

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4445H.011  
Bill No.: HB 2147  
Subject: Business and Commerce; Science and Technology; Merchandising Practices;  
Attorney General; Telecommunications  
Type: Original  
Date: January 26, 2026

---

Bill Summary: This proposal precludes call spoofing to business subscribers and establishes the Caller ID Anti-Spoofing Act.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

\*Potential increase in OSCA costs assumed to be less than \$250,000 annually.

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Merchandising Practices Revolving*	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>	<b>\$0 or Unknown</b>

\*Unknown fine revenue collected by the AGO assumed to be less than \$250,000 annually.

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
  
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §§407.1095, 407.1098, 407.1101, 407.1104, and 407.1115 – Caller Identification Anti-Spoofing Act

Officials from the **Office of the State Courts Administrator (OSCA)** state the proposal may have some impact but there is no way to quantify that amount currently. Any significant changes will be reflected in future budget requests.

**Oversight** notes OSCA assumes this proposal may have some impact on their organization although it can't be quantified at this time. As OSCA is unable to provide additional information regarding the potential impact, Oversight assumes the proposed legislation will have a \$0 or (Unknown) cost to the General Revenue Fund. For fiscal note purposes, Oversight also assumes the impact will be under \$250,000 annually. If this assumption is incorrect, this would alter the fiscal impact as presented in this fiscal note. If additional information is received, Oversight will review it to determine if an updated fiscal note should be prepared and seek approval to publish a new fiscal note.

Officials from the **Office of Attorney General (AGO)** assume any potential litigation costs arising from this proposal can be absorbed with existing resources. The AGO may seek additional appropriations if the proposal results in a significant increase in litigation or investigation costs.

**Oversight** does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

Officials from the **Department of Corrections (DOC)** state §407.1115 penalties are all misdemeanors, and as misdemeanors fall outside the purview of the DOC, this legislation will have no impact on the department.

**Oversight** notes the provisions of §407.1115 provide for fines between \$25,000 (first offense) and \$75,000 (third and subsequent offenses) for any communications provider that fails or neglects to comply with the provisions of the proposal. These fines are to be collected by the AGO and deposited in the Merchandising Practices Revolving Fund (#1631). Oversight assumes minimal fines will be collected, but for fiscal note purposes will present a \$0 to Unknown impact to the Merchandising Practices Revolving Fund. It is further assumed the impact will be less than the \$250,000 threshold.

Officials from the **Department of Commerce and Insurance, Department of Public Safety - Missouri Highway Patrol and Office of the State Public Defender** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to similar legislation HB 509 (2025), officials from the **Missouri Office of Prosecution Services** assumed the proposal would have no fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Cost – OSCA (§§407.1095 to 407.1115) Potential increase in court costs p.3</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b>\$0 or <u>(Unknown)</u></b>	<b>\$0 or <u>(Unknown)</u></b>	<b>\$0 or <u>(Unknown)</u></b>
<b>MERCHANDISING PRACTICES REVOLVING FUND (1631)</b>			
<u>Revenue Gain – AGO ((§§407.1095 to 407.1104, 407.1115) Fine revenue p.3</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>	<u>\$0 or Unknown</u>
<b>ESTIMATED NET EFFECT ON MERCHANDISING PRACTICES REVOLVING FUND</b>	<b>\$0 or <u>Unknown</u></b>	<b>\$0 or <u>Unknown</u></b>	<b>\$0 or <u>Unknown</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

## FISCAL DESCRIPTION

The bill adds business subscribers to the No-Call List and specifies that a person does not have to renew his or her objection to receiving solicitations.

The bill establishes the "Caller ID Anti-Spoofing Act", which requires telecommunications providers to block certain calls as specified in the bill and consistent with Federal law. A provider is considered in compliance with these requirements if the provider has filed a certification with the Federal Communications Commission that the provider's traffic meets certain requirements detailed in the bill.

No later than August 28, 2027, providers must implement a STIR/SHAKEN authentication protocol or an alternative technology that provides comparable or superior capability to verify and authenticate certain caller identification information.

Any provider that knowingly fails or neglects to comply with these requirements is subject to fines of \$25,000 for the first offense, \$50,000 for the second offense, and \$75,000 for the third and any subsequent offense.

It is a violation of these provisions if a caller enters false information or places a call knowing false information was entered into a caller identification service with the intent to deceive, defraud, or mislead the recipient of the call.

Certain calls are exempt from these requirements as specified in the bill.

The recipient of any call in which the caller uses false caller identification information will have standing to recover punitive damages against the caller in an amount up to \$5,000 per call. Call recipients can bring an action under this section as members of a class. The Attorney General can initiate legal proceedings or intervene in legal proceedings on behalf of call recipients.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Attorney General's Office  
Department of Commerce and Insurance  
Department of Corrections  
Department of Public Safety - Missouri Highway Patrol  
Office of the State Public Defender



Julie Morff  
Director  
January 26, 2026



Jessica Harris  
Assistant Director  
January 26, 2026