



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2058		DATE: 2/7/2024	
COMMITTEE: Government Efficiency and Downsizing			
TESTIFYING: <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
WITNESS NAME			
INDIVIDUAL:			
WITNESS NAME: ARNIE C. AC "HONEST ABE" DIENOFF		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL:	ATTENDANCE:		SUBMIT DATE: 2/7/2024 12:00 AM
THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.			



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WITNESS NAME		
INDIVIDUAL:		
WITNESS NAME: ARNIE C. "HONEST-ABE" DIENOFF-STATE PUBLIC ADVOCATE		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
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CITY:		STATE: ZIP:
EMAIL: arniedienoff@yahoo.com	ATTENDANCE: In-Person	SUBMIT DATE: 2/7/2024 11:31 PM

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This is a great Bill. We NEED to Stop Local officials from placing Ballot Measures that fail time after time. We NEED to Abolish the awful abuse of Creation and Taxation with out Public Hearing and Election of Board of Neighborhood Improvement District (N.I.D.), Transportation Improvement District (T.D.D.) and Community Improvement Districts (C.I.D.) This Bill NEEDS to get to the Governor Desk! For further information, review the Committee Archived Video on the House Website under "Media."



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WITNESS NAME			
BUSINESS/ORGANIZATION:			
WITNESS NAME: BYRON KEELIN		PHONE NUMBER: 314-402-0655	
BUSINESS/ORGANIZATION NAME: FREEDOM PRINCIPLE MO		TITLE: PRESIDENT	
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CITY: ST. LOUIS		STATE: MO	ZIP: 63110
EMAIL: freedomprinciplestl@protonmail.com	ATTENDANCE: Written	SUBMIT DATE: 2/6/2024 8:55 AM	

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We support this because this will prevent local municipalities and/or school districts who try to pass tax increases and fail from immediately bringing them up at the next election.



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WITNESS NAME			
BUSINESS/ORGANIZATION:			
WITNESS NAME: DAVID STOKES		PHONE NUMBER: 314-454-0647	
BUSINESS/ORGANIZATION NAME: SHOW-ME INSTITUTE		TITLE: DIRECTOR OF MUNICIPAL POLICY	
ADDRESS: 5297 WASHINGTON PLACE			
CITY: ST. LOUIS		STATE: MO	ZIP: 63108
EMAIL: david.stokes@showmeinstitute.org	ATTENDANCE: Written	SUBMIT DATE: 2/6/2024 2:17 PM	

THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.

To the Honorable Members of this Committee: My name is David Stokes. I am the Director of Municipal Policy at the Show-Me Institute, a nonprofit, nonpartisan Missouri-based think tank that supports free-market solutions for state and local policy. The ideas presented here are my own and summarize my views regarding the habit and frequency of resubmitting local government tax proposals to voters in Missouri. Missouri's Hancock Amendment requires public votes and approval for almost all tax increases.¹ Unfortunately, we are seeing too many examples in which voters reject a tax increase proposal only to have city officials almost immediately place the same proposal back on the ballot. It is as if voters don't know what they are doing, and city officials are entitled to keep placing the same tax increase on the ballot until they get the answer they want. Watching city officials act like spurned yet persistent suitors is unseemly in appearance and against the spirit of the Hancock Amendment. For the upcoming municipal elections in April, there are several egregious examples of repetitive requests for tax increases within St. Louis County. In Velda City, voters are being asked to approve both a marijuana tax and a use tax that they rejected in the April 2023 elections. Furthermore, Velda City voters are also being asked to approve a utility tax increase that they have rejected twice before, in both 2022 and 2023.² In Northwoods, voters are being asked to approve a use tax despite voting against the tax in both April, 2023 and April 2022.³ Last year, for the April 4 municipal elections, four municipalities within St. Louis County placed a use tax proposition on the ballot despite the fact that voters in those cities had rejected the use tax just one year before. Those four municipalities were Chesterfield, Fenton, Town and Country, and the previously mentioned Northwoods.⁴ Maryland Heights was even more extreme for a short timeline. There, voters rejected a use tax in November of 2022 yet there they were again in April of 2023 voting just five months later on the exact same tax increase proposal. While these particular examples are limited to St. Louis County, this problem is statewide in nature.⁵ House Bill 2058 (HB 2058) would place a sensible limit on how frequently local governments can ask voters for the same tax increases. HB 2058 would implement a two-year moratorium after voters reject a new or increased tax at the ballot box before local governments could put it on the ballot again. Missouri's Hancock Amendment is intended to give voters a voice in the taxes they pay. It is not intended to be easily circumvented by municipalities or other governments repeatedly placing tax increases on the ballot until they get the result that local officials want. HB 2058 would institute necessary and beneficial protections for taxpayers and is well within the spirit of the Hancock Amendment. HB 2058 would also make beneficial changes to the way that community improvement districts (CIDs) and transportation development districts (TDDs) are enacted. It would require a two-thirds vote from the respective government bodies or the public if the CID or TDD involves a new sales tax. Missouri has seen an explosion of new special taxing districts (SDs) during the past decade. These districts are used

