

Journal of the House

ONE HUNDRED THIRD GENERAL ASSEMBLY
of the
STATE OF MISSOURI

FIRST REGULAR SESSION
FIRST EXTRAORDINARY SESSION

FIRST DAY, MONDAY, JUNE 9, 2025

Representative Vernetti in the Chair.

There was a moment of silent prayer.

The Pledge of Allegiance to the flag was recited.

MESSAGES FROM THE GOVERNOR

The following proclamation was received from His Excellency, Governor Mike Kehoe.

PROCLAMATION

WHEREAS, the General Assembly is scheduled to adjourn pursuant to Article III, Section 20(a) of the Missouri Constitution on May 30, 2025; and

WHEREAS, several severe storm systems impacted the State of Missouri over the last several months, resulting in damages associated with tornadoes, straight line winds, large hail, fires, heavy rains, flooding, flash flooding, and riverine flooding, resulting in loss of life as well as significant damage to homes, businesses, and public infrastructure; and

WHEREAS, a State of Emergency was declared on March 14, 2025, pursuant to Executive Order 25-19; and

WHEREAS, Executive Order 25-19 was subsequently extended by Executive Order 25-22 and Executive Order 25-23; and

WHEREAS, requests for presidential disaster declarations have been filed by the Governor for three storms that have occurred since March 2025, with another request currently underway for the St. Louis region; and

WHEREAS, Missouri is in serious jeopardy of losing the Kansas City Chiefs and Kansas City Royals, two teams that are intricately woven into the fabric of the Show-Me State's sporting and entertainment heritage, to the state of Kansas; and

WHEREAS, the presence of professional sports teams, modern stadiums, and major sporting events significantly contribute to the cultural identity and pride of the State of Missouri; and

WHEREAS, the Kansas City Chiefs and Royals are Missouri's teams that drive billions of dollars in economic activity through tourism, job creation, and small businesses, including hotels, restaurants, and retail; and

WHEREAS, it is estimated that the Kansas City Chiefs contribute \$575 million annually in economic value and over 4,500 jobs in Jackson County alone, bringing \$30 million in annual tax revenue to the State of Missouri, and a new Royals ballpark is expected to support 8,400 jobs and \$1.2 billion in economic output; and

WHEREAS, major league stadiums and related infrastructure serve as vital hubs for community engagement, fostering social cohesion and providing venues for diverse entertainment and civic activities; and

WHEREAS, the retention of major sports teams and events in Missouri supports state and local tax revenue streams that fund essential public services, such as education, infrastructure, and public safety, and these revenue streams are only expected to increase with new investment; and

WHEREAS, the departure of our professional sports teams to Kansas could result in significant setbacks to Missouri's competitive standing as a sought-after destination for tourism, business investment, and job creation, which in turn could diminish our growing reputation as a great place to live, work, start a business, and raise a family; and

WHEREAS, Article IV, Section 9 of the Missouri Constitution authorizes the Governor on extraordinary occasions, to convene the General Assembly by proclamation, specifying each matter requiring action.

NOW, THEREFORE, on the extraordinary occasion that exists in the State of Missouri:

I, MIKE KEHOE, GOVERNOR OF THE STATE OF MISSOURI, pursuant to the authority vested in me as Governor by the Constitution of the State of Missouri, do, by this Proclamation, convene the One Hundred Third General Assembly in the First Extraordinary Session of the First Regular Session; and

I HEREBY call upon the Senators and Representatives of said General Assembly to meet in the State Capitol in the City of Jefferson at the hour of 12:00 p.m. on Monday, June 2, 2025; and

I HEREBY state that the action of said General Assembly is deemed necessary concerning each matter specifically designated and limited hereinafter as follows:

1. To enact legislation establishing an income tax deduction for the insurance policy deductible incurred by homeowners and renters whose primary residence is in an area that is included in a request for presidential disaster declaration filed by the Governor of the State of Missouri, the deduction not to exceed \$5000 per household per disaster in any calendar year; and
2. To enact legislation enhancing the utility of the Missouri Housing Trust Fund in areas included in a request for presidential disaster declaration by the Governor of the State of Missouri by (1) expanding eligibility to include persons or families whose household adjusted gross income is equal to or less than 75% of the median family income in the geographic area in which the residential unit is located, or the median family income for the state of Missouri, whichever is larger, and (2) removing administrative burdens and costs to expedite support for such persons and families; and
3. To appropriate money to the Department of Economic Development for the Missouri Housing Development Commission for general administration of affordable housing activities and for emergency aid in an amount not to exceed \$25,000,000 from the General Revenue Fund transferred to the Missouri Housing Trust Fund, to be expended only as provided in Article IV, section 28 of the Missouri Constitution for the fiscal period beginning July 1, 2025 and ending June 30, 2026; and
4. To appropriate money to the Department of Higher Education and Workforce Development for the University of Missouri for the planning, design and construction of the Radioisotope Science Center at the University of Missouri Research Reactor (MURR) on the Columbia campus, in an amount not to exceed \$25,000,000 from the General Revenue Fund, to be expended only as provided in Article IV, section 28 of the Missouri Constitution for the fiscal period beginning July 1, 2025 and ending June 30, 2026; and

