

SECOND REGULAR SESSION
HOUSE COMMITTEE SUBSTITUTE FOR
HOUSE BILL NOS. 1955 & 2257
102ND GENERAL ASSEMBLY

4410H.03C

DANA RADEMAN MILLER, Chief Clerk

AN ACT

To repeal sections 143.121 and 408.010, RSMo, and to enact in lieu thereof four new sections relating to the treatment of certain state financial instruments.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 143.121 and 408.010, RSMo, are repealed and four new sections
2 enacted in lieu thereof, to be known as sections 30.266, 30.267, 143.121, and 408.010, to read
3 as follows:

**30.266. 1. For purposes of this section, the term "specie" has the same meaning
2 as in section 408.010.**

**3 2. The state treasurer may keep in the custody of the state treasury an amount of
4 specie less than or equal to one percent of total state investment holdings, as required by
5 Article IV, Section 15 of the Constitution of Missouri.**

**6 3. Nothing in this section shall require the state treasurer to invest any state
7 funds and funds received from the United States government in a manner inconsistent
8 with Article IV, Section 15 of the Constitution of Missouri or Article I, Section 10 of the
9 Constitution of the United States.**

**10 4. The treasurer may promulgate all necessary rules and regulations for the
11 administration of this section including, but not limited to, providing secure storage of
12 gold and silver under subsection 2 of this section without additional cost to the state.
13 Any rule or portion of a rule, as that term is defined in section 536.010, that is created
14 under the authority delegated in this section shall become effective only if it complies
15 with and is subject to all of the provisions of chapter 536 and, if applicable, section
16 536.028. This section and chapter 536 are nonseverable and if any of the powers vested
17 with the general assembly pursuant to chapter 536 to review, to delay the effective date,**

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

18 **or to disapprove and annul a rule are subsequently held unconstitutional, then the grant**
19 **of rulemaking authority and any rule proposed or adopted after January 1, 2025, shall**
20 **be invalid and void.**

21 **5. This section shall become effective on January 1, 2025.**

30.267. 1. Beginning July 1, 2025, there is hereby established the "Task Force on
2 **Gold and Silver", which shall be composed of the following members:**

3 **(1) Two members of the senate from the majority party and one member of the**
4 **senate from the minority party, appointed by the president pro tempore of the senate;**

5 **(2) Two members of the house from the majority party and one member of the**
6 **house from the minority party, appointed by the speaker of the house of representatives;**

7 **(3) The state treasurer, or his or her designee, who shall serve as chair of the task**
8 **force;**

9 **(4) The commissioner of the division of finance, or his or her designee, who shall**
10 **serve as the vice chair; and**

11 **(5) The director of revenue, or his or her designee.**

12 **2. The task force shall examine the practicality of issuing gold and silver coinage**
13 **as specie in a manner consistent with Article I, Section 10 of the Constitution of the**
14 **United States and to examine the possibility of the state accepting gold and silver in**
15 **payment of obligations to the state.**

16 **3. The task force shall provide a preliminary report of its findings to the general**
17 **assembly by December 31, 2025, and provide a final report to the general assembly no**
18 **later than June 30, 2026. The task force may, in its discretion, provide additional**
19 **information to the general assembly; however, no such information shall be provided**
20 **after June 30, 2026.**

21 **4. This section shall expire on July 1, 2027.**

143.121. 1. The Missouri adjusted gross income of a resident individual shall be the
2 taxpayer's federal adjusted gross income subject to the modifications in this section.

3 2. There shall be added to the taxpayer's federal adjusted gross income:

4 (1) The amount of any federal income tax refund received for a prior year which
5 resulted in a Missouri income tax benefit. The amount added pursuant to this subdivision
6 shall not include any amount of a federal income tax refund attributable to a tax credit
7 reducing a taxpayer's federal tax liability pursuant to Public Law 116-136 or 116-260, enacted
8 by the 116th United States Congress, for the tax year beginning on or after January 1, 2020,
9 and ending on or before December 31, 2020, and deducted from Missouri adjusted gross
10 income pursuant to section 143.171. The amount added under this subdivision shall also not
11 include any amount of a federal income tax refund attributable to a tax credit reducing a
12 taxpayer's federal tax liability under any other federal law that provides direct economic

