## FIRST REGULAR SESSION

[CORRECTED]

## **HOUSE BILL NO. 539**

## 103RD GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE WEST.

1532H.01I

DANA RADEMAN MILLER, Chief Clerk

## AN ACT

To repeal sections 162.241, 162.261, 162.341, 162.351, 162.459, 162.471, 162.481, 162.492, 162.601, 162.825, 162.865, 162.867, and 162.910, RSMo, and to enact in lieu thereof fourteen new sections relating to school board elections.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 162.241, 162.261, 162.341, 162.351, 162.459, 162.471, 162.481,

- 2 162.492, 162.601, 162.825, 162.865, 162.867, and 162.910, RSMo, are repealed and fourteen
- 3 new sections enacted in lieu thereof, to be known as sections 162.082, 162.241, 162.261,
- 4 162.341, 162.351, 162.459, 162.471, 162.481, 162.492, 162.601, 162.825, 162.865, 162.867,
- 5 and 162.910, to read as follows:
  - 162.082. 1. Elections for all school board members shall be held on the first Tuesday after the first Monday in November of even-numbered years, and the term of
- 3 every school board member elected in 2026 and every year thereafter shall be two years.
- 2. Any school board member whose term expires prior to the first Tuesday after the first Monday in November of 2026 or in any other odd-numbered year thereafter
- 6 shall continue to serve until his or her successor is duly elected and qualified at the next 7 general election.
- 8 3. In an even-numbered year, the number of school board seats to be elected
- 9 shall be equal to those with terms that would have expired in the previous odd-10 numbered year and those with terms expiring in such even-numbered year. Except as
- 10 numbered year and those with terms expiring in such even-numbered year. Except as
- 11 specifically provided in other sections, a candidate in each school board election
- 12 receiving the highest number of votes shall be elected for a term of two years.

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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4. Beginning with the first Tuesday after the first Monday in November of 2026, all school board members shall serve terms of two years and no school board member shall serve more than eight years total. Service on a school board prior to the general election in 2026 shall be counted.

5. Beginning with the first Tuesday after the first Monday in November of 2026, school board elections shall be partisan and each candidate shall declare a party affiliation or file as an independent candidate.

162.241. If a proposal to form a district pursuant to the provisions of sections 162.171 to 162.191, 162.211 and 162.221, or section 162.223 receives the required majority of the votes cast on the proposition, the state board of education or the county commission, in the case of a district formed pursuant to the provisions of sections 162.171 to 162.191 or 162.211 and 162.221, shall order an election in the district to be held. This election shall be for the purpose of electing seven members to serve on the school board of the district. Such election shall be held on the next election day as provided under section 115.123. The election shall be conducted in the manner provided by section 162.371. A letter from the commissioner of education, delivered by certified mail to the presiding commissioner of the county commission of the county to which the district formed by provisions of section 162.223 is 10 11 assigned shall be the authority for the county commission to proceed with election procedures in the same manner as they would be performed by the district board of education were it in 12 13 existence; but the costs of the election shall be paid from the incidental fund of the new district. Two directors shall be elected to serve until the next municipal election, two to serve until the second municipal election, and two to serve until the third municipal election. The 15 seventh board member shall be elected to serve until the municipal election during which the majority of school districts elect three board members. Beginning November 3, 2026, 17 18 members shall be elected in accordance with section 162.082.

162.261. 1. The government and control of a seven-director school district, other than an urban district, is vested in a board of education of seven members, who hold their office for [three] two years, except as provided in sections 162.241 and 162.563, and until their successors are duly elected and qualified. Any vacancy occurring in the board shall be filled by the remaining members of the board; except that if there are more than two vacancies at any one time, the county commission upon receiving written notice of the vacancies shall fill the vacancies by appointment. If there are more than two vacancies at any one time in a county without a county commission, the county executive upon receiving written notice of the vacancies shall fill the vacancies, with the advice and consent of the county council, by appointment. The person appointed shall hold office until the next [municipal] election, when a director shall be elected for the unexpired term.

