

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 2950S.03A  
 Bill No.: SS for HB 1713 with SA1  
 Subject: Veterans; Boards, Commissions, Committees, and Councils; Suicide; Military Affairs; Taxation and Revenue - Income; Education, Higher; Department of Mental Health  
 Type: Original  
 Date: May 8, 2024

Bill Summary: This proposal modifies provisions relating to military affairs.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
General Revenue	Could exceed (\$3,663,746)	Could exceed (\$7,666,854 to \$10,666,854)	Could exceed (\$677,389)
<b>Total Estimated Net Effect on General Revenue</b>	<b>Could exceed (\$3,663,746)</b>	<b>Could exceed (\$7,666,854 to \$10,666,854)</b>	<b>Could exceed (\$677,389)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Veterans Commission Capital Improvements Trust Fund (0304)	Less than (\$73,000)	Less than (\$73,000)	Less than (\$73,000)
College & University Funds	\$0	\$0 or Up to (\$2,467,590)	\$0 or Up to (\$2,467,590)
Veterans Traumatic Brain Injury Treatment and Recovery Fund*	\$0	\$0	\$0
Missouri Veterans Job Opportunity Grant Program Fund*	\$0	\$0	\$0
Various State Funds	(Could exceed \$50,000)	(Could exceed \$50,000)	(Could exceed \$50,000)

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>Greater than or less than (\$123,000)</b>	<b>Greater than or less than (\$2,590,590)</b>	<b>Greater than or less than (\$2,590,590)</b>

\*Income and costs net to zero.

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
General Revenue (DED)	2 FTE	2 FTE	2 FTE
Veterans Traumatic Brain Injury Treatment and Recovery Fund (MVC)	4 FTE	4 FTE	4 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>6 FTE</b>	<b>6 FTE</b>	<b>6 FTE</b>

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Local Government</b>	<b>\$0 to (Unknown)</b>	<b>\$0 to (Unknown)</b>	<b>\$0 to (Unknown)</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### **Senate Amendment 1 - Section 37.1310 - Missouri Geospatial Advisory Council**

In response to a similar proposal in 2024 (HCS for SB 1039), officials from the **Office of Administration (OA) - Facilities Management, Design and Construction (FMDC)** stated, at the time, it is believed that the additional staff time and resources, mentioned in Section 37.1300-23 can be absorbed by FMDC. However, if there are multiple pieces of legislation passed where FMDC has responded that the costs can be absorbed, FMDC would need to reevaluate to see if additional staff and associated expenses would then be required. FMDC assumes the responsibilities of the Missouri Geospatial Advisory Council created under this proposed legislation can be absorbed with existing resources. However, if multiple pieces of legislation pass which warrant additional expense and equipment, FMDC may request additional resources through the appropriation process.

**Oversight** assumes OA is provided with core funding to handle a certain amount of activity each year. Oversight assumes OA could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs OA could request funding through the appropriation process.

In response to a similar proposal in 2024 (HCS for SB 1039), officials from the **Missouri Department of Agriculture (MDA)** assumed this legislation would require the Director of the Missouri Department of Agriculture to travel a 300 mile round trip (MDA office to Kansas City, MO) for 12 meetings. Fiscal impact would include mileage (\$0.66 per mile) and a \$48 meal per diem per day. MDA would incur a total fiscal impact of \$2,952 in FY 2025, \$3,011 in FY 2026 and \$3,071 in FY 2027 to implement the changes in this proposal.

In response to a similar proposal in 2024 (HCS for SB 1039), officials from the **Missouri National Guard** stated that a codified council may result in additional statutory requirements/due outs that may result in increased FTE time/effort spent on required council business. Adding future statutory or data requirements/responsibilities to the Department could lead to increased staffing requirements. It is possible that a codified council will result in additional direct or indirect costs through increased travel. A codified council charged with this duty would most likely result in increased geospatial data development across the state, potentially reducing reliance on third party contracted data/imagery for Missouri Air National Guard (MOARNG) sites. Actual cost increase or avoidance will depend on the scope and direction the council would take.

In response to a similar proposal in 2024 (HCS for SB 1039), officials from the **Missouri Senate** anticipated a negative fiscal impact to reimburse one Senator for travel to Geospatial Advisory Council meetings. In summary, it will cost approximately \$2,012.16 per year.

**Oversight** notes the new council will consist of roughly 34 members, meets monthly and the members will be reimbursed for actual and necessary expenses. Oversight assumes this proposal will require roughly \$50,000 in expense reimbursement to the 34 members for 12 meetings (34 members x 12 meetings per year x \$122 in expenses (mileage, meals, etc.)). Oversight will reflect the cost to various state funds as could exceed \$50,000.

