FIRST REGULAR SESSION

HOUSE BILL NO. 729

101ST GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE O'DONNELL.

1659H.01I

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DANA RADEMAN MILLER, Chief Clerk

AN ACT

To repeal sections 160.400, 160.405, 160.425, and 161.670, RSMo, and to enact in lieu thereof sixteen new sections relating to alternative educational options for students in elementary and secondary education programs, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 160.400, 160.405, 160.425, and 161.670, RSMo, are repealed and

- 2 sixteen new sections enacted in lieu thereof, to be known as sections 135.712, 135.713, 135.714,
- 3 135.716, 135.719, 160.400, 160.405, 160.422, 160.425, 161.670, 166.700, 166.705, 166.710,
- 4 166.715, 166.720, and 166.725, to read as follows:
 - 135.712. 1. Sections 135.712 to 135.719 and sections 166.700 to 166.725 establish
- 2 the "Missouri Empowerment Scholarship Accounts Program" to provide options toward
- 3 ensuring the education of students in this state.
 - 2. As used in sections 135.712 to 135.719, the following terms mean:
- 5 (1) "District" or "school district", the same meaning as used in section 160.011;
- 6 (2) "Educational assistance organization", a charitable organization registered in 7 this state that:
- 8 (a) Is exempt from federal taxation under the Internal Revenue Code of 1986, as 9 amended;
 - (b) Is certified by the state treasurer;
- (c) Allocates all of its annual revenue for educational assistance, except as provided
- 12 in paragraph (c) of subdivision (4) of subsection 1 of section 135.714 and as provided in
- 13 sections 135.712 to 135.719, derived from contributions for which a credit is claimed under
- 14 sections 135.712 to 135.719; and

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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- 15 (d) Does not discriminate on the basis of race, color, or national origin;
- 16 (3) "Parent", a parent, guardian, custodian, or other person with authority to act on behalf of the qualified student; 17
 - "Program", the Missouri empowerment scholarship accounts program established under sections 135.712 to 135.719 and sections 166.700 to 166.725;
 - (5) "Qualified student", the same meaning as used in section 166.700;
- 21 "Qualifying contribution", a donation of cash, stocks, bonds, or other 22 marketable securities for purposes of claiming a tax credit under sections 135.712 to 23 135.719;
 - "Scholarship account", a savings account created by the Missouri **(7)** empowerment scholarship accounts program;
- 26 (8) "Taxpayer", any of the following that files a Missouri income tax return and 27 is not a dependent of any other taxpayer:
 - (a) An individual subject to the state income tax imposed in chapter 143;
 - (b) An individual, firm, partner in a firm, corporation, or shareholder in an S corporation doing business in this state and subject to the state income tax imposed by chapter 143; or
- 32 (c) An express company that pays an annual tax on its gross receipts in this state 33 under chapter 153.
- 135.713. 1. For all fiscal years beginning on or after July 1, 2022, any taxpayer who 2 makes a qualifying contribution to an educational assistance organization may claim a credit against the tax otherwise due under chapter 143, other than taxes withheld under 4 sections 143.191 to 143.265, and chapter 153 in an amount equal to one hundred percent 5 of the amount the taxpayer contributed during the tax year for which the credit is claimed. No taxpayer shall claim a credit under sections 135.712 to 135.719 for any contribution made by the taxpayer, or an agent of the taxpayer, on behalf of the taxpayer's dependent or, in the case of a business taxpayer, on behalf of the business's agent's dependent.
- 2. The amount of the tax credit claimed shall not exceed fifty percent of the 10 taxpayer's state tax liability for the tax year for which the credit is claimed. The state treasurer shall certify the tax credit amount to the taxpayer. A taxpayer may carry the credit forward to any of such taxpayer's four subsequent tax years. All tax credits authorized under the program shall not be transferred, sold, or assigned, and are not refundable.
 - 3. The cumulative amount of tax credits that may be allocated to all taxpayers contributing to educational assistance organizations in any one calendar year shall not exceed fifty million dollars. The state treasurer shall establish a procedure by which the

18 tax credits shall be allocated on a first-come, first-served basis. The state treasurer shall

- 19 establish the procedure described in this subsection in such a manner as to ensure that
- 20 taxpayers can claim all the tax credits possible up to the cumulative amount of tax credits
- 21 available for the calendar year.

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- 135.714. 1. Each educational assistance organization shall:
- 2 (1) Notify the state treasurer of its intent to provide scholarship accounts to 3 qualified students;
 - (2) Demonstrate to the state treasurer that it is exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code of 1986, as amended;
 - (3) Provide a state treasurer-approved receipt to taxpayers for contributions made to the organization;
 - (4) Ensure that:
- 9 (a) One hundred percent of its revenues from interest or investments is spent on scholarship accounts;
 - (b) At least ninety percent of its revenues from qualifying contributions is spent on scholarship accounts; and
- 13 (c) Marketing and administrative expenses shall not exceed the following limits of 14 its remaining revenue from contributions:
 - a. Ten percent for the first two hundred fifty thousand dollars;
 - b. Eight percent for the next five hundred thousand dollars; and
- c. Three percent thereafter;
 - (5) Distribute scholarship account payments either four times per year or in a single lump sum at the beginning of the year as requested by the parent of a qualified student, not to exceed a total grant amount equal to the state adequacy target as defined in section 163.011 and calculated by the department of elementary and secondary education, in the form of a deposit into the scholarship account of the qualified student;
 - (6) Carry forward no more than twenty-five percent of revenue from contributions from the state fiscal year in which they were received to the following state fiscal year;
 - (7) Provide the state treasurer, upon request, with criminal background checks on all its employees and board members and exclude from employment or governance any individual who might reasonably pose a risk to the appropriate use of contributed funds;
 - (8) Annually administer either the state achievement tests or nationally norm-referenced tests that measure learning gains in math and English language arts, and provide for value-added assessment, to all participating students in grades that require testing under the statewide assessment system set forth in section 160.518;

32 (9) Allow costs of the testing requirements to be covered by the scholarships 33 distributed by the educational assistance organization;

- (10) Provide the parents of each student who was tested with a copy of the results of the tests on an annual basis, beginning with the first year of testing;
- (11) Provide the test results to the state treasurer on an annual basis, beginning with the first year of testing;
- (12) Report student information that would allow the state treasurer to aggregate data by grade level, gender, family income level, and race;
- (13) Provide rates of high school graduation, college attendance, and college graduation for participating students to the state treasurer in a manner consistent with nationally recognized standards;
- (14) Provide to the state treasurer the results from an annual parental satisfaction survey, including information about the number of years that the parent's child has participated in the scholarship program. The annual satisfaction survey shall ask parents of scholarship students to express:
- (a) Their level of satisfaction with the child's academic achievement, including academic achievement at the schools the child attends through the scholarship program versus academic achievement at the school previously attended;
- (b) Their level of satisfaction with school safety at the schools the child attends through the scholarship program versus safety at the schools previously attended;
- (c) Whether the child would have been able to attend the school of choice without the scholarship; and
- (d) Their opinions on other topics, items, or issues that the state treasurer finds would elicit information about the effectiveness of the scholarship program;
 - (15) Demonstrate its financial accountability by:
- (a) Submitting to the state treasurer annual audit financial statements by a certified public accountant within six months of the end of the educational assistance organization's fiscal year. Such statements shall contain at least:
 - a. The name and address of the educational assistance organization;
- b. The total number and total dollar amount of contributions received during the previous calendar year; and
- c. The total number and total dollar amount of scholarship accounts opened during the previous calendar year; and
 - (b) Having an auditor certify that the report is free of material misstatements; and
- 66 (16) Demonstrate its financial viability, if it is to receive donations of fifty thousand 67 dollars or more during the school year, by filing with the state treasurer before the start

of the school year a surety bond or insurance policy payable to the state in an amount equal to the aggregate amount of contributions expected to be received during the school year or other financial information that demonstrates the financial viability of the educational assistance organization.

