

FIRST REGULAR SESSION

# HOUSE JOINT RESOLUTION NO. 1

103RD GENERAL ASSEMBLY

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INTRODUCED BY REPRESENTATIVE DAVIDSON.

1138H.011

DANA RADEMAN MILLER, Chief Clerk

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## JOINT RESOLUTION

Submitting to the qualified voters of Missouri an amendment repealing Sections 20 and 26 of Article X of the Constitution of Missouri, and adopting three new sections in lieu thereof relating to state revenue.

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*Be it resolved by the House of Representatives, the Senate concurring therein:*

That at the next general election to be held in the state of Missouri, on Tuesday next  
2 following the first Monday in November, 2026, or at a special election to be called by the  
3 governor for that purpose, there is hereby submitted to the qualified voters of this state, for  
4 adoption or rejection, the following amendment to Article X of the Constitution of the state of  
5 Missouri:

Section A. Sections 20 and 26, Article X, Constitution of Missouri, are repealed and  
2 three new sections adopted in lieu thereof, to be known as Sections 20, 20(a), and 26, to read  
3 as follows:

Section 20. **1.** No expenses of state government shall be incurred in any fiscal year  
2 which exceed the sum of the revenue limit established in sections 18 and 19 of this article  
3 plus federal funds and any surplus from a previous fiscal year.

**2. (1) The appropriation authority of the general assembly under Section 36 of  
5 Article III of this constitution shall be limited as provided under this subsection. The  
6 total amount of moneys available for appropriation each fiscal year shall be limited as  
7 follows:**

EXPLANATION — Matter enclosed in bold-faced brackets **[thus]** in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

8 (a) If the population of the state increased in the most recent full calendar year  
9 by more than one percent from the calendar year immediately preceding such calendar  
10 year, the general assembly shall have a spending limit equal to one hundred percent of  
11 the most recent year's appropriation in which no appropriation is made under  
12 subsection 3 of this section plus the percentage of the state population increase, which  
13 shall be applied as the percent of the total moneys available for appropriation;

14 (b) If the population of the state increased in the most recent full calendar year  
15 by one percent or less from the calendar year immediately preceding such calendar year,  
16 the general assembly shall have a spending limit equal to one hundred and one percent  
17 of the most recent year's appropriation in which no appropriation is made under  
18 subsection 3 of this section; or

19 (c) If the population of the state decreased in the most recent full calendar year,  
20 the general assembly shall have a spending limit equal to one hundred percent of the  
21 most recent year's appropriation in which no appropriation is made under subsection 3  
22 of this section minus the percentage of the state population decrease.

23 (2) When calculating the spending limitation on the appropriation authority of  
24 the general assembly as provided under this subsection, all deductions, exemptions,  
25 credits, and other tax preferences issued in the previous fiscal year shall be included in  
26 the calculation of the spending limitation.

27 3. (1) The spending limitation on the appropriation authority of the general  
28 assembly under subsection 2 of this section may be raised if the following conditions are  
29 met:

30 (a) The governor requests the general assembly to approve and authorize an  
31 appropriation; and

32 (b) The general assembly approves the request in accordance with the specifics  
33 of the governor's request by a two-thirds vote of the members elected to and serving in  
34 each house.

35 (2) Once the conditions under subdivision (1) of this subsection are met, the  
36 spending limitation on the appropriation authority of the general assembly shall be  
37 equal to one hundred two percent of the previous year's appropriation. This one-  
38 hundred-two-percent limit shall remain in effect until the governor's appropriation  
39 request is rescinded or until twelve months have passed since the request was made,  
40 whichever occurs first.

Section 20(a). 1. (1) There is hereby established within the state treasury a fund  
2 to be known as the "Tax Reform Fund", which shall consist of moneys collected under  
3 subsection 2 of this section. Moneys in the fund shall be kept in a singular account to be  
4 expended pursuant to appropriation by the general assembly if the conditions under

5 subsection 3 of this section are met and used solely for the purpose of supplementing a  
6 full fiscal year budgetary shortfall as described under subsection 3 of this section and  
7 for no other purpose.

8 (2) The state treasurer shall invest moneys in the fund in the same manner as  
9 other funds are invested. Any interest and moneys earned on such investments shall be  
10 credited to the fund.

11 (3) Subject to the provisions of subsection 3 of this section, the unexpended  
12 balance in the tax reform fund at the close of any fiscal year shall remain in the fund.

13 2. (1) For all fiscal years beginning on or after July 1, 2027, if the amount of net  
14 general revenue collected, as defined under Section 27(a) of Article IV of this  
15 constitution, exceeds the anticipated general fund revenue expenditures for a fiscal year  
16 by one million dollars or more, each fiscal year that such surplus is realized, such  
17 surplus in excess of one million dollars shall be deposited into the tax reform fund.