#### **Section 41.092 - COVID-19 Vaccinations**

In response to a similar proposal from 2023 (SB 542), officials from the **Missouri National Guard** and the **Office of the Governor** assumed the proposal will have no fiscal impact on their organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

#### **Section 42.022 – Missouri Veterans Commission**

In response to a similar proposal from 2024 (SCS for SB 734), officials from the **Department of Public Safety - Missouri Veterans Commission (MVC)** stated for the suicide awareness program, the MVC is already appropriated an increase of \$80K per year for salary and \$40K per year for operations of a Veteran Suicide Awareness and prevention coordinator. That is what MVC determined to be the fiscal impact previously, but given that this is already appropriated and currently not being spent, the MVC sees no further fiscal impact. At the present time, the MVC has not filled this position because of cash flow concerns of the funding source (VCCITF Fund 0304). The Commission is concerned that distributions from the fund may be more than appropriations.

**Oversight** notes per the MVC, in the FY 2024 budget, MVC requested and received an appropriation of \$120,000 (\$80,000 PS; \$40,000 E&E) for a prevention coordinator and the operation of a Veteran Suicide Awareness program. This was a new program within MVC, designed to oversee the statewide policy development, implementation, and operation of Veteran Suicide prevention, awareness, and education. The program includes coordinating with the Department of Veterans Affairs (VA), state agencies and community programs to ensure the stakeholders have access to timely, quality services. The FTE will administer national grants and represent the MVC as a subject matter expert on a national platform to inform program policy. The program will utilize data analysis to develop strategies to decrease Veteran suicide in this state.

Per discussion with MVC officials, it is assumed the funding for the program authorized last year will cover any fiscal impact the provisions of this proposal may have on the MVC. Therefore, Oversight will not reflect an additional fiscal impact from this part of the proposal.

#### **Section 42.312 – Operation Enduring Freedom, Operation Freedom’s Sentinel and Operation Allies Refuge Program**

In response to a similar proposal from 2024 (SCS for SB 734), officials from the **Missouri National Guard (MONG)** estimated there are 73,000 veterans eligible to receive this award. The bill will have an approximate \$1,000 - \$1,095,000 fiscal impact to the Veterans Recognition program, which is funded by the Veterans Commission Capital Improvement Trust Fund (0304). The wide range of estimated fiscal impact is due to the uncertainty of how many veterans will apply and be approved for the award. The estimated cost per award (medal, medallion, and certificate), including postage, is \$15. The total estimated cost would be an accumulated cost, spanning future fiscal years over the life of the program.

There are several other programs currently in place to recognize veterans of previous conflicts. A summary of program activity is contained in the table below:

Conflict	Year Program Began	Number of Awards Issued to Date
WWII	2000	47,115
Korea	2003	18,635
Vietnam	2006	32,275
Operation Desert Storm/Shield& Operation Iraqi Freedom/New Dawn	2019	1,779

**Oversight** contacted the MNG to inquire how many personnel were deployed to Operation Enduring Freedom, Operation Freedom's Sentinel, and Operation Allies Refuge Program. However, Oversight did not receive that information. Therefore, using MNG's estimate of 73,000 current Missouri veterans, Oversight will assume approximately 40 percent of those served during this timeframe (10/7/2001 – 8/30/2021). Oversight also assumes approximately half or 14,600 ( $73,000 * 0.40 * 50\%$ ) service members and registered veterans will apply for the medal.  $14,600 * \$15 = \$219,000$

Based on the implementation of other similar programs, Oversight will reflect this cost spread over three years ( $\$219,000 / 3 = \$73,000$ ) of the fiscal note to the Veterans Commission Capital Improvement Trust Fund. Oversight notes the ending balance in the Veterans Commission Capital Improvement Trust Fund (0304) as of February 27, 2024, was \$25,909,949.

### **Sections 143.174 & 143.175 – Income Tax Deduction for Members of the Armed Forces**

Officials from the **Department of Revenue (DOR)** note members of the military can deduct 100% of the income they receive as salary or compensation if that income is taxable at the federal level from the calculation of their Missouri adjusted gross income when calculating their taxable income. This is the military income deduction. Additionally, they can receive the deduction for income received from certain training programs. This proposal is adding to this Missouri military income deduction, income they receive from signing bonuses.

The Department found that the military does issue signing bonuses to soldiers based on their branch of service, length of enlistment and specific job specialties. The more specialized the job the more likely to be issued a signing bonus. DOR also found that signing bonuses are often paid out over a number of years rather than a single lump sum.

