

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4044H.02I
 Bill No.: HB 1557
 Subject: Homeland Security; Department of Public Safety; Boards, Commissions, Committees, and Councils
 Type: Original
 Date: March 6, 2024

Bill Summary: This proposal establishes the MO Task Force on Nonprofit Safety and Security.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
General Revenue*	(\$95,000 to Unknown)	(\$92,584 to Unknown)	(\$94,125 to Unknown)
Total Estimated Net Effect on General Revenue	(\$95,000 to Unknown)	(\$92,584 to Unknown)	(\$94,125 to Unknown)

* Oversight assumes the total fiscal impact would exceed the \$250,000 threshold if funding is appropriated for the grant program. The cost above simply reflects one additional FTE for the Department of Public Safety to administer the program (if appropriated).

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Supplemental Nonprofit Safety and Security **	\$0	\$0	\$0
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

** Transfers into and payments from the new fund are assumed to net to \$0.

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
General Revenue	1 FTE	1 FTE	1 FTE
Total Estimated Net Effect on FTE	1 FTE	1 FTE	1 FTE

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§§650.900 & 560.910 – Missouri Task Force on Nonprofit Safety and Security

Officials from the **Department of Public Safety (DPS) – Director’s Office (DO)** state one (1) FTE (Grants Officer, \$54,008 annually) is needed for the administration and management of grant related activities and one (1) FTE (Lead Admin Support Asst., \$35,500) is needed to assist the taskforce and writing the annual report.

DPS estimates a total fiscal impact to the General Revenue Fund of \$138,184 for FY 2025; \$159,327 for FY 2026 and \$161,913 for FY 2027.

Oversight notes the provisions of §650.900 establish the Missouri Task Force on Nonprofit Safety and Security. Oversight assumes the nine members of the task force may incur some expenses if meetings are held quarterly, either in-person or by phone and/or video conference. Oversight further assumes DPS is provided with core funding to handle a certain amount of activity each year and, therefore, assumes the expenses related to assisting the task force and writing the report could be absorbed by the DPS.

Oversight also notes the provisions of §650.910.1 establishes the Supplemental Nonprofit Safety and Security Fund. This fund is to consist of moneys collected under this section and §650.900. §650.910.3 provides that nonprofit organizations whose applications for funding through the Federal Emergency Management Agency’s (FEMA) nonprofit security grant program have been approved by the DPS Office of Homeland Security are eligible for grants from the fund. No additional application is required for grants from the fund and an application for a grant from the federal program is also an application for funding from the fund. An eligible organization may receive a grant for up to five percent (5%) of the funds available in the grant pool for that distribution. In addition, no more than five percent (5%) of the available funds available annually shall be used for administrative expenses associated with the fund. Oversight assumes the DPS would need 1 FTE Grants Officer to track and administer the grant program.

Oversight will reflect the possibility that the General Assembly could appropriate moneys to this new fund from the General Revenue Fund. Oversight assumes all appropriated moneys, if any, will be expended in the same year.

Officials from the **Department of Public Safety - Missouri Highway Patrol** and the **Office of the State Treasurer** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

For informational purposes, **Oversight** notes on the Missouri DPS website, regarding availability for the FY 2018 Nonprofit Security Grant Program of \$200,000 had the description:

"The Missouri Department of Public Safety, Office of Homeland Security is seeking applications for the 2018 Fiscal Year Nonprofit Security Grant Program - State (NSGP-S) from eligible nonprofit organizations. The grant promotes emergency preparedness coordination and collaboration activities between public and private community representatives as well as state and local government agencies.

Churches, mosques and synagogues are among those eligible to apply for the competitive grants. The maximum grant award to an approved grantee is \$75,000. A total of only \$200,000 is available for the state of Missouri, excluding the St. Louis metropolitan area, which is eligible for funding through a separate federal grant program."

Oversight also notes according to FEMA's website, the 2023 federal funding available for the Nonprofit Security Grant Program (NSGP) is \$305 million (\$250.15 million was available in FY 2022 and \$180 million was available in FY 2021):

- Nonprofit Security Grant Program – Urban Areas (UA) - \$152.5 million;
- Nonprofit Security Grant Program – State - \$152.5 million

Missouri's allocation of the \$305 million is

- Nonprofit Security Grant Program – UA - \$2,219,088;
- Nonprofit Security Grant Program – State - \$2,996,042

Oversight notes the provisions of this proposal have an emergency clause.

<u>FISCAL IMPACT – State Government</u>	FY 2025	FY 2026	FY 2027
GENERAL REVENUE FUND			
<u>Costs – DPS (§§650.900 and 650.910) p.3</u>			
Personal service	(\$54,008)	(\$55,088)	(\$56,190)
Fringe benefits	(\$35,954)	(\$36,194)	(\$36,607)
Equipment and expense	(\$5,038)	(\$1,302)	(\$1,328)
<u>Total Costs - DPS</u>	<u>(\$95,000)</u>	<u>(\$92,584)</u>	<u>(\$94,125)</u>
FTE Change – DPS	1 FTE	1 FTE	1 FTE
<u>Transfer-out (§§650.900 and 650.910) Appropriation to the Supplemental Nonprofit Safety and Security Fund p.3</u>	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND	<u>(\$95,000 to Unknown)</u>	<u>(\$92,584 to Unknown)</u>	<u>(\$94,125 to Unknown)</u>
Estimated Net FTE Change on the Supplemental Nonprofit Safety and Security Fund	1 FTE	1 FTE	1 FTE
SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND			
<u>Transfer-in - (§§650.900 and 650.910) Appropriation from General Revenue p.3</u>	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
<u>Costs – DPS (§§650.900 and 650.910) – Distribution of grant monies p.3</u>	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
ESTIMATED NET EFFECT ON THE SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2025	FY 2026	FY 2027
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

This proposal may impact small business nonprofit organizations at elevated risk of terrorist attacks/threats if they receive a grant. (\$650.910)

FISCAL DESCRIPTION

This bill establishes the "Missouri Task Force on Nonprofit Safety and Security" within the Department of Public Safety. The Task Force is tasked with studying and making recommendations on the security needs of nonprofit organizations at elevated risk of terrorist attacks in Missouri.

Members of the Task Force shall be appointed by the Director of Public Safety, as provided in the bill. The Task Force must report at least annually to the Office of Homeland Security of its findings and recommendations with respect to terrorist attacks in Missouri.

This bill establishes the "Supplemental Nonprofit Safety and Security Fund". The State Treasurer shall be custodian of the fund. The Fund shall be used to defray costs of security enhancements or measures, as specified in the bill, for eligible nonprofit organizations. Eligible nonprofit organizations are those organizations whose applications for funding through the Federal Emergency Management Agency's Nonprofit Security Grant Program have been approved by the Department of Public Safety Office of Homeland Security. An eligible organization may receive a grant from the Fund of up to 5% of the available grant pool.

This bill has an emergency clause.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

L.R. No. 4044H.021

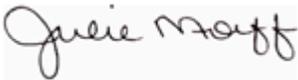
Bill No. HB 1557

Page 7 of 7

March 6, 2024

SOURCES OF INFORMATION

Department of Public Safety –
Director's Office
Missouri Highway Patrol
Office of the Secretary of State
Office of the State Treasurer
Joint Committee on Administrative Rules



Julie Morff
Director
March 6, 2024



Ross Strobe
Assistant Director
March 6, 2024