FIRST REGULAR SESSION

HOUSE BILL NO. 882

101ST GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE ANDERSON.

DANA RADEMAN MILLER, Chief Clerk

AN ACT

To amend chapter 137, RSMo, by adding thereto one new section relating to the Missouri homestead preservation act, with a delayed effective date.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Chapter 137, RSMo, is amended by adding thereto one new section, to be 2 known as section 137.107, to read as follows:

137.107. 1. This section shall be known and may be cited as the "Missouri 2 Homestead Preservation Act".

3 **2.** As used in this section, the following terms mean:

4 (1) "Department", the department of revenue;

5 (2) "Director", the director of revenue;

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- (3) "Disabled", the same meaning given to such term under section 135.010;
- 7 (4) "Eligible owner":

8 (a) Any individual owner of property who is sixty-five years of age or older as of 9 January first of the tax year in which the individual is claiming the credit authorized under 10 this section or who is disabled, and who had an income of less than or equal to the 11 maximum upper limit in the year prior to completing an application under this section;

12 (b) In the case of a married couple owning property either jointly or as tenants by 13 the entirety, or in the case of a married couple when only one spouse owns the property, 14 such couple shall be considered an "eligible owner" if both spouses have reached sixty-five 15 years of age, if one spouse is disabled, or if one spouse is sixty-five years of age or older and

16 the other spouse is sixty years of age or older, and the combined income of the couple in

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the year prior to completing an application under this section did not exceed the maximumupper limit;

19 (c) In the case of joint ownership by unmarried persons or ownership by tenancy 20 in common by two or more unmarried persons, such owners shall be considered an 21 "eligible owner" if each person with an ownership interest individually satisfies the 22 eligibility requirements for an individual eligible owner under this subdivision and the 23 combined income of all individuals with an interest in the property is less than or equal to 24 the maximum upper limit in the year immediately prior to completing an application under 25 this section. If any individual with an ownership interest in the property fails to satisfy the 26 eligibility requirements of an individual eligible owner or if the combined income of all 27 individuals with interest in the property exceeds the maximum upper limit, then no 28 individuals with an ownership interest in such property shall be deemed "eligible owners", 29 regardless of whether any such individuals could otherwise meet the eligibility 30 requirements; or

(d) In the case of property held in trust, the "eligible owner" and recipient of the
tax credit shall be the trust itself; provided that, the previous owner of the homestead or
the previous owner's spouse:

34 a. Is the settlor of the trust with respect to the homestead;

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b. Currently resides in such homestead; and

36 c. Would have satisfied the age, ownership, and maximum upper limit
37 requirements for income as defined in this subdivision but for the transfer of such
38 property;

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40 No individual shall be an "eligible owner" if such individual has not paid his or her 41 property tax liability, if any, in full by the payment due date in any of the three most recent 42 prior tax years; except that, a late payment of a property tax liability in any prior tax year 43 shall not disqualify a potential eligible owner if such individual paid in full the tax liability 44 and any and all penalties, additions, and interest that arose as a result of such late 45 payment. No individual shall be an "eligible owner" if such person filed a valid claim for 46 the property tax relief credit under sections 135.010 to 135.035;

47 (5) "Homestead", the same meaning given to such term under section 135.010, 48 except as otherwise provided by the provisions of this section. No property shall be 49 considered a "homestead" if such property has been improved since its most recent annual 50 assessment by more than two and one-half percent of its previously assessed value, except 51 when an eligible owner of the property has made such improvements to accommodate a 52 disabled person;

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6) "Homestead exemption limit", a percentage increase, rounded to the nearest hundredth of a percent, that is equal to the percentage increase in tax liability, not including improvements, of a homestead from one tax year to the next, that exceeds a certain percentage set under subsection 7 of this section. The homestead exemption limit shall be based on the increase in tax liability from two years prior to the application to the year immediately prior to the application;

59 (7) "Income", federal adjusted gross income; except that, in the case of ownership 60 of the homestead by a trust, the income of the settlor applicant shall be imputed to the 61 income of the trust for purposes of determining eligibility with respect to the maximum 62 upper limit;

(8) "Maximum upper limit", the income sum of seventy thousand dollars for the
2005 calendar year, increased each successive calendar year by the incremental increase
in the general price level, as defined under Article X, Section 17 of the Constitution of
Missouri.

67 3. Under Article X, Section 6(a) of the Constitution of Missouri, if in the most 68 recent prior tax year the property tax liability on any parcel of subclass (1) real property 69 increased by more than the homestead exemption limit, without regard for any prior credit 70 received due to the provisions of this section, then any eligible owner of the property shall 71 receive a homestead exemption credit to be applied toward the current tax year property 72 tax liability to offset the prior year increase in tax liability that exceeds the homestead 73 exemption limit, except as eligibility for the credit is limited by the provisions of this 74 section. The amount of the credit shall be listed separately on each taxpayer's tax bill for 75 the current tax year or on a document enclosed with the taxpayer's bill. The homestead 76 exemption credit shall not affect the process of setting the tax rate as required under 77 Article X, Section 22 of the Constitution of Missouri and section 137.073 in any prior, 78 current, or subsequent tax year.

79 4. Any potential eligible owner may apply for the homestead exemption credit by 80 completing an application. Applications shall be completed no earlier than April first and no later than October fifteenth of any tax year in order for the taxpayer to be eligible for 81 82 the homestead exemption credit in the tax year next following the calendar year in which 83 the homestead exemption credit application is completed. The application shall be on 84 forms provided by the department. Forms shall be made available on the department's 85 website and at all permanent branch offices and all full-time, temporary, and fee offices 86 maintained by the department of revenue. On such applications, the applicant shall attest 87 under penalty of perjury:

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(1) To the applicant's age;

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89 (2) That the applicant's prior year income was less than the maximum upper limit;

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91 (4) That any improvements made to the homestead, not made to accommodate a 92 disabled person, did not total more than two and one-half percent of the assessed value of 93 the homestead for the most recent prior tax year.