primarily to redirect public tax dollars toward private purposes. They include the use of tax-increment financing (TIF), Chapter 100 bonds, TDDs, CIDs, and many other programs. HB 2058 proposes changes to state laws governing CIDs and TDDs that will provide an important check on their rapid and destructive growth in Missouri. The Missouri state auditor's office and other local oversight agencies have routinely flagged CIDs, TDDs, and other special taxing districts for many troubling practices.⁶ These issues include failure to use competitive bidding, board member conflicts of interest, failure to produce or provide necessary financial reports, failure to notify shoppers of the added taxes as required by law, and improperly collecting sales taxes from businesses outside of the districts. State auditors of both parties have called for much greater oversight, more transparency, and other limits on SDs.⁷ The Kansas City auditor's office also recently released an audit documenting many of these same problems with CIDs within Kansas City.⁸ SDs often fund primarily private assets with public dollars. Usually, those public dollars come from sales taxes imposed within SDs. For example, many CIDs in Kansas City—43 out of 74 to be precise⁹—consist of nothing more than one parcel of property and impose sales taxes on the public for the private benefit of that one property owner. These private benefits, for uses such as parking lots or landscaping for retail developments, are paid for by tax dollars rather than through private investment, and the benefits accrue almost entirely to the private party. This means that “the majority of . . . CID tax collection and spending is the result of one group or entity—developers and landowners—imposing taxes on another group—ordinary consumers—who are unaware of the tax and have no say in how the funds are collected or distributed.”¹⁰ That is not sound public policy. Another major problem with SDs is a lack of transparency. The state auditor's office has issued reports documenting deficiencies in the operation, management, and accountability for the expenditure of public dollars by these districts throughout Missouri.¹¹ SDs frequently fail to comply with state laws in a number of areas, including the transparency of the special taxes, the bidding process for use of the public dollars, and the annual reporting on how the money is spent. As the recent Kansas City CID audit documents,¹² in 2021 over half of the CIDs in Kansas City failed to submit a budget on time, and 47 percent failed to provide an annual financial report on time (or at all) in 2019. The provision in this law that would compel publication of financial information would be a positive policy change for Missouri. The reforms proposed by HB 2058, including slowing down the expansion of SDs in Missouri by requiring a two-thirds vote at the local level for their authorization if new sales taxes are involved, would improve the reasons and justification for SDs in the first place, which would benefit everyone in our state.

NOTES
1. Missouri Constitution, Article X, Section 22(a).
2. All election data comes for the St. Louis County election board website election archive.
3. Ibid.
4. Ibid.
5. Ibid.
6. Missouri State Auditor, “Community Improvement Districts,” Report No. 2018-056, August 2018.
7. Missouri State Auditor, “Lake Lotawana Community Improvement District,” Report No. 2012-133, October 2012.
8. Kansas City Auditor, “Performance Audit of Community Improvement Districts,” April 2021.
9. Ibid.
10. Renz, Graham and Tuohey, Patrick, “Overgrown and Noxious: The Abuse of Special Taxing Districts in Missouri.” Show-Me Institute Report, June 2019, page 13.
11. Missouri State Auditor, “Transportation Development Districts,” Report No. 2017-020, April 2017.
12. Kansas City Auditor, page 8.



