# COMMITTEE ON LEGISLATIVE RESEARCH

## **OVERSIGHT DIVISION**

#### FISCAL NOTE

L.R. No.: 4051H.011
Bill No.: HB 2108
Subject: Crimes and Punishment; Courts; Highway Patrol; Department of Public Safety; Department of Revenue; Department of Corrections; Office of Administration
Type: Original
Date: March 21, 2024

Bill Summary: This proposal establishes provisions relating to expungement.

# FISCAL SUMMARY

EST	ESTIMATED NET EFFECT ON GENERAL REVENUE FUND						
FUND	FY 2025	FY 2026	FY 2027	Fully			
AFFECTED				Implemented			
				(FY 2028)			
General Revenue		(Could exceed	(Could exceed	(Could exceed			
	\$0 to (Unknown)	\$38,801,767)	\$63,886,295)	\$76,135,187)			
<b>Total Estimated</b>							
Net Effect on							
General		(Could exceed	(Could exceed	(Could exceed			
Revenue	\$0 to (Unknown	\$38,801,767)	\$63,886,295)	\$76,135,187)			

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON OTHER STATE FUNDS						
FUND	FY 2025	FY 2026	FY 2027	Fully		
AFFECTED				Implemented		
				(FY 2028)		
State Legal						
Expense	\$0*	\$0*	\$0*	\$0*		
College and						
University	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)		
Other/Various	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)		
Missouri						
Expungement	\$0**	\$0**	\$0**	\$0**		
<b>Total Estimated</b>						
Net Effect on						
Other State						
Funds	\$0	\$0	\$0	\$0		

\*Transfer-In and expenses net to zero. \*\* Transfers-in, gifts, grants, bequests and expenses net to \$0

ESTIMATED NET EFFECT ON FEDERAL FUNDS							
FUND	FY 2025	FY 2026	FY 2027	Fully			
AFFECTED				Implemented			
				(FY 2028)			
Federal	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)			
<b>Total Estimated</b>							
Net Effect on							
<u>All</u> Federal	\$0 to	\$0 to	\$0 to	\$0 to			
Funds	(Unknown)	(Unknown)	(Unknown)	(Unknown)			

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ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)							
FUND	FY 2025	FY 2026	FY 2027	Fully			
AFFECTED				Implemented			
				(FY 2028)			
Missouri							
Expungement							
Fund	0 FTE	393 FTE	Up to 788 FTE	Up to 788 FTE			
<b>Total Estimated</b>							
Net Effect on							
FTE	0 FTE	Up to 393 FTE	Up to 788 FTE	Up to 788 FTE			

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

□ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of The three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS						
FUND	FY 2025	FY 2026	FY 2027	Fully		
AFFECTED				Implemented		
				(FY 2028)		
Local	\$0 to	\$0 to				
Government	(Unknown)	(Unknown)	(Unknown)	(Unknown)		

## **FISCAL ANALYSIS**

## ASSUMPTION

### §§610.141, 610.142, 610.143, and 610.144 - Expungement

Officials from the Department of Public Safety (DPS) - Missouri Highway Patrol (MHP) state currently, there are approximately 10,750,000 conviction records in the Traffic Arrest System/Driving While Intoxicated Tracking System (TAS/DWITS) that could possibly meet the criteria of this proposed legislation. This does not include driving while intoxicated-related offenses as these are excluded from expungement pursuant to §610.140. These expungements are processed by the Patrol Records Division. In addition, the MHP anticipates receiving over 380,000 Criminal History Records System expungement requests per year. These requests are processed within the Patrol by the Criminal Justice Information Services (CJIS) Division. Once the court expungement order is received by the MHP, the Patrol Records Division and the CJIS Division personnel would be required to make certain the individual(s) meets the criteria for expungement noted in this legislation. There are not enough existing Patrol personnel to handle the potential increased volume of expungement requests resulting from this proposed legislation. The Patrol is factoring a range as for the number of personnel needed in order to provide an idea of what the costs may be. In addition, there is an average of 300,000 court dispositions with the offense class of misdemeanor, infraction, or local ordinance and a finding of guilty or guilty-SIS added to TAS/DWITS each year.