2. The state treasurer shall:

- (1) Ensure compliance with all student privacy laws for data in the state treasurer's possession;
 - (2) Collect all test results;
 - (3) Provide the test results and associated learning gains to the public via a state website after the third year of test and test-related data collection. The findings shall be aggregated by the students' grade level, gender, family income level, number of years of participation in the scholarship program, and race; and
 - (4) Provide graduation rates to the public via a state website after the third year of test and test-related data collection.
 - 3. An educational assistance organization may contract with a private financial management firm to manage scholarship accounts with the supervision of the state.
 - 135.716. 1. The state treasurer shall provide a standardized format for a receipt to be issued by an educational assistance organization to a taxpayer to indicate the value of a contribution received. The state treasurer shall require a taxpayer to provide a copy of this receipt if claiming the tax credit authorized by the program.
 - 2. The state treasurer shall provide a standardized format for educational assistance organizations to report the information required in subsection 1 of this section.
 - 3. The state treasurer or state auditor may conduct an investigation if the state treasurer possesses evidence of fraud committed by the educational assistance organization.
 - 4. The state treasurer may bar an educational assistance organization from participating in the program if the state treasurer establishes that the educational assistance organization has intentionally and substantially failed to comply with the requirements in section 135.714. If the state treasurer bars an educational assistance organization from the program under this subsection, the organization shall notify affected qualified students and their parents of the decision as soon as possible after the decision is made.
 - 5. The state treasurer shall issue a report on the state of the program five years after it goes into effect. The report shall include, but is not limited to:
- **(1) Information regarding the finances of the educational assistance organizations;** 20 and

21 (2) Educational outcomes of qualified students.

of sections 135.712 to 135.719. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable, and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2021, shall be invalid and void.

2. The provisions of section 23.253 of the Missouri sunset act shall not apply to sections 135.712 to 135.719.

160.400. 1. A charter school is an independent public school.

- 2. [Except as further provided in subsection 4 of this section,] Charter schools [may] are hereby authorized to be operated only:
 - (1) In a metropolitan school district;

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- 5 (2) In an urban school district containing most or all of a city with a population greater 6 than three hundred fifty thousand inhabitants;
- 7 (3) In a school district that has been classified as unaccredited by the state board of 8 education;
 - (4) In a school district that has been classified as provisionally accredited by the state board of education and has received scores on its annual performance report consistent with a classification of provisionally accredited or unaccredited for three consecutive school years beginning with the 2012-13 accreditation year under the following conditions:
 - (a) The eligibility for charter schools of any school district whose provisional accreditation is based in whole or in part on financial stress as defined in sections 161.520 to 161.529, or on financial hardship as defined by rule of the state board of education, shall be decided by a vote of the state board of education during the third consecutive school year after the designation of provisional accreditation; and
 - (b) The sponsor is limited to the local school board or a sponsor who has met the standards of accountability and performance as determined by the department based on sections 160.400 to 160.425 and section 167.349 and properly promulgated rules of the department; [or]
 - (5) In a school district located within a county with a charter form of government;
 - (6) In any municipality with more than thirty thousand inhabitants; or
- 23 (7) In a school district that has been accredited without provisions, sponsored only by 24 the local school board; provided that no board with a current year enrollment of one thousand

five hundred fifty students or greater shall permit more than thirty-five percent of its student enrollment to enroll in charter schools sponsored by the local board under the authority of this subdivision, except that this restriction shall not apply to any school district that subsequently becomes eligible under subdivision (3) or (4) of this subsection or to any district accredited without provisions that sponsors charter schools prior to having a current year student enrollment of one thousand five hundred fifty students or greater.

- 3. [Except as further provided in subsection 4 of this section,] The following entities are eligible to sponsor charter schools:
- (1) The school board of the district in any district which is sponsoring a charter school as of August 27, 2012, as permitted under subdivision (1) or (2) of subsection 2 of this section, the special administrative board of a metropolitan school district during any time in which powers granted to the district's board of education are vested in a special administrative board, or if the state board of education appoints a special administrative board to retain the authority granted to the board of education of an urban school district containing most or all of a city with a population greater than three hundred fifty thousand inhabitants, the special administrative board of such school district;
- (2) A public four-year college or university with an approved teacher education program that meets regional or national standards of accreditation;
- (3) A community college, the service area of which encompasses some portion of the district;
- (4) Any private four-year college or university with an enrollment of at least one thousand students, with its primary campus in Missouri, and with an approved teacher preparation program;
- (5) Any two-year private vocational or technical school designated as a 501(c)(3) nonprofit organization under the Internal Revenue Code of 1986, as amended, and accredited by the Higher Learning Commission, with its primary campus in Missouri;
 - (6) The Missouri charter public school commission created in section 160.425.
- 4. [Changes in a school district's accreditation status that affect charter schools shall be addressed as follows, except for the districts described in subdivisions (1) and (2) of subsection 2 of this section:
- (1) As a district transitions from unaccredited to provisionally accredited, the district shall continue to fall under the requirements for an unaccredited district until it achieves three consecutive full school years of provisional accreditation;
- (2) As a district transitions from provisionally accredited to full accreditation, the district shall continue to fall under the requirements for a provisionally accredited district until it achieves three consecutive full school years of full accreditation;

(3) In any school district classified as unaccredited or provisionally accredited where a charter school is operating and is sponsored by an entity other than the local school board, when the school district becomes classified as accredited without provisions, a charter school may continue to be sponsored by the entity sponsoring it prior to the classification of accredited without provisions and shall not be limited to the local school board as a sponsor.

- A charter school operating in a school district identified in subdivision (1) or (2) of subsection 2 of this section may be sponsored by any of the entities identified in subsection 3 of this section, irrespective of the accreditation classification of the district in which it is located. A charter school in a district described in this subsection whose charter provides for the addition of grade levels in subsequent years may continue to add levels until the planned expansion is complete to the extent of grade levels in comparable schools of the district in which the charter school is operated.
- 5. The mayor of a city not within a county may request a sponsor under subdivision (2), (3), (4), (5), or (6) of subsection 3 of this section to consider sponsoring a "workplace charter school", which is defined for purposes of sections 160.400 to 160.425 as a charter school with the ability to target prospective students whose parent or parents are employed in a business district, as defined in the charter, which is located in the city.
- 6.] No sponsor shall receive from an applicant for a charter school any fee of any type for the consideration of a charter, nor may a sponsor condition its consideration of a charter on the promise of future payment of any kind.
- [7.] 5. The charter school shall be organized as a Missouri nonprofit corporation incorporated pursuant to chapter 355. The charter provided for herein shall constitute a contract between the sponsor and the charter school.
- [8.] 6. As a nonprofit corporation incorporated pursuant to chapter 355, the charter school shall select the method for election of officers pursuant to section 355.326 based on the class of corporation selected. Meetings of the governing board of the charter school shall be subject to the provisions of sections 610.010 to 610.030.
- [9.] 7. A sponsor of a charter school, its agents and employees are not liable for any acts or omissions of a charter school that it sponsors, including acts or omissions relating to the charter submitted by the charter school, the operation of the charter school and the performance of the charter school.
- [10.] **8.** A charter school may affiliate with a four-year college or university, including a private college or university, or a community college as otherwise specified in subsection 3 of this section when its charter is granted by a sponsor other than such college, university or community college. Affiliation status recognizes a relationship between the charter school and

the college or university for purposes of teacher training and staff development, curriculum and assessment development, use of physical facilities owned by or rented on behalf of the college or university, and other similar purposes. A university, college or community college [may] shall not charge or accept a fee for affiliation status.

- [11.] **9.** The expenses associated with sponsorship of charter schools shall be defrayed by the department of elementary and secondary education retaining one and five-tenths percent of the amount of state and local funding allocated to the charter school under section 160.415, not to exceed one hundred twenty-five thousand dollars, adjusted for inflation. The department of elementary and secondary education shall remit the retained funds for each charter school to the school's sponsor, provided the sponsor remains in good standing by fulfilling its sponsorship obligations under sections 160.400 to 160.425 and 167.349 with regard to each charter school it sponsors, including appropriate demonstration of the following:
- (1) Expends no less than ninety percent of its charter school sponsorship funds in support of its charter school sponsorship program, or as a direct investment in the sponsored schools;
- (2) Maintains a comprehensive application process that follows fair procedures and rigorous criteria and grants charters only to those developers who demonstrate strong capacity for establishing and operating a quality charter school;
- (3) Negotiates contracts with charter schools that clearly articulate the rights and responsibilities of each party regarding school autonomy, expected outcomes, measures for evaluating success or failure, performance consequences based on the annual performance report, and other material terms;
- (4) Conducts contract oversight that evaluates performance, monitors compliance, informs intervention and renewal decisions, and ensures autonomy provided under applicable law; and
- (5) Designs and implements a transparent and rigorous process that uses comprehensive data to make merit-based renewal decisions.
- [12.] 10. Sponsors receiving funds under subsection [11] 9 of this section shall be required to submit annual reports to the joint committee on education demonstrating they are in compliance with subsection [17] 15 of this section.
- [13.] 11. No university, college or community college shall grant a charter to a nonprofit corporation if an employee of the university, college or community college is a member of the corporation's board of directors.
- [44.] 12. No sponsor shall grant a charter under sections 160.400 to 160.425 and 167.349 without ensuring that a criminal background check and family care safety registry check are conducted for all members of the governing board of the charter schools or the incorporators of the charter school if initial directors are not named in the articles of incorporation, nor shall a

sponsor renew a charter without ensuring a criminal background check and family care safety registry check are conducted for each member of the governing board of the charter school.

