

JOURNAL OF THE HOUSE

Second Regular Session, 102nd General Assembly

THIRD DAY, FRIDAY, JANUARY 5, 2024

The House met pursuant to adjournment.

Representative Veit in the Chair.

There was a moment of silent prayer.

The Pledge of Allegiance to the flag was recited.

INTRODUCTION OF HOUSE JOINT RESOLUTIONS

The following House Joint Resolution was read the first time and copies ordered printed:

HJR 110, introduced by Representative Cook, relating to sheriffs.

INTRODUCTION OF HOUSE BILLS

The following House Bills were read the first time and copies ordered printed:

HB 2303, introduced by Representative Veit, relating to the discovery of certain evidence.

HB 2304, introduced by Representative Knight, relating to commercial driving privileges.

HB 2305, introduced by Representative Davidson, relating to the task force on distributed energy resources and net metering.

HB 2306, introduced by Representative Schnelting, relating to licensed professions.

HB 2307, introduced by Representative Schnelting, relating to child protections required for certain children's homes.

HB 2308, introduced by Representative Schnelting, relating to emerging issues in gender identity and sexual orientation, with a penalty provision.

HB 2309, introduced by Representative Schnelting, relating to the biological definition of male and female.

SECOND READING OF HOUSE JOINT RESOLUTIONS

The following House Joint Resolutions were read the second time:

HJR 108, relating to employment of members of the general assembly.

HJR 109, relating to the department of transportation.

SECOND READING OF HOUSE BILLS

The following House Bills were read the second time:

HB 2264, relating to payment of personal property taxes.

HB 2265, relating to pet shop operations, with penalty provisions.

HB 2266, relating to firearms.

HB 2267, relating to insurance coverage of pharmacy services, with penalty provisions.

HB 2268, relating to new drivers, with a penalty provision.

HB 2269, relating to certain motor vehicle sales taxes.

HB 2270, relating to homeowners' rights.

HB 2271, relating to child employment.

HB 2272, relating to state department revenue from management of state natural resources.

HB 2273, relating to a sales tax exemption for food.

HB 2274, relating to corporate income taxes.

HB 2275, relating to earnings taxes.

HB 2276, relating to detached catalytic converters, with penalty provisions.

HB 2277, relating to settlement demands.

HB 2278, relating to grants for postsecondary education.

HB 2279, relating to city limit signs.

HB 2280, relating to the practice of dentistry.

HB 2281, relating to municipal franchise fees for video service providers.

HB 2282, relating to the building permit reform act.

HB 2283, relating to the public domain preservation act.

HB 2284, relating to the regulation of property uses.

HB 2285, relating to child support obligations for unborn children.

HB 2286, relating to residency requirements for certain boards.

HB 2287, relating to the virtual school program.

HB 2288, relating to police pensions.

HB 2289, relating to the state highways and transportation commission, with a contingent effective date.

HB 2290, relating to local public safety sales tax.

HB 2291, relating to a sales tax exemption for the sale of firearms and ammunition.

HB 2292, relating to no-impact, home-based businesses.

HB 2293, relating to special administrative boards for unaccredited school districts.

HB 2294, relating to COVID-19 vaccination.

HB 2295, relating to contraceptives.

HB 2296, relating to conversion therapy for minors.

HB 2297, relating to foster care.

HB 2298, relating to guidelines for opioid prescriptions.

HB 2299, relating to minimum prison terms, with penalty provisions.

HB 2300, relating to sexually oriented businesses, with penalty provisions.

HB 2301, relating to newspapers.

HB 2302, relating to solid waste management.

REFERRAL OF HOUSE JOINT RESOLUTIONS

The following House Joint Resolutions were referred to the Committee indicated:

- HJR 69** - Elections and Elected Officials
- HJR 92** - Pensions

REFERRAL OF HOUSE BILLS

The following House Bills were referred to the Committee indicated:

