COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1465S.03C

Bill No.: SCS for HCS for HB 475

Subject: Boards, Commissions, Committees, and Councils; Administration, Office of;

Agriculture, Department of; Conservation, Department of; Economic

Development, Department of; Elementary And Secondary Education, Department of; Health And Senior Services, Department of; Natural Resources, Department of; Military Affairs; National Guard; Public Safety, Department of; Revenue, Department of; Social Services, Department of; Transportation, Department of;

General Assembly; Education, Higher

Type: Original

Date: April 28, 2023

Bill Summary: This proposal modifies provisions relating to public entities that serve in an

advisory capacity.

FISCAL SUMMARY

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND | | | |
|--|-------------|-------------|-------------|
| FUND AFFECTED | FY 2024 | FY 2025 | FY 2026 |
| General Revenue | | | |
| Fund | (\$763,228) | (\$852,909) | (\$862,580) |
| Total Estimated Net | | | |
| Effect on General | | | |
| Revenue | (\$763,228) | (\$852,909) | (\$862,580) |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS | | | | |
|---|------------|------------|------------|--|
| FUND AFFECTED | FY 2024 | FY 2025 | FY 2026 | |
| Various State Funds | (\$50,000) | (\$50,000) | (\$50,000) | |
| | | | | |
| Total Estimated Net | | | | |
| Effect on Other State | | | | |
| Funds | (\$50,000) | (\$50,000) | (\$50,000) | |

Numbers within parentheses: () indicate costs or losses.

L.R. No. 1465S.03C

Bill No. SCS for HCS for HB 475

Page **2** of **9** April 28, 2023

| ESTIMATED NET EFFECT ON FEDERAL FUNDS | | | | |
|---------------------------------------|---------|---------|---------|--|
| FUND AFFECTED | FY 2024 | FY 2025 | FY 2026 | |
| | | | | |
| | | | | |
| Total Estimated Net | | | | |
| Effect on All Federal | | | | |
| Funds | \$0 | \$0 | \$0 | |

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) | | | | |
|--|---------|---------|---------|--|
| FUND AFFECTED | FY 2024 | FY 2025 | FY 2026 | |
| General Revenue | | | | |
| (OA) | 5 FTE | 5 FTE | 5 FTE | |
| | | | | |
| Total Estimated Net | | | | |
| Effect on FTE | 5 FTE | 5 FTE | 5 FTE | |

- ⊠ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

| ESTIMATED NET EFFECT ON LOCAL FUNDS | | | | |
|-------------------------------------|---------|---------|---------|--|
| FUND AFFECTED | FY 2024 | FY 2025 | FY 2026 | |
| Local Government | \$0 | \$0 | \$0 | |

L.R. No. 1465S.03C Bill No. SCS for HCS for HB 475 Page **3** of **9** April 28, 2023

FISCAL ANALYSIS

ASSUMPTION

Section 37.1310 - Missouri Geospatial Advisory Council

Officials from the Office of Administration (OA) assume this proposal creates the "Missouri Geospatial Advisory Council" within the Office of Administration. While staffing requirements listed in the bill only include an executive secretary for the council, it is assumed that the council will require additional staffing resources in order to fulfill the duties for the council outlined in the bill. This includes the issuing of RFPs for data acquisition, and the resulting project management needed for these projects. Data acquisition such as aerial imagery, NG911, broadband, and flood plain management all have large GIS requirements. Data acquisitions recommendations coming from the Council are likely to be aligned with agency/project specific funding and are not included in this estimate. Some of the functions listed for this council are currently being performed by the Missouri Office of Geospatial Information within ITSD in coordination with the current Missouri GIS Advisory Council. While there are some existing GIS staffing resources within ITSD, creating a new council through statute will not have the desired impact without additional financial support and staffing to implement that vision. There are a large number of members listed in the bill for the new "Missouri Geospatial Advisory Council", however, the members listed do not include technical practitioners with GIS credentials, and it is anticipated that GIS staffing and resources to assist this council will be needed. It is also anticipated that GIS data standardization would reside in the ITSD Office of Data Management which will need to provide staffing to ensure data standards are enforced that will allow for data compatibility and integration within state systems. The estimated fiscal impact includes 5 FTE as shown below, as well as funding (estimated at \$300,000 annually) for a statewide base map and geographic information system which would host the integrated state GIS data.

