

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 3107H.01I  
Bill No.: HB 1505  
Subject: Department of Corrections; Children and Minors; Prisons and Jails; Crimes and Punishment  
Type: Original  
Date: March 31, 2025

---

Bill Summary: This proposal establishes provisions relating to public safety.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
General Revenue	Could exceed (\$4,096,304)	Could exceed (\$3,145,644)	Could exceed (\$3,201,882)
<b>Total Estimated Net Effect on General Revenue</b>	<b>Could exceed (\$4,096,304)</b>	<b>Could exceed (\$3,145,644)</b>	<b>Could exceed (\$3,201,882)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
General Revenue	Up to 15 FTE	Up to 15 FTE	Up to 15 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>Up to 15 FTE</b>	<b>Up to 15 FTE</b>	<b>Up to 15 FTE</b>

- ☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>FY 2028</b>
<b>Local Government</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §43.505 – Changes to reporting requirements

Officials from the **Department of Public Safety - Missouri Highway Patrol (MHP)** state §43.505.2(5) & (6) will have a fiscal impact on their organization.

The proposed modification to §43.505.2(5) and §43.505.2(6) would require the Uniform Crime Reporting (UCR) program to create new reporting mechanisms in order to distribute the data to the various individuals, committees, and locations. This would require the Patrol's UCR vendor to develop these new reporting mechanisms at an estimated cost of \$9,000.

The vendor report developer is contracted at the base rate of \$900/day to build custom reports. It is estimated §43.505.2(5) would require 5 business days to complete, totaling \$4,500. In addition, it is estimated the proposed by changes to §43.505.2(6) would also require five business days to complete at a cost of \$4,500. While the implementation of §43.505.2(5) is not until January 1, 2026, and the implementation of §43.505.2(6) is not scheduled until January 1, 2027, the MHP would request completion of these builds immediately following the bill becoming law. This would allow for the testing of the systems, training of personnel, and the mitigation of any increase in rates from the contracted vendor.

**Oversight** has no information to the contrary. Oversight assumes the MHP would be able to absorb the minimal cost of \$9,000 within existing funding levels and will present no fiscal impact to the Patrol for fiscal note purposes.

#### §§217.075, 217.312 and 217.1200 – Hospice care training program

Officials from the **Department of Corrections (DOC)** state this proposal establishes provisions relating to public safety.

Section 217.075 stipulates the department shall provide electronic medical records to an offender or their personal representative. Currently, DOC provides medical records via hardcopy to offenders upon their request once a year. At this time, offender tablets are unable to provide electronic viewing capabilities for records as they do not interface with the departments' medical records system and do not have USB capabilities.

Should this bill pass, the DOC would need to find a software system that will allow the capability of the tablets to receive electronic records. It is unknown how many offenders would request electronic medical records and the time that would be involved in preparing and providing these records. The cost of a software system that would allow the capabilities to receive electronic records is also unknown at this time.

Section 217.1200 allows that the department may establish a hospice care-training program within the state prison system. The department currently offers a hospice-training program that was established pursuant to 217.355. Should this legislation pass, the training curriculum as well as those providing the training, would need to be approved by the Department of Health and Senior Services as well as the Division of Professional Registration. It is unknown what the costs associated with an outside training curriculum and educators/trainers would cost. Therefore, the DOC will assume an unknown fiscal impact to this legislation.

**Oversight** does not have any information contrary to that provided by DOC. Therefore, Oversight will reflect DOC's impact for fiscal note purposes. Oversight assumes the IT system development will occur in FY 2026 and will reflect DOC's impact of (Unknown, Greater than \$250,000) for FY 2026 and an unknown impact in subsequent years.

Officials from the **Department of Commerce and Insurance (DCI)** state it is uncertain if the provisions of this bill would be enacted in FY 2026, FY 2027 or FY 2028. The bill states the hospice training program "may" be developed by DOC. Until the program is in the development phase, the department's Division of Professional Registration has an unknown fiscal impact.

