# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

L.R. No.: 1937H.02C

Bill No.: HCS for HB Nos. 919 & 1081

Subject: State Employees; Public Officers; Science and Technology; Crimes and

Punishment; Criminal Procedure; Motor Vehicles; Search and Seizure

Type: Original

Date: February 24, 2023

Bill Summary: This proposal modifies privacy protections.

# **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2024	FY 2025	FY 2026	
<b>Total Estimated Net</b>				
Effect on General				
Revenue	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS					
FUND AFFECTED	FY 2024	FY 2025	FY 2026		
Various State Funds	Less than \$250,000	Less than \$250,000	Less than \$250,000		
<b>Total Estimated Net</b>					
Effect on Other State					
Funds	Less than \$250,000	<b>Less than \$250,000</b>	<b>Less than \$250,000</b>		

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2024	FY 2025	FY 2026	
<b>Total Estimated Net</b>				
Effect on All Federal				
Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)					
FUND AFFECTED	FY 2024	FY 2025	FY 2026		
<b>Total Estimated Net</b>					
Effect on FTE	0	0	0		

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any
of the three fiscal years after implementation of the act or at full implementation of the act.
Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of
the three fiscal years after implementation of the act or at full implementation of the act

ESTIMATED NET EFFECT ON LOCAL FUNDS					
FUND AFFECTED FY 2024 FY 2025 FY 2026					
<b>Local Government</b>	Less than \$250,000	<b>Less than \$250,000</b>	<b>Less than \$250,000</b>		

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#### **FISCAL ANALYSIS**

#### **ASSUMPTION**

§565.260 – Protecting a person's privacy

In response to a similar proposal from this year (HB 1081), officials from the **Missouri Office of Prosecution Services (MOPS)** assumed the proposal will have no measurable fiscal impact on MOPS. The enactment of a new crime (565.260.4) creates additional responsibilities for county prosecutors and the circuit attorney which may, in turn, result in additional costs, which are difficult to determine.

In response to a similar proposal from this year (HB 1081), officials from the **Office of the State Public Defender (SPD)** stated the proposed legislation creates new offenses under sections 542.402 and 565.260 which could result in additional cases eligible for SPD representation. The number of additional cases is unknown and as a result the fiscal impact is unknown. However, if the offenses, which are classified as misdemeanors, were class D misdemeanors, jail time would not be a possible sentence and the offense, therefore, would not be eligible for SPD representation.

**Oversight** notes in FY22 the SPD was appropriated moneys for 53 additional FTE. Oversight assumes this proposal will create a minimal number of new cases and that the SPD can absorb the additional caseload required by this proposal with current staff and resources. Therefore, Oversight will reflect no fiscal impact to the SPD for fiscal note purposes. However, if multiple bills pass which require additional staffing and duties, the SPD may request funding through the appropriation process.

In response to a similar proposal from this year (HB 1081), officials from the from the Kansas City Police Department, the St. Joseph Police Department, the St. Louis County Police Department, the Phelps County Sheriff's Department, the Fruitland Area Fire Protection District, and the Cole Camp Ambulance District assumed the proposal will have no fiscal impact on their respective organizations.

In response to a similar proposal from this year (HB 1081), officials from the **Branson Police Department** stated as for the vehicle tracking changes, there are no anticipated negative impacts and are in line with applicable case law.

Oversight also notes a violation of the provisions of section 565.260 is a class A misdemeanor which carries a fine not to exceed \$2,000 in addition to any individual county/municipal fees and court costs. The fine revenue for the ticket goes to local school funds and court costs go to various state and local funds. Oversight assumes there will be some (less than \$250,000) amount of fine revenue from violations of the statute. Therefore, the impact to various state funds and local governments will be presented as less than \$250,000. For simplicity, Oversight will not

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reflect the possibility that fine revenue paid to school districts may act as a subtraction in the foundation formula.

Below are examples of some of the state and local funds which court costs are distributed:

Fee/Fund Name	Fee Amount
Basic Civil Legal Services Fund	\$8.00
Clerk Fee	\$15.00 (\$12 State/\$3 County)
County Fee	\$25.00
State Court Automation Fund	\$7.00
Crime Victims' Compensation Fund	\$7.50
DNA Profiling Analysis Fund	\$15.00
Peace Officer Standards and Training	\$1.00
(POST) Fund	
Sheriff's Retirement Fund	\$3.00
Motorcycle Safety Trust Fund	\$1.00
Brain Injury Fund	\$2.00
Independent Living Center Fund	\$1.00
Sheriff's Fee	\$10.00 (County)
Prosecuting Attorney and Circuit Attorney	\$4.00
Training Fund	
Prosecuting Attorney Training Fund	\$1.00 (\$0.50 State/\$0.50 County)
Spinal Cord Injury Fund	\$2.00