- [15.] 13. No member of the governing board of a charter school shall hold any office or employment from the board or the charter school while serving as a member, nor shall the member have any substantial interest, as defined in section 105.450, in any entity employed by or contracting with the board. No board member shall be an employee of a company that provides substantial services to the charter school. All members of the governing board of the charter school shall be considered decision-making public servants as defined in section 105.450 for the purposes of the financial disclosure requirements contained in sections 105.483, 105.485, 105.487, and 105.489.
 - [16.] 14. (1) A sponsor shall develop the policies and procedures for:
- [(1)] (a) The review of a charter school proposal including an application that provides sufficient information for rigorous evaluation of the proposed charter and provides clear documentation that the education program and academic program are aligned with the state standards and grade-level expectations, and provides clear documentation of effective governance and management structures, and a sustainable operational plan;
 - [(2)] (b) The granting of a charter;
- [(3)] (c) The performance contract that the sponsor will use to evaluate the performance of charter schools. Charter schools shall meet current state academic performance standards as well as other standards agreed upon by the sponsor and the charter school in the performance contract;
- [(4)] (d) The sponsor's intervention, renewal, and revocation policies, including the conditions under which the charter sponsor may intervene in the operation of the charter school, along with actions and consequences that may ensue, and the conditions for renewal of the charter at the end of the term, consistent with subsections 8 and 9 of section 160.405;
- 158 [(5)] (e) Additional criteria that the sponsor will use for ongoing oversight of the charter; 159 and
- 160 [(6)] (f) Procedures to be implemented if a charter school should close, consistent with the provisions of subdivision (15) of subsection 1 of section 160.405.
- **(2)** The department shall provide guidance to sponsors in developing such policies and procedures.
 - [17.] 15. (1) A sponsor shall provide timely submission to the state board of education of all data necessary to demonstrate that the sponsor is in material compliance with all requirements of sections 160.400 to 160.425 and section 167.349. The state board of education shall ensure each sponsor is in compliance with all requirements under sections 160.400 to 160.425 and 167.349 for each charter school sponsored by any sponsor. The state board shall

notify each sponsor of the standards for sponsorship of charter schools, delineating both what is mandated by statute and what best practices dictate. The state board shall evaluate sponsors to determine compliance with these standards every three years. The evaluation shall include a sponsor's policies and procedures in the areas of charter application approval; required charter agreement terms and content; sponsor performance evaluation and compliance monitoring; and charter renewal, intervention, and revocation decisions. Nothing shall preclude the department from undertaking an evaluation at any time for cause.

- (2) If the department determines that a sponsor is in material noncompliance with its sponsorship duties, the sponsor shall be notified and given reasonable time for remediation. If remediation does not address the compliance issues identified by the department, the commissioner of education shall conduct a public hearing and thereafter provide notice to the charter sponsor of corrective action that will be recommended to the state board of education. Corrective action by the department may include withholding the sponsor's funding and suspending the sponsor's authority to sponsor a school that it currently sponsors or to sponsor any additional school until the sponsor is reauthorized by the state board of education under section 160.403.
- (3) The charter sponsor may, within thirty days of receipt of the notice of the commissioner's recommendation, provide a written statement and other documentation to show cause as to why that action should not be taken. Final determination of corrective action shall be determined by the state board of education based upon a review of the documentation submitted to the department and the charter sponsor.
- (4) If the state board removes the authority to sponsor a currently operating charter school under any provision of law, the Missouri charter public school commission shall become the sponsor of the school.
- [18.] 16. If a sponsor notifies a charter school of closure under subsection 8 of section 160.405, the department of elementary and secondary education shall exercise its financial withholding authority under subsection 12 of section 160.415 to assure all obligations of the charter school shall be met. The state, charter sponsor, or resident district shall not be liable for any outstanding liability or obligations of the charter school.
- 160.405. 1. A person, group or organization seeking to establish a charter school shall submit the proposed charter, as provided in this section, to a sponsor. If the sponsor is not a school board, the applicant shall give a copy of its application to the school board of the district in which the charter school is to be located and to the state board of education, within five business days of the date the application is filed with the proposed sponsor. The school board may file objections with the proposed sponsor, and, if a charter is granted, the school board may file objections with the state board of education. The charter shall include a legally binding

8 performance contract that describes the obligations and responsibilities of the school and the 9 sponsor as outlined in sections 160.400 to 160.425 and section 167.349 and shall address the 10 following:

- (1) A mission and vision statement for the charter school;
- (2) A description of the charter school's organizational structure and bylaws of the governing body, which will be responsible for the policy, financial management, and operational decisions of the charter school, including the nature and extent of parental, professional educator, and community involvement in the governance and operation of the charter school;
- (3) A financial plan for the first three years of operation of the charter school including provisions for annual audits;
- (4) A description of the charter school's policy for securing personnel services, its personnel policies, personnel qualifications, and professional development plan;
 - (5) A description of the grades or ages of students being served;
 - (6) The school's calendar of operation, which shall include at least the equivalent of a full school term as defined in section 160.011;
- (7) A description of the charter school's pupil performance standards and academic program performance standards, which shall meet the requirements of subdivision (6) of subsection 4 of this section. The charter school program shall be designed to enable each pupil to achieve such standards and shall contain a complete set of indicators, measures, metrics, and targets for academic program performance, including specific goals on graduation rates and standardized test performance and academic growth;
 - (8) A description of the charter school's educational program and curriculum;
 - (9) The term of the charter, which shall be five years and may be renewed;
- (10) Procedures, consistent with the Missouri financial accounting manual, for monitoring the financial accountability of the charter, which shall meet the requirements of subdivision (4) of subsection 4 of this section;
- (11) Preopening requirements for applications that require that charter schools meet all health, safety, and other legal requirements prior to opening;
- (12) A description of the charter school's policies on student discipline and student admission, which shall include a statement, where applicable, of the validity of attendance of students who do not reside in the district but who may be eligible to attend under the terms of judicial settlements and procedures that ensure admission of students with disabilities in a nondiscriminatory manner;
 - (13) A description of the charter school's grievance procedure for parents or guardians;
- 42 (14) A description of the agreement and time frame for implementation between the 43 charter school and the sponsor as to when a sponsor shall intervene in a charter school, when a

sponsor shall revoke a charter for failure to comply with subsection 8 of this section, and when a sponsor will not renew a charter under subsection 9 of this section;

- (15) Procedures to be implemented if the charter school should close, as provided in **paragraph** (f) of subdivision [(6)] (1) of subsection [16] 14 of section 160.400 including:
 - (a) Orderly transition of student records to new schools and archival of student records;
 - (b) Archival of business operation and transfer or repository of personnel records;
 - (c) Submission of final financial reports;
 - (d) Resolution of any remaining financial obligations;
 - (e) Disposition of the charter school's assets upon closure; and
- (f) A notification plan to inform parents or guardians of students, the local school district, the retirement system in which the charter school's employees participate, and the state board of education within thirty days of the decision to close;
- (16) A description of the special education and related services that shall be available to meet the needs of students with disabilities; and
- (17) For all new or revised charters, procedures to be used upon closure of the charter school requiring that unobligated assets of the charter school be returned to the department of elementary and secondary education for their disposition, which upon receipt of such assets shall return them to the local school district in which the school was located, the state, or any other entity to which they would belong.

[Charter schools operating on August 27, 2012, shall have until August 28, 2015, to meet the requirements of this subsection.]

