

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4920S.10T  
 Bill No.: Truly Agreed To and Finally Passed SS No. 2 for SCS for HCS for HB 2292  
 Subject: Animals; Children and Minors; Children's Division; Disabilities; Elderly;  
 Department of Health and Senior Services; Health Care Professionals; Law  
 Enforcement Officers and Agencies  
 Type: Original  
 Date: June 26, 2026

Bill Summary: This proposal modifies provisions relating to reporting of abuse and neglect by certain professionals.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	Could exceed (\$18,794 to \$119,104)	Could exceed (\$38,339 to \$138,972)	Could exceed (\$39,106 to \$139,752)
<b>Total Estimated Net Effect on General Revenue</b>	<b>Could exceed (\$18,794 to \$119,104)</b>	<b>Could exceed (\$38,339 to \$138,972)</b>	<b>Could exceed (\$39,106 to \$139,752)</b>

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §§192.2510, 210.191, 273.410, 273.415, 273.420 and 273.425 – Abuse and Neglect Reporting, Including Reporting Animal Abuse

Officials from the **Department of Public Safety-Missouri Veterans Commission (MVC)** state every MVC Homes employee would require 60 minutes of training on animal abuse/neglect. There are approximately 1,574 FTEs in the Homes Program. The average hourly salary for Homes FTEs is \$23.88. The fiscal impact for training all Homes employees for one hour is \$37,587.12. This does not take into consideration hourly and intermittent employees who are also mandatory reporters.

**Oversight** notes MVC has provided a range of impact based on 1,574 to 1,600 employees.

Oversight notes this version of the proposal requires one and one-half hours of training. Therefore, Oversight will reflect the estimates as provided by the DPS/MVC as “could exceed” the costs presented by MVC. Oversight notes that program implementation begins December 31, 2027.

Officials from the **Department of Elementary and Secondary Education (DESE)** state §273.415 requires those that are mandated reporters that fail to make a report as required by this section shall be subject to discipline by his or her respective licensing board. This process would require hearings with a potential cost up to \$100,000. These costs which will be dependent on the number of hearing appeals the State Board receives, which include but are not limited to:

- Hearing officer time for hearing and drafting recommendations for the State Board.
- Administrative assistant time to schedule hearings, provide notice to parties and any settlement negotiations.
- Court reporter costs.

For cost explanation purposes, the average cost for a teacher discipline hearing is \$566.55/hearing:

- Average of 3 hours of hearing officer time \* average of \$58.08/hour
- Average of 7 hours administrative assistant time \* \$31.08/hour
- Average of \$174.75 in court reporter costs/hearing.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a range of impact of \$0 (no hearings) to less than \$100,000 in costs (hearings by the State Board) as estimated by DESE in the fiscal note.

Officials from the **Department of Health and Senior Services (DHSS)** state sections 192.2510 and 273.415 of the proposed legislation require all persons providing protective services to eligible adults to complete at least one and a half hours of training on how to identify companion animal neglect, how to make a report of companion animal abuse or neglect, and the relationship between adult abuse and neglect and companion animal abuse and neglect within the first sixty days of employment. Further, this section also requires the DHSS, in consultation with animal welfare associations, to develop or adapt available training materials.

DHSS, Division of Senior and Disability Services (DSDS), Section for Adult Protective Services (APS) has 257 team members that would require this training. Furthermore, APS hires approximately 44 Social Service Specialists each year that would be required to take the training described above. APS estimates it would take one training staff 40 hours to develop or modify existing training materials in collaboration with DSS. Additionally, APS estimates that this would equate to an additional 12 hours per year to facilitate such training for their staff on an ongoing basis.

It is assumed that the Department can absorb the costs of this bill with current resources. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

**Oversight** assumes DHSS is provided with core funding to handle a certain amount of activity each year. Oversight assumes DHSS could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, DHSS could request funding through the appropriation process.

Officials from the **Department of Mental Health (DMH)** state section 192.2510.1 is added stating all persons providing protective services to eligible adults, defined in section 192.400, shall be required to complete at least one hour of training within the first sixty days of employment that can be completed during regular working hours. Subsection 2 states DHSS in consultation with animal welfare associations, shall develop or adapt and use available training materials for the required training under this section.