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WITNESS NAME		
BUSINESS/ORGANIZATION:		
WITNESS NAME: DEE MILLER		PHONE NUMBER: 816-258-3346
BUSINESS/ORGANIZATION NAME: FREEDOM PRINCIPLE MO		TITLE:
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CITY: HARRISONVILLE		STATE: MO
		ZIP: 64701
EMAIL: deempr2662@gmail.com	ATTENDANCE: Written	SUBMIT DATE: 2/4/2024 9:47 PM
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This will prevent local municipalities and/or school districts who try to pass tax increases and fail from immediately bringing them up at the next election.



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WITNESS NAME			
BUSINESS/ORGANIZATION:			
WITNESS NAME: DENNIS GANAHL, PHD		PHONE NUMBER: 636-357-8071	
BUSINESS/ORGANIZATION NAME: MO TAX RELIEF NOW		TITLE: FOUNDER & MANAGING DIRECTOR	
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CITY: CHESTERFIELD		STATE: MO	ZIP: 63017
EMAIL: dennis.ganahl@me.com	ATTENDANCE: Written	SUBMIT DATE: 2/7/2024 3:18 PM	
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This is an important bill which protects citizens from predatory tax policies by taxing districts who rely on collected taxes (the voters' own money) to finance repetitive ballot measures, costing tens of thousands of dollars until voter fatigue and confusion sets in and the measure passes. Other unfair practices we've identified from our members include taxing authorities using clever names for their campaigns like "Keep the children safe" or "Don't lose city services." Representative Keathley's own district, 101, was subjected to two campaigns in the last three years by the City of Chesterfield and the Rockwood School District. Enough is enough. MO Tax Relief Now is a citizen advocacy group with over 5,000 members across the state of Missouri. The group is dedicated to cutting taxes and stopping new taxes from being created.



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WITNESS NAME			
REGISTERED LOBBYIST:			
WITNESS NAME: HEATH CLARKSTON		PHONE NUMBER: 573-520-7490	
REPRESENTING: DISH NETWORK; DIRECTV		TITLE: PRINCIPAL	
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CITY: JEFFERSON CITY		STATE: MO	ZIP: 65101
EMAIL: heath@cnmissouri.com	ATTENDANCE: Written	SUBMIT DATE: 2/7/2024 7:59 AM	
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WITNESS NAME		
REGISTERED LOBBYIST:		
WITNESS NAME: JORGEN SCHLEMEIER		PHONE NUMBER: 573-634-4876
REPRESENTING: STOWERS INSTITUTE		TITLE:
ADDRESS: 213 E. CAPITOL AVE.		
CITY: JEFFERSON CITY		STATE: MO
		ZIP: 65101
EMAIL:	ATTENDANCE:	SUBMIT DATE: 2/7/2024 12:00 AM
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WITNESS NAME			
INDIVIDUAL:			
WITNESS NAME: KELLY TITUS		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL: katitus89@gmail.com		ATTENDANCE: Written	SUBMIT DATE: 2/6/2024 11:18 AM
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WITNESS NAME		
INDIVIDUAL:		
WITNESS NAME: KERRI VANMEVEREN		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE: ZIP:
EMAIL: vanmeveren@hotmail.com	ATTENDANCE: Written	SUBMIT DATE: 2/6/2024 11:58 AM

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This is an important bill that really needs to be passed. Political Subdivisions specifically have the least amount of fiscal controls and accountability to the taxpayers. 85% of Fire Districts across Missouri are All Volunteer and often fall under the \$!M revenue requiring annual financial audits. And, currently, there is no mechanism for the taxpayers to require a financial audit of their Political Subdivision unless the Board of Directors passes a resolution inviting the State Auditor's office. Even a Petition Audit does not compel the fire district to a financial audit, but only a COMPLIANCE audit. I know this because I did a petition audit of our fire district 2 1/2 years ago and it was worthless and a waste of taxpayer money. Our Political Subdivision (Fire District) has put on the April 2, 2024 ballot for a 130% tax increase. It is destined to fail, but rest assured without this bill passing and becoming law, this will be back on the ballot again very soon! There is already evidence of mismanagement and fraud of taxpayer funds and this will be one more mechanism to try and prevent more money from being mismanaged.



