

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 1341H.01T  
Bill No.: Truly Agreed To and Finally Passed HB 262  
Subject: Veterans; Mental Health; Health Care; Medical Procedures and Personnel  
Type: Original  
Date: June 23, 2025

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Bill Summary: This proposal creates provisions relating to alternative therapies for Veterans with PTSD and traumatic brain injuries (TBIs).

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
General Revenue*	\$0 to (Exceeding \$681,473)	\$0 to (Exceeding \$742,594)	\$0 to (Exceeding \$753,351)
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0 to (Exceeding \$681,473)</b>	<b>\$0 to (Exceeding \$742,594)</b>	<b>\$0 to (Exceeding \$753,351)</b>

\*Subject to appropriations. The amounts above simply reflect the administrative costs of the Department of Public Safety - Missouri Veterans Commission (6 FTE). Not included in the amounts above are the reimbursements to health care facilities for hyperbaric oxygen therapy nor the reimbursements for these costs by the US Department of Defense (Tricare), the Veterans Health Administration (VA), or other third-party payers.

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
Veterans Traumatic Brain Injury Treatment and Recovery*	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

\*Oversight assumes transfers-in/appropriations, gifts, bequests, donations and costs net to \$0.

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
Veterans Traumatic Brain Injury Treatment and Recovery	0 to 6 FTE	0 to 6 FTE	0 to 6 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>0 to 6 FTE</b>	<b>0 to 6 FTE</b>	<b>0 to 6 FTE</b>

- ☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §§191.2600-191.2630 – Alternative Therapies for Veterans with PTSD and Traumatic Brain Injuries

Officials from the **Department of Public Safety - Missouri Veterans Commission (MVC)** state that this proposal would have a significant fiscal impact on the Missouri Veterans Commission.

This would be a new program owned by the Missouri Veterans Commission as defined as definition of Commission. This bill provides compliance and eligibility under the program, which is increased responsibilities of the MVC, outside of their existing operational structure. This creates the new fund “Veterans Traumatic Brain Injury Treatment and Recovery fund” and further defines how monies are granted and reimbursed. Defines responsibility of the recipient and the oversight, data analysis, and reporting responsibility of the MVC.

The MVC assumes this bill would require the MVC to review, preapprove, obligate, pay, report, and audit the program on behalf of the Veterans in any authorized facility throughout the state. This work would require the creation of a new section within the Missouri Veterans Commission consisting of technicians with medical knowledge and staff familiar with additional accounting staff that does not currently exist.

The MVC further notes that this bill has removed some of the co-responsibilities of DHSS and left to only the MVC. The MVC believes this bill would require an added 2 FTE over the previous bill. Such as: A qualified LPN/RN that can interpret the reports provided to the MVC and also create the annual report that this bill requires the MVC to submit. The LPN/RN would also require an Administrative Assistant.

The MVC makes the following assumptions:

- Two administrative assistants - \$45,000 annual
- One accounts payable assistant - \$55,000 annual
- One accounts receivable assistant - \$55,000 annual
- One program manager - \$85,000 annual
- One LPN/RN - \$85,000 annual
- Fringe for all employees is estimated at approximately \$200,000
- New computers equipped with tracking software and office space that they do not currently have available approximately- \$73,000
- A facility rental - \$35,000 annual (high)
- This would be a centralized function at the MVC Headquarters in coordination with the DHSS

One additional consideration to include would be one-time costs associated with the administrative legal set up of this program, to include promulgating rules, drafting Business Associate Agreements (BAA's) to enter into with entities providing the therapy, drafting reimbursement contracts with both providers and payors, etc. The MVC estimates this could take up to 40% of the MVC General Counsel's time the year before implementation and the first year of implementation. This is an additional cost of approximately \$55,000.

The MVC is not certain how many of these therapies exist today and defer that to the DHSS.

The MVC anticipates a 10-month impact for 2026 (High) nearing \$921,473; an impact of \$982,594 for FY 2027; and an impact of \$ \$993,351 for FY 2028.

**Oversight** has no information to the contrary. Therefore, Oversight will present the fiscal impact of this proposal as provided by the DPS-MVC. Oversight assumes all costs incurred by the MVC plus reimbursements for therapy/treatment will be paid for through the Veterans Traumatic Brain Injury Treatment and Recovery Fund authorized by §191.2615. Funding for this program will consist of any appropriation, gifts, bequests and donations. Therefore, Oversight assumes, for fiscal note purposes, total funding and expenditure will net to \$0.

Officials from the **Department of Health and Senior Services (DHSS)** state that the proposed legislation amends Chapter 191, RSMo, to allow facilities in the State of Missouri, who meet specific conditions, to provide hyperbaric oxygen therapy provided to Veterans with posttraumatic stress disorder (PTSD) or a traumatic brain injury. Section 191.2605(3) defines facility as "a public or private health clinic, outpatient health clinic, community health center, or hospital to provide hyperbaric oxygen therapy under sections 191.2600 to 191.2615."