13 impact payments to taxpayers to mitigate financial challenges related to the COVID-19
14 pandemic, and deducted from Missouri adjusted gross income under section 143.171;

15 (2) Interest on certain governmental obligations excluded from federal gross income
16 by 26 U.S.C. Section 103 of the Internal Revenue Code, as amended. The previous sentence
17 shall not apply to interest on obligations of the state of Missouri or any of its political
18 subdivisions or authorities and shall not apply to the interest described in subdivision (1) of
19 subsection 3 of this section. The amount added pursuant to this subdivision shall be reduced
20 by the amounts applicable to such interest that would have been deductible in computing the
21 taxable income of the taxpayer except only for the application of 26 U.S.C. Section 265 of the
22 Internal Revenue Code, as amended. The reduction shall only be made if it is at least five
23 hundred dollars;

24 (3) The amount of any deduction that is included in the computation of federal
25 taxable income pursuant to 26 U.S.C. Section 168 of the Internal Revenue Code as amended
26 by the Job Creation and Worker Assistance Act of 2002 to the extent the amount deducted
27 relates to property purchased on or after July 1, 2002, but before July 1, 2003, and to the
28 extent the amount deducted exceeds the amount that would have been deductible pursuant to
29 26 U.S.C. Section 168 of the Internal Revenue Code of 1986 as in effect on January 1, 2002;

30 (4) The amount of any deduction that is included in the computation of federal
31 taxable income for net operating loss allowed by 26 U.S.C. Section 172 of the Internal
32 Revenue Code of 1986, as amended, other than the deduction allowed by 26 U.S.C. Section
33 172(b)(1)(G) and 26 U.S.C. Section 172(i) of the Internal Revenue Code of 1986, as
34 amended, for a net operating loss the taxpayer claims in the tax year in which the net
35 operating loss occurred or carries forward for a period of more than twenty years and carries
36 backward for more than two years. Any amount of net operating loss taken against federal
37 taxable income but disallowed for Missouri income tax purposes pursuant to this subdivision
38 after June 18, 2002, may be carried forward and taken against any income on the Missouri
39 income tax return for a period of not more than twenty years from the year of the initial loss;
40 and

41 (5) For nonresident individuals in all taxable years ending on or after December 31,
42 2006, the amount of any property taxes paid to another state or a political subdivision of
43 another state for which a deduction was allowed on such nonresident's federal return in the
44 taxable year unless such state, political subdivision of a state, or the District of Columbia
45 allows a subtraction from income for property taxes paid to this state for purposes of
46 calculating income for the income tax for such state, political subdivision of a state, or the
47 District of Columbia;

48 (6) For all tax years beginning on or after January 1, 2018, any interest expense paid
49 or accrued in a previous taxable year, but allowed as a deduction under 26 U.S.C. Section

50 163, as amended, in the current taxable year by reason of the carryforward of disallowed
51 business interest provisions of 26 U.S.C. Section 163(j), as amended. For the purposes of this
52 subdivision, an interest expense is considered paid or accrued only in the first taxable year the
53 deduction would have been allowable under 26 U.S.C. Section 163, as amended, if the
54 limitation under 26 U.S.C. Section 163(j), as amended, did not exist.

55 3. There shall be subtracted from the taxpayer's federal adjusted gross income the
56 following amounts to the extent included in federal adjusted gross income:

57 (1) Interest received on deposits held at a federal reserve bank or interest or dividends
58 on obligations of the United States and its territories and possessions or of any authority,
59 commission or instrumentality of the United States to the extent exempt from Missouri
60 income taxes pursuant to the laws of the United States. The amount subtracted pursuant to
61 this subdivision shall be reduced by any interest on indebtedness incurred to carry the
62 described obligations or securities and by any expenses incurred in the production of interest
63 or dividend income described in this subdivision. The reduction in the previous sentence
64 shall only apply to the extent that such expenses including amortizable bond premiums are
65 deducted in determining the taxpayer's federal adjusted gross income or included in the
66 taxpayer's Missouri itemized deduction. The reduction shall only be made if the expenses
67 total at least five hundred dollars;

