

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4228H.01I  
 Bill No.: HB 2549  
 Subject: Department of Conservation; Fishing and Hunting; Animals  
 Type: Original  
 Date: January 28, 2026

Bill Summary: This proposal establishes protections for landowners taking wildlife on the landowner's property.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Conservation Commission Fund (1609)*	(Could Substantially Exceed \$410,061)	(Could Substantially Exceed \$410,061)	(Could Substantially Exceed \$410,061)
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>(Could Substantially Exceed \$410,061)</b>	<b>(Could Substantially Exceed \$410,061)</b>	<b>(Could Substantially Exceed \$410,061)</b>

\*Oversight assumes the net effect is from decreased nonresident and resident hunting permit fees generated from the change in eligibility requirements to qualify for landowner permits.

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §252.047 – Hunting Permits

Officials from the **Missouri Department of Conservation (MDC)** state that the department anticipates an unknown negative fiscal impact of greater than \$250,000 due to loss of permit revenue.

Upon further inquiry, the MDC states that for calendar year 2025, hunters purchased the below number of non-resident landowner permits for archery, fall turkey, spring turkey and firearm deer hunting. 252.047.3(3) of the bill states that non-resident permits will be issued free of charge. If the MDC issued the number of non-resident landowner permits purchased in 2025 free of charge, then the MDC would experience a negative fiscal impact of approximately \$410,061.

<b>Permit Type</b>	<b>Permit Cost</b>	<b>Non-Resident Landowner Permit Sales for 2025</b>	<b>Total</b>
Archery	\$225	489	\$110,025
Fall Turkey	\$111	49	\$5,439
Spring Turkey	\$190.50	324	\$61,722
Firearm Deer	\$225	1,035	\$232,875
<b>Total</b>			<b>\$410,061</b>

MDC also notes:

#### §252.047.2

A reduction of acreage to 5 acres for a resident or nonresident to qualify for landowner permits would have a significant fiscal impact. The Department is unable to calculate the number of landowners who would qualify for non-resident landowner permits under this section, which significantly reduces the value of past non-resident landowner permit sales numbers for the purpose of estimating the bill's fiscal impact.

#### §252.047.3

The Department is unable to calculate the number of immediate family members who would qualify for and use non-resident landowner permits under this section, which significantly reduces the value of past non-resident landowner permit sales numbers for the purpose of estimating the bill's fiscal impact.

**Oversight** notes this proposal directs the MDC to issue any landowner a hunting permit requested by a resident or nonresident landowner who owns at least five acres of real property. Currently, a resident landowner must own 20 acres of contiguous acres of land, and a

nonresident landowner must own at least 75 contiguous acres of land. Nonresident landowners who qualify are eligible to receive reduced-cost nonresident landowner permits.

Oversight, using MDC data, has estimated potential revenue losses to the MDC Conservation Commission Fund by showing 1%, 5% and 10% decreases in permit sales if more residents and non-residents qualify for the no-cost landowner permits.

Non-Resident Permit Sales

<b>Permit Type</b>	<b>Total Non-Resident Permit Sales for 2025</b>	<b>1% Revenue Loss</b>	<b>5% Revenue Loss</b>	<b>10% Revenue Loss</b>
Archery	\$4,938,075	(\$49,381)	(\$246,904)	(\$493,808)
Fall Turkey	\$9,771,750	(\$97,718)	(\$488,588)	(\$977,175)
Spring Turkey	\$2,087,499	(\$20,875)	(\$104,375)	(\$208,750)
Firearm Deer	\$58,497	(\$585)	(\$2,925)	(\$5,850)
	<b>TOTALS</b>	<b>(\$168,559)</b>	<b>(\$842,792)</b>	<b>(\$1,685,583)</b>

Resident Permit Sales

<b>Permit Type</b>	<b>Total Resident Permit Sales for 2025</b>	<b>1% Revenue Loss</b>	<b>5% Revenue Loss</b>	<b>10% Revenue Loss</b>
Archery	\$3,312,249	(\$33,122)	(\$165,612)	(\$331,225)
Fall Turkey	\$351,473	(\$3,515)	(\$17,574)	(\$35,147)
Spring Turkey	\$1,762,196	(\$17,622)	(\$88,110)	(\$176,220)
Firearm Deer	\$8,268,044	(\$82,680)	(\$413,402)	(\$826,804)
	<b>TOTALS</b>	<b>(\$136,939)</b>	<b>(\$684,698)</b>	<b>(\$1,369,396)</b>

**Oversight** cannot estimate the potential revenue loss to the Conservation Commission Fund (1609). Therefore, Oversight will reflect the impact as “Could significantly exceed” the estimated loss of non-resident landowner permits purchased in 2025.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>CONSERVATION COMMISSION FUND (1609)</b>			
<u>Revenue Loss – MDC (\$252.047)</u> Decrease in non-resident landowner permit sales. p.3	(\$410,061)	(\$410,061)	(\$410,061)
<u>Revenue Loss – MDC (\$252.047)</u> Decrease in resident and non-resident hunting permit sales. p.3	(Unknown, Could Be Substantial)	(Unknown, Could Be Substantial)	(Unknown, Could Be Substantial)
<b>ESTIMATED NET EFFECT ON THE CONSERVATION COMMISSION FUND (1609)</b>	<b>Could Substantially Exceed (\$410,061)</b>	<b>Could Substantially Exceed (\$410,061)</b>	<b>Could Substantially Exceed (\$410,061)</b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill prohibits the Department of Conservation from requiring a landowner to register his or her property before receiving any landowner hunting permit or to possess a permit to take wildlife on his or her property.

The Conservation Commission must issue landowner hunting permits requested by any resident or nonresident landowner who owns at least five acres of real property. In addition, once a year, any landowner who qualifies for landowner hunting permits may request a hunting permit for a nonresident immediate family member allowing the taking of wildlife on the landowner's property for a two-day period. The Commission must issue the two-day permit free of charge.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Missouri Department of Conservation



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January 28, 2026



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