5. To appropriate money from funds other than the General Revenue Fund for purposes provided for in the Senate Substitute for Senate Committee Substitute for House Committee Substitute for House Bill 19 in the 2025 regular legislative session, to be expended only as provided in Article IV, section 28 of the Missouri Constitution for the fiscal period beginning July 1, 2025, and ending June 30, 2026; and
6. To enact legislation modifying tax credits for sporting events; and
7. To enact legislation establishing economic development incentives for athletic and entertainment facility projects of a professional sports franchise that is a member of Major League Baseball or the National Football League; and
8. To add an emergency clause to necessary legislation enacted by the One Hundred Third General Assembly of the State of Missouri in the First Extraordinary Session of the First Regular Session; and
9. Such additional and other matters as may be recommended by the Governor by special message to the General Assembly after it shall have been convened.

IN WITNESS WHEREOF, I have hereunto set my hand and caused to be affixed the Great Seal of the State of Missouri, in the City of Jefferson, on this 27th day of May, 2025.

/s/ Mike Kehoe
Governor

ATTEST:

/s/ Denny Hoskins
Secretary of State

The following message was received from His Excellency, Governor Mike Kehoe, on June 5, 2025.

SPECIAL MESSAGE TO THE MISSOURI GENERAL ASSEMBLY

To the Missouri General Assembly,

Pursuant to the authority vested in me by the Constitution of the State of Missouri and specifically by Article III, Section 39(7), I hereby deliver to the General Assembly of the State of Missouri this special message amending and revoking my proclamation dated May 27, 2025 and authorizing the General Assembly to consider the following subjects, which I deem necessary for action in the First Extraordinary Session of the First Regular Session of the One Hundred Third General Assembly:

1. To enact legislation establishing a tax credit against an individual's income tax liability for the insurance deductible incurred as a direct result of a disaster for which a presidential disaster declaration has been requested by the Governor, up to an amount of five thousand dollars per homestead per year; the credit to be non-refundable and to be issued only for tax year 2025 with a first-come first-served redemption cap of \$90,000,000 tax year 2025 and a \$45,000,000 redemption cap for tax years 2026 through 2054; and
2. To enact legislation enhancing the utility of the Missouri Housing Trust Fund in areas included in a request for presidential disaster declaration by the Governor by (1) expanding eligibility to include persons or families whose household adjusted gross income is equal to or less than 75% of the median family income in the geographic area in which the residential unit is located, or the median family income for the state of Missouri, whichever is larger, and (2) removing administrative burdens and costs to expedite support for such persons and families; and

3. To appropriate money to the Department of Economic Development for the Missouri Housing Development Commission for general administration of affordable housing activities and for emergency aid in an amount not to exceed \$25,000,000 from the General Revenue Fund transferred to the Missouri Housing Trust Fund, to be expended only as provided in Article IV, section 28 of the Missouri Constitution for the fiscal period beginning July 1, 2025 and ending June 30, 2026; and
4. To appropriate money to the appropriate department or departments for a Disaster Relief Fund to provide relief from a disaster for which a presidential declaration has been requested by the Governor in an amount transferred not to exceed \$100,000,000 from the General Revenue Fund, to be expended only as provided in Article IV, Section 28 of the Missouri Constitution for the fiscal period beginning July 1, 2025 and ending June 30, 2026; and
5. To enact legislation providing relief from residential real estate property tax for households that have become uninhabitable due to damage incurred as a direct result of a disaster for which a presidential disaster declaration has been requested by the Governor, to be pro-rated for the portion of 2025 in which the household of 2025 in which the household is uninhabitable; and
6. To enact legislation limiting increases in property tax assessments for residential real property in 2025 to no more than five percent compared to the prior year, with exceptions for new construction and improvements; and
7. To appropriate money to the Department of Higher Education and Workforce Development for the University of Missouri for the planning, design and construction of the Radioisotope Science Center at the University of Missouri Research Reactor (MURR) on the Columbia campus, in an amount not to exceed \$50,000,000 from the General Revenue Fund, to be expended only as provided in Article IV, section 28 of the Missouri Constitution for the fiscal period beginning July 1, 2025 and ending June 30, 2026; and
8. To enact legislation providing for procedures, withholding of county moneys by the Director of Revenue, remedies, and judicial review where the State Tax Commission issues an order requiring a county to equalize or modify assessments; and
9. To enact legislation authorizing counties to impose a tax credit for increases in real property tax liabilities over five percent per year; and
10. To appropriate money from funds other than the General Revenue Fund for purposes provided for in the Senate Substitute for Senate Committee Substitute for House Committee Substitute for House Bill 19 in the 2025 regular legislative session, to be expended only as provided in Article IV, section 28 of the Missouri Constitution for the fiscal period beginning July 1, 2025, and ending June 30, 2026; and
11. To enact legislation modifying tax credits for sporting events; and
12. To enact legislation establishing economic development incentives for athletic and entertainment facility projects of a professional sports franchise that is a member of Major League Baseball or the National Football League; and
13. To add an emergency clause to necessary legislation enacted by the One Hundred Third General Assembly of the State of Missouri in the First Extraordinary Session of the First Regular Session; and
14. Such additional and other matters as may be recommended by the Governor by special message to the General Assembly after it shall have been convened.