68 (2) The portion of any gain, from the sale or other disposition of property having a
69 higher adjusted basis to the taxpayer for Missouri income tax purposes than for federal
70 income tax purposes on December 31, 1972, that does not exceed such difference in basis. If
71 a gain is considered a long-term capital gain for federal income tax purposes, the modification
72 shall be limited to one-half of such portion of the gain;

73 (3) The amount necessary to prevent the taxation pursuant to this chapter of any
74 annuity or other amount of income or gain which was properly included in income or gain and
75 was taxed pursuant to the laws of Missouri for a taxable year prior to January 1, 1973, to the
76 taxpayer, or to a decedent by reason of whose death the taxpayer acquired the right to receive
77 the income or gain, or to a trust or estate from which the taxpayer received the income or
78 gain;

79 (4) Accumulation distributions received by a taxpayer as a beneficiary of a trust to the
80 extent that the same are included in federal adjusted gross income;

81 (5) The amount of any state income tax refund for a prior year which was included in
82 the federal adjusted gross income;

83 (6) The portion of capital gain specified in section 135.357 that would otherwise be
84 included in federal adjusted gross income;

85 (7) The amount that would have been deducted in the computation of federal taxable
86 income pursuant to 26 U.S.C. Section 168 of the Internal Revenue Code as in effect on

87 January 1, 2002, to the extent that amount relates to property purchased on or after July 1,
88 2002, but before July 1, 2003, and to the extent that amount exceeds the amount actually
89 deducted pursuant to 26 U.S.C. Section 168 of the Internal Revenue Code as amended by the
90 Job Creation and Worker Assistance Act of 2002;

91 (8) For all tax years beginning on or after January 1, 2005, the amount of any income
92 received for military service while the taxpayer serves in a combat zone which is included in
93 federal adjusted gross income and not otherwise excluded therefrom. As used in this section,
94 "combat zone" means any area which the President of the United States by Executive Order
95 designates as an area in which Armed Forces of the United States are or have engaged in
96 combat. Service is performed in a combat zone only if performed on or after the date
97 designated by the President by Executive Order as the date of the commencing of combat
98 activities in such zone, and on or before the date designated by the President by Executive
99 Order as the date of the termination of combatant activities in such zone;

100 (9) For all tax years ending on or after July 1, 2002, with respect to qualified property
101 that is sold or otherwise disposed of during a taxable year by a taxpayer and for which an
102 additional modification was made under subdivision (3) of subsection 2 of this section, the
103 amount by which additional modification made under subdivision (3) of subsection 2 of this
104 section on qualified property has not been recovered through the additional subtractions
105 provided in subdivision (7) of this subsection;

106 (10) For all tax years beginning on or after January 1, 2014, the amount of any
107 income received as payment from any program which provides compensation to agricultural
108 producers who have suffered a loss as the result of a disaster or emergency, including the:

- 109 (a) Livestock Forage Disaster Program;
- 110 (b) Livestock Indemnity Program;
- 111 (c) Emergency Assistance for Livestock, Honeybees, and Farm-Raised Fish;
- 112 (d) Emergency Conservation Program;
- 113 (e) Noninsured Crop Disaster Assistance Program;
- 114 (f) Pasture, Rangeland, Forage Pilot Insurance Program;
- 115 (g) Annual Forage Pilot Program;
- 116 (h) Livestock Risk Protection Insurance Plan;
- 117 (i) Livestock Gross Margin Insurance Plan;

118 (11) For all tax years beginning on or after January 1, 2018, any interest expense paid
119 or accrued in the current taxable year, but not deducted as a result of the limitation imposed
120 under 26 U.S.C. Section 163(j), as amended. For the purposes of this subdivision, an interest
121 expense is considered paid or accrued only in the first taxable year the deduction would have
122 been allowable under 26 U.S.C. Section 163, as amended, if the limitation under 26 U.S.C.
123 Section 163(j), as amended, did not exist;

124 (12) One hundred percent of any retirement benefits received by any taxpayer as a
125 result of the taxpayer's service in the Armed Forces of the United States, including reserve
126 components and the National Guard of this state, as defined in 32 U.S.C. Sections 101(3) and
127 109, and any other military force organized under the laws of this state; ~~and~~

128 (13) One hundred percent of any federal grant moneys received for the purpose of
129 providing or expanding access to broadband internet to areas of the state deemed to be lacking
130 such access; **and**

131 **(14) For all tax years beginning on or after January 1, 2025, the portion of**
132 **capital gain on the sale or exchange of specie, as that term is defined in section 408.010,**
133 **that is otherwise included in the taxpayer's federal adjusted gross income.**

134 4. There shall be added to or subtracted from the taxpayer's federal adjusted gross
135 income the taxpayer's share of the Missouri fiduciary adjustment provided in section 143.351.

