## FIRST REGULAR SESSION

## HOUSE BILL NO. 1096

## **101ST GENERAL ASSEMBLY**

INTRODUCED BY REPRESENTATIVE WALSH (50).

DANA RADEMAN MILLER, Chief Clerk

## AN ACT

To repeal section 590.653, RSMo, and to enact in lieu thereof one new section relating to civilian review boards.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 590.653, RSMo, is repealed and one new section enacted in lieu 2 thereof, to be known as section 590.653, to read as follows: 590.653. 1. For purposes of this section, the following terms mean: (1) "Board", any civilian review board established under this section; 2 3 (2) "Complaint", a sworn statement alleging misconduct of a law enforcement 4 officer and filed by the person against whom the officer allegedly engaged in such 5 misconduct, or in the case of a minor, by the minor's parent or guardian; (3) "Department", the law enforcement agency of a branch of local government and 6 for which the board shall perform its duties under this section; 7 8 (4) "Misconduct", any violation of federal or state law; police department policy, rule, regulation, or written order; or city, county, or city not within a county ordinance 9 10 that governs the professional duties and responsibilities of a law enforcement officer; 11 (5) "Personal information", the same meaning as defined in section 407.1500; 12 (6) "Record" or "records", every document, photo, video, sound recording, and 13 other form of evidence, irrespective of format, pertaining to the complaint or the law 14 enforcement officer or officers named in the complaint. 15 2. Each city, county, and city not within a county may establish a civilian review board, or may use an existing civilian review board which has been appointed by the local governing 16 17 body, with the authority to investigate allegations of misconduct by local law enforcement

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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18 officers towards members of the public. The members shall not receive compensation but shall 19 receive reimbursement from the local governing body for all reasonable and necessary expenses.

20 [2.] 3. The board shall have the power to receive, investigate, make findings and 21 recommend [disciplinary] appropriate action upon complaints by members of the public against 22 members of the [police] department that allege misconduct involving excessive use of force, 23 abuse of authority, discourtesy, or use of offensive language, including, but not limited to, slurs 24 relating to race, ethnicity, religion, gender, sexual orientation and disability. The findings and 25 recommendations of the board, and the basis therefor, shall be submitted to the chief law 26 enforcement official. No finding or recommendation shall be based [solely] upon an unsworn 27 complaint or statement, nor shall [prior] undocumented, unsubstantiated, unfounded or 28 withdrawn complaints be the basis for any such findings or recommendations.

4. The board shall have an odd number of members who shall be residents and registered to vote in the community served by the department. Board members shall not be employed by the same governmental body as the department employing the law enforcement officer against whom a complaint is filed and shall not be a party to any pending litigation against that body, an office holder with that body, or a candidate for an office of that body.

5. Board members shall accurately reflect the educational, cultural, professional, geographic, and racial diversity of community served by the department and at least one member of the board shall possess prior experience as a commissioned law enforcement officer in Missouri. The member with prior experience as a commissioned law enforcement officer shall be appointed by and with the advice and consent of the local department.

6. Board members shall have no record of felony conviction or convictions involving moral turpitude or dishonesty. The chief law enforcement officer of the department shall obtain a criminal history of all applicants for membership on the board and advise the appointing authority of any convictions for violations of federal, state, or local law.

45 7. Members shall attend a training program sponsored by the department, such as
 46 a citizens' police academy, or other such training provided by the department.

8. Board members shall follow the National Association for Civilian Oversight of
Law Enforcement (NACOLE) Code of Ethics.

9. Board members shall participate in a training ride, or ride-along, with an officer routinely assigned to patrol duties, for a duration equal to one-half of the normal shift for a patrol officer with the department as a part of the qualification for the board, and again at least one time every calendar year thereafter while serving on the board. The ride-along shall occur during a period of time that transpires equally over both daylight and HB 1096

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54 darkness. At the member's option, the member may instead participate in two ride-alongs 55 each equal to at least one-fourth of the normal shift for a patrol officer with one ride-along 56 entirely during daylight and one entirely during darkness.

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10. Notice of board meetings shall be consistent with the provisions of Chapter 610. 58 11. In order to ensure the availability of necessary evidence and the necessary and accurate recollection of any witnesses, complaints shall be filed within thirty days of an 59 alleged incident. Notice of a complaint shall be given to each officer named in the 60 61 complaint and shall be considered delivered when served upon the officer or upon the date 62 of delivery as documented by a United States Postal Service return receipt for certified 63 mail.

64 12. All statements and testimony before the board shall be given under oath or 65 affirmation and shall be permanently recorded as required by Missouri Supreme Court 66 Rule 14.

67 13. Any complaint that is shown to contain false allegations shall be treated as a false report as defined by section 575.080 and shall be referred by the board or the chief 68 69 law enforcement officer to the local prosecuting attorney with a request that the matter be 70 filed for prosecution.

71 14. The board shall not require legal counsel for the representation of any 72 individual person.

73 15. The board may establish rules and procedures that do not conflict with this section or the local department rules and regulations governing the security of internal 74 75 affairs investigations.

76 16. The board shall meet in open session at all times, except it shall close to hear 77 testimony, receive evidence, or to discuss the following:

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(1) Any witness sixteen years of age or younger;

79 (2) Any complaint or complaint-related matter involving sexual assault or sexual 80 intimidation:

81 (3) Any matter that could disclose of the identity of an officer working undercover; 82 or

83 (4) Any other matter that cannot be heard or discussed in an open meeting under 84 state or federal law.

85 17. All information classified by the department as confidential shall be treated as 86 such by the board. Board members shall not disclose or discuss any such information 87 other than with another current board member.

88 18. Notwithstanding any provision to the contrary, all records provided to or held 89 by the board or board members shall be closed until legal counsel for the department has

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90 approved any information sought to be released to any entity or person who is not a 91 member of the board.

92 19. Board members shall not reveal, disclose, or discuss, outside of a closed board 93 meeting, the personal information of an officer. Members who disclose any such 94 information in violation of any laws or ordinances may be immediately removed from the 95 board by the local governmental body as well as prosecuted and punished as provided for 96 by law.

97 20. Board members shall not disclose or discuss outside of a board meeting any 98 information that could disclose the identity of a source wishing to remain confidential or 99 a suspect not in custody; or which would disclose techniques, procedures, or guidelines for 100 lawenforcement investigations or potential prosecutions reasonably likely to pose a danger 101 to the safety of any victim, witness, undercover officer, or other person; or jeopardize a 102 criminal investigation.

103 **21.** Any officer whose conduct is in whole or in part the subject of an matter before 104 the board or who was involved with the investigation, or a determination by the 105 department of a matter before the board, shall be notified at least ten business days in 106 advance, and shall be allowed to attend any board meeting at which such matters are to 107 be discussed or considered whether such meeting is open or closed.

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