

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 2488H.04C
 Bill No.: HCS for HB Nos. 1287 & 744
 Subject: Education, Elementary and Secondary; Department of Elementary and Secondary Education; Civil Rights; Children and Minors; Teachers
 Type: Original
 Date: April 3, 2025

Bill Summary: This proposal enacts the Missouri Educators and Parental Empowerment and Rights Act.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on <u>Other State Funds</u>	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on FTE	0	0	0

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Local Government*	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

*Oversight assumes there is potential administrative, training, and various other costs to local education agencies to implement the provisions of this proposal. Oversight assumes the fiscal impact could be significant.

FISCAL ANALYSIS

ASSUMPTION

§§160.1052 - 160.1055 – Missouri Educators and Parental Empowerment and Rights Act

Officials from the **Department of Elementary and Secondary Education**, the **Missouri House of Representatives**, and the **Missouri Senate** each assume the proposal will have no fiscal impact on their organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

In response to a previous version, officials from **Washington School District** assumed this bill could cost \$200K-\$500K annually for the addition of administrative and secretarial work/positions to ensure the compliance requests are being met. In addition, there would be a significant change in language and procedures that would need to be updated with items such as safety language throughout all buildings from their current "I love you guys" national standard protocol to the language in the bill of "lockdown/lockout". While the majority of the requests in this bill are items that they are already transparent about; however, the compliance procedures would cause stress and strain on their system and their current staffing.

Oversight assumes the following will have a fiscal impact on local school districts and charter schools:

Section 160.1055.1 states each local educational agency shall develop policies and procedures for such LEA to follow to accommodate and assist parents and teachers in the exercise of the rights described in sections 160.1052 to 160.1055.

Section 160.1055.6 (1) states each LEA shall provide a physical or electronic copy of sections 160.1052 to 160.1055 to each parent, teacher, and student at the beginning of each school year.

Section 160.1055.9 (1) states a local educational agency may, at such LEA's discretion and with school board or governing board approval, incorporate evidence-based training for teachers and counselors on strategies to guide students toward personal resilience.

Section 160.1055.10 states each local educational agency shall ensure that teachers and staff are trained in methods to maintain order, encourage compliance, and foster respect, using an approach grounded in traditional values and personal responsibility.

Section 160.1055.12 states each LEA's governing board shall adopt such policies and procedures required by this section for the 2026-27 school year and all subsequent school years.

Oversight assumes there could be administrative costs and employee training costs to implement the provisions of this section. Oversight will show a range of impact of \$0 (could absorb costs) or an unknown cost to LEAs.

Oversight notes Section 160.1053 shall be known as the Parent Bill of Rights. Oversight assumes there could be training costs and administrative costs related to notifications and printing. Oversight is uncertain if these costs could be absorbed by school districts. Therefore, Oversight will a zero (no additional costs or costs can be absorbed) or unknown costs to LEAs in the fiscal note.

Oversight notes Section 160.1054 shall be known as the Educators' Bill of Rights. §160.1054.2(2) states “The right to be free from physical abuse from a parent and to be protected from oral, written, or electronically generated threats of harm. Such abuse is grounds for the prohibition of the physical presence of the perpetrator of such abuse on the LEA's property and at the LEA's events and may result in other legal actions taken by such teacher”. Oversight assumes there could be legal costs to school districts to provide legal defense. Therefore, Oversight will reflect a zero (no litigation) or an unknown cost to LEAs in the fiscal note.

Oversight received a limited number of responses from school districts related to the fiscal impact of this proposal. Oversight has presented this fiscal note on the best current information available. Upon receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note.

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
LOCAL EDUCATION AGENCIES			
<u>Cost – administrative/training costs to develop policies and procedures - §160.1055 p.3</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<u>Cost – administrative/training costs for Parent Bill of Rights - §160.1053 p.4</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<u>Cost – Legal defense under Educators' Bill of Rights – §160.1054 p.4</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
ESTIMATED NET EFFECT ON LOCAL EDUCATION AGENCIES	<u>\$0 or (Unknown)</u>	<u>\$0 or (Unknown)</u>	<u>\$0 or (Unknown)</u>

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This proposal enacts the Missouri Educators and Parental Empowerment and Rights Act.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Elementary and Secondary Education
Missouri House of Representatives
Missouri Senate
Washington School District



Julie Morff
Director
April 3, 2025



Jessica Harris
Assistant Director
April 3, 2025