FIRST REGULAR SESSION

HOUSE BILL NO. 542

102ND GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE HADEN.

DANA RADEMAN MILLER, Chief Clerk

AN ACT

To repeal sections 191.500, 191.505, 191.510, 191.515, 191.520, 191.525, 191.530, 191.535, 191.540, 191.545, 191.550, 191.600, 191.828, and 191.831, RSMo, and to enact in lieu thereof eight new sections relating to the health professional loan repayment program.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 191.500, 191.505, 191.510, 191.515, 191.520, 191.525, 191.530, 2 191.535, 191.540, 191.545, 191.550, 191.600, 191.828, and 191.831, RSMo, are repealed and 3 eight new sections enacted in lieu thereof, to be known as sections 191.430, 191.435, 4 191.440, 191.445, 191.450, 191.600, 191.828, and 191.831, to read as follows:

191.430. 1. There is hereby established within the department of health and 2 senior services the "Health Professional Loan Repayment Program" to provide 3 forgivable loans for the purpose of repaying existing loans related to applicable 4 educational expenses for health care, mental health, and public health professionals. 5 The department of health and senior services shall be the administrative agency for the 6 implementation of the program established by this section.

7 2. The department of health and senior services shall prescribe the form and the 8 time and method of filing applications and supervise the processing, including oversight 9 and monitoring of the program, and shall promulgate rules to implement the provisions 10 of sections 191.430 to 191.450. Any rule or portion of a rule, as that term is defined in 11 section 536.010, that is created under the authority delegated in this section shall 12 become effective only if it complies with and is subject to all of the provisions of chapter 13 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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and if any of the powers vested with the general assembly pursuant to chapter 536 to
review, to delay the effective date, or to disapprove and annul a rule are subsequently
held unconstitutional, then the grant of rulemaking authority and any rule proposed or
adopted after August 28, 2023, shall be invalid and void.

18 3. The director of the department of health and senior services shall have the 19 discretion to determine the health professionals and practitioners who will receive 20 forgivable health professional loans from the department to pay their existing loans. 21 The director shall make such determinations each fiscal year based on evidence 22 associated with the greatest needs in the best interests of the public. The health care, 23 mental health, and public health professionals or disciplines funded in any given year 24 shall be contingent upon consultation with the office of workforce development in the 25 department of higher education and workforce development and the department of 26 mental health, or their successor agencies.

27 4. The department of health and senior services shall enter into a contract with 28 each selected applicant who receives a health professional loan under this section. Each 29 selected applicant shall apply the loan award to his or her educational debt. The 30 contract shall detail the methods of forgiveness associated with a service obligation and 31 the terms associated with the principal and interest accruing on the loan at the time of 32 the award. The contract shall contain details concerning how forgiveness is earned, 33 including when partial forgiveness is earned through a service obligation, and the terms 34 and conditions associated with repayment of the loans for any obligation not served.

5. All health professional loans shall be made from funds appropriated by the general assembly to the health professional loan incentive fund established in section 191.445.

191.435. The department of health and senior services shall designate counties, communities, or sections of areas in the state as areas of defined need for health care, 2 mental health, and public health services. If a county, community, or section of an area 3 4 has been designated or determined as a professional shortage area, a shortage area, or a health care, mental health, or public health professional shortage area by the federal 5 Department of Health and Human Services or its successor agency, the department of 6 7 health and senior services shall designate it as an area of defined need under this section. If the director of the department of health and senior services determines that a county, 8 9 community, or section of an area has an extraordinary need for health care professional 10 services without a corresponding supply of such professionals, the department of health 11 and senior services may designate it as an area of defined need under this section.

191.440. 1. The department of health and senior services shall enter into a 2 contract with each individual qualifying for a forgivable loan under sections 191.430 to

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3 191.450. The written contract between the department and the individual shall contain,
4 but not be limited to, the following:

5 (1) An agreement that the state agrees to award a loan and the individual agrees 6 to serve for a period equal to two years, or a longer period as the individual may agree 7 to, in an area of defined need as designated by the department, with such service period 8 to begin on the date identified on the signed contract;

9 (2) A provision that any financial obligations arising out of a contract entered 10 into and any obligation of the individual that is conditioned thereon is contingent upon 11 funds being appropriated for loans;

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(3) The area of defined need where the person will practice;

13 (4) A statement of the damages to which the state is entitled for the individual's
14 breach of the contract; and

15 (5) Such other statements of the rights and liabilities of the department and of 16 the individual not inconsistent with sections 191.430 to 191.450.