This legislation has a proposed effective date of August 28, 2026. The Patrol anticipates the need to begin the design and bid process for the technical interface with the courts in FY25. The Patrol will also begin hiring and training personnel in FY25 in an effort to be prepared for the implementation as required in §§610.141.2(1) and 610.141.3(2). Included within the costs would be leased space, a computer system software upgrade, and expense and equipment such as office equipment and computers.

The MHP calculates that one (1) Patrol Records Division (PRD) FTE can process approximately 3,728 expungements per year. Considering this bill automates the expungement process and excludes the filing of a petition for expungement, a 15% or more expungement of records is realistic. With the current 10,750,000 records possibly eligible for expungement, the following percentages of persons actually receiving an expungement will directly relate to the number of Patrol Records Division FTEs required:

1% = 10,750,000 x .01 = 107,500 / 3,728 = 29 FTEs 5% = 10,750,000 x .05 = 537,500 / 3,728 = 144 FTEs 10% = 10,750,000 x .10 = 1,075,000 / 3,728 = 288 FTEs 15% = 10,750,000 x .15 = 1,612,500 / 3,728 = 432 FTEs

One (1) Criminal Justice Information Services Division (CJIS) FTE can process approximately 1,920 expungement orders per month. Based upon recent data, the CJIS Division estimates

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receiving 32,000 expungement orders per month (32,000/1,920 = 16.67 FTE). With this data, the MHP anticipates needing seventeen (17) additional FTE within the CJIS Division Technicians to process the potential expungements along with 2 CJIS Supervisors and 1 Program Manager for a total of 20 FTE.

The **MHP** states without space available for the additional personnel needed to fulfill the requirements of this legislation, the MHP would need leased space for the additional employees. A cost range is based on existing leased space in Cole County. In looking at existing leased space, the range would be from \$9.11/square foot to \$11.50/square foot. For 175 employees, approximately 37,188 square feet would be needed (175 employees x 212.5 square feet) and for 501 employees, approximately 106,463 square feet would be needed (501 employees x 212.5 square feet). Therefore, the total estimated annual leasing costs in Cole County for 175 FTE would be between \$338,783 and \$427,662. The estimated annual leasing costs for 501 FTE would be between \$969,878 and \$1,224,325.

**Oversight** notes the MHP has modified its response from similar legislation in prior years (HB 352, 2022). Rather than hiring temporary staff, the MHP believes the FTEs needed to fulfill the requirements of this legislation will be permanent, full-time staff. Oversight assumes the MHP could hire up to 501 FTE in total (432 PRD FTE + 43 PRD Supervisor FTE + 17 CJIS FTE + 9 program manager/supervisor/assistant director and maintenance FTE = 501 FTE) and will range associated costs as "up to" the estimates provided. However, Oversight assumes the MHP would not hire up to 501 FTE in the first year of the proposal. Oversight assumes, instead, that the MHP will hire up to 250 FTE in FY2026 to train and begin the process of identifying records eligible for expungement on/before August 28, 2024 and further assumes MHP will hire up to 251 FTE in FY2027. Oversight also assumes leased space will be needed as well as equipment and expense and will present approximately half of the costs estimated by MHP for each year.

**MHP** officials state the MHP CJIS Division does not have a technical interface with the courts for this requirement, therefore, the CJIS Division estimates the technical interface will cost \$500,000 to \$1,000,000 based on other criminal history related projects with the current criminal history vendor. A project of this magnitude would take approximately 3 years to complete which would go well beyond the August 28, 2027, requirement.