The federal government designates certain military pay and benefits as taxable. Information found by the Department, indicates that all income received by members of the military serving in a combat zone is tax free at the federal level, which includes their signing bonuses. Additionally, depending on their rank a portion of non-combat pay may be tax exempt.

The Department notes that while Missouri is home to Whiteman Air Force Base, Fort Leonard Wood and Fort Crowder DOR is unable to determine how many of the soldiers stationed there are eligible for signing bonuses. DOR is also not able to determine how many of them actually file returns as a Missouri resident.

DOR is unable to locate any single source that can tell how much is paid to soldiers filing Missouri individual income tax returns and the amount of signing bonuses they receive that would be taxable. DOR assumes that should a soldier filing a Missouri return receive a taxable signing bonus they would qualify for this deduction and that income would be excluded from tax per this proposal. DOR notes this proposal could result in an unknown loss to general revenue but assume it would be minimal.

In response to a similar proposal from 2024 (SCS for SB 734), officials from the **Office of Administration (OA) - Budget and Planning (B&P)** stated §§173.174 and 173.175 clarifies that military signing/reenlistment bonuses are to be included within the definition of "compensation" for both active duty, reserve, and National Guard income tax exemptions. Based on information from the Department of Revenue, such bonuses should already be included under the existing income tax deductions.

If this proposal extends the deductions to additional bonuses not already excluded, this proposal could result in an unknown, likely minimal loss to TSR and GR.

**Oversight** notes the amount of military sign on bonuses varies by service branch, education level, civilian experience, specific job specialty, and length of enlistment contract. Oversight notes the following bonus amounts:

Branch	Enlistment Bonus
Navy	\$5,000 to \$50,000
Army	Up to \$50,000
Air Force	\$3,000 to \$20,000
National Guard	Up to \$20,000

Coast Guard	\$15,000 to \$50,000
Marines	\$5,000 to \$9,000

**Oversight** notes that according to [U.S. Army Recruiting Command](#) 16,512 army recruits received an average bonus of \$14,100 and 6,943 army reserve with an average bonus of \$9,800 in fiscal year 2022.

**Oversight** notes according to the [Department of Defense](#), only 1.3% of the 15,000 active-duty military members of Missouri reside in the state.

**Oversight** is unable to determine the number of recruits who file a Missouri income tax return and further the amount of the bonus received. Based on the number of potential qualifiers of the bill and based on information provided by DOR, the majority of such bonuses should already be included under the existing income tax deductions; Oversight assumes the fiscal impact will *not* reach the \$250,000 threshold.

### **Section 173.239 - Tuition Waiver for Eligible Missouri National Guard Members**

In response to a similar proposal from 2024 (SB 1322), officials from the **University of Missouri System (UM or University)** stated the University has determined that 120 credit hours tuition cost \$51,472 in academic year 2024. This fiscal impact would be this amount multiplied by the number of students who were eligible to receive this waiver, which the University cannot estimate at this time.

**Oversight** notes the University of Missouri's response indicates an average cost per credit hour of \$429 (\$51,472/ 120 hours) for academic year 2024.

In response to a similar proposal from 2024 (SB 1322), officials from **Northwest Missouri State University (Northwest)** stated the fiscal impact of this proposal will be contingent on the number of individuals who would qualify and enroll at Northwest. For estimation purposes, it is assumed there would be an estimated cost of \$32,000 annually per individual to an estimated \$160,000 per individual per degree. The exact cost is unknown.

In response to a similar proposal from 2024 (SB 1322), officials from the **University of Central Missouri (UCM)** stated this proposal would have an unknown fiscal impact. Possible positive fiscal impact could result from students accepting the assistance and attending UCM. Possible negative fiscal impact depending on the definition of the fees applied.

**Oversight** obtained information from the Missouri National Guard (MONG). The MONG stated there are currently 10,638 active MONG members and that during FY 2023, 991 members utilized the state tuition assistance program. In addition, the MONG reimburses members up to \$346 per undergraduate credit hour completed. The proposal will have no fiscal impact on the MONG as it would continue to provide tuition assistance up to their maximum amount.

**Oversight** assumes this proposal could negatively impact UM and other qualifying colleges and universities by up to \$83 (\$429 - \$346) per credit hour or \$9,960 per undergraduate degree. If all 991 MONG members received a waiver of fees above those reimbursed by the MONG, the fees lost could total up to \$9,870,360. It is further assumed that 120 credit hours will take the average student 4 years to complete. Therefore, Oversight assumes College and University Funds could lose fees up to \$2,467,590 per year ( $\$9,870,360 / 4$  years) starting in FY 2026 and be fully implemented in FY 2029. Oversight notes the language in the substitute proposal indicates that the tuition and fee waiver shall be only for tuition and fees that remain after all other forms of tuition assistance from the National Guard, Army, or Air Force; additional federal military tuition assistance; GI Bill educational entitlements, awarded external scholarships; and federal financial grants, including the Pell grant.