**Oversight** assumes if this proposal should pass, it will become effective on August 28, 2025. Therefore, Oversight will range the impact from \$0 to an unknown cost as provided by DCI to General Revenue for FY 2026 only.

Officials from the **Department of Health and Senior Services (DHSS)** state DHSS will need one (1) full-time Registered Nurse (\$78,792) to promulgate rules and assist DOC and DPR with the creation, implementation, and ongoing monitoring of the DOC hospice care training program. This position will be a remote position.

**Oversight** notes because this language is permissive, Oversight will range the impact from \$0 to the estimate provided by DHSS to General Revenue Funds.

#### §§217.451 and 221.108 – Telephones in correctional facilities

**DOC** assumes the proposal will have no fiscal impact on their organization. Section 217.451 stipulates no correctional center shall charge an offender a per-minute rate for a domestic phone call that exceeds \$0.12 per minute. The current phone services contract charges offenders \$0.05 per minute. The Federal Communication Commission capped phone call rates at \$0.06 per minute effective January 1, 2025, under regulation §64.6010.

#### §217.446 – Independent investigations

**MHP** states the Highway Patrol anticipates the need for additional FTE to perform the function created by this legislation. The Department of Corrections has provided the information that on average 53 deaths occur per year in DOC facilities meeting the criteria as described in this proposed language. Variables surrounding facility locations, investigation type, and the unique

characteristics of a death investigation within a secure facility are unknown by the Patrol and leads to a range of FTE requested. Investigations of this type are time intensive and can involve multiple investigators depending on the intricacies of each case. This duty would require funding from General Revenue.

**Oversight** does not have any information contrary to that provided by MHP. Therefore, Oversight will reflect MHP's impact for fiscal note purposes.

#### \$650.040 – MO Violent Crime Clearance Grant Program

Officials from the **Department of Public Safety – Office of the Director (DPS)** state this proposal creates the Missouri Violent Crime Clearance Grant Program. The statute states that no state funds shall be expended on this unless appropriated. DPS assumes that there will be a \$10M grant appropriated for this program. DPS also assumes that 13% of the \$10M (\$130,000) appropriation would be needed to operate the grant with 1.5 FTE.

Upon further inquiry, DPS stated they are attempting to set a baseline and have no idea how much money will be appropriated for a grant that is being done legislatively. The amount of money appropriated will depend on the number of FTE needed.

**Oversight** notes because the amount of grant money that maybe appropriated to DPS is unknown, Oversight will reflect the cost of one (1) FTE for DPS. DPS may seek additional appropriations if the proposal results in a significant increase in the amount of money appropriated to the grant program resulting in the need for additional FTE.

**Oversight** notes the provisions of this bill create the Missouri Violent Crime Clearance Grant Program within DPS to improve law enforcement strategies and initiatives aimed at increasing violent crime clearance rates. Agencies awarded grant funding must report to DPS annually on the activities carried out to reduce violent crime and improve clearance rates. Therefore, Oversight will present an unknown cost to DPS to distribute grant monies to law enforcement and an unknown revenue gain to local law enforcement for grant monies received.

#### Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the

General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

#### Bill as a whole

Officials from the **Office of State Courts Administrator (OSCA)** state there may be some impact but there is no way to quantify that currently. Any significant changes will be reflected in future budget requests.

**Oversight** notes OSCA assumes this proposal may have some impact on their organization although it can't be quantified at this time. As OSCA is unable to provide additional information regarding the potential impact, Oversight assumes the proposed legislation will have a \$0 to (Unknown) cost to the General Revenue Fund. For fiscal note purposes, Oversight also assumes the impact will be under \$250,000 annually. If this assumption is incorrect, this would alter the fiscal impact as presented in this fiscal note. If additional information is received, Oversight will review it to determine if an updated fiscal note should be prepared and seek approval to publish a new fiscal note.