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other ambulance/EMS, fire protection districts, and local law enforcement were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

## §105.1675 – Anti-Surveillance and Foreign Intervention Act

Officials from the Attorney General's Office, the Department of Economic Development, the Department of Elementary and Secondary Education, the Department of Higher Education and Workforce Development, the Department of Mental Health, the Department of Natural Resources, the Department of Revenue, the Department of Public Safety (Office of the Director, Capitol Police, Alcohol & Tobacco Control, Fire Safety, Gaming Commission, Missouri Highway Patrol, Missouri National Guard, State Emergency Management Agency), the Office of the Governor, the Joint Committee on Administrative Rules, the Joint Committee on Public Employee Retirement, the Missouri Lottery Commission, the Missouri Consolidated Health Care Plan, the Missouri Ethics Commission, the Missouri House of Representatives, the Department of Transportation, the Office of Prosecution Services, the Office of Administration (Budget and Planning), the Office of the State Courts Administrator, the Office of the State Auditor, the Missouri Senate, the Office of the State

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Public Defender, the Office of the State Treasurer and the State Tax Commission each assume the proposal will have no fiscal impact on their respective organizations.

**Oversight** notes that the above mentioned agencies have stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note for this section.

Officials from the **Department of Social Services** and the **Missouri Department of Agriculture** defer to the Office of Administration for the potential fiscal impact of this proposal.

In response to a previous version, officials from the **Department of Commerce and Insurance**, the **Department of Health and Senior Services**, the **Department of Corrections**, the **Department of Labor and Industrial Relations**, the **Office of Administration** and the **Office of the Secretary of State** each assume the proposal will have no fiscal impact on their respective organizations.

**Oversight** notes that the above mentioned agencies have stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note for this section.

FISCAL IMPACT – State Government	FY 2024	FY 2025	FY 2026
	(10 Mo.)		
VARIOUS STATE FUNDS			
Revenue – (§565.260) Court costs paid	Less than	Less than	Less than
in p. 3-4	\$250,000	\$250,000	\$250,000
ESTIMATED NET EFFECT ON	<b>Less than</b>	<b>Less than</b>	<b>Less than</b>
VARIOUS STATE FUNDS	<u>\$250,000</u>	<u>\$250,000</u>	<u>\$250,000</u>

FISCAL IMPACT – Local Government	FY 2024	FY 2025	FY 2026
	(10 Mo.)		
LOCAL POLITICAL			
SUBDIVISIONS			
Revenue – (§565.260) Court costs	Less than	Less than	Less than
p. 3-4	\$250,000	\$250,000	\$250,000
Revenue - (§565.260) Fine revenue	Less than	Less than	Less than
p. 3-4	\$250,000	\$250,000	<u>\$250,000</u>

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ESTIMATED NET EFFECT ON			
LOCAL POLITICAL	<b>Less than</b>	<b>Less than</b>	<b>Less than</b>
SUBDIVISIONS	<u>\$250,000</u>	<u>\$250,000</u>	\$250,000

#### FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### FISCAL DESCRIPTION

This bill creates the offense of unlawful tracking of a motor vehicle, which a person commits if he or she knowingly installs, conceals, or otherwise places an electronic tracking device in or on a motor vehicle without the consent of all owners of the vehicle for the purpose of monitoring or following an occupant of the vehicle. The bill provides exceptions to the offense. The offense of unlawful tracking of a motor vehicle is a class A misdemeanor.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

### **SOURCES OF INFORMATION**

Attorney General's Office

Department of Economic Development

Department of Elementary and Secondary Education

Department of Higher Education and Workforce Development

Department of Health and Senior Services

Department of Mental Health

Department of Natural Resources

Department of Corrections

Department of Labor and Industrial Relations

Department of Revenue

Department of Public Safety

Department of Social Services

Missouri Consolidated Health Care Plan

Missouri Department of Agriculture

Missouri Ethics Commission

Missouri House of Representatives

Missouri Department of Transportation

Missouri Office of Prosecution Services

Office of Administration – Budget and Planning

Facilities Management, Design and Construction

Office of the State Courts Administrator

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Office of the State Auditor Missouri Senate Office of the Secretary of State State Tax Commission

Julie Morff Director

February 24, 2023

Ross Strope Assistant Director February 24, 2023