In addition, the tuition and fee waiver shall not be available in any fiscal year in which the total program costs covered by state appropriations has decreased compared to the previous fiscal year. Therefore, Oversight will reflect a \$0 fiscal impact (tuition and fee waiver program not funded) to a maximum amount of \$2,467,590 per fiscal year (approximate maximum amount to be reimbursed).

Community colleges would also be impacted by this proposal. However, since no community colleges responded to Oversight's fiscal note request, Oversight will reflect a \$0 fiscal impact (tuition and fee waiver program not funded) to an "Unknown" loss of fees to Local Governments – Community Colleges.

In response to a similar proposal from 2024 (SB 1322), officials from the **Department of Higher Education and Workforce Development** and the **Missouri National Guard** each assumed the proposal would have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

### **Sections 191.479, 191.480 and 630.1170 - Alternative Therapies**

In response to a similar proposal from 2024 (SCS for SB 768), officials from the **Department of Mental Health (DMH)** state the proposed legislation modifies provisions relating to alternative therapies and treatments. This version of the bill adds §630.1170. DMH, in collaboration with a hospital operated by an institute of higher learning or contract research organizations conducting trials approved by the U.S. Food and Drug Administration (USFDA), will conduct a study on the efficacy of using alternative medicine and therapies. These therapies shall be studied on individuals who suffer from posttraumatic stress disorder, major depressive disorder, substance abuse disorders, or patients who require end-of life care. Subject to appropriations, DMH shall prepare and submit reports on any information collected by DMH on implementation and outcomes of the use of psilocybin.

DMH would contract this service out to be conducted in collaboration with a hospital operated by an institute of higher education in Missouri. The costs for this study would include treatment

costs, therapists, research time, indirect rate for the institution of higher education, storage and tracking of medications, and other study related costs. **Costs for DMH to conduct a three to five year study for would be \$0 for FY25, \$7 million to \$10 million dollars for FY26, and \$0 for FY27 in General Revenue funding.**

**Oversight** does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by DMH.

**Oversight** notes the provisions of §191.479.5 allows DMH to provide grants for \$3,000,000, subject to appropriation, which **shall** be made from the Opioid Addiction Treatment and Recovery Fund (0705). For fiscal note purposes, Oversight assumes costs of \$0 to (\$3,000,000) to the Opioid Addiction Treatment and Recovery Fund (0705) for the research grants. **Oversight** notes that the proposal specifies a total of \$3,000,000 for grants.

In response to a similar proposal from 2024 (SCS for SB 768), officials from the **Office of Administration, Budget and Planning (B&P)** state §191.479 provides that certain individuals who acquire, use, produce, possess, transfer, or administer psilocybin shall not be subject to civil fines, penalties, or sanctions if certain conditions are met. To the extent that this provision will reduce the number of fines or penalties collected due to the acquisition, use, production, transfer, or administration of psilocybin, total state revenue may decrease by an unknown amount.

**Oversight** notes that §191.479 could result in certain individuals not being fined or penalized. Oversight also notes per Article IX Section 7 of the Missouri Constitution fines and penalties collected by counties are distributed to school districts. Fines vary widely from year to year and are distributed to the school district where the violation occurred. Oversight will reflect a negative fiscal impact of \$0 to Unknown to local school districts. For simplicity, Oversight will not reflect the possibility that fine revenue paid to school districts may act as a subtraction in the foundation formula.

In response to a similar proposal from 2024 (SB 768), officials from the **Office of Attorney General (AGO)** assumed any additional litigation costs arising from this proposal can be absorbed with existing personnel and resources. However, the AGO may seek additional appropriations if there is a significant increase in litigation.

**Oversight** does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

In response to a similar proposal from 2024 (SCS for SB 768), officials from the **Department of Public Safety (DPS), Missouri Veterans Commission (MVC)** state that their care plans and records are inspected by the U.S. Department of Veterans Affairs annually and upon request. While there may not be a fiscal impact, there is a conflict. MVC officials do not believe MVC would be able to house a Veteran taking part in these studies.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

**Sections 191.2600 to 191.2630 - Alternative Therapies for Veterans with PTSD and Traumatic Brain Injuries**

In response to a similar proposal from 2024 (HCS for HB 1490), officials from the **Department of Public Safety (DPS) - Missouri Veterans Commission (MVC)** stated this proposal would have a significant fiscal impact on the Missouri Veterans Commission.

