

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4078H.011  
 Bill No.: HB 1814  
 Subject: Boards, Commissions, Committees, and Councils; Department of Social Services;  
 State Departments  
 Type: Original  
 Date: February 19, 2024

Bill Summary: This proposal modifies provisions relating to task forces.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
General Revenue*	(\$131,793) to (Unknown)	(\$144,761) to (Unknown)	(\$146,316) to (Unknown)
<b>Total Estimated Net Effect on General Revenue*</b>	<b>(\$131,793) to (Unknown)</b>	<b>(\$144,761) to (Unknown)</b>	<b>(\$146,316) to (Unknown)</b>

\*Oversight assumes the fiscal impact could exceed the \$250,000 threshold.

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2025	FY 2026	FY 2027
Colleges and Universities	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
Supplemental Nonprofit Safety and Security Fund**	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

\*\*Transfers into and payments from the new fund are assumed to net to \$0.

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
General Revenue	1 FTE	1 FTE	1 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### Section 8.930 – State Building Usage Task Force:

Officials from the **Office of Administration (OA)** state:

- Section 8.930: This bill creates the State Building Usage Task Force. The Commissioner of Administration or his designee would be a member of the Task Force, along with members of the House and Senate and the State Auditor. The Task Force would be responsible for gathering data on the condition, utilities, and usage of state-owned and leased facilities, evaluating the information, and making recommendations regarding those facilities.
- Gathering and evaluating the information required by this bill will be a huge undertaking and very time consuming. This work is likely outside of the capacity of the members of the Task Force due to their other duties and time constraints. (For reference, there are currently over 500 state-owned and leased facilities under OA-FMDC. This does not include facilities owned or leased by MoDOT, Conservation, DNR-State Parks and state universities.) Therefore, it is assumed that OA-FMDC will be responsible for providing information and analysis to the Task Force.
- OA-FMDC currently maintains a list of state-owned and leased facilities under its authority. However, OA-FMDC does not have access to property records of MoDOT, Conservation, DNR-State Parks and universities. Compiling this information will require cooperation from those agencies.
- OA-FMDC already has much of the condition, utility, and usage information required by this bill for the facilities under its control. However, OA-FMDC does not have this information for all state-owned and leased buildings and it is not compiled in a manner that will enable it to be produced to the Task Force without significant time and effort. FMDC presently evaluates the condition of facilities with existing staff as needed to create budget requests for capital improvement projects, maintain the facilities, and renew leases. However, due to staffing cuts that occurred several years ago, FMDC does not have sufficient staff to conduct full, thorough condition assessments of facilities, as this bill would require.
- FMDC is currently in the process of contracting with consultants to assist FMDC in conducting thorough facility condition assessments of state-owned facilities and to create a real estate space utilization/strategic plan for state-owned and leased facilities. The facility condition assessment is currently completed of state-owned facilities (about 1/3 of all state-owned facilities). The

consultant's fee for that contract was \$994,096.00. The work was completed over a 12-month period and involve a team of 5 facility assessors, 3 data analyst and 1 software engineer. FMDC's request for proposal for the real estate space utilization/strategic plan has been issued; however, the cost for that contract is \$932,607 and it will take one year to complete. This will only cover a portion of all leased facilities. Currently, FMDC is requesting a proposal for institutional facilities. Therefore, FMDC estimates that using outside consultants for the assessments required by this bill would cost \$3-4 million dollars annually and would take a minimum of 3 years to assess all facilities.

- Given that this bill anticipates that the Task Force would be ongoing for 12 years, OA-FMDC believes that it would be more efficient and cost effective to perform the work required by this bill in house. FMDC would need to create a new unit to obtain all of the necessary information for each state-owned and leased facility for the Task Force.

- FMDC is requesting 15 FTE to perform these functions. The total cost for these additional staff, including salaries, benefits, equipment, vehicle, office space, is expected to be \$1,973,268 to \$1,997,418 annually. A breakdown of the costs is provided below:

1 Program Manager @ \$93,000  
1 Lead Admin Support Assistant @ \$50,000  
6 Senior Research Data Analyst (analyst & GIS) @ \$65,000 (totaling \$390,000)  
4 Program Coordinators @ \$82,000 (totaling \$328,000)  
2 Senior Program Specialists @ \$65,000 (totaling \$130,000)  
1 Agency Budget Senior Analyst @ \$72,500  
Fringe Benefits totaling \$631,645  
Personnel Equipment/Vehicle totaling \$212,184 (One-Time Start-up Cost)  
Office Space (State-Owned/Leased) totaling \$65,308.50 - \$89,458.50

- Therefore, the fiscal impact of this bill is \$1,972,638 to \$4,000,000 annually.

**Oversight** notes FMDC responded to a similar proposal from 2022 (HCS for HB 1757) stating they believed that they already perform all of the activities requested within this legislation. However, there would be additional hours to compile this information for the task force. For that bill, FMDC estimated approximately 300 hours to compile this data at a rate of \$42 per hour at a total cost of \$12,600. FMDC assumed those costs could be absorbed. However, if there are multiple pieces of legislation passed where FMDC has responded that the costs can be absorbed, FMDC would need to reevaluate to see if additional staff and associated expenses would then be required.

