

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4984H.01I
Bill No.: HB 1761
Subject: Taxation and Revenue - General; Taxation and Revenue - Sales and Use; Bingo;
Department of Revenue; Gambling; Department of Public Safety
Type: Original
Date: December 22, 2025

Bill Summary: This proposal repeals the tax imposed on the sale of bingo cards.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Bingo Proceeds for Education (0289)	(\$1,158,600)	(\$1,365,153)	(\$1,340,575)
Total Estimated Net Effect on <u>Other</u> State Funds	(\$1,158,600)	(\$1,365,153)	(\$1,340,575)

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	0	0	0

- ☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§313.057 – Repeals tax on the sale of bingo cards

Officials from the **Missouri Gaming Commission (MGC)** state the repeal of §313.055 and enactment of the new §313.057 eliminates the tax (two tenths of one cent) imposed on each bingo card and progressive bingo game card sold in Missouri to be paid by a supplier. In addition, the repeal of §313.057 and enactment of the new §313.057 eliminates the tax (2% of the gross receipts of the retail sales value charged) imposed on pull-tab cards sold in Missouri to be paid by a supplier.

The repeal of taxes related to bingo cards and pull-tab cards has no fiscal impact on the Missouri Gaming Commission. The entirety of the tax revenues collected on bingo and pull-tab cards are directed to the Missouri Bingo Proceeds for Education Fund. However, because the taxes are collected from bingo suppliers, who are licensed by the Missouri Gaming Commission, the repeal does affect MGC's regulation of bingo licensees.

The repeal of §§313.055 and 313.057, RSMo. and enactment of a new §313.057 would eliminate the tax imposed on bingo cards and pull-tab cards sold in Missouri, with an estimated total tax \$1,390,320 for fiscal year 2027 (\$563,194 tax loss on bingo cards and \$827,126 tax loss on pull-tabs), a total tax loss of \$1,365,153 for fiscal year 2028 (\$546,298 tax loss on bingo cards and \$818,855 tax loss on pull-tabs), a total tax loss of \$1,340,575 for fiscal year 2029 (\$529,909 tax loss on bingo cards and \$810,666 tax loss on pull-tabs), a total tax loss of \$1,316,572 for fiscal year 2030 (\$514,012 tax loss on bingo cards and \$802,560 tax loss on pull-tabs).

MGC estimates the following total tax loss:

	FY 2027	FY 2028	FY 2029	FY 2030
Bingo Paper Tax	\$563,194	\$546,298	\$529,909	\$514,012
Pull-Tab Tax	\$827,126	\$818,855	\$810,666	\$802,560
Total	\$1,390,320	\$1,365,153	\$1,340,575	\$1,316,572

MGC estimates the total estimated tax loss over the next 4 fiscal years is \$5,412,620 (\$2,153,413 tax loss on bingo cards and \$3,259,207 tax loss on pull-tabs). The losses will continue into the future in perpetuity. Due to the tax imposed on bingo cards and pull-tab cards sold in Missouri being the only revenue streams for the Bingo Proceeds for Education Fund, then the elimination of such taxes will result in the fund not being funded, which in turn will negatively impact initiatives being supported by the fund.

In determining the impact of the tax repeal, the Missouri Gaming Commission used the assumptions that there will be a 3% decline per year in the sales of bingo cards, based on the most recent trends; and that there will be a 1% reduction in pull-tab sales, based on recent trends.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect the estimated loss of revenue to the Bingo Proceeds for Education Fund (0289).

Oversight notes, according to reports from the Office of the State Treasurer, the following receipts into the Bingo Proceeds for Education Fund (0289) over the past five fiscal years:

FY 2025	\$1,397,911
FY 2024	\$1,441,708
FY 2023	\$1,452,755
FY 2022	\$1,371,549
FY 2021	\$ 902,629

Oversight will reflect ten (10) months of impact in FY 2027.

Officials from the **Department of Elementary and Secondary Education (DESE)** assume the proposed legislation proposes a reduction in the current Bingo tax. The department defers to the Office of Administration Division of Budget and Planning for a statewide revenue reduction estimate. As the department cannot predict how any remaining post reduction funds will be appropriated, the department can only say this legislation may impact the department's ability to carry out its functions.

Officials from the **Office of Administration - Budget and Planning** and the **Department of Revenue** defer to the Missouri Gaming Commission for the potential fiscal impact of this proposal.

Officials from the **Department of Public Safety - Office of the Director, Missouri Highway Patrol**, and **Missouri Lottery Commission** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
BINGO PROCEEDS FOR EDUCATION FUND (0289)			
<u>Loss – MGC/DESE (\$313.057) – tax elimination p.3</u>	<u>(\$1,158,600)</u>	<u>(\$1,365,153)</u>	<u>(\$1,340,575)</u>
ESTIMATED NET EFFECT TO THE BINGO PROCEEDS FOR EDUCATION FUND (0289)	<u>(\$1,158,600)</u>	<u>(\$1,365,153)</u>	<u>(\$1,340,575)</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

A direct fiscal impact to organizations that conduct a game of bingo could be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill repeals a 2% tax on the gross receipts of retail sales paid on each pull tab card sold in the State.

The bill also repeals a tax imposed on each organization conducting a game of bingo which annually awards at least \$5,000, and more than \$100 in a single day.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of Administration - Budget and Planning
Department of Elementary and Secondary Education
Department of Revenue
Department of Public Safety –
 Director's Office
 Missouri Gaming Commission
 Missouri Highway Patrol
Missouri Lottery Commission



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