- HB 1480** - Economic Development
- HB 1482** - Crime Prevention and Public Safety
- HB 1519** - Emerging Issues
- HB 1520** - Emerging Issues
- HB 1537** - Children and Families
- HB 1544** - Crime Prevention and Public Safety
- HB 1545** - Crime Prevention and Public Safety
- HB 1555** - Conservation and Natural Resources
- HB 1609** - Special Committee on Homeland Security
- HB 1622** - Judiciary
- HB 1660** - Judiciary
- HB 1663** - Elementary and Secondary Education
- HB 1674** - Emerging Issues
- HB 1679** - Corrections and Public Institutions
- HB 1692** - Crime Prevention and Public Safety
- HB 1694** - Transportation Accountability
- HB 1705** - Utilities
- HB 1708** - General Laws
- HB 1718** - Judiciary
- HB 1720** - Local Government
- HB 1731** - Economic Development
- HB 1733** - Health and Mental Health Policy
- HB 1748** - Crime Prevention and Public Safety
- HB 1753** - Utilities
- HB 1761** - Elementary and Secondary Education
- HB 1763** - Special Committee on Government Accountability
- HB 1769** - Crime Prevention and Public Safety
- HB 1774** - Professional Registration and Licensing
- HB 1781** - Crime Prevention and Public Safety
- HB 1788** - Agriculture Policy
- HB 1830** - Veterans
- HB 1854** - Utilities
- HB 1886** - Judiciary
- HB 1904** - Children and Families
- HB 1912** - Ways and Means

HB 1921 - Transportation Accountability
HB 1926 - Local Government
HB 1937 - Pensions
HB 1938 - Financial Institutions
HB 1947 - Ways and Means
HB 1953 - Health and Mental Health Policy
HB 1958 - Judiciary
HB 1960 - Economic Development
HB 1962 - Professional Registration and Licensing
HB 1963 - Professional Registration and Licensing
HB 1989 - Elementary and Secondary Education
HB 2076 - Insurance Policy
HB 2079 - Corrections and Public Institutions
HB 2109 - Judiciary
HB 2111 - Government Efficiency and Downsizing
HB 2113 - Elementary and Secondary Education
HB 2135 - Insurance Policy
HB 2166 - Higher Education
HB 2169 - Corrections and Public Institutions
HB 2170 - Rural Community Development
HB 2190 - Healthcare Reform
HB 2206 - Government Efficiency and Downsizing
HB 2225 - Elections and Elected Officials
HB 2227 - Children and Families
HB 2248 - Agriculture Policy
HB 2291 - General Laws
HB 2301 - Special Committee on Government Accountability

COMMITTEE APPOINTMENTS

January 5, 2024

Ms. Dana Rademan Miller
Chief Clerk
Missouri House of Representatives
State Capitol, Room 310
Jefferson City, MO 65101

Dear Ms. Miller:

I hereby establish the following committee, Special Committee on Education Reform, and appoint the following members:

Representative Bishop Davidson, Chair
Representative Justin Hicks, Vice Chair
Representative Mark Sharp, Ranking Minority Member
Representative Phil Christofanelli
Representative Chris Dinkins

Representative Ben Keathley
Representative Ian Mackey
Representative Bob Titus
Representative Cheri Toalson Reisch
Representative Kevin Windham

If you have any questions, please feel free to contact my office.

Sincerely,

/s/ Dean Plocher
Speaker of the House

January 5, 2024

Ms. Dana Rademan Miller
Chief Clerk
Missouri House of Representatives
State Capitol, Room 310
Jefferson City, MO 65101

Dear Ms. Miller:

I hereby establish the following committee, Special Committee on Policy Review, and appoint the following members:

Representative Chris Dinkins, Chair
Representative Paula Brown, Vice Chair
Representative Gretchen Bangert
Representative Barry Hovis
Representative Louis Riggs

If you have any questions, please feel free to contact my office.

Sincerely,

/s/ Dean Plocher
Speaker of the House

COMMITTEE CHANGES

January 5, 2024

Ms. Dana Rademan Miller
Chief Clerk
Missouri House of Representatives
State Capitol, Room 310
Jefferson City, MO 65101

Dear Ms. Miller:

I hereby make the following changes to the Elementary and Secondary Education Committee:

I hereby remove Representative Maggie Nurrenbern and appoint Representative Kathy Steinhoff.

If you have any questions, please feel free to contact my office.