Section 210.191 is added stating all children's division employees and their contractors who have direct contact with children through the state's child protection and welfare system shall be required to complete at least one hour of animal abuse training within the first sixty days of employment.

Section 273.410.1 is added stating if there is reasonable cause to suspect that an animal may be subjected to abuse, the person shall immediately make a report to the hotline. Subsection 4 states a person required to report animal abuse shall be immune from civil or criminal liability. Subsection 6 states if any state agency determines a mandated reporter employee has failed to make a report, the agency shall include a finding of facts and the notice shall be retained in a separate file maintained by the agency and considered a closed record under chapter 610.

Subsection 7 is added stating that any required person who is subject to professional licensure, and who fails to make a report, shall be subject to discipline by their licensing board.

It is unclear to what extent the Department of Mental Health (DMH) team members would be included within this mandate as persons “who have direct contact with such adults”. It is possible that all direct care workers, plus additional administrative team members would need this training. Adding an additional hourly training will increase overall training costs for DMH team members. It would also need to be determined how the training will be tracked and if any extra procedures need to be developed to allow for reporting.

DMH cannot calculate a fiscal impact on the Department at this stage; therefore, the fiscal impact is unknown.

**Oversight** assumes the DMH has sufficient staff and resources to absorb the additional duties required by this proposal as it relates to the 1.5 hours of additional training personnel would be required to receive. However, if the DMH would require additional resources to meet the requirements of this proposal, Oversight assumes they could request those resources through the appropriations process. Oversight will reflect no fiscal impact for this agency for purposes of this fiscal note.

In response to a previous version, officials from the **Office of Attorney General (AGO)** assumed any potential litigation costs arising from this proposal could be absorbed with existing resources. The AGO may seek additional appropriations if the proposal results in a significant increase in litigation or investigation costs.

**Oversight** does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

In response to a previous version, HB 2292 (2026), officials from the **Perryville Police Department** indicated a fiscal impact, but do not specify the type or amount.

**Oversight** notes the fiscal impact for the St. Louis County and Branson police departments. Oversight is unable to project a statewide cost; therefore, Oversight will reflect a potential \$0 or (Unknown) cost to local police and sheriffs’ departments from this proposal to update policies and conduct training.

In response to a previous version, officials from the **High Point R-III School District** indicated a fiscal impact but did not specify the type or amount.

**Oversight** does not have any information to the contrary. However, Oversight assumes school districts have sufficient ability to provide one and one-half hours of training to staff within current funding levels and will present no fiscal impact to this agency for fiscal note purposes.

In response to a previous version, HB 2292 (2026), officials from the **Eastern Clay Ambulance District** indicated a fiscal impact, but do not specify the type or amount.

**Oversight** does not have any information to the contrary. However, Oversight assumes ambulance districts have sufficient ability to provide one and one-half hours of training to staff within current funding levels and will present no fiscal impact to this agency for fiscal note purposes.

Officials from the **University of Missouri System** expect that compliance with the proposed legislation could increase costs in excess of \$500,000 with a recurring cost in excess of \$50,000 per year, depending on how the mandated 90-minute training is implemented.

**Oversight** assumes colleges and universities are provided with core funding to handle a certain amount of activity each year. Oversight further assumes that a full-time trainer will not be required to provide one and one-half hour of training within the first sixty days of employment. Oversight assumes colleges and universities could absorb the costs related to this proposal.

In response to a previous version, officials from the **City of Kansas City** stated the proposed legislation would have a negative fiscal impact because the City will have to hire a trainer and have employees spend time on training.

However, in response to a previous version, HB 2292 (2026), officials from the **City of Kansas City** assumed the proposal would have no fiscal impact on their organization. **Oversight** notes the one and one-half hour of training within the first sixty days of employment provision is the same in this version as in the previous version.

**Oversight** assumes cities and counties are provided with core funding to handle a certain amount of activity each year. Oversight further assumes that a full-time trainer will not be required to provide one and one-half hour of training within the first sixty days of employment. Oversight assumes cities and counties could absorb the costs related to this proposal.

Officials from the **Department of Corrections (DOC)** state, as misdemeanors fall outside the purview of the Department of Corrections, this legislation will have no impact on the department.