136 5. There shall be added to or subtracted from the taxpayer's federal adjusted gross
137 income the modifications provided in section 143.411.

138 6. In addition to the modifications to a taxpayer's federal adjusted gross income in this
139 section, to calculate Missouri adjusted gross income there shall be subtracted from the
140 taxpayer's federal adjusted gross income any gain recognized pursuant to 26 U.S.C. Section
141 1033 of the Internal Revenue Code of 1986, as amended, arising from compulsory or
142 involuntary conversion of property as a result of condemnation or the imminence thereof.

143 7. (1) As used in this subsection, "qualified health insurance premium" means the
144 amount paid during the tax year by such taxpayer for any insurance policy primarily
145 providing health care coverage for the taxpayer, the taxpayer's spouse, or the taxpayer's
146 dependents.

147 (2) In addition to the subtractions in subsection 3 of this section, one hundred percent
148 of the amount of qualified health insurance premiums shall be subtracted from the taxpayer's
149 federal adjusted gross income to the extent the amount paid for such premiums is included in
150 federal taxable income. The taxpayer shall provide the department of revenue with proof of
151 the amount of qualified health insurance premiums paid.

152 8. (1) Beginning January 1, 2014, in addition to the subtractions provided in this
153 section, one hundred percent of the cost incurred by a taxpayer for a home energy audit
154 conducted by an entity certified by the department of natural resources under section 640.153
155 or the implementation of any energy efficiency recommendations made in such an audit shall
156 be subtracted from the taxpayer's federal adjusted gross income to the extent the amount paid
157 for any such activity is included in federal taxable income. The taxpayer shall provide the
158 department of revenue with a summary of any recommendations made in a qualified home
159 energy audit, the name and certification number of the qualified home energy auditor who
160 conducted the audit, and proof of the amount paid for any activities under this subsection for

161 which a deduction is claimed. The taxpayer shall also provide a copy of the summary of any
162 recommendations made in a qualified home energy audit to the department of natural
163 resources.

164 (2) At no time shall a deduction claimed under this subsection by an individual
165 taxpayer or taxpayers filing combined returns exceed one thousand dollars per year for
166 individual taxpayers or cumulatively exceed two thousand dollars per year for taxpayers
167 filing combined returns.

168 (3) Any deduction claimed under this subsection shall be claimed for the tax year in
169 which the qualified home energy audit was conducted or in which the implementation of the
170 energy efficiency recommendations occurred. If implementation of the energy efficiency
171 recommendations occurred during more than one year, the deduction may be claimed in more
172 than one year, subject to the limitations provided under subdivision (2) of this subsection.

173 (4) A deduction shall not be claimed for any otherwise eligible activity under this
174 subsection if such activity qualified for and received any rebate or other incentive through a
175 state-sponsored energy program or through an electric corporation, gas corporation, electric
176 cooperative, or municipally owned utility.

177 9. The provisions of subsection 8 of this section shall expire on December 31, 2020.

178 10. (1) As used in this subsection, the following terms mean:

179 (a) "Beginning farmer", a taxpayer who:

180 a. Has filed at least one but not more than ten Internal Revenue Service Schedule F
181 (Form 1040) Profit or Loss From Farming forms since turning eighteen years of age;

182 b. Is approved for a beginning farmer loan through the USDA Farm Service Agency
183 Beginning Farmer direct or guaranteed loan program;

184 c. Has a farming operation that is determined by the department of agriculture to be
185 new production agriculture but is the principal operator of a farm and has substantial farming
186 knowledge; or

187 d. Has been determined by the department of agriculture to be a qualified family
188 member;

189 (b) "Farm owner", an individual who owns farmland and disposes of or relinquishes
190 use of all or some portion of such farmland as follows:

191 a. A sale to a beginning farmer;

192 b. A lease or rental agreement not exceeding ten years with a beginning farmer; or

193 c. A crop-share arrangement not exceeding ten years with a beginning farmer;

194 (c) "Qualified family member", an individual who is related to a farm owner within
195 the fourth degree by blood, marriage, or adoption and who is purchasing or leasing or is in a
196 crop-share arrangement for land from all or a portion of such farm owner's farming operation.