- 1 Executive Secretary at \$45,000 annually to provide administrative support to the council including monthly meeting minutes, correspondence, record requests, or website updates.
- 1 GIS Specialist at \$60,000 annually to apply for federal grants, manage contracts awarded from these grants for geospatial infrastructure and workforce development.
- 1 GIS Manager at \$90,000 annually to secure data sharing, build partnerships, provide recommendations on investments, coordinate with national efforts, and collaborate/hold meetings with officials.
- 2 GIS Developers at \$75,000 annually to assume the actual development of tools and supporting infrastructure for data harvesting, standardization, and publication of large geospatial data sets.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect the fiscal impact as estimated by OA to the General Revenue Fund.

L.R. No. 1465S.03C Bill No. SCS for HCS for HB 475 Page **4** of **9** April 28, 2023

Officials from the **Missouri Department of Agriculture (MDA)** assume this legislation would require the Director of the Missouri Department of Agriculture to travel a 300 mile round trip (MDA office to Kansas City, MO) for 12 meetings. Fiscal impact would include mileage (\$0.55 per mile) and a \$48 meal per diem per day. MDA would incur a total fiscal impact of \$2,556 in FY 2024, \$2,607 in FY 2025 and \$2,659 in FY 2026 to implement the changes in this proposal.

Officials from the **Missouri Senate** anticipates a negative fiscal impact to reimburse 1 senator for travel each month to Missouri Geospatial Advisory Council meetings. In summary, it will cost approximately \$2,012 per year.

Oversight notes the new council will consist of 33 members, meet monthly and the members will be reimbursed for actual and necessary expenses. Oversight assumes this proposal will require roughly \$50,000 in expense reimbursement to the 33 members for 12 meetings (33 members x 12 meetings per year x \$122 in expenses (mileage, meals, etc.)). Oversight will reflect the cost to various state funds.

Officials from the Attorney General's Office, the Department of Commerce and Insurance, the Department of Economic Development, the Department of Elementary and Secondary Education, the Department of Higher Education and Workforce Development, the Department of Health and Senior Services, the Department of Natural Resources, the Department of Labor and Industrial Relations, the Department of Revenue, the Department of Public Safety (Office of the Director, Capitol Police, Alcohol & Tobacco Control, Fire Safety, Gaming Commission, Missouri Highway Patrol, Missouri National Guard, State Emergency Management Agency and Veterans Commission), the Department of Social Services, the Office of the Governor, the Joint Committee on Administrative Rules, the Joint Committee on Public Employee Retirement, the Missouri Lottery Commission, the Missouri Consolidated Health Care Plan, the Missouri Department of Conservation, the Missouri Ethics Commission, the Missouri House of Representatives, the Department of Transportation, the Office of Prosecution Services, the Office of Administration (Administrative Hearing Commission and Budget and Planning), the Office of the State Courts Administrator, the Office of the State Auditor, Oversight Division, Legislative Research, the Office of the State Public Defender and the State Tax Commission each assume the proposal will have no fiscal impact on their respective organizations.

Oversight notes that the above mentioned agencies have stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note for these agencies.

Officials from the **Department of Mental Health** and the **Department of Corrections** each defer to the Office of Administration for the potential fiscal impact of this proposal.

In response to a previous version, officials from the **Department of Public Safety – Capitol Police**, the **Missouri Department of Conservation** and the **University of Missouri** each assume the proposal will have no fiscal impact on their respective organizations.

L.R. No. 1465S.03C Bill No. SCS for HCS for HB 475 Page **5** of **9** April 28, 2023

Oversight notes that the above mentioned agencies have stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note for those agencies.

Personnel Advisory Board

In response to a similar proposal (SB 110), officials from the Office of Administration (OA) stated this section specifies each public member of the board shall be paid an amount for each day devoted to the work of the board. The total expenditures for the two public members appointed to the Personnel Advisory Board were payments of \$5,040, \$5,308, and \$3,455 in FY2020, FY2021, and FY2022, respectively. The elimination of the Personnel Advisory Board will eliminate these payments and therefore have a positive fiscal impact. The FY2023 per diem for a public member of the board members is \$356.97. If there were twelve meetings held, \$4,283.64 would be paid out to each of the two public board members – a total of \$8,567 projected annual savings.

