COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0773H.01I Bill No.: HB 202

Subject: Employment Security; Labor and Industrial Relations, Department Of; Employees

- Employers; Unemployment Compensation; Labor and Management

Type: Original

Date: February 3, 2025

Bill Summary: This proposal modifies provisions of the employment security program.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
General Revenue	(\$95,633)	\$0	\$0	
Total Estimated Net				
Effect on General				
Revenue	(\$95,633)	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
Total Estimated Net				
Effect on Other State				
Funds	\$0	\$0	\$0	

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS					
FUND AFFECTED	FY 2026	FY 2027	FY 2028		
Unemployment	More or	More or	More or		
Insurance Trust Fund	Less than (\$249,589)	Less than (\$249,589)	Less than (\$249,589)		
Total Estimated Net					
Effect on All Federal	More or	More or	More or		
Funds	Less than (\$249,589)	Less than (\$249,589)	Less than (\$249,589)		

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2026	FY 2027	FY 2028	
Total Estimated Net				
Effect on FTE	0	0	0	

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED FY 2026 FY 2027 FY 2028				
Local Government	\$0	\$0	\$0	

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FISCAL ANALYSIS

ASSUMPTION

Officials from **Department of Labor and Industrial Relations (DOLIR)** - Division of Employment Security (DES) state Section 288.050 is amended to increase the number of suitable work offer refusals by an otherwise qualifying claimant from one (1) to three (3). Section 288.050 is further amended to include a failure to appear for a scheduled job interview or skills test as a refusal of suitable work. These changes would increase the balance of the Unemployment Insurance Trust Fund.

During calendar year 2023, the number of suitable work offer refusal determinations numbered 155. Of those determinations, 74 were determined to not have good cause for refusal and were therefore denied unemployment benefits, at a denial rate of 47.7% and an approval rate of 52.3%. It is estimated that the proposed changes to Section 288.050 would lead to a 100% approval rate.

Based on data from the U.S. Bureau of Labor Statistics, the average weekly unemployment payment is \$286.44 and the average number of weeks that unemployment benefits are paid is 11.8 weeks.

Using the average weekly unemployment payment of \$286.44, the average number of weeks that unemployment benefits are paid of 11.8 weeks, and the estimated approval rate increasing from 52.3% to 100%, a cost of approximately \$249,589.49 is estimated for the Unemployment Insurance Trust Fund.

Calculation of UI Trust Fund Cost Estimate (Refusal of Suitable Work)	
* numbers based on CY 2023 (ETA 207)	
Number of Determinations*	155.0
Number of Denials (w/ 1 suitable work refusal)*	74.0
Percentage of Claimants Denied Benefits	47.7%
Number of Denials (w/ 1 suitable work refusal)	74.0
Estimated Number of Denials (w/ 3 suitable work refusals)	0.0
Difference of Denials	74.0
Average Unemployment Payment (USDOL Data Summary)	\$286.44

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Average Number of Weeks Benefits Paid (USDOL Data Summary)	11.8
Difference of Denials	74.0
Estimated UI Benefits to be Paid	\$249,589.49

A change in any of the variables used in this calculation will result in an impact higher or lower than the estimate provided in this document.

Upon further inquiry, **DOLIR** stated the bill makes it so that an employee would effectively get three opportunities to refuse suitable work, whereas currently they cannot refuse a suitable work offer from a former employer or the agency even once.

Oversight will adopt DOLIR's cost estimate.

Officials from the **Office of Administration (OA)**, Information Technology Services Division (ITSD)/DSS state updates to the Uinteract System would be required. OA, ITSD/DSS assumes every new IT project/system will be bid out because all ITSD resources are at full capacity. It is assumed modifications will require 788.40hours for a cost of \$95,633 (788.40 * \$121.3).

Oversight does not have any information to the contrary. Therefore, Oversight will reflect the costs provided by ITSD/DSS for fiscal note purposes.

Officials from the **Office of Administration** assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

FISCAL IMPACT – State Government	FY 2026 (10 Mo.)	FY 2027	FY 2028
GENERAL REVENUE			
<u>Costs</u> – DOLIR/OA- ITSD – system			
modifications	(\$95,633)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON			
GENERAL REVENUE	(\$95,633)	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – State Government	FY 2026	FY 2027	FY 2028
	(10 Mo.)		
UNEMPLOYMENT INSURANCE			
TRUST FUND			
	More or	More or	More or
Costs - additional UI Benefit approvals	Less than	Less than	Less than
- §288.050	(\$249,589)	<u>(\$249,589)</u>	(\$249,589)
ESTIMATED NET EFFECT ON	More or	More or	More or
THE UNEMPLOYMENT	Less than	Less than	Less than
INSURANCE TRUST FUND	(\$249,589)	<u>(\$249,589)</u>	<u>(\$249,589)</u>

FISCAL IMPACT – Local Government	FY 2026	FY 2027	FY 2028
	(10 Mo.)		
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill adds to the reasons a claimant is disqualified for unemployment compensation by adding that if the designated representative of the Division of Employment Security within the Department of Labor and Industrial Relations finds that a claimant failed to apply for suitable work three times during the same unemployment cycle or failed to appear for a scheduled job interview or skills test. The bill also revises the method of notifying the claimant by deleting the current requirement of certified mail and referring to notification in writing or by email. The Division must establish a method allowing employers to report by email or telephone individuals who do not accept or respond to offers or do not appear for scheduled interviews or tests.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Department of Labor and Industrial Relations Office of Administration – General Services Office of Administration – Information Technology

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February 3, 2025

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