Best Regards,

/s/ Crystal Quade
Minority Caucus Floor Leader
District 132

January 5, 2024

Ms. Dana Rademan Miller
Chief Clerk
Missouri House of Representatives
State Capitol, Room 310
Jefferson City, MO 65101

Dear Ms. Miller:

I hereby make the following changes to the General Laws Committee:

I hereby remove Representative Anthony Ealy and appoint Representative Ian Mackey.

If you have any questions, please feel free to contact my office.

Best Regards,

/s/ Crystal Quade
Minority Caucus Floor Leader
District 132

January 5, 2024

Ms. Dana Rademan Miller
Chief Clerk
Missouri House of Representatives
State Capitol, Room 310
Jefferson City, MO 65101

Dear Ms. Miller:

I hereby make the following changes to the Government Efficiency and Downsizing Committee:

I hereby remove Representatives Robert Sauls and Kemp Strickler.

I hereby appoint Representatives Michael Burton and Doug Clemens.

If you have any questions, please feel free to contact my office.

Best Regards,

/s/ Crystal Quade
Minority Caucus Floor Leader
District 132

January 5, 2024

Ms. Dana Rademan Miller
Chief Clerk
Missouri House of Representatives
State Capitol, Room 310
Jefferson City, MO 65101

Dear Ms. Miller:

I hereby make the following changes to the Judiciary Committee:

I hereby remove Representative Ian Mackey and appoint Representative Anthony Ealy.

If you have any questions, please feel free to contact my office.

Best Regards,

/s/ Crystal Quade
Minority Caucus Floor Leader
District 132

REPORT OF THE JOINT COMMITTEE ON AGRICULTURE

December 31, 2023

Dean Plocher, Speaker
House of Representatives
State Capitol Building
Jefferson City, MO 65101

Caleb Rowden, President Pro Tempore
Missouri Senate
State Capitol Building
Jefferson City, MO 65101

Dear Mister Speaker and Mister President Pro Tempore:

The Joint Committee on Agriculture has met, taken testimony, deliberated and concluded its review of the four areas expressly laid out in Senate Bill 391, which passed in 2019. The below listed committee members are pleased to submit the attached report:

/s/ Co-Chairman Representative Mike Haffner
/s/ Representative Rick Francis
/s/ Representative Kent Haden
/s/ Representative Ian Mackey
/s/ Representative Emily Weber
/s/ Chris Chinn, Department of Agriculture

/s/ Co-Chairman Senator Justin Brown
/s/ Senator Jason Bean
/s/ Senator Sandy Crawford
/s/ Senator Tracy McCreery
/s/ Senator Greg Razer
/s/ Dru Buntin, Department of Natural Resources

Sincerely,

/s/ Representative Mike Haffner
Committee Co-Chair

/s/ Senator Justin Brown
Committee Co-Chair

Introduction

In the 2019 session, the General Assembly passed Senate Bill 391, sponsored by Senator Mike Bernskoetter, which modified the laws relating to agricultural operations. The bill also established the "Joint Committee on Agriculture." The joint committee met and issued a report in 2020, 2021, 2022 and has continued its efforts in 2023.

The joint committee is tasked with studying the economic impact of the agricultural industry in the state, the industry's ongoing efforts to improve environmental stewardship while also improving the economic sustainability of agriculture, ways to incentivize members of the industry to adopt best practices to address Missouri's carbon footprint, and the public's views on agricultural issues in general. As required by the legislation, the joint committee must issue a report by January 15 of each year. In 2023, the joint committee continued to build on the work it had completed the preceding two years. The joint committee held two public hearings on June 27 and September 28, 2023, in Jefferson City.

Archived video of each hearing can be found on the House of Representatives website at <https://house.mo.gov/MediaCenter.aspx?selected=DebateArchive>.

Summary of Public Testimony

I. June 27, 2023 Hearing

At the June 27, 2023, hearing in Jefferson City, the joint committee heard testimony from representatives from different sectors of the agriculture industry. Most of the testimony spoke to the challenges the agriculture industry faces.

Dr. Scott Brown, from the University of Missouri's Food and Agricultural Policy Research Institute, discussed the volatility in the industry and its impacts on policy decisions, including the effects of inflation and labor availability. A copy of his presentation can be found in Appendix B.