Officials from the **Administrative Hearing Commission, Department of Commerce and Insurance, Department of Economic Development, Department of Higher Education and Workforce Development, Department of Labor and Industrial Relations, Department of Natural Resources, Department of Revenue, Department of Public Safety (Alcohol and Tobacco Control, Capitol Police, Division of Fire Safety, Office of the Director, Missouri Highway Patrol and State Emergency Management Agency), Department of Social Services, Joint Committee on Administrative Rules, Joint Committee on Public Employee Retirement, Missouri Department of Agriculture, Missouri Department of Conservation, Missouri Department of Transportation, MoDOT & Patrol Employees' Retirement**

**System, Missouri House of Representatives, Office of Administration, Office of the Lieutenant Governor, Office of the Secretary of State, Office of the State Courts Administrator, Office of the State Public Defender, Office of the State Treasurer, St. Louis County Board of Elections, Platte County Board of Elections, Newton County Health Department, Phelps County Sheriff's Department, Branson Police Department, Kansas City Police Department, St. Louis County Police Department, Northwest Missouri State University, University of Central Missouri, Oversight Division, Missouri Senate, Missouri Lottery, Missouri Consolidated Health Care Plan, Missouri State Employees' Retirement System and State Tax Commission** each assumed the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to a previous version, officials from the **Department of Public Safety - Missouri Gaming Commission, Missouri National Guard, Office of the Governor, Office of the State Auditor, Kansas City Election Board, St. Louis City Board of Elections and Legislative Research** each assumed the proposal would have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to similar legislation, HB 1298 (2025), officials from the **Joint Committee On Education, City of O'Fallon, City of Osceola, Jackson County Election Board and East Buchanan County C-1 School District** each assumed the proposal would have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

**Oversight** only reflects the responses that we have received from state agencies and political subdivisions; however, other cities, various county officials, local public health agencies, nursing homes, public administrators, sheriffs' and police departments, ambulance and EMS organizations, schools, hospitals and colleges and universities were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (6 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Cost – DPS-MVC (§192.2510) Additional employee training p.3</u>	Could exceed (\$18,794 to \$19,104)	Could exceed (\$38,339 to \$38,972)	Could exceed (\$39,106 to \$39,752)
<u>Cost – DESE (§273.410) Hearings held by the State Board p.3</u>	\$0 to Less than (\$100,000)	\$0 to Less than (\$100,000)	\$0 to Less than (\$100,000)
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b>Could exceed (\$18,794 to <u>\$119,104</u>)</b>	<b>Could exceed (\$38,339 to <u>\$138,972</u>)</b>	<b>Could exceed (\$39,106 to <u>\$139,752</u>)</b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (6 Mo.)	FY 2028	FY 2029
<b>LOCAL POLITICAL SUBDIVISIONS</b>			
<u>Cost – Local Law Enforcement Agencies (§273.415) Additional training p.6</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<b>ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill provides that, when certain human service workers, as provided in the bill, witness evidence of or have reasonable cause to suspect that animal abuse or neglect is being perpetrated, such workers must make a report to a hotline established and operated by the Missouri Animal Control Association within one day.

The hotline worker will request the following information:

- (1) The name and description of the animal involved, if known;

- (2) The address and telephone number of the owner or other person responsible for the care of the animal, if known;
- (3) The nature and extent of the suspected abuse or neglect; and
- (4) Any other information the person making the report believes could be useful.

This report will be provided to law enforcement and, if appropriate, a county or municipal animal control officer, or a POST-certified or MACA-certified animal cruelty investigator. Human service workers required to report under this bill will be immune from civil and criminal liability in connection with making the report if the worker acts in good faith.

Any information identifying the person who reports suspected animal abuse or neglect will be confidential and not considered an open record under Missouri law.

No person required to make a report of animal abuse or neglect under this bill will be permitted to knowingly make a false report. Making a false report will be punishable in the same manner as other false reports to law enforcement under current law.

Failure to make a report established in this bill is also prohibited. A human services worker who fails to make a report will be issued a notice. The notice will not be retained in a permanent employment file and will not be considered an open record under Missouri law. However, such worker will be subject to discipline by his or her licensing board, if applicable.

The duty to report animal abuse or neglect established in this bill will not be in effect during any period in which the hotline established by this bill is not operational.