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WITNESS NAME		
INDIVIDUAL:		
WITNESS NAME: MICHELLE LYNN WILSON		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE: ZIP:
EMAIL: woofnmeowlady@yahoo.com	ATTENDANCE: Written	SUBMIT DATE: 2/6/2024 12:16 PM
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WITNESS NAME		
INDIVIDUAL:		
WITNESS NAME: TAMERA R. HOLT		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE: ZIP:
EMAIL: holtr@yahoo.com	ATTENDANCE: Written	SUBMIT DATE: 2/6/2024 5:19 PM
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I am in support of this bill. Any increase in taxes is burdensome.



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WITNESS NAME		
INDIVIDUAL:		
WITNESS NAME: TERRI		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE: ZIP:
EMAIL: Terri_Love01@yahoo.com	ATTENDANCE: Written	SUBMIT DATE: 2/6/2024 7:52 PM
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This bill would help prevent a governing entity from wearing down it's citizens by putting on the ballot year after year a tax increase. It would also save money on election costs. It could also cause the governing entity to think twice about 1)how high a tax to ask for, and 2) maybe be better about using the money they are already receiving from taxing us.



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WITNESS NAME			
REGISTERED LOBBYIST:			
WITNESS NAME: MICHAEL GROTE		PHONE NUMBER: 573-256-2060	
REPRESENTING: MISSOURI SCHOOL BOARDS ASSOCIATION		TITLE:	
ADDRESS: PO BOX 638			
CITY: COLUMBIA		STATE: MO	ZIP: 65205
EMAIL:	ATTENDANCE:	SUBMIT DATE: 2/7/2024 12:00 AM	
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WITNESS NAME			
REGISTERED LOBBYIST:			
WITNESS NAME: PAT KELLY		PHONE NUMBER: 314-252-1800	
REPRESENTING: MUNICIPAL LEAGUE METRO ST. LOUIS		TITLE:	
ADDRESS: 11911 DORSETT RD.			
CITY: MARYLAND HEIGHTS		STATE: MO	ZIP: 63043
EMAIL:	ATTENDANCE:	SUBMIT DATE: 2/7/2024 12:00 AM	
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WITNESS NAME			
BUSINESS/ORGANIZATION:			
WITNESS NAME: RICHARD SHEETS		PHONE NUMBER: 573-635-9134	
BUSINESS/ORGANIZATION NAME: MISSOURI MUNICIPAL LEAGUE		TITLE: EXECUTIVE DIRECTOR	
ADDRESS: 1727 SOUTHRIDGE DRIVE			
CITY: JEFFERSON CITY		STATE: MO	ZIP: 65109
EMAIL: rsheets@mocities.com	ATTENDANCE: Written	SUBMIT DATE: 2/6/2024 8:23 PM	

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HB 2058 has the compromise 2/3 vote language we agree to last session with Senator Koenig. However, the bill includes video service provider language similar to HB 2057 which we adamantly oppose. For that reason the Missouri Municipal League opposes HB 2058.



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WITNESS NAME		
REGISTERED LOBBYIST:		
WITNESS NAME: STEVE HOBBS		PHONE NUMBER: 573-634-2120
REPRESENTING: MISSOURI ASSOCIATION OF COUNTIES		TITLE:
ADDRESS: 1648 E. ELM		
CITY: JEFFERSON CITY		STATE: MO
		ZIP: 65101
EMAIL:	ATTENDANCE:	SUBMIT DATE: 2/7/2024 12:00 AM
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