- 2. Proposed charters shall be subject to the following requirements:
- (1) A charter shall be submitted to the sponsor, and follow the sponsor's policies and procedures for review and granting of a charter approval, and be approved by the state board of education by January thirty-first prior to the school year of the proposed opening date of the charter school;
- (2) A charter may be approved when the sponsor determines that the requirements of this section are met, determines that the applicant is sufficiently qualified to operate a charter school, and that the proposed charter is consistent with the sponsor's charter sponsorship goals and capacity. The sponsor's decision of approval or denial shall be made within ninety days of the filing of the proposed charter;
- (3) If the charter is denied, the proposed sponsor shall notify the applicant in writing as to the reasons for its denial and forward a copy to the state board of education within five business days following the denial;

(4) If a proposed charter is denied by a sponsor, the proposed charter may be submitted to the state board of education, along with the sponsor's written reasons for its denial. If the state board determines that the applicant meets the requirements of this section, that the applicant is sufficiently qualified to operate the charter school, and that granting a charter to the applicant would be likely to provide educational benefit to the children of the district, the state board may grant a charter and act as sponsor of the charter school. The state board shall review the proposed charter and make a determination of whether to deny or grant the proposed charter within sixty days of receipt of the proposed charter, provided that any charter to be considered by the state board of education under this subdivision shall be submitted no later than March first prior to the school year in which the charter school intends to begin operations. The state board of education shall notify the applicant in writing as the reasons for its denial, if applicable; and

- (5) The sponsor of a charter school shall give priority to charter school applicants that propose a school oriented to high-risk students and to the reentry of dropouts into the school system. If a sponsor grants three or more charters, at least one-third of the charters granted by the sponsor shall be to schools that actively recruit dropouts or high-risk students as their student body and address the needs of dropouts or high-risk students through their proposed mission, curriculum, teaching methods, and services. For purposes of this subsection, a "high-risk" student is one who is at least one year behind in satisfactory completion of course work or obtaining high school credits for graduation, has dropped out of school, is at risk of dropping out of school, needs drug and alcohol treatment, has severe behavioral problems, has been suspended from school three or more times, has a history of severe truancy, is a pregnant or parenting teen, has been referred for enrollment by the judicial system, is exiting incarceration, is a refugee, is homeless or has been homeless sometime within the preceding six months, has been referred by an area school district for enrollment in an alternative program, or qualifies as high risk under department of elementary and secondary education guidelines. Dropout shall be defined through the guidelines of the school core data report. The provisions of this subsection do not apply to charters sponsored by the state board of education.
- 3. If a charter is approved by a sponsor, the charter application shall be submitted to the state board of education, along with a statement of finding by the sponsor that the application meets the requirements of sections 160.400 to 160.425 and section 167.349 and a monitoring plan under which the charter sponsor shall evaluate the academic performance, including annual performance reports, of students enrolled in the charter school. The state board of education shall approve or deny a charter application within sixty days of receipt of the application. The state board of education may deny a charter on grounds that the application fails to meet the requirements of sections 160.400 to 160.425 and section 167.349 or that a charter sponsor previously failed to meet the statutory responsibilities of a charter sponsor. Any denial of a

charter application made by the state board of education shall be in writing and shall identify the specific failures of the application to meet the requirements of sections 160.400 to 160.425 and section 167.349, and the written denial shall be provided within ten business days to the sponsor.

- 4. A charter school shall, as provided in its charter:
- (1) Be nonsectarian in its programs, admission policies, employment practices, and all other operations;
- (2) Comply with laws and regulations of the state, county, or city relating to health, safety, and state minimum educational standards, as specified by the state board of education, including the requirements relating to student discipline under sections 160.261, 167.161, 167.164, and 167.171, notification of criminal conduct to law enforcement authorities under sections 167.115 [to] and 167.117, academic assessment under section 160.518, transmittal of school records under section 167.020, the minimum amount of school time required under section 171.031, and the employee criminal history background check and the family care safety registry check under section 168.133;
- (3) Except as provided in sections 160.400 to 160.425 and as specifically provided in other sections, be exempt from all laws and rules relating to schools, governing boards and school districts;
- (4) Be financially accountable, use practices consistent with the Missouri financial accounting manual, provide for an annual audit by a certified public accountant, publish audit reports and annual financial reports as provided in chapter 165, provided that the annual financial report may be published on the department of elementary and secondary education's internet website in addition to other publishing requirements, and provide liability insurance to indemnify the school, its board, staff and teachers against tort claims. A charter school that receives local educational agency status under subsection 6 of this section shall meet the requirements imposed by the Elementary and Secondary Education Act for audits of such agencies and comply with all federal audit requirements for charters with local educational agency status. For purposes of an audit by petition under section 29.230, a charter school shall be treated as a political subdivision on the same terms and conditions as the school district in which it is located. For the purposes of securing such insurance, a charter school shall be eligible for the Missouri public entity risk management fund pursuant to section 537.700. A charter school that incurs debt shall include a repayment plan in its financial plan;
- (5) Provide a comprehensive program of instruction for at least one grade or age group from early childhood through grade twelve, as specified in its charter;
- (6) (a) Design a method to measure pupil progress toward the pupil academic standards adopted by the state board of education pursuant to section 160.514, establish baseline student performance in accordance with the performance contract during the first year of operation,

collect student performance data as defined by the annual performance report throughout the duration of the charter to annually monitor student academic performance, and to the extent applicable based upon grade levels offered by the charter school, participate in the statewide system of assessments, comprised of the essential skills tests and the nationally standardized norm-referenced achievement tests, as designated by the state board pursuant to section 160.518, complete and distribute an annual report card as prescribed in section 160.522, which shall also include a statement that background checks have been completed on the charter school's board members, and report to its sponsor, the local school district, and the state board of education as to its teaching methods and any educational innovations and the results thereof. No charter school shall be considered in the Missouri school improvement program review of the district in which it is located for the resource or process standards of the program.

- (b) For proposed high-risk or alternative charter schools, sponsors shall approve performance measures based on mission, curriculum, teaching methods, and services. Sponsors shall also approve comprehensive academic and behavioral measures to determine whether students are meeting performance standards on a different time frame as specified in that school's charter. Student performance shall be assessed comprehensively to determine whether a high-risk or alternative charter school has documented adequate student progress. Student performance shall be based on sponsor-approved comprehensive measures as well as standardized public school measures. Annual presentation of charter school report card data to the department of elementary and secondary education, the state board, and the public shall include comprehensive measures of student progress.
- (c) Nothing in this subdivision shall be construed as permitting a charter school to be held to lower performance standards than other public schools within a district; however, the charter of a charter school may permit students to meet performance standards on a different time frame as specified in its charter. The performance standards for alternative and special purpose charter schools that target high-risk students as defined in subdivision (5) of subsection 2 of this section shall be based on measures defined in the school's performance contract with its sponsors;
- (7) Comply with all applicable federal and state laws and regulations regarding students with disabilities, including sections 162.670 to 162.710, the Individuals with Disabilities Education Act (20 U.S.C. Section 1400 **et seq.**) and Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. Section 794) or successor legislation;
- 183 (8) Provide along with any request for review by the state board of education the following:

185 (a) Documentation that the applicant has provided a copy of the application to the school 186 board of the district in which the charter school is to be located, except in those circumstances 187 where the school district is the sponsor of the charter school; and

- (b) A statement outlining the reasons for approval or denial by the sponsor, specifically addressing the requirements of sections 160.400 to 160.425 and 167.349.
- 5. (1) Proposed or existing high-risk or alternative charter schools may include alternative arrangements for students to obtain credit for satisfying graduation requirements in the school's charter application and charter. Alternative arrangements may include, but not be limited to, credit for off-campus instruction, embedded credit, work experience through an internship arranged through the school, and independent studies. When the state board of education approves the charter, any such alternative arrangements shall be approved at such time.
- (2) The department of elementary and secondary education shall conduct a study of any charter school granted alternative arrangements for students to obtain credit under this subsection after three years of operation to assess student performance, graduation rates, educational outcomes, and entry into the workforce or higher education.
- 6. The charter of a charter school may be amended at the request of the governing body of the charter school and on the approval of the sponsor. The sponsor and the governing board and staff of the charter school shall jointly review the school's performance, management and operations during the first year of operation and then every other year after the most recent review or at any point where the operation or management of the charter school is changed or transferred to another entity, either public or private. The governing board of a charter school may amend the charter, if the sponsor approves such amendment, or the sponsor and the governing board may reach an agreement in writing to reflect the charter school's decision to become a local educational agency. In such case the sponsor shall give the department of elementary and secondary education written notice no later than March first of any year, with the agreement to become effective July first. The department may waive the March first notice date in its discretion. The department shall identify and furnish a list of its regulations that pertain to local educational agencies to such schools within thirty days of receiving such notice.
- 7. Sponsors shall annually review the charter school's compliance with statutory standards including:
 - (1) Participation in the statewide system of assessments, as designated by the state board of education under section 160.518;
- 217 (2) Assurances for the completion and distribution of an annual report card as prescribed 218 in section 160.522;
- 219 (3) The collection of baseline data during the first three years of operation to determine 220 the longitudinal success of the charter school;

