

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 0651H.02C  
Bill No.: HCS for HB 1095  
Subject: Health Care; Insurance - Health; Health Care Professionals  
Type: Original  
Date: April 25, 2025

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Bill Summary: This proposal creates provisions relating to maternal health care services.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
General Revenue	(\$56,390)	(\$11,361)	(\$12,100)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$56,390)</b>	<b>(\$11,361)</b>	<b>(\$12,100)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Federal*	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

\* Income, savings and costs are estimated at \$21,000 annually beginning in FY 2027 and net to zero.

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

- ☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## **FISCAL ANALYSIS**

### **ASSUMPTION**

#### **§ 208.152 – MO HealthNet coverage required for childbirth education classes and doulas**

Officials from the **Department of Social Services (DSS), MO HealthNet Division (MHD)** state, currently, MO HealthNet does not include childbirth education classes as a covered service, except for doulas who can bill childbirth classes, which started on October 1, 2024. However, some of the Managed Care health plans offer this as an additional benefit at no cost to the patient. If this were a required service, it is possible a state plan amendment and amendment to the 1915(b) Waiver would be needed.

The cost of a study on the impact of childbirth classes on infant and maternal mortality among pregnant women of color would be a one-time cost of approximately \$45,000 (50% GR; 50% Federal) and would be contracted to a vendor.

The cost of adding this service would result in an estimated impact to the Managed Care capitation rates of \$30,000 for FY27 and FY28, a 6.5% medical inflation rate was used. The cost of the actuarial study to evaluate this program change would be \$50,000 (50% GR; 50% Federal) in the first year.

FY26 Total: \$125,000 (GR: \$58,168; Federal: \$66,832)

FY27 Total: \$31,950 (GR: \$11,361; Federal: \$20,589)

FY28 Total: \$34,027 (GR: \$12,100; Federal: \$21,927)

**Oversight** does not have information to the contrary. Oversight notes the proposal does not contain an emergency clause, and therefore, the capitation amount for childbirth classes for FY26 would be \$25,000 ( $30,000/12 * 10$ ), 35.56% GR; 64.44% Federal. Therefore, Oversight will reflect the total MHD FY26 estimates as \$120,000 (\$56,390 GR; \$63,610 Federal) for fiscal note purposes.

**Oversight** notes the [DSS website](#) provides the following:

*Effective for dates of service on or after October 1, 2024, doula services are available to all MO HealthNet (Medicaid) enrolled pregnant women as preventive services when recommended by a physician or other licensed practitioner of the healing arts. This includes prenatal, during delivery, and throughout the 12-month postpartum period. Doula services utilize trained community-based doulas with the aim of improving a range of maternal and infant health outcomes by enhancing the participants relevant knowledge and encouraging healthy behaviors.*

Responses regarding the proposed legislation as a whole

Officials from the **Department of Commerce and Insurance**, the **Department of Health and Senior Services**, the **Department of Mental Health**, the **Missouri Consolidated Health Care Plan**, the **Missouri Department of Conservation**, and the **Missouri Department of Transportation** and the **Newton County Health Department** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **Department of Public Safety - Missouri Highway Patrol** defer to the Missouri Department of Transportation for the potential fiscal impact of this proposal.

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other local public health agencies were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<b>GENERAL REVENUE</b>			
<u>Costs</u> – DSS, MHD (§ 208.152) p. 3			
Impact study of childbirth classes	(\$22,500)	\$0	\$0
Actuarial study to evaluate the MO HealthNet childbirth classes program change	(\$25,000)	\$0	\$0
Increase in capitation rates for childbirth classes	(\$8,890)	(\$11,361)	(\$12,100)
Total <u>Costs</u> - DSS, MHD	(\$56,390)	(\$11,361)	(\$12,100)
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b>(\$56,390)</b>	<b>(\$11,361)</b>	<b>(\$12,100)</b>
<b>FEDERAL FUNDS</b>			
<u>Income</u> - DSS, MHD (§ 208.152) Program reimbursements p. 3	\$63,610	\$20,589	\$21,927
<u>Costs</u> – DSS, MHD (§ 208.152) p. 3			
Impact study of childbirth classes	(\$22,500)	\$0	\$0
Actuarial study to evaluate the MO HealthNet childbirth classes program change	(\$25,000)	\$0	\$0
Increase in capitation rates for childbirth classes	(\$16,110)	(\$20,589)	(\$21,927)
Total <u>Costs</u> - DSS, MHD	(\$63,610)	(\$20,589)	(\$21,927)
<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

### FISCAL IMPACT – Small Business

This proposal may increase the number of patients that small business doulas may see.  
(§ 208.152)

### FISCAL DESCRIPTION

This bill allows for the chief medical officer or chief medical director of the Department of Health and Senior Services, the Department of Mental Health, or the MO HealthNet division of the Department of Social Services, or any licensed physician acting with the written consent of any of the aforementioned department directors, to issue nonspecific recommendations for doula services, a medical standing order for prenatal vitamins, or a medical standing order for purposes not related to that of controlled substances.

Additionally, the bill requires MO HealthNet coverage of doula services and childbirth education classes for pregnant women and a support person. The Department of Social Services is required to study the impact of the childbirth education classes on infant and maternal mortality among pregnant women. This report must be submitted to the General Assembly before January 1, 2028.

The bill adds childbirth education classes to covered services for unborn children enrolled in the Show-Me Healthy Babies program.

The bill also establishes the "Missouri Doula Reimbursement Act". Under the provisions of this bill, the MO HealthNet program is required to cover the following doula services:

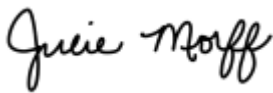
- (1) A combined total of six prenatal and postpartum support sessions;
- (2) One birth attendance;
- (3) Up to two visits for general consultation on lactation at any time during the prenatal and postpartum periods; and
- (4) Community navigation services, except that those services provided outside any of the above visits or sessions can only be billed up to 10 times total over the course of the pregnancy and postpartum period.

The bill specifies under what conditions a doula is eligible for participation as a provider of doula services and that once enrolled as a provider, a doula is eligible to enroll as a provider with fee-for-service, and managed care payers affiliated with MO HealthNet program, but that services must be reimbursed on a fee for-service schedule.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance  
Department of Health and Senior Services  
Department of Mental Health  
Department of Public Safety, Missouri Highway Patrol  
Department of Social Services  
Missouri Consolidated Health Care Plan  
Missouri Department of Conservation  
Missouri Department of Transportation  
Joint Committee on Administrative Rules  
Office of the Secretary of State  
Newton County Health Department



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