

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 5505H.011  
Bill No.: HB 2632  
Subject: Insurance - Health; Health Care Professionals  
Type: Original  
Date: February 12, 2024

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Bill Summary: This proposal creates provisions relating to health insurance reimbursement of doula services.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
General Revenue	(\$92,457)	(\$95,317)	(\$96,923)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$92,457)</b>	<b>(\$95,317)</b>	<b>(\$96,923)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
General Revenue	1 FTE	1 FTE	1 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §376.1758 – Health insurance coverage for services provided by midwives and doulas

Officials from the **Department of Health and Senior Services (DHSS)** state §376.1758.2 of the proposed legislation requires DHSS to review and approve doula registration to allow for health insurance reimbursement of doula services.

Section 376.1758.3 (1-5) of the proposed legislation requires DHSS to create the criteria for the doula registration application, review and approve or deny applications; notify applicants of approval or denial of doula registration status; and maintain a statewide registry of doulas approved for health insurance reimbursement in this state.

Section 376.1758.5 of the proposed legislation requires DHSS to promulgate all necessary rules and regulations for the administration of the proposed legislation.

To implement this program, the Office of Women’s Health (OWH) would need to hire one (1) FTE Public Health Program Specialist (with an average salary within DCPH of \$52,016 as of December 2023). The OWH would require this level of expertise to implement each of the components of the program fully.

**Oversight** does not have any information to the contrary. However, Oversight assumes the DHSS would not need additional rental space for 1 FTE. Oversight notes, depending on the number of proposals passed during the legislative session that, cumulatively, DHSS may need additional rental space or capital improvements as determined by the Office of Administration, Facilities Management, Design and Construction.

Officials from the **Missouri Department of Transportation (MODOT)** expect an unknown negative impact because the medical plan currently excludes coverage for midwives and doulas.

**Oversight** does not have any information to the contrary. Oversight notes this proposal requires DHSS to review and approve doula registrations to allow for health insurance reimbursement. It does not mandate reimbursement for doula services. Because this coverage is currently excluded from MODOT’s medical plan, Oversight assumes no fiscal impact to MODOT.

Officials from the **Department of Commerce and Insurance (DCI)** state, that as this is not a new mandate and nothing in the proposal requires health carriers to provide coverage for doula services, there is no fiscal impact to DCI. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

Officials from the **Department of Social Services**, the **Joint Committee on Legislative Research, Oversight Division**, the **Newton County Health Department** and the **Missouri Consolidated Health Care Plan** assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **Department of Public Safety, Missouri Highway Patrol** defer to the Missouri Department of Transportation for response relating to the fiscal impact of this proposal on their organization.

In response to a similar proposal from the current session (HB 1446), officials from the **Missouri Department of Conservation** assumed the proposal would have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

#### Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other local public health agencies were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
<b>GENERAL REVENUE FUND</b>			
<u>Costs – DHSS (§376.1758) p. 3</u>			
Personal service	(\$43,347)	(\$53,056)	(\$54,117)
Fringe benefits	(\$29,317)	(\$35,584)	(\$35,995)
Equipment and expense	(\$19,793)	(\$6,677)	(\$6,811)
<b>Total Cost - DHSS</b>	<b>(\$92,457)</b>	<b>(\$95,317)</b>	<b>(\$96,923)</b>
FTE Change - DHSS	1 FTE	1 FTE	1 FTE
<b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND</b>	<b>(\$92,457)</b>	<b>(\$95,317)</b>	<b>(\$96,923)</b>
Estimated Net FTE Change on the General Revenue Fund	1 FTE	1 FTE	1 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2025 (10 Mo.)	FY 2026	FY 2027
	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

FISCAL IMPACT – Small Business

This proposal may impact small doula businesses.

FISCAL DESCRIPTION

This bill creates a registration process to allow health insurance reimbursement of doula services.

The bill defines the term "doula" as an individual who has been trained to provide physical, emotional, and educational support, but not medical or midwifery care, to pregnant and birthing women and their families before, during, and after childbirth.

The Department of Health and Senior Services is required to create the criteria for doula registration applications. In creating the criteria the Department must consult with relevant organizations that support access to community-based doula services, as specified in the bill.

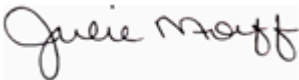
The Department must review and approve doula registrations to allow for health insurance reimbursement of these services and maintain a statewide registry of approved doulas.

This bill does not prohibit any person from practicing as a doula in Missouri regardless of whether the person is registered in accordance with the provisions of the bill. (§376.1758)

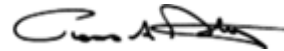
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance  
Department of Health and Senior Services  
Department of Public Safety - Missouri Highway Patrol  
Department of Social Services  
Joint Committee on Administrative Rules  
Joint Committee on Legislative Research, Oversight Division  
Missouri Consolidated Health Care Plan  
Missouri Department of Conservation  
Missouri Department of Transportation  
Office of the Secretary of State  
Newton County Health Department



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