18 (2) In a subsequent year where a surplus of one million dollars or more is  
19 realized, if the tax reform fund reaches and maintains a minimum balance that is  
20 greater than or equal to one hundred twenty million dollars, the general assembly shall  
21 authorize by general law a personal income tax decrease trigger of one-tenth of one  
22 percent or greater. If the balance of the tax reform fund exceeds one hundred twenty  
23 million dollars, the general assembly shall authorize by general law additional personal  
24 income tax decreases in an amount equal to or greater than one-twentieth of one percent  
25 for every sixty million dollars over one hundred twenty million dollars in the tax reform  
26 fund. There shall be no cap on the number of reductions authorized under this  
27 subdivision and such decreases shall remain in effect until the personal income tax is  
28 reduced to zero.

29 (3) Upon the reduction and elimination of the personal income tax, the general  
30 assembly shall utilize the tax reform fund to gradually reduce and eliminate the  
31 corporate income tax.

32 (4) After both personal income taxes and corporate income taxes have been  
33 reduced to zero, the tax reform fund shall continue to collect revenue and shall be used  
34 only to supplement budget shortfalls as described under subsection 3 of this section  
35 following fiscal years where the general assembly enacted a tax reduction.

36 (5) After personal income tax is reduced to zero, it shall remain at zero.

37 (6) After corporate income tax is reduced to zero, it shall remain at zero.

38 (7) The general assembly may appropriate funds to the credit of the tax reform  
39 fund.

40 3. If the state experiences a budgetary shortfall in the next fiscal year  
41 immediately succeeding the implementation of a personal income tax decrease, the tax

42 reform fund may be used during the immediately succeeding appropriation period to  
43 supplement areas of necessary funding in the order of the general assembly's authorized  
44 appropriations priority for the next fiscal year's budget. The moneys from the fund that  
45 may be used for such supplemental funding shall be in an amount not to exceed the  
46 lesser of that year's budgetary shortfall or sixty million dollars for every one-twentieth  
47 of one percent decrease from the personal income tax from the previous year.

48       **4. (1) Subject to the enactment of a personal income tax decrease trigger by**  
49 **general law as provided under subdivision (2) of subsection 2 of this section, if the one-**  
50 **million-dollar surplus trigger under subdivision (2) of subsection 2 of this section was**  
51 **realized in the previous fiscal year, the personal income tax decrease trigger shall be**  
52 **implemented by the department of revenue to take effect on January first of the**  
53 **calendar year immediately following the close of the fiscal year in which the one-million-**  
54 **dollar surplus amount was realized.**

55       **(2) The department of revenue shall implement an annual process to review and**  
56 **report future reduction conditions at the same time and in the same manner as under**  
57 **chapter 143.**

58       **5. The general assembly shall enact such laws as may be necessary to carry out**  
59 **the provisions of this section.**

Section 26. [~~In order to prohibit an increase in the tax burden on the citizens of~~  
2 ~~Missouri, state and local sales and use taxes (or any similar transaction based tax) shall not be~~  
3 ~~expanded to impose taxes on any service or transaction that was not subject to sales, use or~~  
4 ~~similar transaction based tax on January 1, 2015]~~

5 **1. (1) The total amount of state sales tax**  
6 **imposed by general law, excluding any additional sales tax imposed under this**  
7 **constitution, shall be capped and the rate of sales tax shall be a tax equivalent to three**  
8 **and seven hundred seventy-five thousandths percent, levied and imposed upon all sellers**  
9 **for the privilege of selling tangible personal property or rendering taxable services at**  
10 **retail in this state upon the sales and services that now are or hereafter are listed and set**  
11 **forth in, and except as to the amount of tax, subject to the provisions of and to be**  
12 **collected as provided in the "Sales Tax Law" and subject to the rules and regulations**  
13 **promulgated in connection therewith.**

14       **(2) The provisions of subdivision (1) of this subsection shall become effective**  
15 **upon the passage by the general assembly and approval by the governor of any bill**  
16 **authorizing the statutory imposition of a state sales or use tax on any service that was**  
17 **not subject to sales, use, or similar transaction-based tax on January 1, 2015. The**  
18 **reduction in the rate of tax under subdivision (1) of this subsection shall take effect on**  
19 **the immediately succeeding January first, following the passage and approval of such**  
20 **bill.**

20           **2. An additional state sales tax is levied for the rendering of lobbying services in**  
21 **this state. The tax shall be at a rate equivalent to six percent.**

          Section B. Pursuant to chapter 116, and other applicable constitutional provisions and  
2 laws of this state allowing the general assembly to adopt ballot language for the submission of  
3 this joint resolution to the voters of this state, the official summary statement of this  
4 resolution shall be as follows:

5           "Shall the Missouri Constitution be amended to:

- 6           • Create a "Tax Reform Fund", which would use excess revenue to reduce and  
7 gradually eliminate Missouri income taxes;
- 8           • Impose an annual spending limit on the Missouri General Assembly;
- 9           • Cap the statutory state sales tax rate;
- 10          • Impose a sales tax on lobbying services; and
- 11          • Repeal the prohibition on certain new sales and use taxes?".

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