(3) To the address of the homestead property; and

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95 The applicant shall also include with the application copies of receipts indicating payment 96 of property tax by the applicant for the homestead property for the three most recent prior 97 tax years.

98 5. Each applicant shall submit the application to the department no later than 99 October fifteenth of each year for the taxpayer to be eligible for the homestead exemption 100 credit in the tax year next following the calendar year in which the application was 101 submitted.

102 6. Upon receipt of the applications, the department shall calculate the tax liability, 103 verify compliance with the maximum income limit, verify the ages of the applicants, and 104 make adjustments to these numbers as necessary on the applications. The department 105 shall disallow any application if the applicant also has filed a valid application for the 106 property tax credit authorized under sections 135.010 to 135.035. Once adjusted tax 107 liability, age, and income are verified, the director shall determine eligibility for the credit 108 and provide a list of all verified eligible owners to the county assessors, or county clerks in 109 counties with a township form of government, no later than December fifteenth of each 110 year. No later than the following January fifteenth, the county assessors shall provide a 111 list to the department of any verified eligible owners who made improvements not for 112 accommodation of a disability to the homestead and the dollar amount of the assessed 113 value of such improvements. If the dollar amount of the assessed value of such 114 improvements totals more than two and one-half percent of the assessed value from the 115 most recent prior tax year, such eligible owners shall be disqualified from receiving the 116 credit in the current tax year.

117 7. The director shall calculate the level of appropriation necessary to set the 118 homestead exemption limit at two and one-half percent for the homesteads of all verified 119 eligible owners, and provide such calculation to the speaker of the house of representatives, 120 the president pro tempore of the senate, and the director of the office of budget and 121 planning in the office of administration no later than January thirty-first of each year.

8. If, in any given year, the general assembly makes an appropriation for the funding of the homestead exemption credit that is signed by the governor, the director shall determine the apportionment percentage by equally apportioning the appropriation among

all eligible applicants on a percentage basis. If no appropriation is made by the general
assembly during any tax year or no funds are actually distributed pursuant to any
appropriation therefor, no homestead preservation credit shall apply in such year.

128 9. After determining the apportionment percentage, the director shall calculate the 129 credit to be associated with each verified eligible owner's homestead, if any. The director 130 shall send a list of those eligible owners who are to receive the homestead exemption credit, 131 including the amount of each credit, the certified parcel number of the homestead, and the 132 address of the homestead property, to the county collectors, or county clerks in counties 133 with a township form of government, no later than August thirty-first. Pursuant to such 134 calculation, the director shall instruct the state treasurer to distribute the appropriation 135 to the county collector's fund of each county where recipients of the homestead exemption 136 credit are located, in such amounts as would exactly offset each homestead exemption 137 credit being issued. In no case shall a political subdivision receive, as a result of 138 appropriations, more moneys than it would have received absent the provisions of this 139 section. At the direction of the county collector, or treasurer ex officio collector in counties 140 with a township form of government, funds may be deposited in the county collector's fund 141 or may be sent by mail to the collector of a county, or treasurer ex officio collector in 142 counties with a township form of government, no later than October first in any year a 143 homestead exemption credit is appropriated as a result of this section and such funds shall 144 be distributed as moneys in such funds are commonly distributed from other property tax 145 revenues by the county collector, or treasurer ex officio collector of the county in counties 146 with a township form of government, in such amounts as would exactly offset each 147 homestead exemption credit being issued.

148 10. In the event that an eligible owner dies or transfers ownership of the property 149 after the homestead exemption limit has been set in any given year, but prior to January 150 first of the year in which the credit would otherwise be applied, the credit shall be void and 151 any corresponding moneys shall lapse to the state to be credited to the general revenue 152 fund. In the event that the county collector, or the treasurer ex officio collector of the 153 county in counties with a township form of government, determines prior to issuing the 154 credit that the individual is not an eligible owner because the individual did not pay his or 155 her property tax liability in full for the most recent prior three years, the credit shall be 156 void and any corresponding moneys shall lapse to the state to be credited to the general 157 revenue fund.

158 **11.** The department shall promulgate rules for implementation and administration 159 of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that 160 is created under the authority delegated in this section shall become effective only if it

161 complies with and is subject to all of the provisions of chapter 536 and, if applicable, 162 section 536.028. This section and chapter 536 are nonseverable, and if any of the powers 163 vested with the general assembly pursuant to chapter 536 to review, to delay the effective 164 date, or to disapprove and annul a rule are subsequently held unconstitutional, then the 165 grant of rule making authority and any rule proposed or adopted after the effective date 166 of this section shall be invalid and void. Any rule promulgated by the department shall in 167 no way impact, affect, interrupt, or interfere with the performance of the required 168 statutory duties of any county elected official including, but not limited to, the county 169 collector, when performing such duties as deemed necessary for the distribution of any 170 homestead appropriation and the distribution of all other real and personal property taxes.

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12. Under section 23.253 of the Missouri sunset act:

172 (1) The provisions of this section shall automatically sunset six years after the 173 effective date of this section unless reauthorized by an act of the general assembly;

174 **(2)** If the provisions of this section are reauthorized, such provisions shall 175 automatically sunset twelve years after the effective date of their reauthorization; and

(3) This section shall terminate on January first of the calendar year immediately
 following the calendar year in which the provisions of this section are sunset.

Section B. The enactment of section 137.107 of section A of this act shall become 2 effective on January 1, 2022.

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