**Oversight** notes the provisions of this bill state the MHP shall create and maintain an electronically accessible record of each conviction recorded and maintained in the Central Repository that was expunged under this section. Beginning August 28, 2027, on a monthly basis, the Office of the State Courts Administrator (OSCA) is to identify and transmit eligible expungements to the Central Repository and every prosecuting agency all clean slate eligible offense records within 30 days of the record becoming eligible for expungement. Records that are eligible for expungement on or before August 28, 2024, shall be identified and expunged by August 28, 2029.

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Based on additional information from MHP officials, Oversight will present \$500,000 to \$1,000,000 in costs for the MHP's Criminal History System's upgrade to expunge records in FY2026. Assuming funds would not be appropriated for this upgrade in the FY2025 budget, MHP believes it would be required to submit a supplemental appropriation request. By placing the costs in FY2026, a new decision item could be submitted in the FY2026 budget request to cover this cost.

Oversight also notes Section 610.141.2 states beginning August 28, 2027, all records and files maintained in any administrative or court proceeding in a municipal, associate, or circuit court shall be closed without the filing of a petition.

Officials from the **Office of State Courts Administrator (OSCA)** state the fiscal impact on Show-Me Courts and possibly other systems would be approximately \$3,000,000 to \$5,000,000 to develop with an annual cost of approximately \$1,000,000 to manage the system.

Additionally, \$11,842,481 personal services for 287 FTE court clerks (\$41,263 annually, each; fringe benefits in HB 5 are not included in this fiscal note response) plus \$894,005 E&E (\$777,196 one-time cost plus ongoing costs of \$116,809) totaling \$12,736,486 would be needed to process expungements.

Therefore, one-time costs would be approximately \$5,777,196, and ongoing costs would be least \$12,959,290 to an unknown amount.

**Oversight** determined the fringe benefit cost for 287 FTE court clerks to be approximately \$7,417,363 for FY2025; \$8,992,643 for FY2026; and \$9,086,398 for FY2027. Oversight assumes OSCA will not hire 287 FTE court clerks in FY2025. Oversight assumes OSCA will hire approximately half of the required FTE in FY2026 and half in FY2027 and will present approximately half of the fringe benefits and E&E in each year as well. In addition, Oversight assumes the costs on the Show-Me Courts and other systems would be incurred in FY2026 to give OSCA time to submit a new decision item in its FY2026 budget request.

**Oversight** notes §610.144 establishes a new fund which consists of moneys deposited into it from any source including, but not limited to, gifts, donations, bequests, or grants. The Department of Public Safety, the Information Services Division within the Office of Administration and Office and the State Courts Administrator will be able to expend moneys from this fund, upon appropriation, for implementation costs, system upgrades or staffing needs incurred under §§610.141 to 610.143. For fiscal note purposes, Oversight will reflect the amount of state appropriations for this program as **\$0 for FY2025; (Could exceed \$38,801,767) for FY2026; (Could exceed \$63,886,295 for FY2027); and (Could exceed \$76,135,187 for FY2028)** to the General Revenue Fund. Additionally, Oversight also assumes unknown income to the Missouri Expungement Fund from gifts, grants, or donations.

For fiscal note purposes, Oversight assumes services provided under this proposal will equal income/appropriations and net to zero.

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Officials from the **Department of Corrections (DOC)** state this legislation creates provisions relating to expungement. Section 610.141 specifies records shall be closed automatically (without petitions being filed) for offenses meeting the criteria pursuant to Section 610.141.

Expunging these records for the specified offenses through destruction, redacting or removal will result in an increase in workload for the Department's Institutional Records Officers, as they are the custodian of records for DOC's offender files. This may also affect records kept at Probation and Parole Offices.

While the department assumes a \$0 - Unknown impact, there is some concern for tracking previous medical, mental health, substance use treatment, and education records should the offender return to supervision by the DOC.

If there should be a significant number of additional requests for expungement or a significant expansion in the number of offenses that could be expunged, it could result in additional costs to the DOC.

