

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 5264H.011  
Bill No.: HB 2502  
Subject: Department of Corrections; Prisons and Jails; Department of Health and Senior Services; Department of Revenue  
Type: Original  
Date: January 30, 2024

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Bill Summary: This proposal requires the Department of Corrections to provide certain services to inmates prior to their release from the department.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
General Revenue	(\$53,453)	\$0	\$0
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$53,453)</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §217.443 – Inmate release from Corrections

Officials from the **Department of Corrections (DOC)** state this proposal requires the Department of Corrections to provide certain services to inmates prior to their release from the department. The department has an established process to assist offenders in obtaining a copy of their birth certificate, social security card and state identification prior to release. In FY 2024, the DOC requested and the General Assembly approved a core reallocation to assist the DOC with the cost of providing such services.

In order to comply with this legislation, the department would need to alter the existing process for obtaining source documents. In addition, this legislation would require the department to provide additional records to the offender upon release from custody. The DOC is unable to quantify the amount of staff time that would be required to prepare the additional records; therefore, this will have an unknown impact.

**Oversight** notes the DOC received a core reallocation in FY 2024 of \$1,598,240 to expand reentry services and \$650,000 of the reallocation was designated for offender source documents. Therefore, Oversight assumes the DOC will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the DOC for fiscal note purposes. However, the DOC may seek additional appropriations if there is a significant increase in staff time to prepare the additional records/documentation.

Officials from the **Department of Revenue (DOR)** state the department currently has a Memorandum of Agreement (MOA) with the Department of Corrections (DOC) to issue nondriver licenses for inmates at certain facilities. The nondriver licenses issued under this MOA are for a term of six years and are mailed to the DOC facility prior to the inmate's release.

#### Administrative Impact

To implement the proposed legislation, the Department will:

- Coordinate with the DOC to define a process for communicating whether an inmate currently holds a form of state identification;
- Review rules and regulations proposed by the Department of Corrections;
- Collaborate with OA-ITSD to develop business requirements and system design for the Missouri Electronic Driver License (MEDL) system and supporting applications to incorporate a new indicator to distinguish the inmate issued identification, modify the term to be four years from the issue month, and disallow renewal of the identification;
- Collaborate with OA-ITSD to develop business requirements and system design for the Missouri Driver License system (MODL) and supporting applications to store the new indicator

to distinguish the inmate issued identification;

- Complete programming and user acceptance testing;
- Update procedures; and
- Train staff.

FY 2024-Driver License Bureau

Research/Data Assistant 125 hrs. @ \$19.38 per hr. = \$2,423

Research/Data Analyst 250 hrs. @ \$28.89 per hr. = \$7,223

Administrative Manager 60 hrs. @ \$31.36 per hr. = \$1,882

Total = \$11,528

FY 2024-Strategy and Communications Office

Associate Research/Data Analyst 40 hrs. @ \$23.15 per hr. = \$926

**Total Cost = \$12,454**

The fiscal impact estimated above is based on changes in the current Department's Motor Vehicle and Driver Licensing system environment. The implementation of this legislation will be coordinated with the integration of the Department's Motor Vehicle and Driver Licensing software system approved and passed by the general assembly in 2020 (Senate Bill 176). To avoid duplicative technology development and associated costs to the state, it is recommended a delayed effective date be added to this bill to correlate with the installation of the new system.

The costs associated with these legislative changes may be outside of the current contract and identified programming work for our incoming integrated system. As such, the department has included the potential costs associated with making the changes to the integrated system by the department's current vendor.

**Oversight** assumes DOR will use existing staff and will not hire additional FTE to conduct these activities; therefore, Oversight will not reflect the administrative costs DOR has indicated on the fiscal note.

**DOR** notes OA-ITSD services will be required at a cost of **\$33,453** in FY 2025 (318.6 hours x \$105 per hour). In addition, an Implementation Consultant will be required at a cost of **\$20,000** (\$250 per hour x 80 hours).

**Oversight** does not have any information to the contrary in regards to DOR's assumptions; therefore, Oversight will reflect DOR's OA-ITSD and consultant costs to the General Revenue fund.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Officials from the **Department of Commerce and Insurance**, the **Department of Health and Senior Services**, the **Department of Higher Education and Workforce Development**, the **Department of Mental Health**, the **Department of Public Safety - Missouri Veterans Commission**, and the **Department of Social Services** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<b>GENERAL REVENUE</b>			
<u>Cost – DOC (\$217.443) OA-ITSD services</u>	(\$33,453)	\$0	\$0
<u>Cost – DOC (\$217.443) Consultant fee</u>	(\$20,000)	\$0	\$0
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b><u>(\$53,453)</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

## FISCAL DESCRIPTION

### INMATE RELEASE FROM CORRECTIONS (Section 217.443)

This bill requires the Department of Corrections to provide certain inmates, as specified in the bill, with relevant documentation to assist in obtaining post-release employment.

The Department shall coordinate with the Department of Revenue to provide a State-issued identification card if the inmate does not have a current one.

Nine months prior to an inmate's release from custody, the Department of Corrections shall determine whether the inmate has a current State ID and, if not, begin gathering the required documentation to receive one.

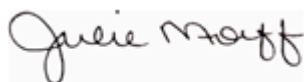
State-issued ID cards issued with a record card from the Department of Corrections shall be valid for a period of four years and are nonrenewable.

The Department of Corrections may utilize any funds to cover the purchase of ID cards, including but not limited to, inmate trust funds, existing funds of the Department, and donations.

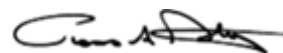
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

## SOURCES OF INFORMATION

Department of Commerce and Insurance  
Department of Corrections  
Department of Health and Senior Services  
Department of Higher Education and Workforce Development  
Department of Mental Health  
Department of Public Safety - Missouri Veterans Commission  
Department of Revenue  
Department of Social Services  
Joint Committee on Administrative Rules  
Office of the Secretary of State



Julie Morff  
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January 30, 2024



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January 30, 2024