221 (4) A method to measure pupil progress toward the pupil academic standards adopted 222 by the state board of education under section 160.514; and

- (5) Publication of each charter school's annual performance report.
- 8. (1) (a) A sponsor's policies shall give schools clear, adequate, evidence-based, and timely notice of contract violations or performance deficiencies and mandate intervention based upon findings of the state board of education of the following:
- a. The charter school provides a high school program which fails to maintain a graduation rate of at least seventy percent in three of the last four school years unless the school has dropout recovery as its mission;
- b. The charter school's annual performance report results are below the district's annual performance report results based on the performance standards that are applicable to the grade level configuration of both the charter school and the district in which the charter school is located in three of the last four school years; and
- c. The charter school is identified as a persistently lowest achieving school by the department of elementary and secondary education.
 - (b) A sponsor shall have a policy to revoke a charter during the charter term if there is:
- a. Clear evidence of underperformance as demonstrated in the charter school's annual performance report in three of the last four school years; or
 - b. A violation of the law or the public trust that imperils students or public funds.
- (c) A sponsor shall revoke a charter or take other appropriate remedial action, which may include placing the charter school on probationary status for no more than twenty-four months, provided that no more than one designation of probationary status shall be allowed for the duration of the charter contract, at any time if the charter school commits a serious breach of one or more provisions of its charter or on any of the following grounds: failure to meet the performance contract as set forth in its charter, failure to meet generally accepted standards of fiscal management, failure to provide information necessary to confirm compliance with all provisions of the charter and sections 160.400 to 160.425 and 167.349 within forty-five days following receipt of written notice requesting such information, or violation of law.
- (2) The sponsor may place the charter school on probationary status to allow the implementation of a remedial plan, which may require a change of methodology, a change in leadership, or both, after which, if such plan is unsuccessful, the charter may be revoked.
- (3) At least sixty days before acting to revoke a charter, the sponsor shall notify the governing board of the charter school of the proposed action in writing. The notice shall state the grounds for the proposed action. The school's governing board may request in writing a hearing before the sponsor within two weeks of receiving the notice.

(4) The sponsor of a charter school shall establish procedures to conduct administrative hearings upon determination by the sponsor that grounds exist to revoke a charter. Final decisions of a sponsor from hearings conducted pursuant to this subsection are subject to an appeal to the state board of education, which shall determine whether the charter shall be revoked.

- (5) A termination shall be effective only at the conclusion of the school year, unless the sponsor determines that continued operation of the school presents a clear and immediate threat to the health and safety of the children.
- (6) A charter sponsor shall make available the school accountability report card information as provided under section 160.522 and the results of the academic monitoring required under subsection 3 of this section.
- 9. (1) A sponsor shall take all reasonable steps necessary to confirm that each charter school sponsored by such sponsor is in material compliance and remains in material compliance with all material provisions of the charter and sections 160.400 to 160.425 and 167.349. Every charter school shall provide all information necessary to confirm ongoing compliance with all provisions of its charter and sections 160.400 to 160.425 and 167.349 in a timely manner to its sponsor.
- (2) The sponsor's renewal process of the charter school shall be based on the thorough analysis of a comprehensive body of objective evidence and consider if:
- (a) The charter school has maintained results on its annual performance report that meet or exceed the district in which the charter school is located based on the performance standards that are applicable to the grade-level configuration of both the charter school and the district in which the charter school is located in three of the last four school years;
- (b) The charter school is organizationally and fiscally viable determining at a minimum that the school does not have:
 - a. A negative balance in its operating funds;
- b. A combined balance of less than three percent of the amount expended for such funds during the previous fiscal year; or
 - c. Expenditures that exceed receipts for the most recently completed fiscal year;
- (c) The charter is in compliance with its legally binding performance contract and sections 160.400 to 160.425 and section 167.349; and
- (d) The charter school has an annual performance report consistent with a classification of accredited for three of the last four years and is fiscally viable as described in paragraph (b) of this subdivision. If such is the case, the charter school may have an expedited renewal process as defined by rule of the department of elementary and secondary education.

- (3) (a) Beginning August first during the year in which a charter is considered for renewal, a charter school sponsor shall demonstrate to the state board of education that the charter school is in compliance with federal and state law as provided in sections 160.400 to 160.425 and section 167.349 and the school's performance contract including but not limited to those requirements specific to academic performance.
- (b) Along with data reflecting the academic performance standards indicated in paragraph (a) of this subdivision, the sponsor shall submit a revised charter application to the state board of education for review.
- (c) Using the data requested and the revised charter application under paragraphs (a) and (b) of this subdivision, the state board of education shall determine if compliance with all standards enumerated in this subdivision has been achieved. The state board of education at its next regularly scheduled meeting shall vote on the revised charter application.
- (d) If a charter school sponsor demonstrates the objectives identified in this subdivision, the state board of education shall renew the school's charter.
 - 10. A school district may enter into a lease with a charter school for physical facilities.
- 11. A governing board or a school district employee who has control over personnel actions shall not take unlawful reprisal against another employee at the school district because the employee is directly or indirectly involved in an application to establish a charter school. A governing board or a school district employee shall not take unlawful reprisal against an educational program of the school or the school district because an application to establish a charter school proposes the conversion of all or a portion of the educational program to a charter school. As used in this subsection, "unlawful reprisal" means an action that is taken by a governing board or a school district employee as a direct result of a lawful application to establish a charter school and that is adverse to another employee or an educational program.
- 12. Charter school board members shall be subject to the same liability for acts while in office as if they were regularly and duly elected members of school boards in any other public school district in this state. The governing board of a charter school may participate, to the same extent as a school board, in the Missouri public entity risk management fund in the manner provided under sections 537.700 to 537.756.
- 13. Any entity, either public or private, operating, administering, or otherwise managing a charter school shall be considered a quasi-public governmental body and subject to the provisions of sections 610.010 to 610.035.
 - 14. The chief financial officer of a charter school shall maintain:
- 324 (1) A surety bond in an amount determined by the sponsor to be adequate based on the 325 cash flow of the school; or

- 326 (2) An insurance policy issued by an insurance company licensed to do business in 327 Missouri on all employees in the amount of five hundred thousand dollars or more that provides 328 coverage in the event of employee theft.
 - 15. The department of elementary and secondary education shall calculate an annual performance report for each charter school and shall publish it in the same manner as annual performance reports are calculated and published for districts and attendance centers.
 - 16. The joint committee on education shall create a committee to investigate facility access and affordability for charter schools. The committee shall be comprised of equal numbers of the charter school sector and the public school sector and shall report its findings to the general assembly by December 31, 2016.
 - 160.422. 1. Any city not within a county shall not adopt, enforce, impose, or administer an ordinance, local policy, or local resolution that prohibits property sold, leased, or transferred by the city not within a county from being used for any lawful educational purpose by a charter school.
 - 2. Any city not within a county shall not impose, enforce, or apply any deed restriction that expressly, or by its operation, prohibits property sold, leased, or transferred by the city not within a county from being used for any lawful educational purpose by a charter school. Any deed restriction or affirmative use deed restriction that affirmatively allows for only one or more specified uses or purposes that do not include any educational use or purpose is prohibited under this section. Any deed restriction or affirmative use deed restriction in effect on the effective date of this section that prohibits or does not permit property previously used for any educational purpose from being used for any future educational purpose is void.
 - 3. If any city not within a county offers property of the city not within a county for sale, lease, or rent, the city not within a county shall not refuse to sell, lease, or rent the property to a charter school solely because the charter school intends to use the property for an educational purpose, if the intent of the charter school is to use the property for a lawful educational purpose. If the city not within a county offers property of the city not within a county for sale, lease, or rent, the city not within a county is not required to sell, lease, or rent the property to a charter school solely because the charter school intends to use the property for an educational purpose.
 - 4. Any ordinance, policy, regulation, deed, or contract made in violation of this section shall be void from its inception.
 - 160.425. 1. The "Missouri Charter Public School Commission" is hereby created with the authority to sponsor high quality charter schools throughout the state of Missouri.