**Oversight** does not have any information contrary to that provided by DOC. Therefore, Oversight will reflect a \$0 (can absorb) to DOC's (unknown) impact to the General Revenue Fund beginning FY 2028 since §610.141 provides that records will be closed beginning August 28, 2027.

Officials from the **Department of Revenue (DOR)** state §610.141.2(2) provides that records pertaining to juvenile adjudications or offenses involving the operation of a motor vehicle are not eligible for automated expungement. The department anticipates that it would continue to receive court orders of expungement for any conviction or action related to these sections to be reviewed and processed manually by the department; §610.141.3(10) states the DOR has thirty (30) days to expunge the records once the order is received from the court; and §610.141.6 states that the provisions of this section shall apply retroactively.

DOR officials provide that with the statutory requirement of thirty (30) days to process the expungement, and the provisions applying retroactively, the department is concerned that its existing staff may not be able to process the volume of orders in the mandated timeframe. There is no data to assist in determining the volume of orders the DOR will receive, but it anticipates it will not cause the department to need additional FTE. If the workload increase is more significant than anticipated and the DOR finds it is unable to absorb the additional work with existing staff, the department may request additional FTE through the appropriations process.

The fiscal impact estimated above is based on changes in the current DOR's Motor Vehicle and Driver Licensing system environment. The implementation of this legislation will be coordinated with the integration of the DOR's Motor Vehicle and Driver Licensing software system approved and passed by the general assembly in 2020 (Senate Bill 176). To avoid duplicative

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technology development and associated costs to the state, it is recommended a delayed effective date be added to this bill to correlate with the installation of the new system.

Officials from the **Office of Administration (OA)** state §610.143 has the potential to increase costs to the state Legal Expense Fund (LEF) for actions alleging violation by a state employee in connection with their official duties on behalf of the state. This would be subject to judicial interpretation; therefore, potential costs to the state are unknown.

Because this bill creates a possible new cause of action, **Oversight** will show a net \$0 direct fiscal impact for the LEF, and a possible \$0 to (unknown) fiscal impact to General Revenue and other state funds. Oversight notes this possible litigation exposure as described by OA could also apply to colleges and universities, federal funds, as well as local political subdivisions.

Officials from the **City of Kansas City** state the proposed bill will have a negative fiscal impact of an indeterminate amount.

Officials from the **Branson Police Department** state the proposed changes put an undue burden on municipalities and others in law enforcement to comply with the "automatic" expungement. These proposed changes will require hundreds of hours of additional work by the various entities. This will require additional staff. In addition, it will allow records to be expunged even with outstanding fines and costs unpaid, thereby reducing revenue owed to local governments. The fiscal impact is unknown.

Officials from the **St. Louis County Police Department** state this legislation would require the expungement of various offenses by 2027. Due to the variety of eligible offenses and requirements, it is difficult to determine an exact cost. The legislation would require additional manpower in the police record room to process the petitions; therefore, the cost is unknown, but significant.

**Oversight** notes the unknown, indeterminate and significant fiscal impacts provided by police departments; however, Oversight is unable to project a statewide cost. Therefore, the impact to local governments will be presented as (Unknown).

Officials from the **Office of Attorney General (AGO)** assume any additional litigation costs arising from this proposal can be absorbed with existing personnel and resources. However, the AGO may seek additional appropriations if there is a significant increase in litigation or investigation costs.

**Oversight** does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

Officials from the **Department of Public Safety (DPS) - Office of the Director** defer to the **DPS - Missouri Highway Patrol** for the potential fiscal impact of this proposal.