197 (2) (a) In addition to all other subtractions authorized in this section, a taxpayer who
198 is a farm owner who sells all or a portion of such farmland to a beginning farmer may subtract
199 from such taxpayer's Missouri adjusted gross income an amount to the extent included in
200 federal adjusted gross income as provided in this subdivision.

201 (b) Subject to the limitations in paragraph (c) of this subdivision, the amount that may
202 be subtracted shall be equal to the portion of capital gains received from the sale of such
203 farmland that such taxpayer receives in the tax year for which such taxpayer subtracts such
204 capital gain.

205 (c) A taxpayer may subtract the following amounts and percentages per tax year in
206 total capital gains received from the sale of such farmland under this subdivision:

207 a. For the first two million dollars received, one hundred percent;

208 b. For the next one million dollars received, eighty percent;

209 c. For the next one million dollars received, sixty percent;

210 d. For the next one million dollars received, forty percent; and

211 e. For the next one million dollars received, twenty percent.

212 (d) The department of revenue shall prepare an annual report reviewing the costs and
213 benefits and containing statistical information regarding the subtraction of capital gains
214 authorized under this subdivision for the previous tax year including, but not limited to, the
215 total amount of all capital gains subtracted and the number of taxpayers subtracting such
216 capital gains. Such report shall be submitted before February first of each year to the
217 committee on agriculture policy of the Missouri house of representatives and the committee
218 on agriculture, food production and outdoor resources of the Missouri senate, or the successor
219 committees.

220 (3) (a) In addition to all other subtractions authorized in this section, a taxpayer who
221 is a farm owner who enters a lease or rental agreement for all or a portion of such farmland
222 with a beginning farmer may subtract from such taxpayer's Missouri adjusted gross income an
223 amount to the extent included in federal adjusted gross income as provided in this
224 subdivision.

225 (b) Subject to the limitation in paragraph (c) of this subdivision, the amount that may
226 be subtracted shall be equal to the portion of cash rent income received from the lease or
227 rental of such farmland that such taxpayer receives in the tax year for which such taxpayer
228 subtracts such income.

229 (c) No taxpayer shall subtract more than twenty-five thousand dollars per tax year in
230 total cash rent income received from the lease or rental of such farmland under this
231 subdivision.

232 (4) (a) In addition to all other subtractions authorized in this section, a taxpayer who
233 is a farm owner who enters a crop-share arrangement on all or a portion of such farmland with

234 a beginning farmer may subtract from such taxpayer's Missouri adjusted gross income an
235 amount to the extent included in federal adjusted gross income as provided in this
236 subdivision.

237 (b) Subject to the limitation in paragraph (c) of this subdivision, the amount that may
238 be subtracted shall be equal to the portion of income received from the crop-share
239 arrangement on such farmland that such taxpayer receives in the tax year for which such
240 taxpayer subtracts such income.

241 (c) No taxpayer shall subtract more than twenty-five thousand dollars per tax year in
242 total income received from the lease or rental of such farmland under this subdivision.

243 (5) The department of agriculture shall, by rule, establish a process to verify that a
244 taxpayer is a beginning farmer for purposes of this section and shall provide verification to
245 the beginning farmer and farm seller of such farmer's and seller's certification and
246 qualification for the exemption provided in this subsection.

