

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 1759H.02C  
Bill No.: HCS for HB 591  
Subject: Boards, Commissions, Committees, and Councils; Law Enforcement Officers and Agencies  
Type: Original  
Date: April 16, 2025

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Bill Summary: This proposal modifies provisions relating to reporting requirements of law enforcement agencies.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
General Revenue*	(Could exceed \$465,544)	(Could exceed \$503,983)	(Could exceed \$508,432)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(Could exceed \$465,544)</b>	<b>(Could exceed \$503,983)</b>	<b>(Could exceed \$508,432)</b>

\*Potential unknown cost for DOC assumed to exceed \$250,000 annually; potential unknown costs for OSCA assumed to be less than \$250,000 annually.

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
General Revenue	2 FTE	2 FTE	2 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>2 FTE</b>	<b>2 FTE</b>	<b>2 FTE</b>

- ☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
<b>Local Government</b>	<b>(Unknown) to Unknown</b>	<b>(Unknown) to Unknown</b>	<b>(Unknown) to Unknown</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §43.505 – Changes to reporting requirements

Officials from the **Department of Public Safety (DPS) - Missouri Highway Patrol (MHP or Patrol)** state §43.505.2(5) & (6) will have a fiscal impact on their organization.

The proposed modification to §43.505.2(5) and §43.505.2(6) would require the Uniform Crime Reporting (UCR) program to create new reporting mechanisms in order to distribute the data to the various individuals, committees, and locations. This would require the Patrol's UCR vendor to develop these new reporting mechanisms at an estimated cost of \$9,000.

The vendor report developer is contracted at the base rate of \$900/day to build custom reports. It is estimated §43.505.2(5) would require 5 business days to complete, totaling \$4,500. In addition, it is estimated the proposed by changes to §43.505.2(6) would also require 5 business days to complete at a cost of \$4,500. While the implementation of §43.505.2(5) is not until January 1, 2026, and the implementation of §43.505.2(6) is not scheduled until January 1, 2027, the MHP would request completion of these builds immediately following the bill becoming law. This would allow for the testing of the systems, training of personnel, and the mitigation of any increase in rates from the contracted vendor.

**Oversight** has no information to the contrary. Oversight assumes the MHP would be able to absorb the minimal cost of \$9,000 within existing funding levels and will present no fiscal impact to the Patrol for fiscal note purposes.

#### §217.721 – Probation violations to be reported by probation officer to court and prosecutor

Officials from the **Department of Corrections (DOC)** state §217.721 stipulates that any probation violation shall be reported by a probation officer to the court that placed the offender on probation and the office of the prosecuting attorney by the last day of the calendar month in which the violation occurred.

Currently, DOC probation & parole officers report all official probation violations to the Parole Board and the sentencing court. These reports are generated after the alleged violation is investigated and substantiated. Depending on the nature of the possible violation, these matters may be the subject of civil or criminal investigations conducted by entities not subject to the same statutory timelines for reporting. Considering the plethora of nuances in each probationer's sentencing structure and his or her individual propensity to comply with community supervision strategies, it may be practically impossible to complete an investigation and submit the report

within the timeframe established by this provision. This could result in a need for an unknown number of additional FTE and increased litigation against the department. Therefore, the department estimates an **unknown cost**. The unknown impact is anticipated to exceed \$250,000 annually.

**Oversight** has no information to the contrary. Therefore, Oversight will present and (Unknown, could exceed \$250,000) fiscal impact to the General Revenue Fund as provided by the DOC

§650.040 – MO Violent Crime Clearance Grant Program

Officials from the **Department of Public Safety (DPS) – Director’s Office (DO)** state the provisions of §650.040 will require a Grant Specialist FTE (\$61,376 annually) to work on this new grant program plus fringe benefits and equipment and expense costs. In addition, upon further review, subsection 7 requires a contract annually with all 569 law enforcement agencies in the state. The contract and its terms are reviewed, negotiated and implemented every year. This will require at least two (2) additional FTE who are attorneys (\$93,366 each, Special Asst. Professional – Legal). Total costs to the General Revenue Fund are estimated to be \$341,456 for FY 2026; \$403,180 for FY2027; and \$410,296 for FY2028.

**Oversight** has no information to the contrary. Oversight notes DPS has an attorney on staff and, therefore, assumes DPS would need one (1) additional attorney and a grant specialist to perform the work associated with this proposal.

**Oversight** also notes the DPS did not address the receipt or distribution of grant funds to local law enforcement in their response. Therefore, for fiscal note purposes, Oversight assumes \$0 to an (Unknown) amount will be distributed to local law enforcement agencies.

Officials from the **Branson Police Department (Branson PD)** anticipate this proposal will have a \$20,000 annual impact on their budget due to the need to detail a specific employee to gather and report the data required by the proposal.

**Oversight** has no information to the contrary. Therefore, Oversight will an unknown fiscal impact to local police departments.

Bill as a whole

Officials from the **Office of the State Courts Administrator (OSCA)** state HCS HB 591 may have some fiscal impact but there is no way to quantify that amount at the present time. Any significant changes will be reflected in future budget requests.