2. The department of health and senior services may stipulate specific practice sites, contingent upon department-generated health care, mental health, and public health professional need priorities, where applicants shall agree to practice for the duration of their participation in the program.

191.445. There is hereby created in the state treasury the "Health Professional 2 Loan Incentive Fund", which shall consist of any appropriations made by the general 3 assembly, all funds recovered from an individual under section 191.450, and all funds 4 generated by loan repayments received under sections 191.430 to 191.450. The state 5 treasurer shall be custodian of the fund. In accordance with sections 30.170 and 30.180, 6 the state treasurer may approve disbursements. The fund shall be a dedicated fund and, 7 upon appropriation, moneys in this fund shall be used solely by the department of 8 health and senior services to provide loans under sections 191.430 to 191.450. 9 Notwithstanding the provisions of section 33.080 to the contrary, any moneys 10 remaining in the fund at the end of the biennium shall not revert to the credit of the general revenue fund. The state treasurer shall invest moneys in the fund in the same 11 manner as other funds are invested. Any interest and moneys earned on such 12 investments shall be credited to the fund. 13

191.450. 1. An individual who enters into a written contract with the 2 department of health and senior services, as described in section 191.440, and who fails 3 to maintain an acceptable employment status shall be liable to the state for any amount 4 awarded as a loan by the department directly to the individual who entered into the 5 contract that has not yet been forgiven.

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6 2. An individual fails to maintain an acceptable employment status under this 7 section when the contracted individual involuntarily or voluntarily terminates 8 qualifying employment, is dismissed from such employment before completion of the 9 contractual service obligation within the specific time frame outlined in the contract, or 10 fails to respond to requests made by the department.

3. If an individual breaches the written contract of the individual by failing to begin or complete such individual's service obligation, the state shall be entitled to recover from the individual an amount equal to the sum of:

14 (1) The total amount of the loan awarded by the department or, if the 15 department had already awarded partial forgiveness at the time of the breach, the 16 amount of the loan not yet forgiven;

(2) The interest on the amount that would be payable if at the time the loan was
awarded it was a loan bearing interest at the maximum prevailing rate as determined by
the Treasurer of the United States;

20 (3) An amount equal to any damages incurred by the department as a result of 21 the breach; and

(4) Any legal fees or associated costs incurred by the department or the state of
Missouri in the collection of damages.

191.600. 1. Sections 191.600 to 191.615 establish a loan repayment program for 2 graduates of approved medical schools, schools of osteopathic medicine, schools of dentistry 3 and accredited chiropractic colleges who practice in areas of defined need and shall be known 4 as the "Health Professional Student Loan Repayment Program". Sections 191.600 to 191.615 5 shall apply to graduates of accredited chiropractic colleges when federal guidelines for 6 chiropractic shortage areas are developed.

2. The "Health Professional Student Loan and Loan Repayment Program Fund" is hereby created in the state treasury. All funds recovered from an individual pursuant to section 191.614 and all funds generated by loan repayments and penalties received pursuant to section 191.540 shall be credited to the fund. The moneys in the fund shall be used by the department of health and senior services to provide loan repayments pursuant to section 12 191.611 in accordance with sections 191.600 to 191.614 [and to provide loans pursuant to sections 191.500 to 191.550].

191.828. 1. The following departments shall conduct on-going evaluations of the 2 effect of the initiatives enacted by the following sections:

3 (1) The department of commerce and insurance shall evaluate the effect of revising 4 section 376.782 and sections 143.999, 208.178, 374.126, and 376.891 to 376.894;

5 (2) The department of health and senior services shall evaluate the effect of revising 6 sections 105.711 and [sections 191.520 and] 191.600 and enacting section 191.411, and

7 sections 167.600 to 167.621, 191.231, 208.177, 431.064, and 660.016. In collaboration with
8 the state board of registration for the healing arts, the state board of nursing, and the state
9 board of pharmacy, the department of health and senior services shall also evaluate the effect
10 of revising section 195.070, section 334.100, and section 335.016, and of sections 334.104
11 and 334.112, and section 338.095 and 338.198;

(3) The department of social services shall evaluate the effect of revising section
198.090, and sections 208.151, 208.152 and 208.215, and section 383.125, and of sections
167.600 to 167.621, 208.177, 208.178, 208.179, 208.181, and 211.490;

15 (4) The office of administration shall evaluate the effect of revising sections 105.71116 and 105.721;

17 (5) The Missouri consolidated health care plan shall evaluate the effect of section18 103.178; and

(6) The department of mental health shall evaluate the effect of section 191.831 as itrelates to substance abuse treatment and of section 191.835.