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- 12 2. No seven-director, urban, or metropolitan school district board of education shall hire a spouse of any member of such board for a vacant or newly created position unless the 13 position has been advertised pursuant to board policy and the superintendent of schools submits a written recommendation for the employment of the spouse to the board of 15 education. The names of all applicants as well as the name of the applicant hired for the 17 position shall be included in the board minutes.
- 18 3. The provisions of Article VII, Section 6 of the Missouri Constitution apply to 19 school districts.
- 162.341. The [annual] school board member election in seven-director districts[5] except urban districts, shall be held on [municipal election days] the first Tuesday after the first Monday of November of even-numbered years. 3
- 162.351. In any urban school district in a city having a population of more than three hundred thousand or in any seven-director school district located wholly within a city having a population of more than two hundred thousand and less than seven hundred thousand, or in 4 any seven-director school district in a county having a population of more than seven hundred 5 thousand the election authority in which the district is located shall conduct any or all school elections held in the district and such elections shall be partisan.
- 162.459. 1. Notwithstanding other provisions of law to the contrary, the school board 2 of each school district designated in the statutes as a seven-director or urban school district 3 shall consist of seven members. At the first election for members of the school board in each 4 of such districts after January 1, 1993, and each three years thereafter, three members of the school board shall be elected; except, no school district composed of seven members as of January 1, 1993, shall be required to modify its schedule of electing board members. Beginning with the election on the first Tuesday after the first Monday in November of 2026, members of the school board shall be elected for two-year terms and shall serve no more than eight years total.
- 2. Provisions of law applicable to seven-director and urban school districts [, except those which conflict with the provisions of this section, shall apply to and govern the school 12 districts designated in subsection 1 of this section.
  - 162.471. 1. The government and control of an urban school district is vested in a board of seven directors.
- 3 2. Except as provided in section 162.563, each director shall be a voter of the district who has resided within this state for one year next preceding the director's election or 4 appointment and who is at least twenty-four years of age. All directors elected in 2026 or thereafter, except as otherwise provided in sections 162.481, 162.492, and 162.563, shall hold their offices for [six] two years and until their successors are duly elected and qualified.
- The term of any board member serving a six-year term as of January 1, 2026, shall be

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9 modified in accordance with the provisions of section 162.082. All vacancies occurring in the board shall be filled by appointment by the board as soon as practicable, and the person 11 appointed shall hold office until the next school board election, when a successor shall be elected for the remainder of the unexpired term. The power of the board to perform any 12 official duty during the existence of a vacancy continues unimpaired thereby.

162.481. 1. Except as otherwise provided in [this section and] sections 162.492 and 162.563, all elections of school directors in urban school districts shall be partisan and shall be held biennially [at the same times and places as municipal elections] on the first Tuesday after the first Monday in November of even-numbered years.

- 2. Except as otherwise provided in subsections 3, 4, and 5 of this section, hereafter when a seven-director district becomes an urban school district, the directors of the prior seven-director district shall continue as directors of the urban school district until the 8 expiration of the terms for which they were elected and until their successors are elected as provided in this subsection. The first biennial school election for directors shall be held in the urban school district at the time provided in subsection 1 of this section which is on the date of or subsequent to the expiration of the terms of the directors of the prior district which are 12 first to expire, and directors shall be elected to succeed the directors of the prior district whose terms have expired. If the terms of two directors only have expired, the directors elected at the first biennial school election in the urban school district shall be elected for terms of six 14 years. If the terms of four directors have expired, two directors shall be elected for terms of six years and two shall be elected for terms of four years. At the next succeeding biennial 17 election held in the urban school district, successors for the remaining directors of the prior seven-director district shall be elected. If only two directors are to be elected they shall be elected for terms of six years each. If four directors are to be elected, two shall be elected for 19 20 terms of six years and two shall be elected for terms of two years. After seven directors of the urban school district have been elected under this subsection, their successors shall be elected for terms of [six] two years.
  - 3. In any school district in which a majority of the district is located in any home rule city with more than one hundred fifty-five thousand but fewer than two hundred thousand inhabitants, elections shall be held annually at the same times and places as general municipal elections for all years where one or more terms expire, and the terms shall be for three years and until their successors are duly elected and qualified for all directors elected on and after August 28, 1998. Beginning on August 28, 2025, elections for directors shall be held and directors shall serve as provided in section 162.082.
  - 4. For any school district which becomes an urban school district by reason of the [2000] 2020 federal decennial census, elections shall be held [annually at the same times and places as general municipal elections for all years where one or more terms expire] on the

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first Tuesday after the first Monday in November of even-numbered years, and the terms shall be for [three] two years and until their successors are duly elected and qualified for all directors elected on and after [August 28, 2001] November 3, 2026.