247 **11. (1) For all tax years beginning on or after January 1, 2025, in addition to the**
248 **subtractions authorized under this section, one hundred percent of the amount of any**
249 **gain in interest derived from municipal bonds or any other debt obligation derived from**
250 **sources in another state of the United States, or a political subdivision thereof, or the**
251 **District of Columbia shall be subtracted from the taxpayer's federal adjusted gross**
252 **income.**

253 **(2) The amount subtracted under this subsection shall apply only if, at the time**
254 **such derived interest was earned on such municipal bonds or any other debt obligation**
255 **in such other state or the District of Columbia, either:**

256 **(a) This state had adopted a reciprocal agreement exempting residents from**
257 **taxes imposed on interest earned on such out-of-state income, out-of-state bond, or any**
258 **other out-of-state debt obligation issued in states that do not tax such interest, income,**
259 **or debt obligation; or**

260 **(b) No reciprocal agreement exists, but at the time such interest was earned on**
261 **such bonds, income, or any other out-of-state debt obligation, no tax was imposed by the**
262 **originating state on such bonds, or debt obligation issued or taxed by the general**
263 **assembly or any political subdivision of the state.**

408.010. 1. The silver coins of the United States are hereby declared a legal tender, at
2 their par value, fixed by the laws of the United States, and shall be receivable in payment of
3 all debts, public or private, hereafter contracted in the state of Missouri; provided, however,
4 that no person shall have the right to pay, upon any one debt, dimes and half dimes to an
5 amount exceeding ten dollars, or of twenty and twenty-five cent pieces exceeding twenty
6 dollars.

7 2. Subsections 2 to 5 of this section shall be known and may be cited as the
8 **"Constitutional Money Act"**.

9 3. For purposes of this section, the following terms mean:

10 (1) **"Bullion"**, refined gold or silver, in any shape or form, with uniform content
11 **and purity; including, but not limited to, coins, rounds, bars, ingots, and any other**
12 **products; that is:**

13 (a) **Stamped or imprinted with the weight and purity of the gold or silver that it**
14 **contains; and**

15 (b) **Valued primarily based on its gold or silver content and not on its form and**
16 **function;**

17 (2) **"Legal tender"**, a recognized medium of exchange for the payment of debts,
18 **public charges, taxes, or dues that is:**

19 (a) **Authorized by the United States Congress under Article I, Section 8 of the**
20 **Constitution of the United States; or**

21 (b) **Authorized by Missouri law under Article I, Section 10 of the Constitution of**
22 **the United States;**

23 (3) **"Specie"**, bullion fabricated into products of uniform shape, size, design,
24 **content, weight, and purity that are suitable for or customarily used as currency, as a**
25 **medium of exchange, or as the medium for purchase, sale, storage, transfer, or delivery**
26 **of gold or silver in retail or wholesale transactions;**

27 (4) **"Specie legal tender"**, includes any of the following:

28 (a) **Specie coin issued by the federal government at any time; and**

29 (b) **Any other specie.**

30 4. **Under no circumstance shall the state of Missouri or any department, agency,**
31 **court, political subdivision, or instrumentality thereof:**

32 (1) **Seize from any person any specie legal tender that is owned by such person,**
33 **except as otherwise provided in section 513.607. Any person whose specie legal tender is**
34 **seized in violation of this subdivision shall have a cause of action in a court of competent**
35 **jurisdiction, with any successful action resulting in the award of attorney's fees;**

36 (2) **Enforce or attempt to enforce any federal acts, laws, executive orders,**
37 **administrative orders, rules, regulations, statutes, or ordinances infringing on the right**
38 **of a person to keep and use specie legal tender as provided in this section;**

39 (3) **Restrict in any way the ability of a person to acquire specie legal tender or**
40 **use specie legal tender in transactions; or**

41 (4) **Enact any law discriminating or favoring one means of legal tender in the**
42 **course of a transaction over another means of legal tender.**

43 **5. Any gain or loss recognized from the sale or exchange of gold or silver shall be**
44 **treated in accordance with the provisions of the Internal Revenue Code of 1986, as**
45 **amended, or any successor statute on any purchase after January 1, 2026, and held less**
46 **than one year. The state shall not impose any additional tax, fee, or penalty on**
47 **transactions involving the use of gold or silver as legal tender, beyond those applicable to**
48 **transactions conducted using fiat currency.**

 Section B. If any provision of section A of this act or the application thereof to
2 anyone or to any circumstance is held invalid, the remainder of those sections and the
3 application of such provisions to others or other circumstances shall not be affected thereby.

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