

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 5018H.011  
Bill No.: HB 2323  
Subject: Domestic Relations; Law Enforcement Officers and Agencies; Department of Public Safety  
Type: Original  
Date: March 9, 2026

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Bill Summary: This proposal establishes the "Missouri Domestic Abuse Offender Registration and Accountability Act".

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	(\$285,335)	(\$207,277)	(\$209,596)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$285,335)</b>	<b>(\$207,277)</b>	<b>(\$209,596)</b>

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	1 FTE	1 FTE	1 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §§589.750, 589.752 & 589.753 – Missouri Domestic Abuse Offender Registration and Accountability Act

Officials from the **Department of Public Safety – Office of the Director (DPS-DO)** assume the following regarding this proposal:

§589.750 creates the Missouri Domestic Abuse Offender Registration and Accountability Act

§589.752 creates the fiscal impact by placing DPS as the owner of the confidential electronic database of registered domestic abuse offenders. DPS shall notify victims prior to release of offenders. DPS shall establish procedures to assist offenders in maintaining compliance with registration requirements.

§589.753 states DPS shall allocate necessary funding and resources to implement and maintain the domestic abuse offender registration system. DPS shall submit a biennial report to the General Assembly. DPS shall promulgate rules and regulations.

DPS assumes 1 FTE will be required as well as the purchase of software and associated maintenance.

**Oversight** does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by DPS-DO.

Officials from the **Office of the State Public Defender (SPD)** state per the National Public Defense Workload Study, the new charge contemplated by section 589.752 would take approximately twenty-two hours of SPD work for reasonably effective representation. If one hundred cases were filed under this section in a fiscal year, representation would result in a need for an additional attorney. Because the number of cases that will be filed under this statute is unknown, the exact additional number of attorneys necessary is unknown. Each case would also result in unknown increased costs in the need for core staff, travel and litigation expenses. However, if the charge was classified as a class D misdemeanor no jail time would be authorized and the cases would not qualify for SPD representation.

**Oversight** assumes this proposal will create a minimal number of new cases and that the SPD can absorb the additional caseload required by this proposal with current staff and resources. Therefore, Oversight will reflect no fiscal impact to the SPD for fiscal note purposes.

However, if multiple bills pass which require additional staffing and duties, the SPD may request funding through the appropriation process.

Officials from the **Office of Attorney General (AGO)** assume any potential litigation costs arising from this proposal can be absorbed with existing resources. The AGO may seek additional appropriations if the proposal results in a significant increase in litigation or investigation costs.

**Oversight** does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

Oversight notes a violation of the provisions of this proposal results in a misdemeanor charge which carries a fine in addition to any individual county/municipal fees and court costs. The fine revenue for the ticket goes to local school funds and court costs go to various state and local funds. Oversight assumes there will be some (less than \$250,000) amount of fine revenue from violations of the statute. For simplicity, Oversight will not reflect the increased revenue from fines and court costs to various state funds and local political subdivisions.

Below are examples of some of the state and local funds which court costs are distributed to.

	<b>Fee Amount</b>
Basic Civil Legal Services Fund	\$8.00
Clerk Fee	\$15.00 (\$12 State/\$3 County)
County Fee	\$25.00
State Court Automation Fund	\$7.00
Crime Victims' Compensation Fund	\$7.50
DNA Profiling Analysis Fund	\$15.00
Peace Officer Standards and Training (POST) Fund	\$1.00
Motorcycle Safety Trust Fund	\$1.00
Brain Injury Fund	\$2.00
Independent Living Center Fund	\$1.00
Sheriff's Fee	\$10.00 (County)
Prosecuting Attorney and Circuit Attorney Training Fund	\$5.00
Prosecuting Attorney Training Fund	\$5.00 (\$2.50 State/\$2.50 County)
Spinal Cord Injury Fund	\$2.00

Officials from the **Department of Corrections (DOC)** assume as misdemeanors fall outside the purview of the Department of Corrections, this legislation will have no impact on the department.

Officials from the **Department of Natural Resources, Department of Public Safety - Capitol Police, Department of Social Services, Office of the State Auditor, Missouri Department of**

**Conservation, City of Kansas City, Phelps County Sheriff, St. Louis County Police Department, Branson Police Department and Kansas City Police Department** each assume the proposal will have no fiscal impact on their respective organizations.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **Missouri Highway Patrol** defer to the Department of Public Safety – Office of the Director for the potential fiscal impact of this proposal.

The **Oversight Division** is responsible for providing a Sunset Report pursuant to Section 23.253 RSMo; however, Oversight can absorb the cost with the current budget authority.

**Oversight** only reflects the responses that we have received from state agencies and political subdivisions; however, other local political subdivisions, local law enforcement agencies and county clerks were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

#### Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Cost (§§589.780 – 589.753)</u>			
Personal Service	(\$64,284)	(\$78,684)	(\$80,258)
Fringe Benefits	(\$39,468)	(\$47,983)	(\$48,616)
Expense and Equipment	(\$6,583)	(\$5,610)	(\$5,722)
<b>Total Costs – DPS-DO</b>	<b>(\$110,335)</b>	<b>(\$132,277)</b>	<b>(\$134,596)</b>
FTE Change – DPS-DO	1 FTE	1 FTE	1 FTE
<u>Cost (§§589.780 – 589.753) – DPS-DO – software/maintenance</u>	<u>(\$175,000)</u>	<u>(\$75,000)</u>	<u>(\$75,000)</u>
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b><u>(\$285,335)</u></b>	<b><u>(\$207,277)</u></b>	<b><u>(\$209,596)</u></b>
Estimated Net FTE Change on General Revenue	1 FTE	1 FTE	1 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill creates the "Missouri Domestic Abuse Offender Registration and Accountability Act", which requires an offender convicted of a domestic abuse offense to register with the Department of Public Safety within 72 hours of the offender's conviction or release from incarceration, whichever occurs later, and requires the offender to maintain the registration for at least five years following the completion of the offender's sentence, probation, or parole. The bill describes the information an offender is required to provide to the Department and requires the offender to update his or her information with the Department within ten days of any change to the information. A person who fails to register under the provisions of this bill will be assessed a fine up to \$500 for a first violation with written notification and 15 days to correct such violation and for a second or subsequent violation such person will be guilty of a class A misdemeanor and assessed a fine of up to \$1,000.

The Department must maintain a secure and confidential database of registered domestic abuse offenders, which will be accessible by law enforcement agencies to aid in investigations and ensure the safety of victims. The Department is authorized to allocate necessary funding and resources to implement the domestic abuse offender registration system. The bill allows the Director of the Department to create any rules or regulations necessary to implement the provisions of this bill.

The provisions of this bill will expire August 28, 2032, and will terminate September 1, 2033.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Department of Public Safety  
Office of the Director  
Capitol Police  
Missouri Highway Patrol  
Department of Corrections  
Department of Natural Resources  
Missouri Department of Conservation  
Department of Public Safety  
Office of the Secretary of State  
Office of the State Auditor  
Joint Committee on Administrative Rules  
Department of Social Services  
Oversight Division  
City of Kansas City  
Branson Police Department  
Phelps County Sheriff  
Kansas City Police Department  
St. Louis County Police Department



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March 9, 2026



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