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Officials from the **Department of Labor and Industrial Relations**, the **Department of Social Services**, the **Office of the Governor**, the **Missouri Department of Transportation**, the **Office of the State Treasurer**, the **Phelps County Sheriff's Department**, the **Kansas City Police Department**, the **Missouri Lottery Commission** and the **Missouri Office of Prosecution Services** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other cities, county circuit clerks, county prosecutors, sheriffs and police departments were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

FISCAL IMPACT – State Government	FY 2025 (10 Mo.)	FY 2026	FY 2027	Fully Implemented (FY 2028)
GENERAL REVENUE				
<u>Cost</u> – Potential increase in payments to the Legal				
Expense Fund for increase in claims (§610.143) p.8	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
<u>Costs</u> – DOC – expungement of records (§610.141) p.7	\$0	\$0	\$0	\$0 to (Unknown)
<u>Transfer Out</u> – To the Missouri Expungement Fund p. 6	<u>\$0</u>	<u>Up to</u> (\$38,801,767)	<u>Up to</u> (\$63,886,295)	<u>Could exceed</u> (\$76,135,187)
ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND	<u>\$0 to</u> <u>(Unknown</u>	<u>(Could exceed</u> <u>\$38,801,767)</u>	<u>(Could</u> <u>exceed</u> <u>\$63,886,295)</u>	<u>(Could</u> <u>exceed</u> <u>\$76,135,187)</u>

STATE LEGAL				
EXPENSE FUND (0692)				
<u>Transfer In</u> - from GR, Federal, and Other State Funds - potential increase in claims (§610.143) p.8	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
	Unknown	Unknown	Unknown	Unknown
<u>Transfer Out</u> - payment of discrimination claims (§610.143) p.8	\$0 to (Unknown)	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>
ESTIMATED NET EFFECT TO THE LEGAL EXPENSE				
FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
COLLEGE AND UNIVERSITY FUNDS				
<u>Cost</u> - Colleges & Universities - potential increase in claims (§610.143) p.8	\$0 to (Unknown)	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>
ESTIMATED NET EFFECT ON COLLEGE AND UNIVERSITY FUNDS	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>

OTHER/VARIOUS STATE FUNDS				
<u>Cost</u> - Potential increase in payments to Legal Expense Fund for increase	\$0 to	\$0 to	\$0 to	\$0 to
in claims (§610.143) p.8	(Unknown)	(Unknown)	(Unknown)	(Unknown)
ESTIMATED NET EFFECT TO OTHER STATE FUNDS	<u>\$0 to</u> (Unknown)	<u>\$0 to</u> (Unknown)	<u>\$0 to</u> (Unknown)	<u>\$0 to</u> (Unknown)
MISSOURI EXPUNGEMENT FUND				
Income – Gifts, grants,			\$0 to	\$0 to
donations (§610.144) p.6	\$0	\$0	Unknown	Unknown
<u>Transfer In</u> – from General Revenue (§§610.141 – 610.144) p .6	\$0	Up to \$38,801,767	Up to \$63,886,295	Could exceed \$76,135,187
<u>Cost</u> – OSCA (§§610.141 to 610.144) - to expunge records p.6				
Personal service	\$0	(\$6,018,621)	(\$12,320,917)	(\$12,567,336)
Fringe benefits	\$0	(\$4,480,655)	(\$9,086,287)	(\$9,181,804)
Equipment and expense System development and ongoing expenses	\$0	(\$388,598) (\$3,000,000 to \$5,000,000)	(\$447,003)	(\$116,809)
<u>Total Costs</u> - OSCA	\$0	(\$13,887,874 to \$15,887,874)	(\$22,854,207)	(\$22,865,949)
FTE Change - OSCA	0 FTE	143 FTE	287 FTE	287 FTE

