## FIRST REGULAR SESSION

# HOUSE BILL NO. 791

# **103RD GENERAL ASSEMBLY**

### INTRODUCED BY REPRESENTATIVE COLLINS.

JOSEPH ENGLER, Chief Clerk

# AN ACT

To repeal section 135.800, RSMo, and to enact in lieu thereof two new sections relating to certain benevolent organizations.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 135.800, RSMo, is repealed and two new sections enacted in lieu 2 thereof, to be known as sections 135.440 and 135.800, to read as follows:

135.440. 1. As used in this section, the following terms mean:

- 2 (1) "Contribution", a donation of cash; stocks, bonds, or other marketable 3 securities; or real property valued at the current property tax-assessed valuation of the 4 property. If a property has not been assessed or has no assessed valuation, no credit 5 shall be authorized for the donation of the property;
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(2) "Department", the department of mental health;

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(3) "Director", the director of the department of mental health;

8 (4) "Justice-involved individual", a person who is on probation, paroled, 9 discharged, or otherwise released from any correctional facility of the department of 10 corrections, any county jail, or any mental health institution, where such person has 11 been confined within the previous year;

12 (5) "Qualified organization", an organization exempt from taxation under 13 Section 501(c)(3) of the Internal Revenue Code, including any faith-based organization, 14 peer- or community-based organization, or recovery community center or outreach that 15 provides recovery support services and assistance to justice-involved individuals and 16 people in recovery from substance use disorders. A qualified organization shall not 17 have an annual budget in excess of five million dollars and shall not have any employees

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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18 who receive more than one hundred twenty-five thousand dollars in compensation 19 annually. A qualified organization does not need to be contracted with this state as a 20 recovery support services provider, but shall meet the qualifications to be contracted 21 with this state as such a provider. No housing organization shall be a qualified 22 organization unless accredited by the National Alliance of Recovery Residences (NARR) 23 or Adult and Teen Challenge (ATC) USA;

(6) "Recovery support services", includes care coordination, recovery coaching, spiritual counseling, group support, employment services, job training, educational services, and recovery housing and transportation, in coordination with substance use disorder service providers. Recovery support services may be offered in a variety of settings, including community, faith-based, and peer recovery organizations. Recovery support programs shall be person-centered and self-directed, allowing a recovering individual to choose the provider;

(7) "State tax liability", in the case of a business taxpayer, any liability incurred by such taxpayer under the provisions of chapters 143 and 148 excluding the provisions of sections 143.191 to 143.265 and related provisions; and in the case of an individual taxpayer, any liability incurred by such taxpayer under the provisions of chapter 143, excluding the provisions of sections 143.191 to 143.265 and related provisions;

"Substance use disorder", any disorder identified in the Diagnostic and 36 (8) 37 Statistical Manual of Mental Disorders, Fifth Edition (DSM-V or DSM 5), relating to 38 one of ten classes of drugs, including alcohol; caffeine; cannabis; hallucinogens; 39 inhalants; opioids; sedatives, hypnotics, or anxiolytics; stimulants, including 40 amphetamine-type substances, cocaine, and other stimulants; tobacco; and other or 41 unknown substances. Repeated use of a substance shall be considered a substance use 42 disorder if the repeated use causes significant impairment, disability, a failure to meet 43 responsibilities, health problems, impaired control, social problems, or other risks;

44 (9) "Taxpayer", a person, firm, partner in a firm, corporation, or shareholder in 45 an S corporation doing business in the state of Missouri and subject to the state income 46 tax imposed by the provisions of chapter 143; an insurance company paying an annual 47 tax on its gross premium receipts in this state; a financial institution paying taxes to the 48 state of Missouri or to any political subdivision of this state under the provisions of 49 chapter 148; an express company that pays an annual tax on its gross receipts in this 50 state under chapter 153; an individual subject to the state income tax imposed by the 51 provisions of chapter 143; or any charitable organization that is exempt from federal 52 income tax and whose Missouri unrelated business taxable income, if any, would be 53 subject to the state income tax imposed under chapter 143.

54 2. Subject to appropriation, for all tax years beginning on or after January 1, 2026, a taxpayer shall be allowed to claim a tax credit against the taxpayer's state tax 55 56 liability in an amount equal to fifty percent of the taxpayer's contribution to a qualified organization. No contribution shall be used to purchase goods or services from or to 57 58 produce a direct financial benefit for the contributor. The qualified organization shall 59 use the taxpayer's contribution to assist people in recovery from substance use disorders 60 by providing such people with recovery support services including, but not limited to, supportive housing. 61

62 **3.** Tax credits issued under this section shall not be refundable; however, any tax 63 credit that cannot be claimed for the tax year in which the contribution is made may be 64 carried forward to the next four succeeding tax years until the full credit has been 65 claimed. No tax credits issued under the provisions of this section shall be assigned, 66 transferred, or sold.

