# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

# FISCAL NOTE

L.R. No.: 0036S.011
Bill No.: SB 41
Subject: Children and Minors; Disabilities; Health Care; Emergencies; Law Enforcement Officers and Agencies; Telecommunications
Type: Original
Date: January 22, 2025

Bill Summary: This proposal creates the CFT medical alert system.

# FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
General Revenue*	(\$80,150)	\$0	\$0	
<b>Total Estimated Net</b>				
Effect on General				
Revenue	(\$80,150)	\$0	\$0	

\*Oversight adopted the **Missouri Highway Patrol's** cost estimate to build a new medical alert system.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
Various State Funds*	Less than \$250,000	Less than \$250,000	Less than \$250,000	
Total Estimated Net				
Effect on Other State				
Funds	Less than \$250,000	Less than \$250,000	Less than \$250,000	

\*The court costs for a Class A Misdemeanor offense go to various state and local funds. Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
<b>Total Estimated Net</b>				
Effect on <u>All</u> Federal				
Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
<b>Total Estimated Net</b>				
Effect on FTE	0	0	0	

- □ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- □ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
Local Government*	Less than \$250,000	Less than \$250,000	Less than \$250,000	

\*The fine revenue for a Class A Misdemeanor offense goes to local school districts and court costs go to various state and local funds.

# **FISCAL ANALYSIS**

## ASSUMPTION

#### <u>§210.1015 – CTF medical alert system</u>

Officials from the **Department of Public Safety (DPS)** – **Director's Office (DO)** state staff will cover this alert system 24 hours a day, 7 days a week, and 365 days a year. Staff will also work with law enforcement agencies and broadcasters establishing and maintaining relationships in regards to this program.

The DO estimates this program will require 9 FTE Program Specialists (\$68,712 each, annually) and one (1) Senior Program Specialist (\$75,360 annually) plus fringe benefits, equipment and expense. The estimated cost to the General Revenue Fund for FY 2026 is \$966,071; FY 2027 costs of \$1,133,418; and FY 2028 costs of \$1,153,082.

**Oversight** contacted DPS officials regarding their fiscal impact and the need for 10 FTE for this medical alert system. Officials stated 10 FTEs are needed because a new system will need to be built and administered by DPS. DPS is tasked with developing the regions in which the new alert system would be administered.

DPS intends to establish 9 regions to mirror the 9 troop regions established by the Missouri State Highway Patrol. 1 FTE is needed per region to comply with the requirements set forth in the proposed legislation. Further, DPS is tasked with coordinating with local law enforcement, public commercial television, radio broadcasters to provide an effective system. Also, because the legislation makes the participation by local law enforcement optional, DPS is then tasked with notification of all local media in the region when local law enforcement opts out of using the new system. As there is <u>no requirement</u> to make law enforcement agencies participate, DPS anticipates needing to have 1 FTE dedicated to each region which would cover multiple counties. Finally, there will need to be 1 FTE who is a program manager and supervisor. The manager/supervising FTE will also be responsible for creating and administering the rules for the implementation of this system as outlined in subsection 7.

Upon further inquiry, officials from **DPS-DO** noted this would also depend on MSHP's current system for these type of alerts on if their system could handle the program or if one needs to be produced and managed from DPS DO.

**Oversight** assumes local law enforcement agencies would opt to participate in this new alert system and the DPS-DO could assign the CTF alert system to the Highway Patrol (MHP). The way other alert systems work is the person reporting the endangered person goes to their local law enforcement agency. If the criteria the reporting person gives law enforcement meets the criteria for an alert to be issued, the law enforcement agency contacts the MHP and MHP "pushes" out the alert. Based on MHP's response (below), the MHP already has the

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infrastructure in place to support another alert system and would simply need one-time costs to build the new system. Therefore, for fiscal note purposes, Oversight assumes the DPS-DO does not need additional FTE to implement the provisions of this proposal.

Officials from the **DPS** - **Missouri Highway Patrol (MHP)** state if the MHP is tasked with building this proposed system as is with the other alert systems in the state (Amber, Endangered Persons, Silver), there would be an associated cost. This cost is anticipated to come from the General Revenue Fund (0101). Initial costs for building the system and getting it to an operational status would be an estimated \$80,150. There is no anticipated costs for ongoing maintenance with the system.

Estimated number of hours to build the new system - 458 Current contracted rate for projects - \$175/hour Total estimated cost - \$80,150

Officials from the **Missouri Office of Prosecution Services (MOPS)** assume the proposal will have no measurable fiscal impact on MOPS. The enactment of a new crime (§210.1015.6) creates additional responsibilities for county prosecutors and the circuit attorney which may, in turn, result in additional costs, which are difficult to determine.

