

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4529S.04T  
 Bill No.: Truly Agreed to and Finally Passed SS for HB 2061  
 Subject: Civil Rights; Elementary and Secondary Education; Higher Education; Department of Higher Education and Workforce Development; Minorities  
 Type: Original  
 Date: May 28, 2026

Bill Summary: This proposal modifies provisions relating to prohibiting antisemitic actions that threaten students and staff at educational institutions.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	(\$284,373)	(\$325,070)	(\$330,918)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$284,373)</b>	<b>(\$325,070)</b>	<b>(\$330,918)</b>

\*Oversight notes the proposal requires DESE and DHEWD each to hire a Title VI coordinator (2 FTE) to fulfill the duties as outlined.

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	2 FTE	2 FTE	2 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>2 FTE</b>	<b>2 FTE</b>	<b>2 FTE</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §§160.014 & 160.015 - Protections Against Discrimination in Public Schools

Officials from the **Department of Elementary and Secondary Education (DESE)** assume §160.015.7 requires a Title VI coordinator to monitor and investigate antisemitic discrimination and harassment at educational institutions. Additionally, the Title VI coordinator is required to establish, maintain, and publicize a formal reporting process by which students, parents, staff, and faculty can submit complaints of antisemitic discrimination or harassment to such coordinator. DESE will require an FTE coordinator level position with the associated salary, fringe, expenses and equipment to meet the requirements of this section.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect the estimated impact by DESE in the fiscal note.

Oversight notes §160.015.7 states the Title VI coordinator at DESE is to monitor antisemitic discrimination and harassment at educational institutions. Each educational institution shall report incidents and complaints of antisemitic discrimination or harassment to such coordinator through a process established for such reporting. Therefore, Oversight assumes any costs to educational institutions can be absorbed with existing resources and will not be reflected in the fiscal note.

#### §§173.001 & 173.002 - Protections Against Discrimination in Higher Education

Officials from the **Department of Higher Education and Workforce Development (DHEWD)** assume §173.002.7 requires the coordinating board for higher education establish a Title VI coordinator to monitor, investigate, and report on antisemitic discrimination and harassment at educational institutions. The implementation of this bill would require a new FTE at DHEWD to provide oversight and compliance. The anticipated position level is Legal Counsel. DHEWD projects an initial equipment expense for a computer and monitor (\$2,067.74) and \$11,111 for additional furniture, office space, supplies and ITSD support. Ongoing supplies and ITSD support were also factored in for FY27 and FY28.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect the estimated impact by DHEWD in the fiscal note.

Officials from the **University of Central Missouri** assume an indeterminate fiscal impact but likely increase in cost due to required staff needed for policy revisions and tracking of reports and incidents to the state.

Officials from **Northwest Missouri State University** and the **University of Missouri System** each assume the proposal will have no fiscal impact on their organization.

**Oversight** notes §173.002.7 states the Title VI coordinator at DHEWD is to monitor antisemitic discrimination and harassment at educational institutions. Each educational institution shall report incidents and complaints of antisemitic discrimination or harassment to such coordinator through a process established for such reporting. Therefore, Oversight assumes any costs to educational institutions can be absorbed with existing resources and will not be reflected in the fiscal note.

Responses regarding the proposed legislation as a whole

Officials from the **Department of Labor and Industrial Relations**, **Missouri House of Representatives** and **Missouri Senate** each assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Oversight** notes this proposal states prohibited conduct as it relates specifically to antisemitism shall be incorporated into such educational institution's student, faculty, and employee codes of conduct and shall include penalties for harassment of and discrimination against Jews in compliance with antidiscrimination regulations promulgated under Title VI of the federal Civil Rights Act of 1964, as amended, by the United States Department of Education and the United States Department of Justice.

Oversight assumes that there is potential for loss of federal funding and legal action for noncompliance. However, refusal to grant assistance is the ultimate enforcement action. There are other available alternative actions, such as court enforcement, administrative action, and inducing voluntary compliance. For the purposes of the fiscal note, Oversight assumes alternative actions will be taken to enforce compliance. Therefore, Oversight will reflect a zero impact to school districts in the fiscal note.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other school districts, colleges, and universities were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Cost – DESE (§160.015) p.3</u>			
Personal Service	(\$84,084)	(\$102,919)	(\$104,977)
Fringe Benefits	(\$47,432)	(\$57,730)	(\$58,558)
Expense & Equipment	(\$16,564)	(\$14,055)	(\$14,336)
<b>Total Costs – DESE</b>	<b>(\$148,080)</b>	<b>(\$174,704)</b>	<b>(\$177,871)</b>
FTE Change – DESE	1 FTE	1 FTE	1 FTE
<u>Cost – DHEWD (§173.002) p.3</u>			
Personal Service	(\$75,124)	(\$91,952)	(\$93,791)
Fringe Benefits	(\$43,828)	(\$53,319)	(\$54,059)
Expense & Equipment	(\$17,341)	(\$5,095)	(\$5,197)
<b>Total Costs – DHEWD</b>	<b>(\$136,293)</b>	<b>(\$150,366)</b>	<b>(\$153,047)</b>
FTE Change – DHEWD	1 FTE	1 FTE	1 FTE
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b>(\$284,373)</b>	<b>(\$325,070)</b>	<b>(\$330,918)</b>
Estimated Net FTE Change on General Revenue	2 FTE	2 FTE	2 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill defines "antisemitism" and requires that public schools, charter schools, school districts, and public institutions of higher education adopt a policy clearly defining antisemitism that utilizes context and other relevant factors for each educational institution's code of conduct. The bill prohibits antisemitic conduct in the same manner that discrimination motivated by race is treated.

This bill states that all persons are equal before the law and entitled to equal rights and opportunities. This bill further states that the General Assembly condemns discrimination in all forms, including antisemitism.

The bill prohibits discrimination by public schools, school districts, and public institutions of higher education on the basis of race, ethnicity, national origin, sex, disability, religion, or marital status against students or employees. The bill provides that classes, guidance services, counseling services, and financial assistance services be available equally.

The bill requires that public schools, charter schools, school districts, and public institutions of higher education must consider whether possible antisemitic speech relating to the criticism of Israel is related to public policy or if the speech is inconsistent with the same types of condemnations of nations with comparable circumstances to Israel. These considerations must be factored into the totality of the circumstances involved, and will only apply if the conduct relating to the speech also creates an atmosphere of fear or intimidation.

The bill requires Title VI coordinators at the State Board of Education and the Coordinating Board for Higher Education to monitor antisemitic discrimination and harassment at public schools, charter schools, school districts, and public institutions of higher education. The coordinators will investigate complaints and determine if an education institution allowed or failed to prohibit the discrimination and harassment, or if the educational institution made consistent use of their adopted policy defining antisemitism, and compile annual reports on antisemitic discrimination or harassment and all other Title VI complaints, to be submitted to the General Assembly by July 1st of each year. Except, those complaints involving public institutions of higher education that solely contain instances of political or religious speech that is protected under the First Amendment to the U.S. Constitution or Missouri Constitution will not be reported, compiled, or published by the Coordinating Board. This bill also states that no public institution of higher education will create a list, registry, or database of students based on their religious or political views, opinions, or expressions, which are protected under the First Amendment to the U.S. Constitution or Missouri Constitution.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Higher Education and Workforce Development  
Department of Elementary and Secondary Education  
Department of Labor and Industrial Relations  
University of Missouri  
Northwest Missouri State University  
University of Central Missouri  
Missouri House of Representatives  
Missouri Senate



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May 28, 2026



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