This would be a new program owned by the Missouri Veterans Commission as defined in §191.2600 (2) definition of Commission. Section 191.2610 provides compliance and eligibility under the program which is increased responsibilities of MVC, outside of its existing operational structure. Section 191.2615 creates the new fund “Veterans Traumatic Brain Injury Treatment and Recovery fund” and further defines how monies are granted and reimbursed. Section 191.2620 defines responsibility of the recipient and the oversight, data analysis, and reporting responsibility of MVC.

The MVC assumes this bill would require MVC to review, preapprove, obligate, pay, report, and audit the program on behalf of the Veterans in any authorized facility throughout the state. This work would require the creation of a new section within the Missouri Veterans Commission consisting of technicians with medical knowledge and staff familiar with accounting that does not currently exist.

The MVC makes the following assumptions:

- require an administrative assistant - \$40,000 annual
- one accounts payable assistant - \$40,000 annual
- one accounts receivable assistant - \$45,000 annual
- a program manager - \$80,000 annual
- new computer equipped with tracking software and office space that MVC does not currently have available - \$103,000
- This would be a centralized function at MVC HQ in coordination with DHSS

MVC is not certain how many of these therapies exist today and defer to the Department of Health and Senior Services regarding these therapies and related information.

Since the provisions of this proposal would be effective January 1, 2025, the MVC anticipates a 6-month impact for 2025 of \$363,293; an impact of \$363,420 for FY 2026; and an impact of \$369,487 for FY 2027.

**Oversight** has no information to the contrary. Therefore, Oversight will present the fiscal impact of this proposal as provided by DPS-MVC. Oversight assumes all costs incurred by the MVC and the DHSS, plus reimbursements for therapy/treatment will be paid for through the Veterans

Traumatic Brain Injury Treatment and Recovery Fund authorized by §191.2615. Funding for this program will consist of any appropriation, gifts, bequests and donations. Therefore, Oversight assumes, for fiscal note purposes, total funding and expenditures will net to \$0.

In response to a similar proposal from 2024 (HCS for HB 1490), officials from the **Department of Health and Senior Services (DHSS)** stated §§191.2600 to 191.2630 of the proposed legislation, establishes the “Veterans Traumatic Brain Injury Treatment and Recovery Act” and the “Veterans Traumatic Brain Injury Treatment and Recovery Fund” creating provisions relating to alternative therapies (including, but not limited, to hyperbaric oxygen therapy) for veterans with Post Traumatic Stress Disorder (PTSD) or Traumatic Brain Injuries (TBI).

The Veteran’s Commission would determine if entities are eligible for reimbursement for providing alternative therapies to veterans diagnosed with PTSD or TBI and reimbursing those entities from the fund. Under section 191.2615 subsection 7, the DHSS would be responsible for awarding funds (via contract(s)) to entities to conduct research on the effectiveness of the therapies as treatment. DHSS would also be responsible for analyzing the report prepared by the Commission, as well as information from the studies and research conducted by the entities contracted by DHSS. This information would be used by DHSS to prepare a report outlining findings, efficacies of alternative treatment, and recommendations on budgetary, legislative, or regulatory changes required to expand access to alternative treatment for the target population. Per section 191.2625 subsection 3 of the proposed legislation, the DHSS report would be submitted to the Governor before January thirtieth each year. Section 191.2630 of the proposed legislation, states that DHSS and the Veteran’s Commission will jointly promulgate rules and regulations related to the legislation.

The estimated fiscal impact of the research and reporting responsibilities assigned to DHSS as set forth in the proposed legislation (Sections 191.2615 subsection 7 and 191.2625 subsection 3) is \$50,000 annually. This is based on a research contract quote from one of DHSS’ current partners.

The legislation proposes to fund these costs from the newly established Veterans Traumatic Brain Injury Treatment and Recovery Fund. The Veterans Traumatic Brain Injury Treatment and Recovery Fund would consist of any appropriations, gifts, bequests, or public or private donations. This fiscal note assumes all costs would be made from the Veterans Traumatic Brain Injury Treatment and Recovery Fund and an equivalent General Revenue transfer would be necessary to support the new fund.

Section 191.2605(3) defines facility as “a public or private health clinic, outpatient health clinic, community health center, hospital, or other facility authorized under rules of the department of health and senior services to provide hyperbaric oxygen therapy under sections 191.2600 to 191.2615.” As a result of the proposed legislation, DHSS’ Division of Regulation and Licensure, Section for Health Standards and Licensure may experience minor additional work in terms of receiving and processing complaints regarding this program and whether a hospital is carrying out all of the requirements properly.

It is assumed that the DHSS duties listed above will be performed by current DHSS staff. Therefore, no additional FTE will be required or requested. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

**Oversight** has no information to the contrary. Therefore, Oversight will present the fiscal impact of this proposal to the Veterans Traumatic Brain Injury Treatment and Recover Fund as provided by DHSS.