Officials from the **Office of Attorney General (AGO)** assume any potential litigation costs arising from this proposal can be absorbed with existing resources. However, the AGO may seek additional appropriations if the proposal results in a significant increase in litigation or investigation.

**Oversight** does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

Officials from the **City of Kansas City** state the proposed legislation has a negative fiscal impact as it increases the costs of incarceration.

**Oversight** assumes any costs incurred by the City of Kansas City related to this proposal can be absorbed within current resource levels.

Officials from the **Department of Mental Health**, the **Department of Natural Resources**, the **Department of Public Safety – (Division of Alcohol and Tobacco Control, Capitol Police, Fire Safety)**, the **Department of Social Services**, the **Missouri Department of Conservation**, the **Missouri Office of Prosecution Services**, the **Office of the State Public Defender**, the **University of Missouri**, the **Phelps County Sheriff's Department**, the **Kansas City Police Department**, and the **St. Louis County Police Department** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Oversight** only reflects the responses received from state agencies and political subdivisions; however, other cities, counties, local law enforcement, and hospitals were requested to respond to this proposed legislation but did not. A listing of political subdivisions included in the Missouri Legislative Information System (MOLIS) database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<b>GENERAL REVENUE</b>			
<u>Cost – DOC (§§217.075 and 217.1200)</u> Development of an IT system to receive electronic medical records and hospice care training program	(Unknown, Greater than \$250,000)	(Unknown)	(Unknown)
<u>Cost – DCI (§217.1200)</u> Develop hospice program curriculum	\$0 to (Unknown)	\$0	\$0
<u>Cost – DHSS (§217.1200)</u>	\$0 or...	\$0 or...	\$0 or...
Personal Service	(\$65,660)	(\$80,368)	(\$81,975)
Fringe Benefits	(\$39,477)	(\$48,003)	(\$48,648)
Exp. & Equip.	(\$9,486)	\$0	\$0
<u>Total Cost - DHSS</u>	(\$114,622)	(\$135,227)	(\$137,615)
FTE Change - DHSS	0 or 1 FTE	0 or 1 FTE	0 or 1 FTE
<u>Cost – MHP (§217.446)</u>	Up to...	Up to...	Up to...
Personal Service	(\$1,114,100)	(\$1,363,658)	(\$1,390,932)
Fringe Benefits	(\$1,012,940)	(\$1,239,838)	(\$1,264,635)
Exp. & Equip.	(1,515,009)	(\$302,131)	(\$302,131)
<u>Total Cost - MHP</u>	(\$3,642,049)	(\$2,905,627)	(\$2,957,698)
FTE Change - MHP	Up to 13 FTE	Up to 13 FTE	Up to 13 FTE
<u>Cost – DPS (§650.040)</u>			
Personal Service	(\$51,147)	(\$62,604)	(\$63,856)
Fringe Benefits	(\$33,660)	(\$40,884)	(\$41,385)
Exp. & Equip.	(\$4,826)	(\$1,302)	(\$1,328)
<u>Total Cost - DPS</u>	(\$89,633)	(\$104,790)	(\$106,569)
FTE Change - DPS	1 FTE	1 FTE	1 FTE
<u>Cost – DPS (§650.040)</u> Distribution of grant monies to law enforcement	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<u>Cost – OSCA (various sections)</u> Potential cost relating to public safety	<u>\$0 to</u> (Unknown)	<u>\$0 to</u> (Unknown)	<u>\$0 to</u> (Unknown)
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b><u>Could exceed</u></b> <b><u>(\$4,096,304)</u></b>	<b><u>Could exceed</u></b> <b><u>(\$3,145,644)</u></b>	<b><u>Could exceed</u></b> <b><u>(\$3,201,882)</u></b>
Estimated Net FTE Change on General Revenue	Up to 15 FTE	Up to 15 FTE	Up to 15 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
<b>LOCAL POLITICAL SUBDIVISIONS</b>			
<u>Income – Local law enforcement</u> (\$650.040) Grant money received	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
<b>ESTIMATED NET EFFECT TO LOCAL POLITICAL SUBDIVISIONS</b>	<b><u>\$0 or</u></b> <b><u>Unknown</u></b>	<b><u>\$0 or</u></b> <b><u>Unknown</u></b>	<b><u>\$0 or</u></b> <b><u>Unknown</u></b>

