

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4165S.03C
 Bill No.: SCS for HB 2591
 Subject: Accountants; Department of Corrections; Crimes and Punishment; Dentists; Health Care Professionals; Highway Patrol; Licenses - Miscellaneous; Medical Procedures and Personnel; Nurses; Nursing Homes and Long-Term Care Facilities; Pharmacy; Physicians; Prisons and Jails; Professional Registration and Licensing; Social Workers
 Type: Original
 Date: April 20, 2026

Bill Summary: This proposal modifies provisions relating to professional licensure.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	(Could exceed \$193,764)	(Could exceed \$213,268)	(Could exceed \$216,879)
Total Estimated Net Effect on General Revenue	(Could exceed \$193,764)	(Could exceed \$213,268)	(Could exceed \$216,879)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	0	0	0

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§198.073 – Advanced Practice Registered Nurse

Officials from the **Department of Health and Senior Services (DHSS)** assume section 198.073.7 of the proposed legislation adds “advanced practice registered nurse, or physician assistant,” allowing said professions to perform a nursing facility admission physical examination. The addition of these professions will require the Department of Health and Senior Services (DHSS), Section for Long Term Care Regulation (SLCR) to revise regulations to reflect the change in state law. It is assumed that the Department can absorb the costs of this portion of the bill with current resources. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

Officials from the DHSS assume the cost of this section of the proposal can be absorbed. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact for this section in the fiscal note for this agency.

§335.081 – Long Term Care Facilities

Officials from the **Department of Health and Senior Services (DHSS)** assume section 335.081.(2)(b) of the proposed legislation allows technicians, nurses' aides or their equivalent trained and employed in public or private hospitals and licensed long-term care facilities to administer “subcutaneous injectable medications, provided that any such medication was prescribed by the physician for the long-term care facility resident who receives the medication.”

This will require the Department of Health and Senior Services, Section for Long Term Care Regulation (SLCR) to promulgate rules related to these different specific subcutaneous injectable medications and create training and specific certifications related to the different types of medications to ensure aides are competent to perform the tasks. SLCR will also need to review inspection policies and procedures and training of staff and providers. Review of facility policies and procedures and training of employees related to safe and effective system of medication administration and emergency procedures can be incorporated into the inspection process.

As a result of the proposed legislation, SLCR anticipates the need for one full-time Administrative Support Assistant (\$48,312 annually) to monitor and track certificates and continuing education requirements that will be necessary to ensure resident health and safety. This will be an office position located in Jefferson City.

In addition, SLCR anticipates the need for one full time Regulatory Auditor (\$67,294 annually) to handle the increased workload related to inspections and complaint investigations. This position will be a telecommuter.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect the estimated cost as provided by DHSS.

Responses regarding the proposed legislation as a whole

Officials from the **Office of the State Courts Administrator (OSCA)** state SCS for HB 2591 may have some impact but there is no way to quantify that amount currently. Any significant changes will be reflected in future budget requests.

Oversight notes OSCA assumes this proposal may have some impact on their organization although it can't be quantified at this time. As OSCA is unable to provide additional information regarding the potential impact, Oversight assumes the proposed legislation will have a \$0 or (Unknown) cost to the General Revenue Fund. For fiscal note purposes, Oversight also assumes the impact will be under \$250,000 annually. If this assumption is incorrect, this would alter the fiscal impact as presented in this fiscal note. If additional information is received, Oversight will review it to determine if an updated fiscal note should be prepared and seek approval to publish a new fiscal note.