Chris Klenklen, Deputy Director of the Department of Agriculture, testified on the ongoing drought in the state. In parts of the state, it was the driest it has been since 1988, with 93 percent of the state in drought conditions and 34 counties experiencing severe drought. The state Drought Assessment Committee has met and made recommendations. Several state agencies have opened property up for haying and pumping water. There are also drought assistance programs for farmers from the federal government.

Jim Anderson with the Wine and Grape Board spoke about the effects from weather over the past year on the wine and grape industry in Missouri. The early and late frosts and the drought starting this spring have damaged the 1,800 acres of grape vines in the state. Even with lower yields this year, growers must spend the summer working their vines to ensure future year's crops. Steve Carroll presented on behalf of the Missouri Wine Alliance and Missouri Vintners Association regarding the future of Missouri wine industry. The Wine Alliance plan to ask the General Assembly to request an appropriation for a research fermentation center at the University of Missouri in order to reach the next level of grape and wine production. A handout from the Missouri Wine and Grape Board can be found in Appendix C.

Tony Clayton, with Clayton Agri-Marketing in Jefferson City, gave testimony on how world markets are driving changes in the agricultural industry, especially for meat and milk. Clayton discussed the impact of livestock diseases on markets throughout the world and the ability to export to certain countries. He discussed how animal disease and testing of animals can affect the timing and cost of transporting animals; and the benefits of detailed animal tracking when exporting animals to foreign nations. A copy of his presentation can be found in Appendix D.

Casey Wasser with Missouri Soybean Association spoke to the committee about China's reduction in use of soy meal in animal feed and its impact on soybean farmers in the state. Brazil is our major competitor to U.S. soy. China has been aligning itself with Brazil for supply of its soybeans.

Missouri is a top producer of soy-based biodiesel and has a huge market for Missouri soybeans. Currently, the state of California is proposing requirements for engine manufacturers for electric vehicles. In the 1970's, EPA granted California authority to implement its own requirements beyond the federal Clean Air Act. If California reduces or eliminates its consumption of biofuels, Missouri would lose a billion gallons of consumption of biofuels.

The Soybean Checkoff, USEC, has launched a promotion of the use of soy meal in 13 different languages. The Soybean Association also has the Bay Farm Research Facility in Columbia and plans to have the committee tour the farm at Veto Session. The state and national checkoff can help with conservation and sustainability practices.

Ben Travlos with Missouri Farm Bureau discussed the organization's priorities for the next legislative session. One of the biggest challenges is the cost of obtaining health care coverage. Missouri Farm Bureau would like the authority to offer health care coverage to its members. Travlos also spoke about the organization's concerns regarding property rights, including ensuring that there is representation by those involved in agriculture on the Public Service Commission.

Darrick Steen with the Missouri Corn Growers Association testified to the committee about an EPA proposal for light and medium duty vehicles. The rulemaking would force manufacturers to phase out internal combustion vehicles by increasing the vehicle emission standards. This would reduce demand for biofuels, such as corn-based ethanol. Steen also discussed the effects of moving to electric vehicles and how that will effect rural Missourians.

Brent Hemphill, Missouri Pork Association, spoke to the committee regarding a U.S. Supreme Court decisions relating to California's Proposition 12. Proposition 12, passed by the voters of the state of California in 2018, established requirements for any pork producer that sells pork products in the state. The proposition set size requirements confinement buildings. The U.S. Pork Producers Association filed suit against the state claiming the proposition was a violation of the Commerce Clause of the United States Constitution. In May, the Supreme Court ruled in favor of California. Hemphill stated that for those Missouri producers that choose to comply with the California standards, this will be a new way of raising confined swine.

II. September 28, 2023 Hearing

At the September 28, 2023, hearing in Jefferson City, the committee heard presentations on legislative priorities from stakeholders and representatives. Below is a list of legislative priorities presented to the committee.

Critical Infrastructure Protection

Chair Haffner testified about his communication with staff from the offices of Senators Hawley and Schmidt and Congressman Alford regarding the "Enemies List" created by the Committee on Foreign Investment and impact on state legislation relating to foreign ownership of land, especially agricultural land. There is already a database managed by the Office of Foreign Assets Control within the federal Treasury Department and used by the financial industry in the state to ensure that transactions of land do not involve prohibited entities.