**Oversight** has no information to the contrary. Therefore, Oversight will present no fiscal impact for MOPS.

Officials from the Department of Health and Senior Services, the Department of Social Services, the Missouri Department of Transportation, the Office of the State Public Defender, the Phelps County Sheriff, the Kansas City Police Department, the St. Louis County Police Department, the Missouri Lottery Commission, and the Office of the State Courts Administrator each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Oversight** notes the provisions of §210.1015.6 provide that a person who knowingly makes a false report that triggers an alert is guilty of a class A misdemeanor. Class A misdemeanors carry a penalty of \$2,000 for each offense in addition to any individual county/municipal fees and court costs. The fine revenue for the offense goes to local school funds and court costs go to various state and local funds. Oversight assumes there will be some (less than \$250,000) amount of fine revenue from violations of the statute. Therefore, the impact to various state funds and local governments will be presented as less than \$250,000. For simplicity, Oversight will not reflect the possibility that fine revenue paid to school districts may act as a subtraction in the foundation formula.

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Below are examples of some of the state and local funds which court costs are distributed:

Fee/Fund Name	Fee Amount
Basic Civil Legal Services Fund	\$8.00
Clerk Fee	\$15.00 (\$12 State/\$3 County)
County Fee	\$25.00
State Court Automation Fund	\$7.00
Crime Victims' Compensation Fund	\$7.50
DNA Profiling Analysis Fund	\$15.00
Peace Officer Standards and Training	\$1.00
(POST) Fund	
Motorcycle Safety Trust Fund	\$1.00
Brain Injury Fund	\$2.00
Independent Living Center Fund	\$1.00
Sheriff's Fee	\$10.00 (County)
Prosecuting Attorney and Circuit Attorney	\$4.00
Training Fund	
Prosecuting Attorney Training Fund	\$1.00 (\$0.50 State/\$0.50 County)
Spinal Cord Injury Fund	\$2.00

## **Rule Promulgation**

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other sheriffs and police departments were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

FISCAL IMPACT – State Government	FY 2026 (10 Mo.)	FY 2027	FY 2028
	(10 1010.)		
GENERAL REVENUE FUND			
<u>Costs</u> – DPS-MHP (§210.1015) –			
creation of CTF Alert system p. 4	(\$80,150)	\$0	\$0
ESTIMATED NET EFFECT ON			
THE GENERAL REVENUE FUND	<u>(\$80,150)</u>	<u>\$0</u>	<u>\$0</u>
VARIOUS STATE FUNDS			
<u>Revenue</u> – (§210.1015) Court costs	Less than	Less than	Less than
p. 4	\$250,000	\$250,000	\$250,000
ESTIMATED NET EFFECT ON	Less than	Less than	Less than
VARIOUS STATE FUNDS	<u>\$250,000</u>	<u>\$250,000</u>	<u>\$250,000</u>

FISCAL IMPACT – Local Government	FY 2026	FY 2027	FY 2028
	(10 Mo.)		
LOCAL POLITICAL			
SUBDIVISIONS			
Revenue – (§210.1015) Court costs	Less than	Less than	Less than
p. 4	\$250,000	\$250,000	\$250,000
Revenue – Schools (§210.1015) Fine	Less than	Less than	Less than
revenue p. 4	<u>\$250,000</u>	<u>\$250,000</u>	<u>\$250,000</u>
ESTIMATED NET EFFECT ON			
LOCAL POLITICAL	Less than	Less than	Less than
SUBDIVISIONS	<u>\$250,000</u>	<u>\$250,000</u>	<u>\$250,000</u>

# FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

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### FISCAL DESCRIPTION

This act creates the Christian Taylor Ferguson ("CTF") Medical Alert System to aid in identifying and locating a missing endangered person, defined as a person, including a child, who is missing under unexplained, involuntary, or suspicious circumstances and who is believed to be in danger because of a medical condition that requires immediate care, medication, or treatment.

The CTF Medical Alert System shall be set up and maintained in a manner similar to the Amber Alert System. The Department of Public Safety shall develop regions to provide the system and to coordinate local law enforcement agencies and public commercial television and radio broadcasters. The Department shall also administer and promulgate rules to implement the provisions of this act.

Persons knowingly making a false report to trigger an alert under this act shall be guilty of a Class A misdemeanor.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Department of Health and Senior Services Department of Public Safety – Director's Office Missouri Highway Patrol Department of Social Services Missouri Department of Transportation Office of the Secretary of State Office of the State Public Defender Phelps County Sheriff Kansas City Police Department L.R. No. 0036S.01I Bill No. SB 41 Page **8** of **8** January 22, 2025

St. Louis County Police Department Missouri Lottery Commission Missouri Office of Prosecution Services Office of the State Courts Administrator

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