Officials from the **Office of Administration - Administrative Hearing Commission, Department of Commerce and Insurance, Department of Corrections, Department of Public Safety - Missouri Highway Patrol, Department of Public Safety – Missouri Veterans Commission, Department of Social Services, Missouri Office of Prosecution Services and Office of the State Public Defender** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
GENERAL REVENUE			
<u>Cost – DHSS (§335.081) p.3</u>			
Personal Service	(\$96,338)	(\$117,918)	(\$120,276)
Fringe Benefits	(\$65,974)	(\$80,099)	(\$81,047)
Equipment and Expense	(\$31,452)	(\$15,251)	(\$15,556)
Total Costs – DHSS	(\$193,764)	(\$213,268)	(\$216,879)
FTE Change – DHSS	2 FTE	2 FTE	2 FTE
<u>Cost – OSCA (§§198.073-345.050) Administrative court cost p.4</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
ESTIMATED NET EFFECT ON GENERAL REVENUE	(Could exceed \$193,764)	(Could exceed \$213,268)	(Could exceed \$216,879)
Estimated Net FTE Change on General Revenue	2 FTE	2 FTE	2 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

By providing for completion of a clinical fellowship under the direct supervision of a licensed speech-language pathologist in good standing, rather than under the direct supervision of a person licensed by the state of Missouri in the profession in which the applicant seeks to be licensed, a direct fiscal impact to speech pathologists and audiologists could be expected as a result of this proposal.

FISCAL DESCRIPTION

This proposal modifies provisions relating to professional licensure.

LONG-TERM CARE FACILITY ADMISSION EXAMINATIONS BY APRNS & PAS
 (SECTION 198.073)

This act permits advanced practice registered nurses and physician assistants to perform admission physical examinations for individuals being admitted or readmitted into assisted living facilities or residential care facilities.

ACCOUNTANTS (SECTIONS 326.256 TO 326.292)

This act modifies the requirements for licensing of accountants. This act provides that an applicant for examination shall provide proof that the applicant has obtained a baccalaureate degree or a post-baccalaureate degree, instead of proof of completion of at least 120 semester hours of college education.

Additionally, for licensure, the applicant shall either hold a baccalaureate degree, a baccalaureate degree and 30 additional semester hours of college education, or a post-baccalaureate degree from an accredited college or university recognized by the Missouri State Board of Accountancy ("Board") with the total educational program including a Board-appropriate accounting concentration or equivalent. If the applicant has a baccalaureate degree, the applicant shall have two years of experience. If the applicant has a baccalaureate degree and 30 additional semester hours of college education or a post-baccalaureate degree, the applicant shall have at least one year of experience.

This act also repeals the eligibility for examination if the applicant expects to meet the educational requirements within 60 days.

This act changes the educational and examination requirements for reciprocity of those individuals whose principal place of business, domicile, or residency is not in this state and who hold a valid and unrestricted public accounting license in another state. Current law provides that such non-Missouri individuals shall have all the privileges of licensees without the need to obtain a license, notify or register with the Board, or pay a fee if the license has been determined by the Board to be in substantial equivalence with the Missouri licensure requirements or if the individual's qualifications are substantially equivalent to Missouri licensure requirements. This act provides that a non-Missouri individual, whose license is in good standing, shall have all the privileges of a licensee without the need to obtain a license, notify or register with the Board, or pay a fee if the individual was required to show proof of passage of the Uniform Certified Public Accountant Examination and the educational and experience requirements of Missouri licensees. Additionally, non-Missouri individuals, whose licenses are in good standing to practice public accountancy from any state as of December 31, 2024, and who has practice privileges in this state as of December 31, 2024, shall continue to have such privileges.

Rather than receiving verification on substantial equivalence of an individual's qualifications from the NASBA National Qualification Appraisal Service, the Board may license a person whose qualifications the Board verifies to be comparable to the Missouri licensure requirements.

Sole practitioners or single member LLCs that use "certified public accountant," "CPA," or other abbreviations, but that do not offer nor perform attest services or other services subject to peer review may request exemption from the Board for the firm permit requirements.

This act provides that the rules regarding peer review shall include reasonable provision for compliance by a firm showing that it has undergone a peer review that is comparable, rather than satisfactory equivalent, to peer review generally required under current law within three years. Lastly, the Board may charge a fee for oversight of peer reviews, provided that the fee charged shall be comparable, rather than substantially equivalent, to the cost of oversight.