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\$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 0 FTE	Up to (\$11,025,290) (\$9,818,020) (\$560,250) (\$510,333) <u>(\$500,000 to</u> <u>\$1,000,000)</u> (\$22,413,893 to <u>\$22,913,893)</u> Up to 250 FTE	Up to (\$26,989,910) (\$12,257,603) (\$560,250) (\$1,224,325) (\$1,224,325) (\$1,224,325) <u>\$0</u> Up to (\$41,032,088) Up to 501 FTE	Could exceed (\$27,529,708) (\$24,515,205) \$0 (\$1,224,325) \$0 Could exceed (\$53,269,238) Up to 501 FTE
\$0 \$0 \$0 \$0 \$0 \$0	(\$11,025,290) (\$9,818,020) (\$560,250) (\$510,333) <u>(\$500,000 to</u> <u>\$1,000,000)</u> (\$22,413,893 to \$22,913,893)	(\$26,989,910) (\$12,257,603) (\$560,250) (\$1,224,325) <u>\$0</u> <u>\$0</u> Up to (\$41,032,088) Up to 501	exceed (\$27,529,708) (\$24,515,205) \$0 (\$1,224,325) \$0 Could exceed (\$53,269,238) Up to 501
\$0 \$0 \$0 \$0 \$0 \$0	(\$11,025,290) (\$9,818,020) (\$560,250) (\$510,333) <u>(\$500,000 to</u> <u>\$1,000,000)</u> (\$22,413,893 to \$22,913,893)	(\$26,989,910) (\$12,257,603) (\$560,250) (\$1,224,325) <u>\$0</u> <u>\$0</u> Up to (\$41,032,088) Up to 501	exceed (\$27,529,708) (\$24,515,205) \$0 (\$1,224,325) \$0 Could exceed (\$53,269,238) Up to 501
\$0 \$0 \$0 \$0 \$0 \$0	(\$11,025,290) (\$9,818,020) (\$560,250) (\$510,333) <u>(\$500,000 to</u> <u>\$1,000,000)</u> (\$22,413,893 to \$22,913,893)	(\$26,989,910) (\$12,257,603) (\$560,250) (\$1,224,325) <u>\$0</u> <u>\$0</u> Up to (\$41,032,088) Up to 501	exceed (\$27,529,708) (\$24,515,205) \$0 (\$1,224,325) \$0 Could exceed (\$53,269,238) Up to 501
\$0 \$0 \$0 \$0 \$0 \$0	(\$11,025,290) (\$9,818,020) (\$560,250) (\$510,333) <u>(\$500,000 to</u> <u>\$1,000,000)</u> (\$22,413,893 to \$22,913,893)	(\$26,989,910) (\$12,257,603) (\$560,250) (\$1,224,325) <u>\$0</u> <u>\$0</u> Up to (\$41,032,088) Up to 501	(\$27,529,708) (\$24,515,205) \$0 (\$1,224,325) <u>\$0</u> Could exceed (\$53,269,238) Up to 501
\$0 \$0 \$0 \$0 \$0 \$0	(\$9,818,020) (\$560,250) (\$510,333) <u>(\$500,000 to</u> <u>\$1,000,000)</u> (\$22,413,893 to \$22,913,893)	(\$12,257,603) (\$560,250) (\$1,224,325) <u>\$0</u> Up to (\$41,032,088) Up to 501	(\$24,515,205) \$0 (\$1,224,325) \$0 Could exceed (\$53,269,238) Up to 501
\$0 \$0 \$0 \$0	(\$560,250) (\$510,333) (\$500,000 to \$1,000,000) (\$22,413,893 to \$22,913,893)	(\$560,250) (\$1,224,325) <u>\$0</u> Up to (\$41,032,088) Up to 501	\$0 (\$1,224,325) \$0 Could exceed (\$53,269,238) Up to 501
\$0 \$0	(\$510,333) (\$500,000 to \$1,000,000) (\$22,413,893 to \$22,913,893)	(\$1,224,325) <u>\$0</u> Up to (\$41,032,088) Up to 501	<u>\$0</u> Could exceed (\$53,269,238) Up to 501
\$0 \$0	(\$500,000 to \$1,000,000) (\$22,413,893 to \$22,913,893)	<u>\$0</u> Up to (\$41,032,088) Up to 501	<u>\$0</u> Could exceed (\$53,269,238) Up to 501
\$0	\$1,000,000) (\$22,413,893 to \$22,913,893)	Up to (\$41,032,088) Up to 501	Could exceed (\$53,269,238) Up to 501
\$0	(\$22,413,893 to \$22,913,893)	Up to (\$41,032,088) Up to 501	Could exceed (\$53,269,238) Up to 501
	\$22,913,893)	(\$41,032,088) Up to 501	(\$53,269,238) Up to 501
		Up to 501	Up to 501
0 FTE	Up to 250 FTE	-	-
0 FTE	Up to 250 FTE	FTE	FTE
			<u>\$0</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	
			Up to 788
0 FTE	Up to 393 FTE	FTE	FTE
\$0 to	\$0 to	\$0 to	\$0 to
(Unknown)	(Unknown)	(Unknown)	(Unknown)
\$0 to	\$0 to	\$0 to	\$0 to <u>(Unknown</u> )
	0 FTE \$0 to Unknown)	0 FTE Up to 393 FTE 0 FTE Up to 393 FTE 0 FTE 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	O FTE         Up to 393 FTE         Up to 788 FTE           0 FTE         Up to 393 FTE         FTE           \$0 to         \$0 to         \$0 to           \$0 to         \$0 to         \$0 to