4. Except for any excess credit carried forward under subsection 3 of this section, a taxpayer shall not be allowed to claim a tax credit under this section unless the total amount of the taxpayer's contribution or contributions in the tax year to one or more qualified organizations has a value of at least two hundred fifty dollars.

5. The director shall determine, at least annually, which organizations in this state may be classified as qualified organizations, according to the definition provided under subsection 1 of this section. The director may require an organization seeking to be classified as a qualified organization to provide any information that is reasonably necessary for the director to make such a determination.

6. The director shall establish a procedure, in consultation with the department
of revenue, by which a taxpayer can determine if an organization has been classified as a
qualified organization.

79 7. (1) Upon receipt and acceptance of a contribution from a taxpayer, a qualified 80 organization shall issue to the taxpayer a statement evidencing the receipt of such 81 contribution, including the monetary value of such contribution.

82 (2) A qualified organization shall be permitted to decline a contribution from a
 83 taxpayer.

84 8. Each qualified organization shall provide information to the director of 85 mental health relating to the identity of each taxpayer making a contribution to the 86 qualified organization who is claiming a tax credit under this section and the amount of 87 such taxpayer's contribution.

9. Notwithstanding any provision of section 105.1500 to the contrary, any requirement to provide information, documents, or records under this section, and any requirement established by the department of revenue or the department of mental

91 health to provide information, documents, or records for the purpose of administering and enforcing this section, shall be exempt from section 105.1500. 92

93 10. The cumulative amount of tax credits allowed to all taxpayers under this 94 section shall not exceed two million five hundred thousand dollars per tax year. If the 95 amount of tax credits claimed in a tax year under this section exceeds two million five hundred thousand dollars, tax credits shall be allowed based on the order in which they 96 97 are claimed. In any given calendar year, no more than twenty percent of the total tax 98 credits available under this section shall be authorized for contributions to any 99 particular qualified organization. The department of mental health shall establish 100 procedures to monitor and effectuate compliance with this subdivision.

101 11. The tax credit authorized by this section shall be considered a domestic and 102 social tax credit, as defined under section 135.800, and shall be subject to the provisions of sections 135.800 to 135.830. 103

104 12. The department may promulgate all necessary rules and regulations for the 105 administration of this section. Any rule or portion of a rule, as that term is defined in 106 section 536.010, that is created under the authority delegated in this section shall 107 become effective only if it complies with and is subject to all of the provisions of chapter 108 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to 109 110 review, to delay the effective date, or to disapprove and annul a rule are subsequently 111 held unconstitutional, then the grant of rulemaking authority and any rule proposed or 112 adopted after August 28, 2025, shall be invalid and void.

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13. Under section 23.253 of the Missouri sunset act:

114 (1) The new program established under this section shall automatically sunset on December thirty-first six years after the effective date of this section unless reauthorized 115 116 by an act of the general assembly;

117 (2) If such program is reauthorized, the program authorized under this section 118 shall automatically sunset on December thirty-first twelve years after the effective date 119 of the reauthorization of this section; and

120 This section shall terminate on September first of the calendar year (3) 121 immediately following the calendar year in which the program authorized under this 122 section is sunset.

135.800. 1. The provisions of sections 135.800 to 135.830 shall be known and may be cited as the "Tax Credit Accountability Act of 2004". 2

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2. As used in sections 135.800 to 135.830, the following terms mean:

4 (1) "Administering agency", the state agency or department charged with 5 administering a particular tax credit program, as set forth by the program's enacting 6 statute; where no department or agency is set forth, the department of revenue;

7 (2) "Agricultural tax credits", the agricultural product utilization contributor tax credit 8 created pursuant to section 348.430, the new generation cooperative incentive tax credit 9 created pursuant to section 348.432, the family farm breeding livestock loan tax credit created 10 under section 348.505, the qualified beef tax credit created under section 135.679, and the 11 wine and grape production tax credit created pursuant to section 135.700;

12 (3) "Business recruitment tax credits", the business facility tax credit created pursuant 13 to sections 135.110 to 135.150 and section 135.258, the enterprise zone tax benefits created pursuant to sections 135.200 to 135.270, the business use incentives for large-scale 14 15 development programs created pursuant to sections 100.700 to 100.850, the development tax credits created pursuant to sections 32.100 to 32.125, the rebuilding communities tax credit 16 17 created pursuant to section 135.535, the film production tax credit created pursuant to section 135.750, the enhanced enterprise zone created pursuant to sections 135.950 to 135.970, and 18 19 the Missouri quality jobs program created pursuant to sections 620.1875 to 620.1900;