In response to similar legislation from 2024 (HB 2215), officials from the **University of Missouri Health Care (MU Health)** stated they had reviewed this proposed legislation and has determined that, as written, it should not create expenses in excess of \$100,000 annually.

**Oversight** has no information to the contrary. Oversight assumes the additional expenses that may be incurred as a result of this proposal is absorbable within the current funding levels MU Health and will present no fiscal impact for this organization.

In response to a similar proposal from 2024 (HCS for HB 1490), officials from the **Department of Commerce and Insurance, DPS – Division of Fire Safety, the Department of Social Services** and the **Missouri National Guard** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to a similar proposal from 2024 (HCS for HB 1490), officials from the **Office of the State Treasurer** assumed the proposal would have no fiscal impact on their organization.

### **Section 301.3061- Disabled American Veterans License Plates**

Officials from the **Department of Revenue (DOR)** assume the following regarding this proposal:

#### *Administrative Impact*

The Department anticipates that by removing the layout restrictions, the Disabled American Veterans organization will want to redesign the plate.

The release of the new plate will start with the sale of the new plate to customers and allow current Disabled Vets the ability to surrender old configurations for the new one.

To implement the proposed changes, the Department will:

- Update procedures, correspondence letters, forms, and the Department website;
- Update the Missouri Titling manual;

- Send communications to stakeholders as applicable; and
- Train Staff.

FY 2025 – Motor Vehicle Bureau

Lead Administrative Support Assistant 10 hrs. @ 18.54 per hr. = \$185

Research/Data Assistant 60 hrs. @ \$27.00 per hr. = \$1,620

Administrative Manager 20 hrs. @ \$29.31 per hr. = \$586

FY 2026 – Strategy and Communications Office

Associate Research/Data Analyst 30 hrs. @ \$21.64 per hr. = \$649

Total Costs = \$3,040

The Department anticipates that they will be able to absorb these costs. If multiple bills are passed that require Department resources, funding/FTE may be requested through the appropriations process.

**Oversight** assumes DOR will use existing staff and will not hire additional FTE to conduct these activities; therefore, Oversight will not reflect the administrative costs DOR has indicated on the fiscal note.

Officials from the **Missouri Department of Transportation** assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

**Sections 301.3181 and 301.3182 - License Plates for Certain Veterans**

Officials from the **Department of Revenue (DOR)** assume the following regarding this proposal:

A \$15.00 fee will be collected at the time of application and registration. The new design would include both stock and personalized for specialty plates. There will be a \$125 design fee and an additional \$45 fee when creating a new plate design.

Administrative Impact

To implement the proposed legislation, the Department will be required to:

- Update charts, procedures and the Department website;
- Update the Application for Missouri Personalized and Special License Plate (DOR-1716, and DOR-4601); and
- Complete programming and user acceptance testing for identified systems.

FY 2025 – Motor Vehicle Bureau

Associate Research/Data Analyst 53 hrs. @ \$25.22 per hr. = \$1,337

Research/Data Analyst 13 hrs. @ \$27.00 per hr. = \$351  
Administrative Manager 7 hrs. @ \$29.31 per hr. = \$205

FY 2025– Strategy and Communications Office  
Associate Research/Data Analyst 40 hrs. @ \$21.64 per hr. = \$865

Total = **\$2,758**

The department will absorb the cost; however, if several bills pass, they will seek appropriations through the budget process.

**Oversight** assumes DOR is provided with core funding to handle a certain amount of activity each year. Oversight assumes DOR could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, DOR could request funding through the appropriation process.

**DOR** notes OA-ITSD services will be required at a cost of **\$14,506** in FY 2025 (138.15 hours x \$105 per hour).

**Oversight** does not have any information to the contrary in regards to DOR's assumptions; therefore, Oversight will reflect DOR's OA-ITSD costs on the fiscal note.

In response to a similar proposal from 2024 (HCS for HB 1490), officials from the **Missouri Veterans Commission** and the **Missouri Department of Transportation** assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

### **Section 620.3305 – Missouri Veterans Job Opportunity Grant Program**

In response to a similar proposal from 2024 (HCS for SS for SCS for SB 912), officials from the **Department of Economic Development (DED)** assumed the following regarding this proposal:

DED shall establish and administer the "Missouri Veterans and Job Opportunity Grant Program". The fund shall consist of any appropriations to the fund and any gifts, contributions, grants, or bequests received from private or other sources.

DED shall determine the grant percentage annually, which shall be contingent on the available funds in the fund.