**Oversight** will assume the proposal will require some additional work/resources from the Office of Administration – FMDC as well as for colleges and universities. Oversight will assume a fiscal impact of \$0 or (Unknown) – less than the \$250,000 threshold for this provision of the bill.

Bill as a whole:

Officials from the **Department of Public Safety (DPS) – Office of the Director** assume one (1) FTE is needed for the administration and management of the grant described in Sections 650.900 and 650.910.

Officials from the **Department of Health and Senior Services, Department of Higher Education and Workforce Development, Department of Mental Health, Department of Public Safety - Missouri Highway Patrol, Office of the State Treasurer, Office of the State Auditor Department of Social Services, Office of the Governor and Legislative Research** each assume the proposal will have no fiscal impact on their respective organizations for this proposal.

**Oversight** notes that the above mentioned agencies have stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note.

Officials from the **Missouri House of Representatives (MHR)** assume no fiscal impact from the proposal. The MHR assumes they will absorb any reasonable expenses as a result of their members serving on the various task forces.

Officials from the **Missouri Senate (SEN)** anticipate a negative fiscal impact to the Senate contingent appropriation to reimburse three (3) Senators for travel to task force meetings. Five task force committees are created in the bill, each one appoints 3 Senators to the task force. The cost per task force is \$503 for a total of \$2,515 each time all five task forces meet.

**Oversight** notes the proposal creates six (6) separate task forces. All members shall serve without compensation, but may be reimbursed for actual and necessary expenses. Oversight notes the following membership of the task Forces

		Members
1.510	Missouri State Technology Task Force	22
1.511	Twenty-First Century Innovation Hub Task Force	27
1.1300	Decentralizing State Government Task Force	8
8.930	State Building Usage Task Force	8
191.1161	21 <sup>st</sup> -Century MO Social Services Gap Analysis	30
650.900	MO Task Force on Nonprofit Safety and Security	9
	TOTAL	104

Using an estimate of \$125 of reimbursable expenses (travel, etc.) per member per meeting, this would equate to approximately \$52,000 per year if each task force meets quarterly (104 x \$125 x 4). Some members will not incur the expense if already based where the meetings occur; however, other members may incur more than \$125 of reimbursable expense. Oversight will reflect \$52,000 of expenses per year.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<b>GENERAL REVENUE</b>			
<u>Costs</u> – reimbursable expenses for 104 task force members	Could exceed (\$52,000)	Could exceed (\$52,000)	Could exceed (\$52,000)
<u>Costs</u> – OA – §8.930 – State Building Usage Task Force - FMDC to gather information for the State Building Usage Task Force	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<u>Cost</u> – DPS (§§650.900 and 650.910) Administer new grant program			
Personal services	(\$45,006)	(\$55,088)	(\$56,190)
Fringe benefits	(\$29,960)	(\$36,371)	(\$36,798)
Equipment and expense	(\$4,827)	(\$1,302)	(\$1,328)
<b>Total cost – DPS</b>	<b>(\$79,793)</b>	<b>(\$92,761)</b>	<b>(\$94,316)</b>
FTE Change – DPS	1 FTE	1 FTE	1 FTE

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<u>Transfer Out</u> – (§§650.900 and 650.910) Appropriation to the Supplemental Nonprofit Safety and Security Fund	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>
<b>ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND</b>	<b>(\$131,793) to <u>(Unknown)</u></b>	<b>(\$144,761) to <u>(Unknown)</u></b>	<b>(\$146,316) to <u>(Unknown)</u></b>
Estimated Net FTE Change to the General Revenue Fund	1 FTE	1 FTE	1 FTE
<b>SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND</b>			
<u>Transfer In</u> – (§§650.900 and 650.910) Appropriation from General Revenue	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
<u>Cost</u> – DPS (§§650.900 and 650.910) Distribution of grant monies	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>
<b>ESTIMATED NET EFFECT ON THE SUPPLEMENTAL NONPROFIT SAFETY AND SECURITY FUND</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>
<b>COLLEGES AND UNIVERSITIES</b>			
<u>Potential costs</u> – of assessing buildings for the State Building Usage Task Force	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
<b>ESTIMATED NET EFFECT TO COLLEGES AND UNIVERSITIES</b>	<b><u>\$0 or (Unknown)</u></b>	<b><u>\$0 or (Unknown)</u></b>	<b><u>\$0 or (Unknown)</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

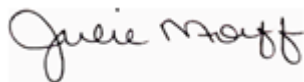
FISCAL DESCRIPTION

This proposal modifies provisions relating to task forces.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Missouri House of Representatives  
Missouri Senate  
Office of the Lieutenant Governor  
Office of the Secretary of State  
Office of Administration  
Department of Higher Education and Workforce Development  
Office of the State Auditor  
Department of Social Services  
Department of Mental Health



Julie Morff  
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February 19, 2024



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February 19, 2024