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2. The commission shall consist of nine members appointed by the governor, by and with the advice and consent of the senate. No more than five of the members shall be of the same political party. No more than two members shall be from the same congressional district. The term of office of each member shall be four years, except those of the members first appointed, of which three shall be appointed for a term of one year, two for a term of two years, two for a term of three years, and two for a term of four years. At the expiration of the term of each member, the governor, by and with the advice and consent of the senate, shall appoint a successor.

- 3. The appointees to the commission shall be selected as follows:
- (1) One member selected by the governor from a slate of three recommended by the commissioner of education;
- (2) One member selected by the governor from a slate of three recommended by the commissioner of higher education;
- (3) One member selected by the governor from a slate of three recommended by the president pro tempore of the senate;
- (4) One member selected by the governor from a slate of three recommended by the speaker of the house of representatives; and
- (5) Five additional members appointed by the governor, one of whom shall be selected from a slate of three nominees recommended by the Missouri School Boards Association.
- 4. Members appointed to the commission shall collectively possess strong experience and expertise in governance, management and finance, school leadership, assessment, curriculum and instruction, and education law. All members of the commission shall have demonstrated understanding of and commitment to charter schooling as a strategy for strengthening public education.
- 5. The commission shall annually elect a [chairperson] chair and vice [chairperson] chair, who shall act as [chairperson] chair in [his or her] the chair's absence. The commission shall meet at the call of the [chairperson] chair. The [chairperson] chair may call meetings at such times as [he or she] the chair deems advisable and shall call a meeting when requested to do so by three or more members of the commission. Members of the commission are not eligible to receive compensation.
- 6. The commission may approve proposed charters for its sponsorship under sections 160.400 to 160.425 and shall:
- (1) Comply with all of the requirements applicable to sponsors under sections 160.400 to 160.425;

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37 (2) Exercise sponsorship over charters approved by the commission under sections 38 160.400 to 160.425, including receipt of sponsorship funding under subsection [11] 9 of section 39 160.400.

- 7. Charter schools sponsored by the commission shall comply with all of the requirements applicable to charter schools under sections 160.400 to 160.425.
 - 8. The commission shall conduct its business in accordance with chapter 610.
- 9. The department of elementary and secondary education shall provide start-up funding for the commission to operate. The commission shall reimburse the department's costs from any funds it receives as sponsor under section 160.400.
- 10. The commission is authorized to receive and expend gifts, grants, and donations of any kind from any public or private entity to carry out the purposes of sections 160.400 to 160.425, subject to the terms and conditions under which they are given, provided that all such terms and conditions are permissible under law.
- 161.670. 1. Notwithstanding any other law, prior to July 1, 2007, the state board of education shall establish the "Missouri Course Access and Virtual School Program" to serve school-age students residing in the state. The Missouri course access and virtual school program shall offer instruction in a virtual setting using technology, intranet, and/or internet methods of communication. Any student under the age of twenty-one in grades kindergarten through twelve who resides in this state shall be eligible to enroll in the Missouri course access and virtual school program pursuant to subsection 3 of this section.
- 2. For purposes of calculation and distribution of state school aid, students enrolled in the Missouri course access and virtual school program who are not full-time equivalent students shall be included in the student enrollment of the school district in which the student physically is enrolled under subsection 3 of this section. The Missouri course access and virtual 12 school program shall report to the district of residence the following information about each student served by the Missouri course access and virtual school program: name, address, 14 eligibility for free or reduced-price lunch, limited English proficiency status, special education needs, and the number of courses in which the student is enrolled. The Missouri course access and virtual school program shall promptly notify the resident district when a student discontinues enrollment. A "full-time equivalent student" is a student who successfully has completed the instructional equivalent of six credits per regular term. Each Missouri course access and virtual school program course shall count as one class and shall generate that portion of a full-time equivalent that a comparable course offered by the school district would generate. Full-time equivalent students shall not be included in the student enrollment of the school district in which such student resides. In no case shall more than the full-time equivalency of a regular term of attendance for a single student be used to claim state aid. Full-time equivalent student

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credit completed shall be reported to the department of elementary and secondary education in the manner prescribed by the department. The department shall pay any Missouri course 26 access and virtual school program provider an amount equal to the average daily 27 attendance for the student's district of residence for each full-time equivalent student. Nothing in this section shall prohibit students from enrolling in additional courses under a separate agreement that includes terms for paying tuition or course fees. A virtual school program provider serving full-time equivalent students shall be considered an attendance center as defined in section 167.895.

- 3. (1) A school district or charter school shall allow any eligible student who resides in such district to enroll in Missouri course access and virtual school program courses of [his or her the student's choice as a part of the student's annual course load each school year or a fulltime virtual school option, with any costs associated with such course or courses to be paid by the school district or charter school if]:
- (a) the student is enrolled full-time in and has attended, for at least one semester immediately prior to enrolling in the Missouri course access and virtual school program, a public school, including any charter school; except that, no student seeking to enroll in Missouri course access and virtual school program courses under this subdivision shall be required to have attended a public school during the previous semester if the student has a documented medical or psychological diagnosis or condition that prevented the student from attending a school in the community during the previous semester[; and
- (b) Prior to enrolling in any Missouri course access and virtual school program course, a student has received approval from his or her school district or charter school through the procedure described under subdivision (2) of this subsection.
- (2) [Each school district or charter school] The department shall adopt a policy that delineates the process by which a student may enroll in courses provided by the Missouri course access and virtual school program that is substantially similar to the typical process by which a district student would enroll in courses offered by the school district and a charter school student would enroll in courses offered by the charter school. The policy may include consultation with the school's counselor and may include parental notification or authorization. [School counselors shall not be required to approve or disapprove a student's enrollment in the Missouri course access and virtual school program.] If the school district or charter school [disapproves] believes a student's request to enroll in a course or courses provided by the Missouri course access and virtual school program, including full-time enrollment in courses provided by the Missouri course access and virtual school program, is not in the best educational interest of the student, the reason shall be provided in writing [and it shall be for good cause. Good cause justification to disapprove a student's request for enrollment in a course shall be a determination that doing

so is not in the best educational interest of the student. In cases of denial by the school district or charter school, local education agencies shall inform the student and the student's family of their right to appeal any enrollment denial in the Missouri course access and virtual school program to the local school district board or charter school governing body where the family shall be given an opportunity to present their reasons for their child or children to enroll in the Missouri course access and virtual school program in an official school board meeting. In addition, the school district or charter school administration shall provide its good cause justification for denial at a school board meeting or governing body meeting. Both the family and school administration shall also provide their reasons in writing to the members of the school board or governing body and the documents shall be entered into the official board minutes. The members of the board or governing body shall issue their decision in writing within thirty calendar days, and then an appeal may be made to the department of elementary and secondary education, which shall provide a final enrollment decision within seven calendar days] to the student's parent or guardian who shall have final decision-making authority.

- (3) For students enrolled in any Missouri course access and virtual school program course in which costs associated with such course are to be paid [by the school district or charter school as described under subdivision (1) of this subsection, the school district [or], charter school, or the department shall pay the content provider directly on a pro rata [monthly] basis once per semester based on a student's completion of assignments and assessments. If a student discontinues enrollment, the district [or], charter school, or the department may stop making [monthly] payments to the content provider. No school district or charter school shall pay, for any one course for a student, more than the market necessary costs but in no case shall pay more than fourteen percent of the state adequacy target, as defined under section 163.011, as calculated at the end of the most recent school year for any single, year-long course and no more than seven percent of the state adequacy target as described above for any single semester equivalent course. Payment for a full-time virtual school student shall not exceed the state adequacy target, unless the student receives additional federal or state aid.] Nothing in this subdivision shall prohibit a school district [or], charter school, or the department from negotiating lower costs directly with course or full-time virtual school providers, particularly in cases where several students enroll in a single course or full-time virtual school.
- (4) In the case of a student who is a candidate for A+ tuition reimbursement and taking a virtual course under this section, the school shall attribute no less than ninety-five percent attendance to any such student who has completed such virtual course.
- (5) The Missouri course access and virtual school program shall ensure that individual learning plans designed by certified teachers and professional staff are developed for all students enrolled in more than two full-time course access program courses or a full-time virtual school.