At least 50% of the funds available during the FY shall be reserved for eligible employers paying wages to a veteran. Any amount of the reserved funds that is not claimed may be disbursed for wages paid to a member of any other targeted group.

The grant funds are subject to appropriation. DED is recommending **2 FTE** to administer the program.

**Oversight** does not have information to the contrary and therefore, Oversight will reflect the estimates for 2 FTE as provided by DED.

**Oversight** is unable to determine the amount of the grants to the employers; therefore, Oversight will reflect a fiscal impact of \$0 (program does not receive appropriations) to a fiscal impact of “Unknown” to DED for the disbursement of grants to employers. Oversight will also reflect a “\$0 or Unknown” loss to General Revenue as it is assumed the potential appropriations will be transferred from the General Revenue Fund.

**Responses regarding the proposed legislation as a whole**

Officials from the **Department of Public Safety - Highway Patrol/Fire Safety, Department of Social Services, Department of Commerce and Insurance, Missouri House of Representatives,** and the **Missouri Department of Transportation** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Rule Promulgation**

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

In response to similar proposals, officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<b>GENERAL REVENUE FUND</b>			

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<u>Revenue Reduction - §§143.174 &amp; 143.175 - Military Signing Bonus Income Tax Deduction - pp. (6-7)</u>	(Unknown)	(Unknown)	(Unknown)
<u>Transfer-Out - §191.2615 - Appropriations to the Veterans Traumatic Brain Injury Treatment and Recovery Fund - pp.(10-12)</u>	\$0 to Could exceed (\$413,293)	\$0 to Could exceed (\$413,420)	\$0 to Could exceed (\$419,487)
<u>Costs - §191.479 - DMH - grants for research on use/efficacy of psilocybin - pp. (9-10)</u>	\$0 to (\$3,000,000)	\$0	\$0
<u>Cost - §§301.3181 &amp; 301.3182 - DOR - OA-ITSD services - pp. (13-14)</u>	(\$14,506)	\$0	\$0
<u>Costs - §630.1170 - DMH - Study on the efficacy of using alternative medicine - pp. (9-10)</u>	\$0	(\$7,000,000 to \$10,000,000)	\$0
<u>Transfer Out - §620.3305 - DED - appropriations for the Missouri Veterans Job Opportunity Grant Program - pp. (8-9)</u>	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
<u>Cost - §620.3305 - DED - pp. (14-15)</u>			
Personnel	(\$124,440)	(\$152,315)	(\$155,361)
Fringe Benefits	(\$73,265)	(\$89,075)	(\$90,256)
Expense and Equipment	(\$38,242)	(\$12,044)	(\$12,285)
<u>Total Costs - DED</u>	(\$235,947)	(\$253,434)	(\$257,902)
FTE Change – DED	2 FTE	2 FTE	2 FTE
<b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND</b>	<b>Could exceed (\$3,663,746)</b>	<b>Could exceed (\$7,666,854 to \$10,666,854)</b>	<b>Could exceed (\$677,389)</b>
Estimated Net FTE Change to the General Revenue Fund	2 FTE	2 FTE	2 FTE

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<b>VETERANS COMMISSION CAPITAL IMPROVEMENTS TRUST FUND (0304)</b>			
<u>Cost - §42.312 - MONG - New medallion program - pp. (5-6)</u>	Less than <u>(\$73,000)</u>	Less than <u>(\$73,000)</u>	Less than <u>(\$73,000)</u>
<b>ESTIMATED NET EFFECT ON THE VETERANS COMMISSION CAPITAL IMPROVEMENTS TRUST FUND</b>	<b>Less than <u>(\$73,000)</u></b>	<b>Less than <u>(\$73,000)</u></b>	<b>Less than <u>(\$73,000)</u></b>
<b>COLLEGE AND UNIVERSITY FUNDS</b>			
<u>Revenue Reduction - §173.239 - Colleges and Universities - Reduction in fees collected due to tuition and waiver of fees for undergraduate MONG members - pp. (7-8)</u>	<u>\$0</u>	\$0 or Up to <u>(\$2,467,590)</u>	\$0 or Up to <u>(\$2,467,590)</u>
<b>ESTIMATED NET EFFECT ON COLLEGE AND UNIVERSITY FUNDS</b>	<b><u>\$0</u></b>	<b>\$0 or Up to <u>(\$2,467,590)</u></b>	<b>\$0 or Up to <u>(\$2,467,590)</u></b>
<b>VETERANS TRAUMATIC BRAIN INJURY TREATMENT AND RECOVERY FUND</b>			