2. The department of revenue and office of administration shall make biannual reports 22 to the general assembly and the governor concerning the income received into the health 23 initiatives fund and the level of funding required to operate the programs and initiatives 24 funded by the health initiatives fund at an optimal level.

191.831. 1. There is hereby established in the state treasury a "Health Initiatives 2 Fund", to which shall be deposited all revenues designated for the fund under subsection 8 of 3 section 149.015, and subsection 3 of section 149.160, and section 167.609, and all other funds 4 donated to the fund or otherwise deposited pursuant to law. The state treasurer shall administer the fund. Money in the fund shall be appropriated to provide funding for 5 6 implementing the new programs and initiatives established by sections 105.711 and 105.721. 7 The moneys in the fund may further be used to fund those programs established by sections 191.411[, 191.520] and 191.600, sections 208.151 and 208.152, and sections 103.178, 8 9 143.999, 167.600 to 167.621, 188.230, 191.211, 191.231, 191.825 to 191.839, 192.013, 10 208.177, 208.178, 208.179 and 208.181, 211.490, 285.240, 337.093, 374.126, 376.891 to 376.894, 431.064, 660.016, 660.017 and 660.018; in addition, not less than fifteen percent of 11 the proceeds deposited to the health initiative fund pursuant to sections 149.015 and 149.160 12 shall be appropriated annually to provide funding for the C-STAR substance abuse 13 rehabilitation program of the department of mental health, or its successor program, and a C-14 15 STAR pilot project developed by the director of the division of alcohol and drug abuse and the director of the department of corrections as an alternative to incarceration, as provided in 16 17 subsections 2, 3, and 4 of this section. Such pilot project shall be known as the "Alt-care" program. In addition, some of the proceeds deposited to the health initiatives fund pursuant to 18 sections 149.015 and 149.160 shall be appropriated annually to the division of alcohol and 19

20 drug abuse of the department of mental health to be used for the administration and oversight

of the substance abuse traffic [offenders] offender program defined in section 302.010 [and section 577.001]. The provisions of section 33.080 to the contrary notwithstanding, money in the health initiatives fund shall not be transferred at the close of the biennium to the general revenue fund.

25 2. The director of the division of alcohol and drug abuse and the director of the 26 department of corrections shall develop and administer a pilot project to provide a 27 comprehensive substance abuse treatment and rehabilitation program as an alternative to 28 incarceration, hereinafter referred to as "Alt-care". Alt-care shall be funded using money 29 provided under subsection 1 of this section through the Missouri Medicaid program, the C-STAR program of the department of mental health, and the division of alcohol and drug 30 abuse's purchase-of-service system. Alt-care shall offer a flexible combination of clinical 31 32 services and living arrangements individually adapted to each client and her children. Alt-33 care shall consist of the following components:

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(1) Assessment and treatment planning;

35 (2) Community support to provide continuity, monitoring of progress and access to 36 services and resources;

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(3) Counseling from individual to family therapy;

38 (4) Day treatment services which include accessibility seven days per week,
39 transportation to and from the Alt-care program, weekly drug testing, leisure activities,
40 weekly events for families and companions, job and education preparedness training, peer
41 support and self-help and daily living skills; and

42 (5) Living arrangement options which are permanent, substance-free and conducive 43 to treatment and recovery.

44 3. Any female who is pregnant or is the custodial parent of a child or children under the age of twelve years, and who has pleaded guilty to or found guilty of violating the 45 provisions of chapter 195, and whose controlled substance abuse was a precipitating or 46 47 contributing factor in the commission of the offense, and who is placed on probation may be 48 required, as a condition of probation, to participate in Alt-care, if space is available in the pilot project area. Determinations of eligibility for the program, placement, and continued 49 participation shall be made by the division of alcohol and drug abuse, in consultation with the 50 department of corrections. 51

4. The availability of space in Alt-care shall be determined by the director of the division of alcohol and drug abuse in conjunction with the director of the department of corrections. If the sentencing court is advised that there is no space available, the court shall consider other authorized dispositions. 2

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[191.500. As used in sections 191.500 to 191.550, unless the context clearly indicates otherwise, the following terms mean:

(1) "Area of defined need", a community or section of an urban area of this state which is certified by the department of health and senior services as being in need of the services of a physician to improve the patient doctor ratio in the area, to contribute professional physician services to an area of economic impact, or to contribute professional physician services to an area suffering from the effects of a natural disaster;

(2) "Department", the department of health and senior services;

(3) "Eligible student", a full-time student accepted and enrolled in a formal course of instruction leading to a degree of doctor of medicine or doctor of osteopathy, including psychiatry, at a participating school, or a doctor of dental surgery, doctor of dental medicine, or a bachelor of science degree in dental hygiene;