**Oversight** notes OSCA assumes this proposal may have some impact on their organization although it can’t be quantified at this time. As OSCA is unable to provide additional information regarding the potential impact, Oversight assumes the proposed legislation will have a \$0 to (Unknown) cost to the General Revenue Fund. For fiscal note purposes, Oversight also assumes

the impact will be under \$250,000 annually. If this assumption is incorrect, this would alter the fiscal impact as presented in this fiscal note. If additional information is received, Oversight will review it to determine if an updated fiscal note should be prepared and seek approval to publish a new fiscal note.

Officials from the **Office of Attorney General (AGO)** assume any potential litigation costs arising from this proposal can be absorbed with existing resources. The AGO may seek additional appropriations if the proposal results in a significant increase in litigation or investigation costs.

Officials from the **Department of Public Safety (Divisions of: Alcohol and Tobacco Control, Capitol Police, and Fire Safety)**, the **Missouri Department of Conservation**, the **Office of the State Public Defender**, the **City of Kansas City**, the **City of O'Fallon**, the **City of Osceola**, the **Phelps County Sheriff**, the **Kansas City Police Department** and the **Missouri Office of Prosecution Services** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **Department of Natural Resources** defer to the DPS – Missouri Highway Patrol for the potential fiscal impact of this proposal on their organization.

In response to the previous version of this proposal, officials from the **St. Louis County Police Department** assumed the proposal would have no fiscal impact on their organization.

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other cities, various county officials and sheriffs and police departments were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<b>GENERAL REVENUE FUND</b>			
<u>Costs</u> – OSCA (§§43.505 & 217.721) – potential increase in costs p.4-5	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)
<u>Costs</u> – DOC (§217.721) – potential increase in FTE and litigation costs p. 3-4	(Unknown, could exceed \$250,000)	(Unknown, could exceed \$250,000)	(Unknown, could exceed \$250,000)
<u>Costs</u> – DPS (§650.040) p.3			
Personal service	(\$128,952)	(\$157,837)	(\$160,994)
Fringe benefits	(\$78,004)	(\$94,845)	(\$96,110)
Equipment & expense	(\$8,588)	(\$1,301)	(\$1,328)
<u>Total Costs</u> - DPS	<u>(\$215,544)</u>	<u>(\$253,983)</u>	<u>(\$258,432)</u>
FTE Change - DPS	2 FTE	2 FTE	2 FTE
<u>Cost</u> – DPS (§650.040) Distribution of grant monies to law enforcement	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE FUND</b>	<b><u>(Could exceed \$465,544)</u></b>	<b><u>(Could exceed \$503,983)</u></b>	<b><u>(Could exceed \$508,432)</u></b>
Estimated Net FTE Change on the General Revenue Fund	2 FTE	2 FTE	2 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<b>LOCAL POLITICAL SUBDIVISIONS</b>			
<u>Income</u> – Local law enforcement (\$650.040) Grant monies received	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<u>Costs</u> – Local law enforcement – additional costs to gather required data	(Unknown)	(Unknown)	(Unknown)
<b>ESTIMATED NET EFFECT TO LOCAL POLITICAL SUBDIVISIONS</b>	<b><u>(Unknown) to Unknown</u></b>	<b><u>(Unknown) to Unknown</u></b>	<b><u>(Unknown) to Unknown</u></b>

#### FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### FISCAL DESCRIPTION

This bill creates provisions related to law enforcement "clearance rates", defined in the bill as the rate at which law enforcement agencies clear an "offense by arrest" or an "offense cleared by exceptional means", also defined in the bill.

This bill requires law enforcement agencies in the state to collect data documenting clearance rates and report the data on a monthly basis to the Department of Public Safety beginning on January 1, 2026. The Department must publish the information quarterly on its website by the 15th of the month following the close of the preceding quarter. The Department must report the information to the Governor, the Missouri Peace Officers Standards and Training (POST) Commission, the chair of the Senate Committee on the Judiciary and Civil and Criminal Jurisprudence and the chair of the House of Representatives Judiciary Committee by July 1, 2027, and every July after. The report must also be available on the Department's website. (§43.505)

The proposal provides that probation violations are to be reported by probation officers to the court and prosecutor by the last day of each month. (§217.721)

The bill creates the "Missouri Violent Crime Clearance Grant Program" within the Department of Public Safety, the purpose of which is to improve law enforcement strategies and initiatives aimed at increasing violent crime clearance rates. The bill describes eligible uses for grant funding as well as to which law enforcement agencies the Department will give priority in awarding grants. Agencies awarded grant funding must report to the Department annually on the

activities carried out to reduce violent crime and improve clearance rates during the preceding fiscal year, as specified in the bill. (§650.040)

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Attorney General's Office  
Department of Natural Resources  
Department of Corrections  
Department of Public Safety -  
    Alcohol and Tobacco Control  
    Capitol Police  
    Fire Safety  
    Director's Office  
    Missouri Highway Patrol  
Missouri Department of Conservation  
Office of the State Public Defender  
City of Kansas City  
City of O'Fallon  
City of Osceola  
Phelps County Sheriff  
Branson Police Department  
Kansas City Police Department  
St. Louis County Police Department  
Missouri Office of Prosecution Services  
Office of the State Courts Administrator



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