(4) "Community development tax credits", the neighborhood assistance tax credit
created pursuant to sections 32.100 to 32.125, the family development account tax credit
created pursuant to sections 208.750 to 208.775, the dry fire hydrant tax credit created
pursuant to section 320.093, and the transportation development tax credit created pursuant to
section 135.545;

25 (5) "Domestic and social tax credits", the youth opportunities tax credit created 26 pursuant to section 135.460 and sections 620.1100 to 620.1103, the shelter for victims of 27 domestic violence or rape crisis center tax credit created pursuant to section 135.550, the 28 senior citizen or disabled person property tax credit created pursuant to sections 135.010 to 29 135.035, the adoption tax credit created pursuant to sections 135.325 to 135.339, the 30 champion for children tax credit created pursuant to section 135.341, the maternity home tax 31 credit created pursuant to section 135.600, the surviving spouse tax credit created pursuant to 32 section 135.090, the residential treatment agency tax credit created pursuant to section 135.1150, the pregnancy resource center tax credit created pursuant to section 135.630, the 33 food pantry tax credit created pursuant to section 135.647, the residential dwelling access tax 34 credit created pursuant to section 135.562, the developmental disability care provider tax 35 36 credit created under section 135.1180, the shared care tax credit created pursuant to section 37 192.2015, the health, hunger, and hygiene tax credit created pursuant to section 135.1125, 38 [and] the diaper bank tax credit created pursuant to section 135.621, and the nonprofit 39 organization donation tax credit created pursuant to section 135.440;

40 (6) "Entrepreneurial tax credits", the capital tax credit created pursuant to sections 41 135.400 to 135.429, the certified capital company tax credit created pursuant to sections 42 135.500 to 135.529, the seed capital tax credit created pursuant to sections 348.300 to 43 348.318, the new enterprise creation tax credit created pursuant to sections 620.635 to 620.653, the research tax credit created pursuant to section 620.1039, the small business 44 45 incubator tax credit created pursuant to section 620.495, the guarantee fee tax credit created 46 pursuant to section 135.766, and the new generation cooperative tax credit created pursuant to 47 sections 32.105 to 32.125;

48 (7) "Environmental tax credits", the charcoal producer tax credit created pursuant to 49 section 135.313, the wood energy tax credit created pursuant to sections 135.300 to 135.311, 50 and the alternative fuel stations tax credit created pursuant to section 135.710;

(8) "Financial and insurance tax credits", the bank franchise tax credit created pursuant to section 148.030, the bank tax credit for S corporations created pursuant to section 143.471, the exam fee tax credit created pursuant to section 148.400, the health insurance pool tax credit created pursuant to section 376.975, the life and health insurance guaranty **association** tax credit created pursuant to section 376.745, the property and casualty guaranty **association** tax credit created pursuant to section 375.774, and the self-employed health insurance tax credit created pursuant to section 143.119;

58 (9) "Housing tax credits", the neighborhood preservation tax credit created pursuant 59 to sections 135.475 to 135.487, the low-income housing tax credit created pursuant to 60 sections 135.350 to 135.363, and the affordable housing tax credit created pursuant to 61 sections 32.105 to 32.125;

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(10) "Recipient", the individual or entity who both:

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(a) Is the original applicant for a tax credit; and

64 (b) Who directly receives a tax credit or the right to transfer a tax credit under a tax 65 credit program, regardless as to whether the tax credit has been used or redeemed; a recipient 66 shall not include the transferee of a transferable tax credit;

67 (11) "Redevelopment tax credits", the historic preservation tax credit created pursuant 68 to sections 253.545 to 253.559, the brownfield redevelopment program tax credit created pursuant to sections 447.700 to 447.718, the community development corporations tax credit 69 70 created pursuant to sections 135.400 to 135.430, the infrastructure tax credit created pursuant 71 to subsection 6 of section 100.286, the bond guarantee tax credit created pursuant to section 72 100.297, the disabled access tax credit created pursuant to section 135.490, the new markets tax credit created pursuant to section 135.680, and the distressed areas land assemblage tax 73 74 credit created pursuant to section 99.1205;

75 (12) "Tax credit program", any of the tax credit programs included in the definitions 76 of agricultural tax credits, business recruitment tax credits, community development tax

77 credits, domestic and social tax credits, entrepreneurial tax credits, environmental tax credits,

- 78 housing tax credits, redevelopment tax credits, and training and educational tax credits;
- 79 (13) "Training and educational tax credits", the Missouri works new jobs tax credit
- 80 and Missouri works retained jobs credit created pursuant to sections 620.800 to 620.809.