(6) The department shall monitor student success and engagement of students enrolled in their program and report the information to the [school district or charter school] parent or guardian of the student. Providers and the department may make recommendations to the [school district or charter school] parent or guardian regarding the student's continued enrollment in the program. The [school district or charter school shall] parent or guardian may consider the recommendations and evaluate the progress and success of enrolled students that are enrolled in any course [or full-time virtual school] offered under this section and may [terminate or alter the course offering] withdraw the student if it is found the course [or full-time virtual school] is not meeting the educational needs of the [students] student enrolled in the course.

- (7) [School districts and charter schools] Virtual school providers shall monitor student progress and success, and [course or full-time virtual school quality, and annually provide feedback to the department of elementary and secondary education regarding course quality] may remove a student if the provider believes it to be in the best educational interest of the student.
- (8) Pursuant to rules to be promulgated by the department of elementary and secondary education, when a student transfers into a school district or charter school, credits previously gained through successful passage of approved courses under the Missouri course access and virtual school program shall be accepted by the school district or charter school.
- (9) Pursuant to rules to be promulgated by the department of elementary and secondary education, if a student transfers into a school district or charter school while enrolled in a Missouri course access and virtual school program course [or full-time virtual school], the student shall continue to be enrolled in such course or school.
- (10) Nothing in this section shall prohibit home school students, private school students, or students wishing to take additional courses beyond their regular course load from enrolling in Missouri course access and virtual school program courses under an agreement that includes terms for paying tuition or course fees.
- (11) Nothing in this subsection shall require any school district, charter school, or the state to provide computers, equipment, or internet access to any student unless required by an eligible student with a disability to comply with federal law.
- (12) The authorization process shall provide for continuous monitoring of approved providers and courses. The department shall revoke or suspend or take other corrective action regarding the authorization of any course or provider no longer meeting the requirements of the program. Unless immediate action is necessary, prior to revocation or suspension, the department shall notify the provider and give the provider a reasonable time period to take

corrective action to avoid revocation or suspension. The process shall provide for periodic renewal of authorization no less frequently than once every three years.

- (13) Courses approved as of August 28, 2018, by the department to participate in the Missouri virtual instruction program shall be automatically approved to participate in the Missouri course access and virtual school program, but shall be subject to periodic renewal.
- (14) Any online course or virtual program offered by a school district or charter school, including those offered prior to August 28, 2018, which meets the requirements of section 162.1250 shall be automatically approved to participate in the Missouri course access and virtual school program. Such course or program shall be subject to periodic renewal. A school district or charter school offering such a course or virtual school program shall be deemed an approved provider.
- 4. (1) For purposes of this subsection, the term "instructional activities" shall mean the following classroom-based or nonclassroom-based activities that a student shall be expected to complete, participate in, or attend during any given school day:
 - (a) Online logins to curriculum or programs;
 - (b) Offline activities;
- (c) Completed assignments within a particular program, curriculum, or class;
- **(d) Testing**;

- (e) Face-to-face communications or meetings with school staff;
- 150 (f) Telephone or video conferences with school staff;
 - (g) School-sanctioned field trips; or
- **(h) Orientation.**
 - (2) A full-time virtual school shall submit a notification to the parent or guardian of any student who is not consistently engaged in instructional activities.
 - (3) Each full-time virtual school shall develop, adopt, and post on the school's website a policy setting forth the consequences for a student who fails to attend school and complete the required instructional activities. Such policy shall state, at a minimum, that if a student fails to complete the instructional activities after receiving a notification under subdivision (2) of this subsection, and after reasonable intervention strategies have been implemented, that the student shall be subject to certain consequences, which may include disenrollment from the school.
 - (4) If a full-time virtual school disenrolls a student under subdivision (3) of this subsection, the school shall immediately provide written notification to such student's district of residence. The student's district of residence shall then provide to the parents or guardian of the student a written list of available educational options. Any student

disenrolled from a full-time virtual school shall be prohibited from reenrolling in the same virtual school for the remainder of the school year.

- 5. School districts or charter schools shall inform parents of their child's right to participate in the program. Availability of the program shall be made clear in the parent handbook, registration documents, and featured on the home page of the school district or charter school's website. Any school district or charter school that fails to notify parents of the child's right to participate in the program shall be subject to civil penalties in an amount equal to one hundred dollars for each day the school district or charter school is not in compliance with this subsection, including reasonable attorney's fees.
 - [5.] 6. The department shall:
- (1) Establish an authorization process for course or full-time virtual school providers that includes multiple opportunities for submission each year;
- (2) Pursuant to the time line established by the department, authorize course or full-time virtual school providers that:
 - (a) Submit all necessary information pursuant to the requirements of the process; and
 - (b) Meet the criteria described in subdivision (3) of this subsection;
- (3) Review, pursuant to the authorization process, proposals from providers to provide a comprehensive, full-time equivalent course of study for students through the Missouri course access and virtual school program. The department shall ensure that these comprehensive courses of study align to state academic standards and that there is consistency and compatibility in the curriculum used by all providers from one grade level to the next grade level;
- (4) Within thirty days of any denial, provide a written explanation to any course or full-time virtual school providers that are denied authorization.
- [6.] 7. If a course or full-time virtual school provider is denied authorization, the course provider may reapply at any point in the future.
- [7-] **8.** The department shall publish the process established under this section, including any deadlines and any guidelines applicable to the submission and authorization process for course or full-time virtual school providers on its website.
- [8-] 9. If the department determines that there are insufficient funds available for evaluating and authorizing course or full-time virtual school providers, the department may charge applicant course or full-time virtual school providers a fee up to, but no greater than, the amount of the costs in order to ensure that evaluation occurs. The department shall establish and publish a fee schedule for purposes of this subsection.
- [9.] 10. Except as specified in this section and as may be specified by rule of the state board of education, the Missouri course access and virtual school program shall comply with all state laws and regulations applicable to school districts, including but not limited to the Missouri

school improvement program (MSIP), annual performance report (APR), teacher certification, and curriculum standards.

- [10.] 11. The department shall submit and publicly publish an annual report on the Missouri course access and virtual school program and the participation of entities to the governor, the chair and ranking member of the senate education committee, and the chair and ranking member of the house of representatives elementary and secondary education committee. The report shall at a minimum include the following information:
- (1) The annual number of unique students participating in courses authorized under this section and the total number of courses in which students are enrolled in;
 - (2) The number of authorized providers;
- (3) The number of authorized courses and the number of students enrolled in each course;
 - (4) The number of courses available by subject and grade level;
 - (5) The number of students enrolled in courses broken down by subject and grade level;
- (6) Student outcome data, including completion rates, student learning gains, student performance on state or nationally accepted assessments, by subject and grade level per provider.
- 218 This outcome data shall be published in a manner that protects student privacy;
- 219 (7) The costs per course;

- (8) Evaluation of in-school course availability compared to course access availability to ensure gaps in course access are being addressed statewide.
- [11.] 12. The department shall be responsible for creating the Missouri course access and virtual school program catalog providing a listing of all courses authorized and available to students in the state, detailed information, including costs per course, about the courses to inform student enrollment decisions, and the ability for students to submit their course enrollments.
- [12.] 13. The state board of education through the rulemaking process and the department of elementary and secondary education in its policies and procedures shall ensure that multiple content providers and learning management systems are allowed, ensure digital content conforms to accessibility requirements, provide an easily accessible link for providers to submit courses or full-time virtual schools on the Missouri course access and virtual school program website, and allow any person, organization, or entity to submit courses or full-time virtual schools for approval. No content provider shall be allowed that is unwilling to accept payments in the amount and manner as described under subdivision (3) of subsection 3 of this section or does not meet performance or quality standards adopted by the state board of education.
- [13.] 14. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028.

- 238 This section and chapter 536 are nonseverable, and if any of the powers vested with the general
- 239 assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and
- 240 annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and
- 241 any rule proposed or adopted after August 28, 2006, shall be invalid and void.

