

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4308H.01I  
 Bill No.: HJR 90  
 Subject: Constitutional Amendments; General Assembly  
 Type: Original  
 Date: February 11, 2024

Bill Summary: This Joint Resolution modifies term limits for members of the General Assembly and the number of members of the House of Representatives.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	Fully Implemented (FY 2034)
General Revenue*	\$0 or (More than \$8,000,000)	\$0	\$0	\$0 or Up to \$9,459,406
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0 or (More than \$8,000,000)</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0 or Up to \$9,459,406</b>

\*The potential fiscal impact of “(More than \$8,000,000)” in FY 2025 would be realized only if a special election were called by the Governor to submit this joint resolution to voters. The savings for fiscal years starting with FY 2033 would only be realized if the joint resolution is approved by voters (reflected as “\$0 or”).

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	Fully Implemented (FY 2034)
<b>Total Estimated Net Effect on Other State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	Fully Implemented (FY 2034)
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	Fully Implemented (FY 2034)
Missouri House of Representatives*	0 FTE	0 FTE	0 FTE	0 or (60 FTE)
Legislative Assistants*	0 FTE	0 FTE	0 FTE	0 or (60 FTE)
<b>Total Estimated Net Effect on FTE</b>	<b>0 FTE</b>	<b>0 FTE</b>	<b>0 FTE</b>	<b>0 or (120 FTE)</b>

\*The potential reduction of 60 House members plus a corresponding reduction of 60 House Legislative Assistants (if approved by voters).

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>				
FUND AFFECTED	FY 2025	FY 2026	FY 2027	Fully Implemented (FY 2034)
<b>Local Government</b>	<b>\$0*</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

\*The potential fiscal impact to local election authorities (reimbursed by the state) would be realized only if a special election were called by the Governor to submit this joint resolution to voters.

## FISCAL ANALYSIS

### ASSUMPTION

Officials from **Office of the Secretary of State (SOS)** assume, each year, a number of joint resolutions that would refer to a vote of the people a constitutional amendment and bills that would refer to a vote of the people the statutory issue in the legislation may be considered by the General Assembly.

Unless a special election is called for the purpose, Joint Resolutions proposing a constitutional amendment are submitted to a vote of the people at the next general election. Article XII section 2(b) of the Missouri Constitution authorizes the governor to order a special election for constitutional amendments referred to the people. If a special election is called to submit a Joint Resolution to a vote of the people, section 115.063.2 RSMo requires the state to pay the costs. The cost of the special election has been estimated to be \$8 million based on the cost of the 2022 primary and general election reimbursements.

The Secretary of State's office is required to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, Section 2(b) of the Missouri Constitution and Section 116.230-116.290, RSMo. Funding for this item is adjusted each year depending upon the election cycle. A new decision item is requested in odd numbered fiscal years and the amount requested is dependent upon the estimated number of ballot measures that will be approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2014, the General Assembly changed the appropriation so that it was no longer an estimated appropriation.

For the FY25 petitions cycle, the SOS estimates publication costs at \$60,000 per page. This amount is subject to change based on number of petitions received, length of those petitions and rates charged by newspaper publishers.

The Secretary of State's office will continue to assume, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. Because these requirements are mandatory, the SOS reserves the right to request funding to meet the cost of the publishing requirements if the Governor and the General Assembly again change the amount or continue to not designate it as an estimated appropriation.

**Oversight** has reflected, in this fiscal note, the state potentially reimbursing local political subdivisions the cost of having this joint resolution voted on during a special election in fiscal year 2025. This reflects the decision made by the Joint Committee on Legislative Research that the cost of the elections should be shown in the fiscal note. The next scheduled statewide general election is in November 2024 (FY 2025). It is assumed the subject within this proposal could be on this ballot; however, it could also be on a special election called for by the Governor (a

different date). Therefore, Oversight will reflect a potential election cost reimbursement to local political subdivisions in FY 2025.

Officials from the **Missouri Senate** assume no fiscal impact from the joint resolution.

Officials from the **Missouri House of Representatives (MHR)** state, if approved, this would reduce MHR membership to 103 Representatives starting with the Legislative Session in the middle of fiscal year 2033.

The first year impact would be an impact to only half of the fiscal year.  
Impact FY2033 - \$3,337,466

Additional cost savings realized in FY2034 for the first full year of the change in membership  
-\$2,554,262

For a total savings of \$5,891,729 (not counting fringe benefits) - all General Revenue.

**Oversight** assumes the following potential savings to General Revenue from a reduction in the Missouri House of Representatives of 60 members, along with a corresponding reduction of 60 Legislative Assistants. Oversight will range this potential savings from \$0 (joint resolution is defeated by voters) to a possible reduction of 120 FTE (60 MHR members as well as 60 Legislative Assistants) and a savings of approximately \$9,459,406. This change would begin in January 2033 (FY 2033). The first full fiscal year with this change would be FY 2034.

Member Salary: \$39,264 x 60	=	\$2,355,840
Member fringe benefits	=	\$1,814,311
Per Diems: \$132.80 x 76 days x 60	=	\$605,568
Mileage (avg.): \$3,320.68 x 60	=	\$199,241
Member Expense \$9,000 x 60	=	\$540,000
Legislative Assistant \$36,518 x 60	=	\$2,191,000
LA fringe benefits	=	<u>\$1,750,446</u>
TOTAL		\$9,459,406

Oversight notes there may be other indirect savings as well, including potentially fewer other staff needed with this sizable reduction in House members, and/or potential savings from capitol building improvements.

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027	Fully Implemented (FY 2034)
<b>GENERAL REVENUE</b>				
<u>Transfer Out</u> - SOS - reimbursement of local election authority election costs <b>if</b> a special election is called by the Governor	\$0 or (More than <u>\$8,000,000</u> )	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>Savings</u> – MHR – members reduced from 163 to 102 <b>if</b> approved by voters	\$0	<u>\$0</u>	<u>\$0</u>	<u>\$0 or \$9,459,406</u>
FTE impact	0	0	0	Reduction of 120 FTE
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b><u>\$0 or (More than \$8,000,000)</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0 or \$9,459,406</u></b>

\*The potential fiscal impact of “(More than \$8,000,000)” in FY 2025 would be realized only if a special election were called by the Governor to submit this joint resolution to voters.

<u>FISCAL IMPACT – Local Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027	Fully Implemented (FY 2034)
<b>LOCAL POLITICAL SUBDIVISIONS</b>				
<u>Transfer In</u> - Local Election Authorities - reimbursement of election costs by the State for a special election	\$0 or More than <u>\$8,000,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>Costs</u> - Local Election Authorities - cost of a special election <b>if</b> called for by the Governor	\$0 or (More than <u>\$8,000,000</u> )	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027	Fully Implemented (FY 2034)
<b>ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

Upon voter approval, beginning with the 2030 decennial census, this resolution changes the number of members in the Missouri House of Representatives from 163 to 103.

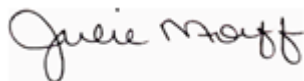
Currently, members of the General Assembly can serve no more than eight years total in any one chamber of the legislature, nor more than sixteen years total in both chambers.

Beginning January 1, 2032, Members of the House of Representatives are prohibited from serving as Speaker or Speaker Pro Tem of the House for more than three consecutive terms. Members of the Senate are prohibited from serving as President Pro Tem of the Senate for more than two consecutive terms.

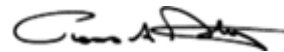
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State  
 Missouri House of Representatives  
 Missouri Senate



Julie Morff  
 Director  
 February 11, 2024



Ross Strobe  
 Assistant Director  
 February 11, 2024