As a result of the proposed legislation, the Division of Regulation and Licensure (DRL), Section for Health Standards and Licensure may experience minor additional work in terms of receiving and processing complaints regarding this program and whether a hospital is carrying out all of the requirements properly.

It is assumed that the DHSS can absorb the costs of this bill with current resources. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

**Oversight** has no information to the contrary. Oversight assumes the additional expenses that may be incurred as a result of this proposal are absorbable within the current funding levels of the DHSS and will present no fiscal impact for this organization.

#### Bill as a whole

Officials from the **Department of Commerce and Insurance**, the **Department of Public Safety – Division of Fire Safety**, the **Missouri National Guard**, the **University of Missouri System**, the **Office of the State Treasurer**, the **Missouri House of Representatives**, the

**Missouri Senate**, and the **Department of Social Services** each assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Oversight** only reflects the responses received from state agencies and political subdivisions listing included in the Missouri Legislative Information System (MOLIS) database is available upon request.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assumed this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** noted many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<b>GENERAL REVENUE FUND</b>			
<u>Transfer-Out – Appropriations to the Veterans Traumatic Brain Injury Treatment and Recovery Fund (\$191.2615) p.3-4</u>	\$0 to (Exceeding <u>\$681,473</u> )	\$0 to (Exceeding <u>\$742,594</u> )	\$0 to (Exceeding <u>\$753,351</u> )
<b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND</b>	<b>\$0 to (Exceeding <u>\$681,473</u>)</b>	<b>\$0 to (Exceeding <u>\$742,594</u>)</b>	<b>\$0 to (Exceeding <u>\$753,351</u>)</b>

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<b>VETERANS TRAUMATIC BRAIN INJURY TREATMENT AND RECOVERY FUND</b>			
<u>Transfer-In</u> – Appropriations from General Revenue p.3-4	\$0 to Exceeding \$681,473	\$0 to Exceeding \$742,594	\$0 to Exceeding \$753,351
<u>Income</u> – Reimbursements, gifts, bequests, & donations p.4	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
<u>Costs</u> - DPS-MVC (§§191.2610 - 191.2630)	\$0 to ...	\$0 to ...	\$0 to ...
Personal Service	(\$308,333)	(\$377,400)	(\$384,948)
Fringe Benefits	(\$202,540)	(\$246,014)	(\$249,039)
Equipment and Expense	(\$60,600)	(\$9,180)	(\$9,364)
General Counsel Hours	(\$55,000)	(\$55,000)	(\$55,000)
Contracted Services	Exceeding (\$25,000)	Exceeding (\$25,000)	Exceeding (\$25,000)
Leased Facility	(\$30,000)	(\$30,000)	(\$30,000)
<u>Total Costs</u> - DPS-MVC	Exceeding (\$681,473)	Exceeding (\$742,594)	Exceeding (\$753,351)
FTE Change – DPS-MVC	0 to 6 FTE	0 to 6 FTE	0 to 6 FTE
<u>Costs</u> – DPS-MVC – reimbursement to health care facility for providing hyperbaric oxygen therapy to veterans	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
<u>Reimbursement</u> – DPS-MVC - from the US Department of Defense (Tricare), the Veterans Health Administration (VA), or other third-party payer	\$0 to <u>Unknown</u>	\$0 to <u>Unknown</u>	\$0 to <u>Unknown</u>
<b>ESTIMATED NET EFFECT ON THE VETERANS TRAUMATIC BRAIN INJURY TREATMENT AND RECOVERY FUND</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>
Estimated Net FTE Change on the Veterans Traumatic Brain Injury Treatment and Recovery Fund	0 to 6 FTE	0 to 6 FTE	0 to 6 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill establishes the "Veterans Traumatic Brain Injury Treatment and Recovery Act".

The bill creates the "Veterans Traumatic Brain Injury Treatment and Recovery Fund", which will reimburse facilities that provide hyperbaric oxygen therapy to veterans diagnosed with posttraumatic stress disorder or traumatic brain injury and be used to conduct studies on the use of alternative therapies for such conditions.

The bill specifies the eligibility criteria and requirements for veterans, facilities, and health care practitioners for reimbursement.

The Missouri Veterans Commission must compile an annual report with data about the treatment of hyperbaric oxygen therapy and its effectiveness. The information collected for the report is specified in the bill.

The bill grants the Missouri Veterans Commission the authority to promulgate rules and regulations for the administration of the Act.


This legislation is not federally mandated, would not duplicate any other program but may require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance  
Department of Health and Senior Services  
Department of Public Safety –  
    Division of Fire Safety  
    Missouri Veterans Commission  
Department of Social Services  
Missouri National Guard  
Office of the Secretary of State

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Joint Committee on Administrative Rules  
Office of the State Treasurer  
Missouri House of Representatives  
Missouri Senate  
Joint Committee on Administrative Rules  
University of Missouri System



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June 23, 2025



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