- 5. In any school district in any county with a charter form of government and with more than three hundred thousand but fewer than four hundred fifty thousand inhabitants which becomes an urban school district by reason of the 2010 federal decennial census, elections shall be held [annually at the same times and places as general municipal elections for all years where one or more terms expire on the first Tuesday after the first Monday in November of even-numbered years, and the terms shall be for [three] two years and until their successors are duly elected and qualified for all directors elected on and after [April 2, 2012] November 3, 2026.
- 6. In any urban school district in a county of the first classification with more than eighty-three thousand but fewer than ninety-two thousand inhabitants and with a home rule city with more than seventy-six thousand but fewer than ninety-one thousand inhabitants as the county seat, elections shall be held [annually at the same times and places as general municipal elections for all years where one or more terms expire on the first Tuesday after the first Monday in November of even-numbered years, and upon expiration of any term after [August 28, 2015] November 3, 2026, the term of office shall be for [three] two years and until their successors are duly elected and qualified.
- 162.492. 1. In all urban districts containing the greater part of the population of a city which has more than three hundred thousand inhabitants, the election authority of the city in which the greater portion of the school district lies, and of the county if the district includes 4 territory not within the city limits, shall serve ex officio as a redistricting commission. The commission shall on or before November 1, 2018, divide the school district into five subdistricts, all subdistricts being of compact and contiguous territory and as nearly equal in the number of inhabitants as practicable and thereafter the board shall redistrict the district into subdivisions as soon as practicable after each United States decennial census. establishing the subdistricts each member shall have one vote and a majority vote of the total membership of the commission is required to make effective any action of the commission.
  - 2. School board elections for the election of directors shall be held on municipal election days in 2014 and 2016. At the election in 2014, directors shall be elected to hold office until 2019 and until their successors are elected and qualified. At the election in 2016, directors shall be elected until 2019 and until their successors are elected and qualified. Beginning in 2019, school board member elections for the election of directors shall be held on the local election date as specified in the charter of a home rule city with more than four hundred thousand inhabitants and located in more than one county. Beginning at the election for school directors in 2019, the number of directors on the board shall be reduced from nine

to seven. Two directors shall be at-large directors and five directors shall represent the subdistricts, with one director from each of the subdistricts. At the 2019 election, one of the at-large directors and the directors from subdistricts one, three, and five shall be elected for a two-year term, and the other at-large director and the directors from subdistricts two and four shall be elected for a four-year term. Thereafter, all seven directors shall serve a four-year term. Directors shall serve until the next election and until their successors, then elected, are duly qualified as provided in this section. In addition to other qualifications prescribed by law, each member elected from a subdistrict shall be a resident of the subdistrict from which he or she is elected. The subdistricts shall be numbered from one to five. Beginning in 2026, as provided in section 162.082, election of directors shall take place on the first Tuesday after the first Monday in November, all seven directors shall serve a two-year term, and no director shall serve more than eight years total. 

- 3. The five candidates, one from each of the subdistricts, who receive a plurality of the votes cast by the voters of that subdistrict and the at-large candidates receiving a plurality of the at-large votes shall be elected. The name of no candidate for nomination shall be printed on the ballot unless the candidate has at least sixty days prior to the election filed a declaration of candidacy with the secretary of the board of directors containing the signatures of at least two hundred fifty registered voters who are residents of the subdistrict within which the candidate for nomination to a subdistrict office resides, and in case of at-large candidates the signatures of at least five hundred registered voters. The election authority shall determine the validity of all signatures on declarations of candidacy.
- 4. In any election either for at-large candidates or candidates elected by the voters of subdistricts, if there are more than two candidates, a majority of the votes are not required to elect but the candidate having a plurality of the votes shall be elected.
- 5. The names of all candidates shall appear upon the ballot without party designation and in the order of the priority of the times of filing their petitions of nomination. No candidate may file both at large and from a subdistrict and the names of all candidates shall appear only once on the ballot, nor may any candidate file more than one declaration of candidacy. All declarations shall designate the candidate's residence and whether the candidate is filing at large or from a subdistrict and the numerical designation of the subdistrict or at-large area.
- 6. The provisions of all sections relating to seven-director school districts shall also apply to and govern urban districts in cities of more than three hundred thousand inhabitants, to the extent applicable and not in conflict with the provisions of those sections specifically relating to such urban districts.
- 7. Vacancies which occur on the school board shall be filled in the manner provided in section 162.471.