Such human service workers will receive 1.5 hours of training on this new requirement. The training will be created by the Department of Agriculture, in consultation with the Animal Control Association, and will be available to human service workers during normal working hours.

The training must include the following:

- (1) The requirement to report animal abuse or neglect and the penalties associated with failure to report;
- (2) How to identify animal abuse or neglect;
- (3) How to make a report of animal abuse or neglect; and
- (4) The relationship between abuse or neglect of certain vulnerable populations and animal abuse or neglect.
- (5) All such human service workers will be required to complete the training by December 31, 2027, or within 60 days of initial employment.

Under this bill, "animal" is defined as dogs, cats, rabbits, and domesticated birds.

The bill also provides that, beginning January 1, 2028, when any person employed as an animal control officer or animal humane investigator has reasonable cause to suspect that abuse or

neglect of certain older adults, adults with disabilities, or of a child has occurred, the animal control officer or animal humane investigator must immediately report the incident to the Department of Health and Senior Services or the Children's Division. The penalty for failing to make such a report is a class A misdemeanor.

No later than December 31, 2027, animal control officers and animal humane investigators will be required to participate in 1.5 hours of training on this new requirement. The training will be created by the Children's Division, the Department of Health and Senior Services, and the Department of Agriculture, in consultation with the Missouri Animal Control Association and will be available during normal working hours.

The training must include the following:

- (1) Requirements to report abuse or neglect of children and certain adults with disabilities and seniors and the penalties associated with failure to report;
- (2) How to identify such abuse and neglect;
- (3) How to make a report of such abuse and neglect; and
- (4) The relationship between abuse or neglect of certain vulnerable populations and animal abuse or neglect.

All such animal control officers and animal humane investigators will be required to complete the training by December 31, 2027, or within 60 days of initial employment.

The Missouri Animal Control Association, in collaboration with the Department of Health and Senior Services and the Children's Division, will provide an annual report to the Governor and the General Assembly about the reporting requirements described in the bill. The report will include information about:

- (1) Call wait times for reports of abuse and neglect;
- (2) The number of adults, children, and animals for which reports have been submitted; and
- (3) The number of reports for which an investigation determined that abuse or neglect of a person had co-occurred with abuse or neglect of an animal.

The provisions of this proposal expire December 31, 2030.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Administrative Hearing Commission  
Attorney General's Office  
Department of Commerce and Insurance  
Department of Corrections  
Department of Economic Development  
Department of Elementary and Secondary Education  
Department of Higher Education and Workforce Development  
Department of Health and Senior Services  
Department of Mental Health  
Department of Natural Resources  
Department of Labor and Industrial Relations  
Department of Revenue  
Department of Public Safety –  
    Alcohol and Tobacco Control  
    Capitol Police  
    Division of Fire Safety  
    Office of the Director  
    Missouri Gaming Commission  
    Missouri Highway Patrol  
    Missouri Veterans Commission  
    State Emergency Management Agency  
Department of Social Services  
Joint Committee on Administrative Rules  
Joint Committee On Education  
Missouri Department of Agriculture  
Missouri Department of Conservation  
Missouri Department of Transportation  
MoDOT & Patrol Employees' Retirement System  
Missouri National Guard  
Office of Administration  
Office of the Lieutenant Governor  
Office of the Secretary of State  
Office of the State Courts Administrator  
Office of the State Public Defender  
Office of the State Treasurer  
City of Kansas City  
City of O'Fallon  
City of Osceola  
Jackson County Election Board  
Kansas City Election Board  
Platte County Election Authority  
St. Louis City Board of Elections

St. Louis County Election Authority  
Newton County Health Department  
Phelps County Sheriff's Department  
Branson Police Department  
Kansas City Police Department  
Perryville Police Department  
St. Louis County Police Department  
East Buchanan County C-1 School District  
High Point R-III School District  
Northwest Missouri State University  
University of Central Missouri  
University of Missouri System  
Office of the Governor  
Office of the State Auditor  
Missouri House of Representatives  
Joint Committee on Public Employee Retirement  
Legislative Research  
Oversight Division  
Missouri Senate  
Missouri Lottery  
Missouri Consolidated Health Care Plan  
Missouri State Employees' Retirement System  
State Tax Commission



Julie Morff  
Director  
June 26, 2026



Jessica Harris  
Assistant Director  
June 26, 2026