

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0754H.01I
Bill No.: HB 266
Subject: Education, Elementary and Secondary; Emergencies; Department of Elementary and Secondary Education; Liability
Type: Original
Date: January 13, 2025

Bill Summary: This proposal requires bleeding control kits in all public school and charter school classrooms.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
General Revenue*	\$0 to (Could exceed \$1,759,700)	\$0 or (Could exceed \$100,000)	\$0 or (Could exceed \$100,000)
Total Estimated Net Effect on General Revenue	\$0 to (Could exceed \$1,759,700)	\$0 or (Could exceed \$100,000)	\$0 or (Could exceed \$100,000)

*Subject to an appropriation by the General Assembly (§160.485.7(2)).

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on FTE	0	0	0

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Local Government*	\$0	\$0	\$0

*Transfers in and costs net to zero.

FISCAL ANALYSIS

ASSUMPTION

Section 160.485 - Bleeding Control Kits

Officials from **Department of Elementary and Secondary Education (DESE)** state, subject to appropriation, the minimum total cost to provide the bleeding control kits would be \$1,759,700 with ongoing costs to replenish/replace used or expired items.

The cost per bleeding control kit is estimated at \$100 each (kits from different sources cost between \$40 and \$160+). The number of buildings in Missouri that would require kits is 2,406. The Department estimates a minimum of six kits per building (main hall, auditorium, library, gymnasiums, science classrooms, and cafeterias) with the number of kits estimated to be around 14,436. Additional kits to be required at the career-technical centers (57) at a minimum of three per center is estimated to be approximately 171.

The Department assumes that the general assembly will appropriate funds to award grants/reimbursement to local education agencies for the cost of “Stop the Bleed” kits. $14,607 \text{ kits} \times \$100 \text{ per kit} = \$1,460,700$ plus an additional five kits for approximately 25% of schools (598) who have an additional need for high traffic areas or multiple required locations = \$299,000 for a total of \$1,759,700.

Once the program has been implemented throughout Missouri materials will need replaced/restocked as they are used or expire. The Department estimates a minimum cost of \$100,000 with additional potential costs due to inflation.

DESE estimates current staff will develop guidelines as required and administer the grants/reimbursement, however it will increase the workload on current staff and require administrative support. If multiple items of legislation are passed that require additional duties, DESE will seek additional FTE through the appropriation process.

Officials from the **Department of Public Safety - Office of the Director** and the **Department of Social Services** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to a similar proposal, HB 1487 (2024), officials from the **Henry County R-1 School District** assumed the proposal will have a fiscal impact due to monies spent to provide kits.

In response to a similar proposal, HCS HB 1991 (2020), officials from the **Maries County R-1 School District** assumed the cost would be approximately \$69.99 per classroom: \$68.99 for the Curaplex Stop the Bleed Kit and \$1.00 for the Emergency Thermal Blanket (10 for \$9.95). Fifty

five spaces would need one in their school, it would cost them \$3,850 to put them in. They would have to replace the kits when they expire.

In response to a similar proposal, HCS HB 1722 (2022), **DESE** used an estimated cost per kit of \$35. However, based on their research this past year, DESE estimated the cost to be closer to \$100 per kit based on the average cost of bleeding control kits. For example, the American Red Cross offers a [Professional Bleeding Control Kit](#) for \$122.95. In addition, they indicated some of the cost increase may be related to inflation and supply chain issues.

Ultimately, **Oversight** is uncertain what cost would be realized but notes prices ranged from \$50 to over \$200 per kit based on a brief review. Oversight will show the costs to provide bleeding control kits at \$1,759,700 as estimated by DESE.

Oversight assumes the requirements in this proposal are subject to appropriation by the General Assembly that would cover all costs. Oversight assumes kits will not be used frequently, so restocking and annual training costs will be shown as ‘could exceed (\$100,000)’ in future years.

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
GENERAL REVENUE			
<u>Transfer Out</u> - DESE - bleeding control kits and school personnel training - \$160.485	\$0 to (Could exceed \$1,759,700)	\$0 or (Could exceed \$100,000)	\$0 or (Could exceed \$100,000)
ESTIMATED NET EFFECT ON GENERAL REVENUE	\$0 to (Could exceed \$1,759,700)	\$0 or (Could exceed \$100,000)	\$0 or (Could exceed \$100,000)

<u>FISCAL IMPACT – Local Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
SCHOOL DISTRICTS			
<u>Transfer In</u> - from state General Revenue - \$160.485	\$0 to Could exceed \$1,759,700	\$0 or Could exceed \$100,000	\$0 or Could exceed \$100,000
<u>Cost</u> - for cost of bleeding control kits and school personnel training - \$160.485	\$0 to (Could exceed \$1,759,700)	\$0 or (Could exceed \$100,000)	\$0 or (Could exceed \$100,000)
ESTIMATED NET EFFECT ON SCHOOL DISTRICTS	\$0	\$0	\$0

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill establishes the "Stop the Bleed Act", defines "bleeding control kit" and requires the Department of Elementary and Secondary Education (DESE) to develop a traumatic blood loss protocol for school personnel by January 1, 2026.

The bill outlines the specific requirements for the blood loss protocol which must include that a bleeding control kit be placed in areas where there is likely to be high traffic or congregation, and areas where risk of injury may be elevated.

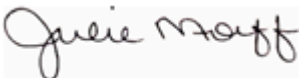
Additionally, each district must designate a school nurse or school health care provider, or if no school nurse or school health care provider is available, a school personnel member to receive annual training on the use of a blood control kit.

The bill requires DESE and each school district and charter school to maintain information regarding the traumatic blood loss protocol and the Stop the Bleed national awareness campaign on their respective websites.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Elementary and Secondary Education
Department of Public Safety - Office of the Director
Department of Social Services
Henry County R-1 School District
Maries County R-1 School District



Julie Morff
Director
January 13, 2025



Jessica Harris
Assistant Director
January 13, 2025