162.601. 1. Elected members of the board in office on August 28, 1998, shall hold office for the length of term for which they were elected, and any members appointed pursuant to section 162.611 to fill vacancies left by elected members in office on August 28, 1998, shall serve for the remainder of the term to which the replaced member was elected.

- 5 2. No board members shall be elected at the first municipal election in an odd-6 numbered year next following August 28, 1998.
  - 3. Three board members shall be elected at the second municipal election in an odd-numbered year next following August 28, 1998, to serve four-year terms.
  - 4. Four board members shall be elected at the third municipal election in an odd-numbered year next following August 28, 1998, and two of such members shall be elected to four-year terms and two of such members shall be elected to three-year terms. For the two members elected at the municipal election in 2006, the terms of such members shall expire after their successors are elected and qualified pursuant to subsection 6 of this section.
  - 5. Beginning with the fourth municipal election in an odd-numbered year next following August 28, 1998, and at each succeeding municipal election in a year during which board member terms expire, there shall be elected members of the board of education, who shall assume the duties of their office at the first regular meeting of the board of education after their election, and who shall hold office for four years, and until their successors are elected and qualified.
  - 6. For the two board members who are elected at the municipal election in 2006, their successors thereafter shall be elected at the general election in the year in which their terms expire.
  - 7. Beginning in 2026, directors shall have their terms modified in accordance with section 162.082. Successors shall be elected in a partisan election for terms of two years, in accordance with section 162.082.
  - [7-] **8.** Members of the board of directors shall be elected to represent seven subdistricts. The subdistricts shall be established by the state board of education to be compact, contiguous and as nearly equal in population as practicable. The subdistricts shall be revised by the state board of education after each decennial census and at any other time the state board determines that the district's demographics have changed sufficiently to warrant redistricting.
- [8-] 9. A member shall reside in and be elected in the subdistrict which the member is elected to represent. Subdistrict 1 shall be comprised of wards 1, 2, 22 and 27. Subdistrict 2 shall be comprised of wards 3, 4, 5 and 21. Subdistrict 3 shall be comprised of wards 18, 19, 20 and 26. Subdistrict 4 shall be comprised of wards 6, 7, 17 and 28. Subdistrict 5 shall be comprised of wards 9, 10, 11 and 12. Subdistrict 6 shall be comprised of wards 13, 14, 16 and 25. Subdistrict 7 shall be comprised of wards 8, 15, 23 and 24.

162.825. Whenever there is presented to the state board of education a petition signed by voters in each district in the proposed special district equal in number in each district to five percent of the number of votes cast for school board members in the last [annual] school election praying (a) that a special school district embracing the entire area described in the petition be organized for the education and training of handicapped and severely handicapped children and for vocational education purposes; and (b) that a proposal be submitted to the voters of the proposed district for the organization of the special school district, the state board of education, unless section 162.835 applies, shall, within thirty days of the receipt of said petition, direct the board of education of each school district comprising the proposed special district to cause the proposal to be submitted to the voters in each such district at the 10 next [municipal] school board member election or, if the next [annual] school board 11 member election is more than sixty days away, cause the proposal to be submitted to the voters in each such district at a special election called in accordance with law on a date set by 13 the state board of education. The election shall be conducted in each school district 15 comprising the proposed special district in the manner provided by law for the conducting of 16 school district elections generally in sections 162.351 and 162.601, unless a different procedure is specifically provided in sections 162.670 to [162.995] 162.974. 17

162.865. The board members of a special school district with a population of not more than one hundred thousand persons shall be elected at large. The seven receiving the largest number of votes shall be elected and the three receiving the highest number of votes cast shall be elected for terms of [three] six years each; the two receiving the next highest number of votes cast shall be elected for terms of [two] four years each; and the two receiving the next highest number of votes cast shall be elected for terms of [one year] two years each. [That part of the year between the date of the election of board members and the municipal election day of the following year is considered a full year in the terms of the members elected.] All board members shall serve until their successors are elected and qualified and the state board of education shall issue certificates of election to the board members elected.

- 162.867. 1. Board of education members of a special school district with a population of more than one hundred thousand persons in office on August 28, 1999, shall serve the remainder of their terms and shall serve until their successors are duly elected and qualified pursuant to this section.
- 2. On and after August 28, 1999, each new member of a board of education of a special school district with a population of more than one hundred thousand persons shall be elected pursuant to this section by the governing council established pursuant to section 162.856.