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FISCAL IMPACT – Local	FY 2025	FY 2026	FY 2027	Fully
Government	(10 Mo.)			Implemented
				(FY 2028)
LOCAL POLITICAL				
SUBDIVISIONS				
Cost - Colleges & Universities -				
Potential increase in claims	\$0 to	\$0 to	\$0 to	\$0 to
(§610.143) p.8	(Unknown)	(Unknown)	(Unknown)	(Unknown)
<u>Cost</u> – Local political				
subdivisions (§610.144.2) To				
expunge records				
p. 8	<u>\$0</u>	<u>\$0</u>	(Unknown)	(Unknown)
ESTIMATED NET EFFECT				
ON LOCAL POLITICAL	<u>\$0 to</u>	<u>\$0 to</u>		
SUBDIVISIONS	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>

## FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### FISCAL DESCRIPTION

Beginning August 28, 2027, this bill establishes an automatic record-clearing process for closing of records to a "clean slate eligible offense", which is an offense not excluded from eligibility for expungement and offenses for which the Governor has granted a full pardon. An individual may be granted more than one expungement under this bill, subject to specified parameters and exceptions.

Beginning August 28, 2027, the Office of State Courts Administrator (OSCA) must identify and transmit to the central repository all records of charges and convictions eligible for expungement within 30 days of the record becoming eligible for automatic expungement. If a record is eligible for expungement on or before August 28, 2024, it must be identified and expunged by August 28, 2029. If a circuit court determines a record is not eligible for expungement without a petition, the court must notify OSCA within 30 days and specify the reasons upon which the court relied to make the determination. If a court finds, after a motion, a conviction was improperly or erroneously expunged under this bill, the court must reinstate the conviction. (§610.141)

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Beginning August 28, 2027, OSCA must report yearly certain data to the Judiciary committees of the Senate and the House of Representatives. A credit bureau may report records of arrests, indictments pending trial, and convictions for no more than seven years from the date of release or parole. A credit bureau may no longer report such records if at any time after conviction, indictment, or arrest it is learned that a full pardon or expungement has been granted for such conviction. (§610.142)

The bill creates in the State Treasury the "Missouri Expungement Fund", which is a fund dedicated to the creation, operation, and maintenance of the program. (§610.144)

This legislation is not federally mandated, would not duplicate any other program but would require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Attorney General's Office Department of Corrections Department of Labor and Industrial Relations Department of Revenue Department of Public Safety -Office of the Director Missouri Highway Patrol Department of Social Services Office of the Governor Missouri Department of Transportation Office of Administration Office of the State Treasurer City of Kansas City Phelps County Sheriff's Department **Branson Police Department** Kansas City Police Department St. Louis County Police Department Missouri Lottery Commission Missouri Office of Prosecution Services Office of the State Courts Administrator

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Julie Morff Director March 21, 2024

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