/s/ Mike Kehoe
Governor

INTRODUCTION OF HOUSE JOINT RESOLUTIONS

The following House Joint Resolution was read the first time and copies ordered printed:

HJR 1, introduced by Representative Sparks, relating to constitutional amendments.

INTRODUCTION OF HOUSE BILLS

The following House Bills were read the first time and copies ordered printed:

HB 1, introduced by Representative Murphy, relating to building permit applications.

HB 2, introduced by Representative Reed, relating to the Missouri child tax credit, with an emergency clause.

HB 3, introduced by Representative Murray, relating to utilities, with an emergency clause.

MESSAGES FROM THE SENATE

Mr. Speaker: I am instructed by the Senate to inform the House of Representatives that the Senate has taken up and adopted **SR 1**.

SENATE RESOLUTION NO. 1

BE IT RESOLVED by the Senate of the One Hundred and Third General Assembly, First Regular Session, that the Secretary of Senate inform the House of Representatives that the Senate is duly convened in the First Extraordinary Session of the First Regular Session of the One Hundred and Third General Assembly and is ready for consideration of its business.

Mr. Speaker: I am instructed by the Senate to inform the House of Representatives that the Senate has taken up and adopted **SCR 1**.

SENATE CONCURRENT RESOLUTION NO. 1

Whereas, Article III, Section 20 of the Missouri Constitution provides that "Neither house [of the General Assembly] shall, without the consent of the other, adjourn for more than ten days at any one time"; and

Whereas, the Senate will hold session on June 5, 2025, and plans to adjourn until June 16, 2025;

Whereas, the Senate seeks the consent of the House of Representatives to adjourn for more than ten days during the First Extraordinary Session of the First Regular Session of the One Hundred and Third General Assembly as required by Article III, Section 20 of the Missouri Constitution; and

Now, Therefore, Be It Resolved by the members of the Missouri Senate, One Hundred and Third General Assembly, First Extraordinary Session of the First Regular Session, the House of Representatives concurring therein, that the Senate shall adjourn until June 16, 2025, and the House of Representatives consents to this period of adjournment lasting more than ten days.

In which the concurrence of the House is respectfully requested.

Mr. Speaker: I am instructed by the Senate to inform the House of Representatives that the Senate has taken up and passed **SS SB 1** entitled:

An act to appropriate money for the several departments and offices of state government, and the several divisions and programs thereof, for planning and capital improvements, including but not limited to, major additions and renovations, new structures, and land improvements or acquisitions, and to transfer money among certain funds, to be expended only as provided in Article IV, Section 28 of the Constitution of Missouri for the fiscal period beginning July 1, 2025, and ending June 30, 2026.

In which the concurrence of the House is respectfully requested.

Read the first time.

Mr. Speaker: I am instructed by the Senate to inform the House of Representatives that the Senate has taken up and passed **SS#2 SCS SB 3** entitled:

An act to repeal sections 67.3000 and 67.3005, RSMo, and to enact in lieu thereof five new sections relating to taxation, with a severability clause.

In which the concurrence of the House is respectfully requested.

Read the first time.

Mr. Speaker: I am instructed by the Senate to inform the House of Representatives that the Senate has taken up and passed **SS SB 4** entitled:

An act to repeal sections 215.034 and 215.036, RSMo, and to enact in lieu thereof two new sections relating to the appropriation of funds to the Missouri housing trust fund for emergency aid, with an emergency clause.

Emergency clause adopted.

In which the concurrence of the House is respectfully requested.

Read the first time.