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<u>Transfer-In</u> - §191.2615 - Appropriations from General Revenue pp. (10-12)	\$0 to Exceeding \$413,293	\$0 to Exceeding \$413,420	\$0 to Exceeding \$419,487
<u>Income</u> - §191.2615 - Reimbursements, gifts, bequests, & donations pp. (10-12)	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
<u>Costs</u> - §§191.2610 to 191.2630 - DPS & MVC - Personal service (4 FTE), fringe benefits and equipment and expenses - pp. (10-12)	(\$363,293)	(\$363,420)	(\$369,487)
FTE Change - MVC	4 FTE	4 FTE	4 FTE
<u>Costs</u> - §§191.2610 to 191.2630 - DPS & MVC - reimbursement to health care facility for providing hyperbaric oxygen therapy to veterans pp. (10-12)	(Unknown)	(Unknown)	(Unknown)
<u>Reimbursement</u> - §§191.2610 to 191.2630 - DPS & MVC - from the US Food and Drug Administration or the US Department of Defense pp. (10-12)	Unknown	Unknown	Unknown
<u>Costs</u> - §§191.2615 and 191.2625 - DHSS - research and reporting requirements - pp. (10-12)	(\$50,000)	(\$50,000)	(\$50,000)
<b>ESTIMATED NET EFFECT ON THE VETERANS TRAUMATIC BRAIN INJURY TREATMENT AND RECOVERY FUND</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>
Estimated Net FTE Change on the Veterans Traumatic Brain Injury Treatment and Recovery Fund	4 FTE	4 FTE	4 FTE

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<b>MISSOURI VETERANS JOB OPPORTUNITY GRANT PROGRAM FUND</b>			
<u>Transfer In</u> - §620.3305 - DED - appropriations for the Missouri Veterans Job Opportunity Grant Program - pp. (14-15)	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
<u>Cost</u> - §620.3305 - DED - disbursement of grants to eligible employers for the Missouri Veterans Job Opportunity Grant Program - pp. (14-15)	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
<b>ESTIMATED NET EFFECT ON THE MISSOURI VETERANS JOB OPPORTUNITY GRANT PROGRAM FUND</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>
<b>VARIOUS STATE FUNDS</b>			
<u>Cost</u> - SA 1 - §37.1310 Reimbursement for actual and necessary expenses for 34 members for 12 meetings per year pp. (3-4)	( <u>Could exceed \$50,000</u> )	( <u>Could exceed \$50,000</u> )	( <u>Could exceed \$50,000</u> )
<b>ESTIMATED NET EFFECT TO VARIOUS STATE FUNDS</b>	<b>(<u>Could exceed \$50,000</u>)</b>	<b>(<u>Could exceed \$50,000</u>)</b>	<b>(<u>Could exceed \$50,000</u>)</b>

<u>FISCAL IMPACT – Local Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<b>LOCAL POLITICAL SUBDIVISIONS</b>			
<u>Loss</u> - §173.239 - Community Colleges - Reduction in fees collected due to tuition and waiver of fees for undergraduate MONG members - pp. (7-8)	\$0	\$0	\$0 to (Unknown)
<u>Loss</u> - §191.479 - School Districts Reduction of fines or penalties collected - pp. (9-10)	<u>\$0 to</u> (Unknown)	<u>\$0 to</u> (Unknown)	<u>\$0 to</u> (Unknown)
<b>ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS</b>	<u>\$0 to</u> (Unknown)	<u>\$0 to</u> (Unknown)	<u>\$0 to</u> (Unknown)

FISCAL IMPACT – Small Business

Small businesses that are eligible employers for the new Missouri Veterans Job Opportunity Grant Program could be impacted as a result of this proposal.

FISCAL DESCRIPTION

This act modifies provisions relating to military affairs.

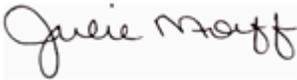
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

- Department of Commerce and Insurance
- Department of Economic Development
- Department of Health and Senior Services
- Department of Higher Education and Workforce Development
- Department of Mental Health (DMH)
- Department of Revenue (DOR)
- Department of Social Services
- Joint Committee on Administrative Rules
- Missouri Department of Agriculture
- Missouri Department of Conservation

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Missouri Department of Transportation  
Missouri House of Representatives  
Missouri National Guard  
Missouri State Senate  
Northwest Missouri State University (Northwest)  
Office of Administration (OA)  
Budget and Planning (B&P)  
Office of Attorney General (AGO)  
Office of the Governor  
Office of the Secretary of State  
Office of the State Treasurer  
University of Central Missouri (UCM)  
University of Missouri  
Department of Public Safety  
Division of Fire Safety  
Highway Patrol  
Missouri Veterans Commission (MVC)



Julie Morff  
Director  
May 8, 2024



Ross Strobe  
Assistant Director  
May 8, 2024