(4) "Financial assistance", an amount of money paid by the state of
 Missouri to a qualified applicant pursuant to sections 191.500 to 191.550;

17 (5) "Participating school", an institution of higher learning within this
18 state which grants the degrees of doctor of medicine or doctor of osteopathy,
19 and which is accredited in the appropriate degree program by the American
20 Medical Association or the American Osteopathic Association, or a degree
21 program by the American Dental Association or the American Psychiatric
22 Association, and applicable residency programs for each degree type and
23 discipline;

(6) "Primary care", general or family practice, internal medicine, pediatric, psychiatric, obstetric and gynecological care as provided to the general public by physicians licensed and registered pursuant to chapter 334, dental practice, or a dental hygienist licensed and registered pursuant to chapter 332;

29 (7) "Resident", any natural person who has lived in this state for one or
 30 more years for any purpose other than the attending of an educational
 31 institution located within this state;

(8) "Rural area", a town or community within this state which is not
 within a standard metropolitan statistical area, and has a population of six
 thousand or fewer inhabitants as determined by the last preceding federal
 decennial census or any unincorporated area not within a standard
 metropolitan statistical area.]

[191.505. The department of health and senior services shall be the administrative agency for the implementation of the program established by sections 191.500 to 191.550. The department shall promulgate reasonable rules and regulations for the exercise of its functions in the effectuation of the purposes of sections 191.500 to 191.550. It shall prescribe the form and the time and method of filing applications and supervise the processing thereof.]

2 applicant receiving a state loan under sections 191.500 to 191.550 for 3 repayment of the principal and interest and for forgiveness of a portion thereof

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- 4 for participation in the service areas as provided in sections 191.500 to 5 191.550.]

[191.515. An eligible student may apply to the department for a loan under sections 191.500 to 191.550 only if, at the time of his application and throughout the period during which he receives the loan, he has been formally 4 accepted as a student in a participating school in a course of study leading to the degree of doctor of medicine or doctor of osteopathy, including psychiatry, or a doctor of dental surgery, a doctor of dental medicine, or a bachelor of science degree in dental hygiene, and is a resident of this state.]

[191.520. No loan to any eligible student shall exceed twenty five 2 thousand dollars for each academic year, which shall run from August first of 3 any year through July thirty-first of the following year. All loans shall be 4 made from funds appropriated to the medical school loan and loan repayment 5 program fund created by section 191.600, by the general assembly.]

[191.525. No more than twenty five loans shall be made to eligible 2 students during the first academic year this program is in effect. Twenty-five 3 new loans may be made for the next three academic years until a total of one 4 hundred loans are available. At least one-half of the loans shall be made to 5 students from rural areas as defined in section 191.500. An eligible student 6 may receive loans for each academic year he is pursuing a course of study 7 directly leading to a degree of doctor of medicine or doctor of osteopathy, 8 doctor of dental surgery, or doctor of dental medicine, or a bachelor of science 9 degree in dental hygiene.]

- [191.530. Interest at the rate of nine and one-half percent per year shall 2 be charged on all loans made under sections 191.500 to 191.550 but one-fourth 3 of the interest and principal of the total loan at the time of the awarding of the 4 degree shall be forgiven for each year of participation by an applicant in the 5 practice of his profession in a rural area or an area of defined need. The 6 department shall grant a deferral of interest and principal payments to a loan 7 recipient who is pursuing an internship or a residency in primary care. The deferral shall not exceed three years. The status of each loan recipient 8 9 receiving a deferral shall be reviewed annually by the department to ensure 10 compliance with the intent of this provision. The loan recipient will repay the 11 loan beginning with the calendar year following completion of his internship 12 or his primary care residency in accordance with the loan contract.]
- [191.535. If a student ceases his study prior to receiving a degree, 2 interest at the rate specified in section 191.530 shall be charged on the amount 3 received from the state under the provisions of sections 191.500 to 191.550.]
- [191.540. 1. The department shall establish schedules and procedures 2 for repayment of the principal and interest of any loan made under the 3 provisions of sections 191.500 to 191.550 and not forgiven as provided in 4 section 191.530.

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5 6	2. A penalty shall be levied against a person in breach of contract. Such penalty shall be twice the sum of the principal and the accrued interest.]
2 3	[191.545. When necessary to protect the interest of the state in any loan transaction under sections 191.500 to 191.550, the board may institute any action to recover any amount due.]
2	[$\frac{191.550}{191.550}$. The contracts made with the participating students shall be approved by the attorney general.]