In addition, the Committee on Foreign Investment has proposed a rule change that would welcome military installations to the protected list, including Fort Leonard Wood. However, Whiteman Air Force Base and other critical infrastructure in the state are not on the proposed list.

Protecting critical security infrastructure cannot be separated from the protection of agricultural land from foreign ownership. There is a legislative framework being developed for the upcoming legislative session.

Environmental Social Governance (ESG)

Representative Terry Thompson express his concerns about the federal government's regulations of climate-related disclosures. Other countries are changing agricultural policies based on climate-related policies, including Canada enacting stringent regulations on the use of fertilizer and the Netherlands reducing livestock production in the country. There is a concern that federal environmental regulations will be used to implement ESG programs.

Last year, the House of Representatives adopted a resolution to urge the Missouri federal Congressional delegation to oppose any rules requiring companies to disclose climate change risk. However, legislation related to ESG did not move forward.

Taxation of Solar Panels and Property

Representative Kent Haden spoke about the development of large commercial solar farms in his district. In 2022, there was a task force to look into a taxation methodology but it did not come to a consensus. In 2023, there were several proposals filed to establish a methodology for taxing solar farms, but nothing was passed by the General Assembly. This leaves county assessors to determine the taxation methodology. This legislative session, the General Assembly will have to determine how to tax solar panels, both for private entities and for investor-owned utilities.

Rep. Haden also spoke to other concerns relating to the solar installations in his district. These concerns include the disposal of the panels after the useful life, the financial and legal protections for landowners entering contracts with solar companies, the loss of productive farmland, and county finances and infrastructure.

Eminent Domain and the Definition of an Electrical Corporation

Chair Haffner spoke about legislation proposed last year to ensure that the definition of “electrical corporation” does not give any person with a solar panel the ability to condemn land. This legislative session, there will be proposals to ensure that the ability to condemn land cannot be applied so broadly.

Ben Travlos with Missouri Farm Bureau testified in support of closing the statutory loophole that allows any energy producing structure to have condemnation authority. Missouri Farm Bureau has been working with stakeholders to find a legislative solution to the concern.

Public Service Commission

Travlos also testified regarding an effort to modernize the Public Service Commission. Farm Bureau has been working with utility stakeholders to find ways to protect farmers and other rural landowners while also protecting utility interests.

There are many utility projects on the horizon that will have an impact on private property owners. It is important that the rural voice is included in the decision-making process for utility projects. There are several proposals being looked at by stakeholders. One proposal Travlos discussed was a siting board model used in Kentucky. Last year, the legislative proposal aimed to increase rural representation and geographic representation.

Other Policy Issues

Rep. Thompson spoke regarding a proposal he sponsored last year to help fund the MO Bucks program within the Office of the Treasurer. With the MO Bucks program, participants can lower their interest rates by 30 percent. This legislation will help Missouri small businesses, including many farmers and rural Missourians.

Rep. Haden spoke about legislation that passed in the 2023 legislative session that increased the number of participants allowed in the large animal veterinary loan program to 12 veterinary students. However, in the 2024 session, the General Assembly will see a new proposal to increase the amount of the loan from \$20,000 to \$30,000 per academic year.

To see hyperlinks and appendices, please visit www.house.mo.gov/CommitteeReports.aspx.

The following members' presence was noted: Allen, Amato, Anderson, Banderman, Bangert, Baringer, Brown (16), Brown (87), Burger, Christ, Christensen, Clemens, Coleman, Cook, Copeland, Davidson, Davis, Deaton, Ealy, Falkner, Fountain Henderson, Griffith, Haden, Haley, Hardwick, Hicks, Hinman, Hovis, Johnson (12), Kelley (127), Lavender, Lewis (6), Mackey, Mann, Marquart, Mayhew, McGaugh, McMullen, Merideth, Oehlerking, Peters, Plank, Pollitt, Proudie, Reedy, Sassmann, Schulte, Seitz, Smith (46), Stacy, Steinhoff, Terry, Thomas, Titus, Veit, Voss, Waller, Walsh Moore, Windham, and Young.

ADJOURNMENT

On motion of Representative Veit, the House adjourned until 4:00 p.m., Monday, January 8, 2024.