#### FISCAL IMPACT – Small Business

Certain small dentist businesses allowed to provide care in correctional centers could be impacted by this proposal. (Section 332.081)

#### FISCAL DESCRIPTION

OFFENDERS IN THE CUSTODY OF THE DEPARTMENT OF CORRECTIONS (Sections 217.075, 217.312 and 217.1200)

This bill requires the Department of Corrections to provide electronic copies of all medical records related to an offender while in the custody of the Department upon the request of the offender or his or her representative. Electronic copies must be provided within 30 days of the request being made, and at no cost to the offender. The Department will develop a form for offenders to designate a personal representative who may receive medical records on their behalf.



The bill allows the Department to develop a hospice and end-of-life care training program within the State prison system. In cooperation with the Department of Health and Senior Services and the Department of Commerce and Insurance, a determination will be made for the requirements and appropriate training in order for offenders to receive licensure or certification. Requirements for the curriculum are specified in this bill. Training will be provided by a licensed health care professional, as provided in the bill.

Upon successful completion of the training program, the Department of Corrections will issue to the offender a program completion certificate and develop a process for submission of notice of training completion, as well as application for licensure or certification. The Department of Health and Senior Services, in consultation with the Department of Corrections and the Department of Commerce and Insurance, will have the rulemaking authority for rules and regulations related to the administration of this bill.

#### DEATHS OCCURRING WITHIN A DEPARTMENT OF CORRECTIONS FACILITY (Section 217.446)

This bill requires the Missouri State Highway Patrol to conduct an independent death investigation when any person under 50 years of age dies in a Department of Corrections facility.

#### REPORTING REQUIREMENTS FOR LAW ENFORCEMENT (Section 650.040)

This bill creates provisions related to law enforcement "clearance rates", defined in the bill as the rate at which law enforcement agencies clear an "offense by arrest" or an "offense cleared by exceptional means", also defined in the bill.

This bill requires law enforcement agencies in the state to collect data documenting clearance rates and report the data on a monthly basis to the Department of Public Safety beginning on January 1, 2026. The Department must publish the information quarterly on its website by the 15th of the month following the close of the preceding quarter. The Department must report the information to the Governor, the Missouri Peace Officers Standards and Training (POST) Commission, the chair of the Senate Committee on the Judiciary and Civil and Criminal Jurisprudence and the chair of the House of Representatives Judiciary Committee by July 1, 2027, and every July after. The report must also be available on the Department's website.

The bill creates the "Missouri Violent Crime Clearance Grant Program" within the Department of Public Safety, the purpose of which is to improve law enforcement strategies and initiatives aimed at increasing violent crime clearance rates. The bill describes eligible uses for grant funding as well as to which law enforcement agencies the Department will give priority in awarding grants. Agencies awarded grant funding must report to the Department annually on the activities carried out to reduce violent crime and improve clearance rates during the preceding fiscal year, as specified in the bill.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Attorney General's Office  
Department of Commerce and Insurance  
Department of Corrections  
Department of Health and Senior Services  
Department of Mental Health  
Department of Natural Resources  
Department of Public Safety  
Department of Social Services  
Joint Committee on Administrative Rules  
Missouri Department of Conservation  
Missouri Office of Prosecution Services  
Office of the Secretary of State  
Office of the State Courts Administrator  
Office of the State Public Defender  
University of Missouri  
City of Kansas City  
Phelps County Sheriff Department  
Kansas City Police Department  
St. Louis County Police Department



Julie Morff  
Director  
March 31, 2025



Jessica Harris  
Assistant Director  
March 31, 2025