COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0442H.01I Bill No.: HB 168

Subject: Higher Education; Department of Higher Education and Workforce Development;

Science and Technology

Type: Original

Date: January 13, 2025

Bill Summary: This proposal establishes the Science, Technology, Engineering, and

Mathematics (STEM) grant program for Access Missouri Financial

Assistance Program award recipients.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
General Revenue*	\$0 to (\$11,100,000)	\$0 to (\$11,100,000)	\$0 to (\$11,100,000)
Total Estimated Net			
Effect on General			
Revenue	\$0 to (\$11,100,000)	\$0 to (\$11,100,000)	\$0 to (\$11,100,000)

^{*}The STEM grant program is subject to appropriation.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
Colleges and				
Universities**	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown	
Total Estimated Net				
Effect on Other State				
Funds	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown	

^{**}It is assumed the additional tuition and fees could exceed \$250,000 annually.

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net			
Effect on All Federal			
Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
Total Estimated Net				
Effect on FTE	0	0	0	

- ⊠ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ⊠ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Local Government	\$0	\$0	\$0

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FISCAL ANALYSIS

ASSUMPTION

§173.685 – STEM grant program for Access Missouri Financial Assistance Program award recipients

Officials from the **Department of Higher Education and Workforce Development (DHEWD)** state this legislation would create a new statutory section (173.685) that would establish a "bonus" for undergraduate students that receive an Access Missouri Financial Assistance Program award and who are enrolled in certain fields of study identified in the bill as Science, Technology, Engineering, and Mathematics (STEM) fields. Those fields are as follows.

- Agriculture and related sciences
- Computer science
- Information technology and information systems
- STEM-related education
- Engineering
- Biological and biomedical sciences
- Mathematics and statistics
- Physical sciences

In addition to receiving an Access Missouri award, individuals must maintain a minimum cumulative grade point average (2.5 on a 4 point scale) and otherwise maintain satisfactory progress as defined by the institution the individual is attending. Postsecondary institutional participation in the program parallels Access Missouri. The award can be renewed for five semesters at a two-year institution or ten semesters (or 15 quarters) at a four-year institution. The proposed program would sunset after six years unless reauthorized by the General Assembly.

Based on the data available to DHEWD for the last two academic years, it is estimated that 19.7 percent of Access Missouri recipients are pursuing a postsecondary credential in one of the identified STEM program areas. Based on the number of Access Missouri recipients in the past three years (37,562), it is estimated that 7,400 (37,562 X 19.7%) individuals would be eligible for the STEM bonus award. It is assumed there will be little to no change in the number of Access Missouri recipients, or the percentage of recipients enrolled in eligible programs over the period of the fiscal note. The award amount is set at \$1,500 a year, and section 2 limits the total award amount a student can receive at \$6,000 (which is the equivalent of four academic years).

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On that basis, for FY 2026, the cost to fully fund this proposal would be \$11.1 million (7,400 X \$1500). Since the award amounts are subject to appropriation, the actual cost would be between zero and the amount identified above. Since the program is not dependent on tuition and fee changes, no inflationary increment is included, and the estimated amount would be constant across the years contained in this fiscal estimate.

No additional staff would be needed to implement this program and only relatively minor changes to the administrative system (FAMOUS) would be necessary, so no additional costs are included for those items.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect DHEWD's fiscal impact and range the impact to General Revenue from \$0 to the amount provided as the program is subject to appropriation.

Officials from the **University of Missouri System** assume this legislation will have an unknown positive financial impact on the University of Missouri System due to the possibility of increased access to postsecondary education.

Officials from **Southeast Missouri State University (SEMO)** assume there is a potential positive impact of an undetermined amount. Per data from the DHEWD, during the 2023-2024 academic year, there were nearly 1,800 Access Missouri students at SEMO. The potential positive impact is based on the assumption that some of these students may benefit from the proposed program.

Officials from the **University of Central Missouri (UCM)** assume there is a \$900,000 potential increase in revenue annually at UCM.

In response to similar legislation, HB 2313 (2024), officials from **Northwest Missouri State University** assumed the proposal will have no fiscal impact on their organization.

Oversight does not have any information to the contrary. Oversight assumes this program would have an unknown positive fiscal impact on Colleges and Universities as more students may attend college with this additional assistance.

According to information available on DHEWD's website, the average cost of tuition for a four-year institution for Missouri residents for the 2024 - 2025 academic year is approximately \$11,320.

One hundred additional students would account for approximately \$1.1 million in additional tuition (\$11,320 * 100 = \$1,132,000).

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Oversight only reflects the responses received from state agencies and political subdivisions; however, other colleges and universities were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

FISCAL IMPACT –	FY 2026	FY 2027	FY 2028
State Government	(10 Mo.)		
GENERAL			
REVENUE FUND			
Costs – DHEWD			
(§173.685) – STEM			
bonus awards	\$0 to (\$11,100,000)	\$0 to(\$11,100,000)	\$0 to(\$11,100,000)
ECTIVALED NET			
ESTIMATED NET			
EFFECT ON THE			
GENERAL REVENUE FUND	\$0.4° (\$11.100.000)	\$0.4°(\$11.100.000)	\$0.4°(\$11.100.000)
KEVENUE FUND	<u>\$0 to (\$11,100,000)</u>	\$0 to(\$11,100,000)	<u>\$0 to(\$11,100,000)</u>
COLLEGES AND			
UNIVERSITIES			
01(1) 21(21122			
Income – Colleges and			
Universities (§173.685)			
– increase in tuition and			
fees	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
ESTIMATED NET			
EFFECT ON			
COLLEGES AND			
UNIVERSITIES	<u>\$0 to Unknown</u>	<u>\$0 to Unknown</u>	<u>\$0 to Unknown</u>

FISCAL IMPACT –	FY 2026	FY 2027	FY 2028
Local Government	(10 Mo.)		
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Small Business</u>

No direct fiscal impact to small businesses would be expected as a result of this proposal.

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FISCAL DESCRIPTION

Subject to appropriation, this bill directs the Department of Higher Education and Workforce Development (DHEWD) to make available a STEM grant for up to \$1500 a semester with a maximum grant of \$6000 to eligible recipients. Eligibility for a STEM grant is outlined in the bill and includes financial considerations similar to the Missouri Access Program under Sections 173.1101 to 173.1107, RSMo.

Recipients must also be working toward a STEM degree, which includes science, technology, engineering, or mathematics fields as specified in the bill.

Specific requirements for STEM grant renewal are also provided and include satisfactory academic progress, five or less semesters at a two-year institution, or no more than 10 semesters at an approved four-year institution, or a combination of the two.

The bill sunsets six years after the effective date.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Higher Education and Workforce Development Office of the Secretary of State University of Missouri System Southeast Missouri State University Northwest Missouri State University University of Central Missouri Joint Committee on Administrative Rules

Julie Morff Director

January 13, 2025

Jessica Harris Assistant Director January 13, 2025