COMMITTEE HEARINGS

CHILDREN AND FAMILIES

Tuesday, January 9, 2024, 8:00 AM, House Hearing Room 6.

Public hearing will be held: HB 1537, HB 1835, HB 1950

CONSERVATION AND NATURAL RESOURCES

Monday, January 8, 2024, 4:30 PM or upon adjournment (whichever is later), House Hearing Room 6.

Public hearing will be held: HB 1956, HB 2134, HB 2153

ELECTIONS AND ELECTED OFFICIALS

Tuesday, January 9, 2024, 10:00 AM or upon adjournment (whichever is later), House Hearing Room 6.

Public hearing will be held: HB 1604, HB 1744

Time change.

CORRECTED

FINANCIAL INSTITUTIONS

Tuesday, January 9, 2024, 10:00 AM or upon adjournment (whichever is later), House Hearing Room 5.

Public hearing will be held: HB 1803, HB 1938

GENERAL LAWS

Tuesday, January 9, 2024, 2:00 PM, House Hearing Room 7.

Public hearing will be held: HB 1708, HB 2291

GOVERNMENT EFFICIENCY AND DOWNSIZING

Wednesday, January 10, 2024, 8:00 AM, House Hearing Room 6.

Public hearing will be held: HB 1511, HB 1512, HB 1648, HB 2084

LOCAL GOVERNMENT

Tuesday, January 9, 2024, 8:30 AM, House Hearing Room 7.

Public hearing will be held: HB 1564, HB 1567, HB 1689

PROFESSIONAL REGISTRATION AND LICENSING

Tuesday, January 9, 2024, 12:00 PM, House Hearing Room 1.

Public hearing will be held: HB 1434, HB 2075

SUBCOMMITTEE ON APPROPRIATIONS - GENERAL ADMINISTRATION

Tuesday, January 9, 2024, 8:15 AM, House Hearing Room 3.

Amended to include the Office of Administration and remove the Attorney General. The Governor, Lt. Governor, Secretary of State, Judiciary, Public Defender and Real Estate will be presenting their FY 25 department budget requests and FY 24 supplemental budget requests.
AMENDED

TRANSPORTATION ACCOUNTABILITY

Thursday, January 11, 2024, 8:00 AM, House Hearing Room 1.

Public hearing will be held: HB 1694, HB 2100

Discussion with MoDOT on interstate highway improvements, snow removal and general maintenance.

UTILITIES

Wednesday, January 10, 2024, 10:00 AM or upon adjournment, whichever is later, House Hearing Room 1.

Public hearing will be held: HB 1705, HB 1854, HB 2057

VETERANS

Tuesday, January 9, 2024, 8:00 AM, House Hearing Room 1.

Public hearing will be held: HB 1495

WORKFORCE AND INFRASTRUCTURE DEVELOPMENT

Wednesday, January 10, 2024, 10:00 AM or upon adjournment (whichever is later), House Hearing Room 6.

Public hearing will be held: HB 1488

HOUSE CALENDAR

FOURTH DAY, MONDAY, JANUARY 8, 2024

HOUSE JOINT RESOLUTIONS FOR SECOND READING

HJR 110

HOUSE BILLS FOR SECOND READING

HB 2303 through HB 2309

ACTIONS PURSUANT TO ARTICLE IV, SECTION 27

HCS HB 1 - Smith (163)

CCS SS SCS HCS HB 2 - Smith (163)

CCS SCS HCS HB 3 - Smith (163)

CCS SCS HCS HB 4 - Smith (163)

CCS SS SCS HCS HB 5 - Smith (163)

CCS SCS HCS HB 6 - Smith (163)

CCS SCS HCS HB 7 - Smith (163)
CCS SS SCS HCS HB 8 - Smith (163)
CCS SCS HCS HB 9 - Smith (163)
CCS SCS HCS HB 10 - Smith (163)
CCS SCS HCS HB 11 - Smith (163)
CCS SS SCS HCS HB 12 - Smith (163)
CCS SCS HCS HB 13 - Smith (163)
HCS HB 17 - Smith (163)
SCS HCS HB 18 - Smith (163)
SS SCS HCS HB 19 - Smith (163)
SS SCS HCS HB 20 - Smith (163)