9 3. Pursuant to this section, each qualified candidate for the board of education of a special school district with a population of more than one hundred thousand persons shall:

- (1) Be a voter of the district who has resided within the state for one year next preceding selection to the board and is resident in the subdistrict in which the candidate files; and
  - (2) Be at least twenty-four years of age.
- 4. No member of the board of education of a special school district with a population of more than one hundred thousand persons shall:
- (1) Vote on, solicit, transact, offer, or accept any contract between the special school district and any corporation, partnership, association, or other organization in which that member of the board of education has a financial interest, unless otherwise provided herein, excluding interests owned prior to such member's election;
- (2) Hold any office or employment of profit from the board of education of the special school district while serving. However, nothing in this section shall be construed to preclude a person from being elected to or serving on the board of education of the special school district on the basis that the person is related to a pupil of the special school district or to a pupil of any school district all or a portion of which is contained within the special school district; or
- 27 (3) Vote on, solicit, transact, offer, or accept any contract or procurement in which 28 that board member shall have a direct or indirect beneficial interest, unless:
  - (a) The material facts as to such member's relationship or interest and as to the contract or transaction are disclosed in writing and are known to the board and governing council, and such governing council and board, in good faith, authorize the contract or transaction by the affirmative vote of the majority of the disinterested members; and
  - (b) Such member's relationship or interest in such contract or transaction shall not be voted upon by such interested member.
  - 5. [Beginning in April, 1997, and every third year thereafter, two members shall be elected. Beginning in April, 1998, and every third year thereafter, two members shall be elected. Beginning in April, 1999, and every third year thereafter, three members shall be elected] For all board members serving terms as of January 1, 2026, their terms shall be modified in accordance with the provisions of section 162.082. The term of every board member elected in 2026 or thereafter shall be four years. A member shall be elected to fill each open seat on the board of education.
  - 6. Board members **elected in 2026 or thereafter** shall serve [three-year] **four-year** terms and shall serve until their successors are duly elected and qualified.
- 7. The board of education shall, upon formation and each decade within ninety days following the publication of the final decennial census figures thereafter, adopt a resolution

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46 calling for the formation of a redistricting committee. Upon adoption of such resolution, the secretary of the board of education shall forward a certified copy thereof to the state board of education. The redistricting committee shall consist of three residents within the district, appointed by the board of education of the special school district, plus three additional 50 persons resident within the special school district, appointed by the state board of education. Thereafter, the redistricting committee shall meet, organize itself with a [chairman] chair and secretary, and proceed with the adoption of a redistricting plan. Any plan proposed to be adopted must receive approval of a majority of the whole redistricting committee. Upon adoption, the redistricting committee shall forward a copy of the plan certified by the secretary of the redistricting committee to the state board of education for its approval or disapproval. The state board of education shall approve any redistricting plan which divides 56 the special district into seven subdistricts of equal population, taking into account insofar as 57 possible existing school district boundary lines. Upon approval by the state board of education, the redistricting plan shall become effective and all board members selected thereafter shall be selected from subdistricts in which they are resident. If the plan is not 60 approved, then it shall be returned to the redistricting committee for revision and resubmission. If a redistricting plan has not been adopted within one year after the publication of the decennial census figures, the state board of education shall provide the redistricting plan. No member of the redistricting committee shall serve on the board of education for a period of six years following such service on the redistricting committee.

8. The structure of the board of education and the selection of members of the board of education of a special school district with a population of more than one hundred thousand persons shall be as established pursuant to this section, except as may be otherwise approved by the voters of the special school district under section 162.858.

162.910. At the elections conducted pursuant to section 162.865, the voters of a special district with a population of not more than one hundred thousand persons shall elect, by ballot, two board members to succeed those whose terms have expired and the board members so elected shall hold office for terms of [three] four years and until their successors have been elected and qualified and shall assume the duties of their offices at the first regular 5 meeting of the board of education held after their election. Candidates shall file their declarations of candidacy for office of board member with the secretary of the board of education of the special school district. A majority of the then qualified members of the board of education of the special school district shall certify the candidates receiving the greatest number of votes for terms of [three] four years each and until their successors shall

11 have been elected and qualified, and shall declare and certify the results of the vote cast on

12 any question presented at the election.

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