The following members' presence was noted: Allen, Amato, Appelbaum, Aune, Banderman, Barnes, Black, Bosley, Brown (149), Bush, Busick, Byrnes, Chappell, Christ, Christensen, Clemens, Coleman, Collins, Costlow, Crossley, Davidson, Davis, Dean, Dolan, Douglas, Falkner, Fogle, Fountain Henderson, Fowler, Fuchs, Gallick, Gragg, Griffith, Hales, Haley, Hardwick, Hausman, Hinman, Ingle, Jacobs, Jobe, Johnson, Jones (12), Jordan, Loy, Mackey, Martin, Mayhew, Miller, Murphy, Murray, Oehlerking, Overcast, Perkins, Peters, Plank, Pouche, Price, Proudie, Reed, Reuter, Riggs, Riley, Roberts, Rush, Sassmann, Schmidt, Schulte, Seitz, Sharpe (4), Smith (74), Steinmeyer, Strickler, Terry, Thomas, Thompson, Vernetti, Violet, Voss, Walsh Moore, Warwick, Weber, West, Whaley, Williams, and Woods.

ADJOURNMENT

On motion of Representative Verneti, the House adjourned until 10:00 a.m., Tuesday, June 10, 2025.

COMMITTEE HEARINGS

BUDGET

Tuesday, June 10, 2025, 2:00 PM, House Hearing Room 3.
Public hearing and executive session of SS SB 1, pending referral.

ECONOMIC DEVELOPMENT

Tuesday, June 10, 2025, 11:00 AM or upon adjournment (whichever is later),
House Hearing Room 1.
Executive session may be held on any matter referred to the committee.
Public hearing and executive session of SS#2 SCS SB 3, pending referral.

FISCAL REVIEW

Wednesday, June 11, 2025, 8:15 AM, House Hearing Room 4.
Executive session may be held on any matter referred to the committee.
Pending referral of SS#2 SCS SB 3 and SS SB 4.

JOINT COMMITTEE ON ADMINISTRATIVE RULES

Tuesday, June 10, 2025, 1:30 PM or upon adjournment of the House or Senate
(whichever is later), Joint Hearing Room (117).
Executive session may be held on any matter referred to the committee.

Agenda:

1. Approval of minutes from January 30, 2025
2. Discussion of Missouri Gaming Commission proposed rules regarding Sports Wagering:
 - 11 CSR 45-20.020 Sports Wagering Licenses
 - 11 CSR 45-20.030 Confidentiality of Records
 - 11 CSR 45-20.040 License Application
 - 11 CSR 45-20.050 Direct Mobile License Competitive Application Process
 - 11 CSR 45-20.060 Suitability for Licensure
 - 11 CSR 45-20.070 License Issuance
 - 11 CSR 45-20.080 License Renewal
 - 11 CSR 45-20.090 License Fees, Application Fees, Application Fees, and License Renewal Fees
 - 11 CSR 45-20.100 Duties of Licensees
 - 11 CSR 45-20.110 Prohibition and Reporting of Certain Transactions
 - 11 CSR 45-20.120 SW Occupational License Badge
 - 11 CSR 45-20.130 Casino Access Badge Requirements for Retail Locations on Excursion Gambling Boats

A vote may be taken to hold a closed meeting pursuant to Section 610.021 (1), (3) and (13)
Executive session may follow on any bill heard by this committee.

RULES - ADMINISTRATIVE

Tuesday, June 10, 2025, 1:30 PM or upon adjournment of the Committee on Economic Development (whichever is later), House Hearing Room 1.

Executive session may be held on any matter referred to the committee.

Pending referral of SS#2 SCS SB 3.

RULES - LEGISLATIVE

Tuesday, June 10, 2025, 1:00 PM or upon adjournment of the Committee on Intergovernmental Affairs (whichever is later), House Hearing Room 7.

Pending referral of SS SB 4.

Executive session may be held on any matter referred to the committee.

Time change.

CORRECTED

RULES - LEGISLATIVE

Wednesday, June 11, 2025, 8:00 AM, House Hearing Room 7.

Executive session may be held on any matter referred to the committee.

Pending referral SS SB 4.

SPECIAL COMMITTEE ON INTERGOVERNMENTAL AFFAIRS

Tuesday, June 10, 2025, 10:30 AM or upon adjournment (whichever is later), House Hearing Room 7.

Public hearing and executive session of SS SB 4, pending referral.

Executive session may be held on any matter referred to the committee.

HOUSE CALENDAR

SECOND DAY, TUESDAY, JUNE 10, 2025

HOUSE JOINT RESOLUTIONS FOR SECOND READING

HJR 1

HOUSE BILLS FOR SECOND READING

HB 1 through HB 3

SENATE BILLS FOR SECOND READING - APPROPRIATIONS

SS SB 1

SENATE BILLS FOR SECOND READING

SS#2 SCS SB 3

SS SB 4

SENATE CONCURRENT RESOLUTIONS

SCR 1 - Luetkemeyer