

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 3062H.011
 Bill No.: HB 1997
 Subject: Department of Higher Education and Workforce Development; Education, Higher;
 Department of Health and Senior Services; Health Care; Health, Public;
 Emergencies
 Type: Original
 Date: March 5, 2024

Bill Summary: This proposal requires public institutions of higher education to have opioid overdose rescue kits available for public use on campus.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
College & University*	(Unknown, likely to exceed \$195,000)	(Unknown, likely to exceed \$26,000)	(Unknown, likely to exceed \$26,000)
Total Estimated Net Effect on <u>Other</u> State Funds	(Unknown, likely to exceed \$195,000)	(Unknown, likely to exceed \$26,000)	(Unknown, likely to exceed \$26,000)

* Oversight assumes costs to college and universities could exceed \$250,000 for “housing” overdose rescue kits in multiple locations around campuses, purchase of medications and training for students on the use of the rescue kits for FY 2025.

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Local Government	(Unknown, could exceed \$210,000)	(Unknown, could exceed \$28,000)	(Unknown, could exceed \$28,000)

FISCAL ANALYSIS

ASSUMPTION

§174.338 – Opioid rescue kits available to public on higher education campuses

Officials from **Missouri State University (MSU)** state this proposal would have a negative fiscal impact of an undetermined amount on MSU.

Officials from **Northwest Missouri State University (NWMSU)** estimate costs to increase \$15,000 to purchase and install cabinets to house the opioid rescue kits (\$13,000) and the annual cost for the Narcan (\$2,000).

Officials from the **University of Central Missouri (UCM)** state if this proposal is passed, there will likely be a significant unknown fiscal impact due to requirements of providing the kits in several locations and training.

Oversight notes, according to the DHEWD’s website, there are a total of 13 four-year colleges and universities in Missouri and 14 public two-year colleges; 27 in total. Oversight cannot estimate the total potential cost of having opioid rescue kits available at various places around each of these institutions’ campuses. However, using NWMSU’s estimate of \$15,000, it is anticipated that costs for four-year colleges and universities for FY 2025 could exceed \$195,000 [(\$13,000 x 13 = \$169,000) to “house” the kits plus \$26,000 (\$2,000 x 13) for the opioid medication]; costs for public two-year colleges could exceed \$210,000 [(\$13,000 x 14 = \$182,000 “kit housing costs”) + (\$2,000 X 14 = \$28,000 medication costs)].

Oversight will present costs as (Unknown, likely to exceed \$195,000) to College & University Funds for FY 2025 and (Unknown, likely to exceed \$26,000) for each FY 2026 and FY 2027. In addition, Oversight will present costs as (Unknown, could exceed \$210,000) to Community Colleges for FY 2025 and (Unknown, could exceed \$28,000) for each FY 2026 and FY 2027. Oversight notes the provisions of this proposal are effective January 1, 2025.

Oversight also assumes, for fiscal note purposes, costs to college and universities could exceed \$250,000 for “housing” overdose rescue kits in multiple locations around campuses, purchase of medications and training for students on the use of the rescue kits for FY 2025.

Officials from the **Department of Public Safety (DPS) – Director’s Office** state this proposal would require 0.5 FTE (Benefit Program Associate, \$37,431 annually) to support tracking by DPS as required by this proposal. DPS estimates costs to the General Revenue Fund of \$60,625 for FY 2025; \$69,299 for FY 2026; and \$70,385 for FY 2027.

Oversight has no information to the contrary. Oversight assumes the DPS would not hire 0.5 FTE and can use existing staff and resources to absorb the additional duties required by this proposal. However, if multiple proposals pass during the legislative session requiring FTE, DPS may seek additional funding through the appropriations process.

Officials from the **Department of Elementary and Secondary Education**, the **Department of Higher Education and Workforce Development** and the **Department of Health and Senior Services** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight only reflects the responses received from state agencies and political subdivisions; however, other colleges and universities were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2025 (6 Mo.)	FY 2026	FY 2027
COLLEGE & UNIVERSITY FUNDS			
<u>Costs</u> – Colleges & Universities (§174.338) – opioid overdose rescue kits p.3	(Unknown, likely to exceed \$195,000)	(Unknown, likely to exceed \$26,000)	(Unknown, likely to exceed \$26,000)
ESTIMATED NET EFFECT ON COLLEGE & UNIVERSITY FUNDS	<u>(Unknown, likely to exceed \$195,000)</u>	<u>(Unknown, likely to exceed \$26,000)</u>	<u>(Unknown, likely to exceed \$26,000)</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2025 (6 Mo.)	FY 2026	FY 2027
LOCAL GOVERNMENTS – COMMUNITY COLLEGES			
<u>Costs</u> – Community Colleges (§174.338) – opioid overdose rescue kits p.3	(Unknown, could exceed \$210,000)	(Unknown, could exceed \$28,000)	(Unknown, could exceed \$28,000)
ESTIMATED NET EFFECT ON LOCAL GOVERNMENTS	<u>(Unknown, could exceed \$210,000)</u>	<u>(Unknown, could exceed \$28,000)</u>	<u>(Unknown, could exceed \$28,000)</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill requires the Department of Higher Education and Workforce Development to consult and collaborate with the Department of Health and Senior Services (DHSS) to implement requirements for each two year and four year state supported institution of higher education to

provide an opioid overdose rescue kit before January 1, 2025. The rescue kits must contain Narcan, Naloxone, or a similar medication approved by DHSS and the US Food and Drug Administration. The kit's location must be registered with campus police. Specific required locations and inspection routines are provided in the bill. The bill requires that institutions provide training during freshman student orientation programs and additional programs developed by DHSS.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Higher Education and Workforce Development
Department of Health and Senior Services
Department of Public Safety – Director’s Office
Office of the Secretary of State
Joint Committee on Administrative Rules
Missouri State University
Northwest Missouri State University
University of Central Missouri



Julie Morff
Director
March 5, 2024



Ross Strope
Assistant Director
March 5, 2024