Additionally, while this proposal does not eliminate any FTE, this legislation would obviate the need for numerous team members to spend hours preparing for and attending monthly Personnel Advisory Board meetings saving additional state resource

Oversight does not have any information to the contrary. Therefore, Oversight will reflect an annual cost avoidance to the General Revenue Fund of \$8,567.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

| | FY 2024 | FY 2025 | FY 2026 |
|---------------------------------------|--------------------|--------------------|--------------------|
| FISCAL IMPACT – State Government | (10 Mo.) | | |
| GENERAL REVENUE FUND | | | |
| | | | |
| Savings – OA | | | |
| Personnel Advisory Board p. 5 | \$8,567 | \$8,567 | \$8,567 |
| | | | |
| <u>Cost</u> – OA §37.1310 | (4.5.5 | | |
| Salaries | (\$287,500) | (\$351,900) | (\$358,938) |
| Fringe Benefits | (\$172,495) | (\$209,576) | (\$212,209) |
| Equipment and Expense | (\$11,800) | \$0 | \$0 |
| Statewide base map and GIS | (\$300,000) | (\$300,000) | (\$300,000) |
| <u>Total Cost</u> - OA | (\$771,795) | (\$861,476) | (\$871,147) |
| Total FTE Change - OA | 5 FTE | 5 FTE | 5 FTE |
| | | | |
| ESTIMATED NET EFFECT TO | | | |
| THE GENERAL REVENUE FUND | <u>(\$763,228)</u> | <u>(\$852,909)</u> | <u>(\$862,580)</u> |
| | | | |
| Estimated Net FTE Change to the | | | |
| General Revenue Fund | 5 FTE | 5 FTE | 5 FTE |
| | | | |
| VARIOUS STATE FUNDS | | | |
| | | | |
| Cost – reimbursement for actual and | | | |
| necessary expenses for 33 members for | | | |
| 12 meetings per year §37.1310 | (\$50,000) | (\$50,000) | (\$50,000) |
| | | | |
| ESTIMATED NET EFFECT TO | | | |
| VARIOUS STATE FUNDS | <u>(\$50,000)</u> | <u>(\$50,000)</u> | <u>(\$50,000)</u> |
| | | | |
| FISCAL IMPACT – Local Government | FY 2024 | FY 2025 | FY 2026 |
| | (10 Mo.) | | |
| | | | |
| | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |

<u>FISCAL IMPACT – Small Business</u>

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

L.R. No. 1465S.03C Bill No. SCS for HCS for HB 475 Page **7** of **9** April 28, 2023

This bill codifies the "Missouri Geospatial Advisory Council", within the Office of Administration. The council shall consist of 33 members, the makeup of which is provided in the bill. Additional subject matter experts may participate in activities as non-council members. Members of the council shall serve three year terms without compensation.

The council shall meet monthly and as otherwise required. It may apply for federal and state grants to sponsor and publish surveys and to solicit or develop proposals for projects related to state geospatial data infrastructure.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

L.R. No. 1465S.03C Bill No. SCS for HCS for HB 475 Page **8** of **9** April 28, 2023

SOURCES OF INFORMATION

Attorney General's Office

Department of Commerce and Insurance

Department of Economic Development

Department of Elementary and Secondary Education

Department of Higher Education and Workforce Development

Department of Health and Senior Services

Department of Mental Health

Department of Natural Resources

Department of Corrections

Department of Labor and Industrial Relations

Department of Revenue

Department of Public Safety

Office of the Director

Division of Alcohol and Tobacco Control

Capitol Police

Fire Safety

Missouri Gaming Commission

Missouri Highway Patrol

Missouri National Guard

State Emergency Management Agency

Missouri Veterans Commission

Department of Social Services

Office of the Governor

Joint Committee on Public Employee Retirement

Joint Committee on Administrative Rules

Missouri Lottery Commission

Legislative Research

Oversight Division

Local Government Employees Retirement System

Missouri Consolidated Health Care Plan

Missouri Department of Agriculture

Missouri Department of Conservation

Missouri Ethics Commission

Missouri House of Representatives

Office of the Lieutenant Governor

Missouri Department of Transportation

Missouri State Employee's Retirement System

MoDOT & Patrol Employees' Retirement System

Missouri Office of Prosecution Services

Office of Administration

Administrative Hearing Commission

L.R. No. 1465S.03C Bill No. SCS for HCS for HB 475 Page **9** of **9** April 28, 2023

Budget and Planning
Facilities Management, Design and Construction
Office of the State Courts Administrator
Office of the State Auditor
Missouri Senate
Office of the Secretary of State
Office of the State Public Defender
Public Schools and Education Employee Retirement Systems
State Tax Commission
University of Missouri

Julie Morff
Director

April 28, 2023

Ross Strope Assistant Director April 28, 2023