166.700. As used in sections 166.700 to 166.725, the following terms mean:

- 2 (1) "Curriculum", a complete course of study for a particular content area or grade 3 level, including any supplemental materials;
- 4 (2) "Educational assistance organization", the same meaning as used in section 5 135.712;
 - (3) "Parent", the same meaning as used in section 135.712;
 - (4) "Private school", a school that is not a part of the public school system of the state of Missouri and that charges tuition for the rendering of elementary or secondary educational services;
- 10 (5) "Program", the same meaning as used in section 135.712;
- 11 (6) "Qualified school":

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- 12 (a) Any of the following entities that is incorporated in Missouri:
- a. A charter school as defined in section 160.400;
- b. A home school as defined in section 167.031;
- 15 c. A private school;
- d. A public school as defined in section 160.011; or
- e. A public or private virtual school.
 - (b) A charter school, public school, or public virtual school shall be deemed a "qualified school" only to the extent that such school ensures that moneys deposited in a qualified student's scholarship account shall be used for specific services or individual classes consistent with the provisions of subdivision (4) of subsection 1 of section 166.705;
- 22 (7) "Qualified student", a resident of this state who:
 - (a) Attended a public school as a full-time student for at least one semester from the previous twelve months;
- 25 **(b)** Previously participated in the Missouri empowerment scholarship accounts 26 program;
- (c) Is a child who is eligible to begin kindergarten under sections 160.051 to 160.055;
- 29 (d) Is attending school for the first time; or
- 30 (e) Is a child of a parent in active military service.

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166.705. 1. A parent of a qualified student may establish a Missouri empowerment scholarship account for the student by entering into a written agreement with an educational assistance organization. The agreement shall provide that:

- (1) The qualified student shall enroll in a qualified school and receive an education in at least the subjects of English language arts, mathematics, social studies, and science;
- (2) Except for a qualified student who is in the custody of the state, the qualified student shall not be enrolled in a public school operated by, or a charter school located within, the qualified student's district of residence and shall release the district of residence from all obligations to educate the qualified student while the qualified student is enrolled in the program. This subdivision shall not be construed to relieve the student's district of residence from the obligation to conduct an evaluation for disabilities;
- (3) The qualified student shall receive a grant, in the form of moneys deposited in accordance with section 135.714, in the qualified student's Missouri empowerment scholarship account;
- (4) The moneys deposited in the qualified student's Missouri empowerment scholarship account shall be used only for the following expenses of the qualified student:
 - (a) Tuition or fees at a qualified school;
 - (b) Textbooks required by a qualified school;
- (c) Educational therapies or services from a licensed or accredited practitioner or provider including, but not limited to, licensed or accredited paraprofessionals or educational aides;
 - (d) Tutoring services;
- (e) Curriculum;
 - (f) Tuition or fees for a private virtual school;
 - (g) Fees for nationally standardized norm-referenced achievement tests, advanced placement examinations, international baccalaureate examinations, or any examinations related to college or university admission;
- 28 (h) Fees for management of the Missouri empowerment scholarship account by 29 firms selected by the educational assistance organization;
 - (i) Services provided by a public school including, but not limited to, individual classes and extracurricular programs;
 - (j) Computer hardware or other technological devices that are used to help meet the qualified student's educational needs and that are approved by an educational assistance organization;
- (k) Fees for summer education programs and specialized after-school education programs; and

- 37 (I) Other expenses related to home school instruction; and
- **(5)** Moneys deposited in the qualified student's Missouri empowerment scholarship 39 account shall not be used for the following:
 - (a) Consumable educational supplies including, but not limited to, paper, pens, pencils, or markers; and
 - (b) Tuition at a private school located outside of the state of Missouri.
 - 2. Missouri empowerment scholarship accounts are renewable on an annual basis upon request of the parent of a qualified student. Notwithstanding any changes to the qualified student's multidisciplinary evaluation team plan, a student who has previously qualified for a Missouri empowerment scholarship account shall remain eligible to apply for renewal until the student completes high school and submits scores to the state treasurer from a nationally standardized norm-referenced achievement test, advanced placement examination, international baccalaureate examination, or any examination related to college or university admission purchased with Missouri empowerment scholarship account funds.
 - 3. A signed agreement under this section shall satisfy the compulsory school attendance requirements of section 167.031.
 - 4. A qualified school or a provider of services purchased under this section shall not share, refund, or rebate any Missouri empowerment scholarship account moneys with the parent or qualified student in any manner.
 - 5. If a qualified student withdraws from the program by enrolling in a school other than a qualified school or is disqualified from the program under the provisions of section 166.710, the qualified student's Missouri empowerment scholarship account shall be closed and any remaining funds shall be returned to the educational assistance organization for redistribution to other qualified students. Under such circumstances, the obligation to provide an education for such student shall transfer back to the student's district of residence.
 - 6. Any funds remaining in a qualified student's scholarship account at the end of a school year shall remain in the account and shall not be returned to the educational assistance organization. Any funds remaining in a qualified student's scholarship account upon graduation from a qualified school shall be returned to the educational assistance organization for redistribution to other qualified students.
- 7. Moneys received under sections 166.700 to 166.725 shall not constitute Missouri taxable income to the parent of the qualified student.
 - 166.710. 1. Beginning in the 2023-24 school year and continuing thereafter, the educational assistance organization shall conduct or contract for annual audits of Missouri

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empowerment scholarship accounts to ensure compliance with the requirements of subsection 1 of section 166.705. The educational assistance organization shall also conduct or contract for random, quarterly, and annual audits of Missouri empowerment scholarship accounts as needed to ensure compliance with the requirements of subsection 1 of section 166.705.

- 2. A parent, qualified student, or vendor may be disqualified from program participation if the state treasurer, or the state treasurer's designee, finds the party has committed an intentional program violation consisting of any misrepresentation or other act that materially violates any law or rule governing the program. The state treasurer may remove any parent or qualified student from eligibility for a Missouri empowerment scholarship account. A parent may appeal the state treasurer's decision to the administrative hearing commission. A parent may appeal the administrative hearing commission's decision to the circuit court of the county in which the student resides.
- 3. The state treasurer may refer cases of substantial misuse of moneys to the attorney general for investigation if the state treasurer obtains evidence of fraudulent use of an account.
- 19 4. The state treasurer shall promulgate rules containing the following to implement 20 and administer the program:
 - (1) Procedures for conducting examinations of use of account funds;
 - (2) Procedures for conducting random, quarterly, and annual audits of accounts;
 - (3) Creation of an online anonymous fraud reporting service; and
- 24 (4) Creation of an anonymous telephone hotline for fraud reporting.
- 5. Any rule or portion of a rule, as that term is defined in section 536.010, that is 26 created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable, and if any of the powers 29 vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the 30 grant of rulemaking authority and any rule proposed or adopted after August 28, 2021, shall be invalid and void.
 - 166.715. 1. A person commits a class A misdemeanor if the person is found to have knowingly used moneys granted under section 135.714 for purposes other than those provided for in sections 166.700 to 166.725.
 - 2. No financial institution shall be liable in any civil action for providing a scholarship account's financial information to the state treasurer unless the information

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6 provided is false and the financial institution providing the false information does so 7 knowingly and with malice.

166.720. 1. Sections 166.700 to 166.725 shall not be construed to permit any governmental agency to exercise control or supervision over any qualified school in which a qualified student enrolls other than a qualified school that is a public school.

- 2. A qualified school, other than a qualified school that is a public school, that accepts a payment from a parent under sections 166.700 to 166.725 shall not be considered an agent of the state or federal government.
- 3. A qualified school shall not be required to alter its creed, practices, admissions policy, or curriculum in order to accept students whose parents pay tuition or fees from a Missouri empowerment scholarship account to participate as a qualified school.
- 4. In any legal proceeding challenging the application of sections 166.700 to 166.725 to a qualified school, the state shall bear the burden of establishing that the law is necessary and does not impose any undue burden on qualified schools.
- 5. The provisions of section 23.253 of the Missouri sunset act shall not apply to sections 166.700 to 166.725.

166.725. All personally identifiable information concerning eligible students and the parents of eligible students within the Missouri empowerment scholarship accounts program under sections 135.712 to 135.719 and sections 166.700 to 166.725 shall be confidential, and any disclosure of such information shall be restricted to purposes directly connected with administration of the program.

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