PRACTICE OF DENTISTRY IN CORRECTIONAL CENTERS (SECTION 332.081)

Current law provides that no corporation shall practice dentistry unless that corporation is a nonprofit corporation or a professional corporation under Missouri law. This act provides that such provision shall not apply to entities contracted with the state to provide care in correctional centers.

BACKGROUND CHECK AND OTHER DOCUMENTS REQUIRED FOR PHYSICIAN LICENSURE (SECTION 334.031)

This act requires a candidate applying for licensure as a physician to submit to a criminal background check and furnish certain educational and experience documents. This act also allows the Board of Registration for the Healing Arts to require applicants to list all licenses to practice as a physician currently or previously held in another state, territory, or country and to disclose any past or pending investigations, discipline, or sanctions for such licenses. The Board may also obtain a report on the applicant from the National Practitioner Data Bank or the Federation of State Medical Boards.

CREDENTIALS FOR RESPIRATORY CARE LICENSES (SECTIONS 334.870 & 334.880)

Currently, an applicant for a respiratory care license is required to submit written evidence of credentials from the cognitive competency testing organization authorized by the Missouri Board for Respiratory Care or current licensure or registration as a respiratory care practitioner in another jurisdiction that meets or exceeds Missouri licensure standards. This act instead provides that the applicant shall submit:

- (1) An active credential as a registered respiratory therapist through the National Board for Respiratory Care (NBRC);
- (2) Current licensure or registration with an active credential as a respiratory care practitioner in another jurisdiction that meets or exceeds Missouri licensure standards; or
- (3) An active credential as a certified respiratory therapist earned prior to January 1, 2027, through the NBRC.

Additionally, this act provides that license renewals shall be subject to random audits to ensure the licensee has an active credential through the NBRC.

ADMINISTRATION OF CERTAIN INJECTIONS BY NURSE TECHNICIANS OR AIDES (SECTION 335.081)

This act provides that licensing laws relating to nursing shall not prohibit the administration of subcutaneous injectable medications by a technician, nurses' aide, or their equivalent, provided the medications are prescribed by a physician for a long-term care resident.

SOCIAL WORK SUPERVISORS (SECTION 337.600)

This act modifies the definitions of a "qualified advanced macro supervisor," "qualified baccalaureate supervisor," and "qualified clinical supervisor" to provide that such person is a licensed social worker who has practiced social work for which he or she is supervising an applicant for a minimum of three, instead of five, years.

MEDICATION THERAPEUTIC PLAN AUTHORITY (SECTION 338.012)

Currently, a pharmacist with a certificate of medication therapeutic plan authority can provide certain medication therapy services if there is a statewide order issued by the Director or the Chief Medical Officer of the Department of Health and Senior Services if such person is a licensed physician or by a licensed physician designated by the Department. This act repeals this language and authorizes the provision of such medication therapy services pursuant to rules established by the Board of Pharmacy and the State Board of Registration for the Healing Arts.

MEDICAL DEVICE PRESCRIPTIONS (SECTION 338.206)

This act authorizes pharmacists to prescribe medical devices, as defined in the act. The Board of Pharmacy and the State Board of Registration for the Healing Arts shall jointly promulgate rules to implement this provision within six months of the effective date of this act.

SPEECH PATHOLOGISTS AND AUDIOLOGISTS (SECTION 345.050)

This act modifies the requirements for licensure as a speech pathologist or audiologist by providing for completion of a clinical fellowship under the direct supervision of a licensed speech-language pathologist in good standing in any state, rather than under the direct supervision of a person licensed by the state of Missouri in the profession in which the applicant seeks to be licensed.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance
Office of Administration - Administrative Hearing Commission
Department of Corrections
Department of Public Safety
 Missouri Highway Patrol
 Missouri Veterans Commission
Department of Social Services
Office of the Secretary of State
Department of Health and Senior Services

L.R. No. 4165S.03C
Bill No. SCS for HB 2591
Page 9 of 9
April 20, 2026

Joint Committee on Administrative Rules
Missouri Office of Prosecution Services
Office of the State Courts Administrator



Julie Morff
Director
April 20, 2026



Jessica Harris
Assistant Director
April 20, 2026