous calendar month.
- (2) The department shall pay approved program providers in the order in which invoices are submitted until all available funds are exhausted.
- (3) The department shall provide a written update to approved program providers by the last calendar day of each month. The update shall include the aggregate total dollars that have been paid to approved program providers to date and the estimated number of enrollments still available for the program year.
- 8. Before July sixteenth of each year, each provider shall report the following metrics to the department:
 - (1) The total number of students who have been funded through the program;
- 140 (2) The total number of credits earned;
- 141 (3) The total number of employability skills certifications issued;
- 142 (4) The total number of industry-recognized credentials earned for each tier of funding; and
 - (5) The total number of graduates.
 - 9. (1) Before September sixteenth of each year, an approved eligible program provider shall conduct and submit to the department the aggregate results of a survey of individuals who graduated from the program of the approved eligible program provider under this section. The survey shall be conducted in the year after the year in which the individuals graduate and the next four consecutive years.
 - (2) The survey shall include at least the following data collection elements for each year the survey is conducted:
- 152 (a) The individual's employment status, including whether the individual is employed full-time or part-time;
 - (b) The individual's hourly wages;
 - (c) The individual's access to employer-sponsored healthcare; and
- 156 (d) The individual's postsecondary enrollment status, including whether the 157 individual has completed a postsecondary certificate or degree program.
- 10. (1) Upon the end of the second fiscal year of the program, the department shall review data from each approved program provider to ensure that each is achieving minimum program performance standards including, but not limited to:
 - (a) A minimum of a fifty percent graduation rate;

- (b) An average cost per graduate of seven thousand dollars or less.
 - (2) Any approved program provider that fails to meet the minimum program performance standards described in subdivision (1) of this subsection shall be placed on probationary status for the remainder of the fiscal year by the department.
 - (3) Any approved program provider that fails to meet the minimum program performance standards described in subdivision (1) of this subsection for two consecutive years shall be removed from the approved provider list by the department.
 - 11. (1) No approved program provider shall discriminate against a student on the basis of race, color, religion, national origin, ancestry, sex, sexuality, gender, or age.
 - (2) If an approved program provider determines that a student would be better served by participating in a different program, the approved provider may refer the student to the state's adult basic education services.
 - 12. (1) There is hereby created in the state treasury the "Workforce Diploma Program Fund", which shall consist of any grants, gifts, donations, bequests, or moneys appropriated under this section. The state treasurer shall be custodian of the fund. In accordance with sections 30.170 and 30.180, the state treasurer may approve disbursements. The fund shall be a dedicated fund and, upon appropriation, moneys in the fund shall be used solely as provided in this section.
 - (2) Notwithstanding the provisions of section 33.080 to the contrary, any moneys remaining in the fund at the end of the biennium shall not revert to the credit of the general revenue fund.
 - (3) The state treasurer shall invest moneys in the fund in the same manner as other funds are invested. Any interest and moneys earned on such investments shall be credited to the fund.
 - 13. The director of the department may promulgate all necessary rules and regulations for the administration of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable, and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2021, shall be invalid and void.

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