

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 5226H.011  
 Bill No.: HB 1869  
 Subject: Veterans; Cemeteries  
 Type: Original  
 Date: February 10, 2026

Bill Summary: This proposal establishes a grant program to provide funds to repair and reset grave markers for deceased veterans.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

\*Oversight assumes the net effect is from the funding of the Veterans' Grave Marker Trust Fund (subject to appropriations) and could exceed the \$250,000 threshold.

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Veterans Commission Capital Improvement Fund (1304)*	(\$85,881)	(\$94,999)	(\$96,573)
Veterans' Grave Marker Trust Fund**	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>(\$85,881)</b>	<b>(\$94,999)</b>	<b>(\$96,573)</b>

\*Oversight assumes the net effect is from the one (1) FTE accountant requested by the Missouri Veterans Commission for newly created grant administration.

\*\*Oversight assumes revenue and expenses net to \$0.

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Veterans Commission Capital Improvement Fund	1 FTE	1 FTE	1 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>	<b>1 FTE</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §42.303 – Grants to Repair and Reset Grave Markers for Deceased Veterans

Officials from the **Department of Public Safety - Missouri Veterans Commission (MVC)** state that should this bill be passed and the grant program created by it is funded by the Legislature, MVC would not be able to process the applications for a grant under the program with existing staff. Therefore, the MVC estimates that the department would need to add one (1) accountant FTE (\$55,000 annually) along with associated expenses to the department's existing staff to ensure all grant eligibility requirements have been met and that adequate funds exist to pay for approved grants.

**Oversight** has no information to the contrary. Therefore, Oversight will present the fiscal impact of this proposal of 1 FTE as provided by the MVC to the Veterans Commission Capital Improvement Fund (1304).

Oversight assumes that the grants to repair or reset grave markers for deceased veterans at cemeteries located in this state that have been damaged by natural causes are paid for through the newly created Veterans' Grave Marker Trust Fund authorized by §42.303.5(1). Funding for this grant program will consist of any appropriation, gifts, bequests and donations.

Officials from the **Office of the State Treasurer** assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

### Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Transfer Out</u> – (\$42.303) Appropriations to the Veterans Grave Marker Trust Fund p.3	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>
<b>VETERANS COMMISSION CAPITAL IMPROVEMENT FUND (1304)</b>			
<u>Cost</u> – MVC (\$40.303) p.3			
Personnel Service	(\$45,833)	(\$56,100)	(\$57,222)
Fringe Benefits	(\$32,048)	(\$38,899)	(\$39,351)
Expense & Equipment	(\$8,000)	\$0	\$0
<u>Total Costs</u> – MVC	<u>(\$85,881)</u>	<u>(\$94,999)</u>	<u>(\$96,573)</u>
FTE Change - MVC	1 FTE	1 FTE	1 FTE
<b>ESTIMATED NET EFFECT ON VETERANS COMMISSION CAPITAL IMPROVEMENT FUND (1304)</b>	<b><u>(\$85,881)</u></b>	<b><u>(\$94,999)</u></b>	<b><u>(\$96,573)</u></b>
Estimated Net FTE Change to the Veterans Commission Capital Improvement Fund	1 FTE	1 FTE	1 FTE
<b>VETERANS' GRAVE MARKER TRUST FUND</b>			
<u>Transfer In</u> – (\$42.303) Appropriations from General Revenue p.3	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown
<u>Revenue Gain</u> - (\$42.303) Gifts, bequests and donations p.3	\$0 or Unknown	\$0 or Unknown	\$0 or Unknown

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<u>Cost – MVC (\$42.303) Grants to repair and reset grave makers for deceased veterans p.3</u>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>
<b>ESTIMATED NET EFFECT ON THE VETERANS' GRAVE MARKER TRUST FUND</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

There could be a positive fiscal impact on small businesses that specialize in repairing, resetting, or replacing grave markers as a result of this proposal.

FISCAL DESCRIPTION

This bill creates the "Veterans' Grave Marker Trust Fund" for the purpose of repairing or resetting grave markers for deceased veterans at cemeteries located in this state that have been damaged by natural causes.

The Veteran's Commission must establish a grant program to provide funds for the repairs. Any family member of a deceased veteran buried at a cemetery located in this state can apply for a grant. The Veterans' Commission will award a grant to the family member if:

- (1) The family member provides the name of the deceased veteran and produces evidence of the family relationship to the deceased veteran;
- (2) The deceased veteran was honorably separated or discharged from United States military service or was in active service in an honorable status at the time of his or her death;
- (3) The deceased veteran is buried at a cemetery located in this state including, but not limited to, a veterans' cemetery;
- (4) The grave marker for the deceased veteran has been damaged by natural causes;

- (5) The family member agrees to use the grant moneys to repair or reset the grave marker; and
- (6) Moneys are available in the veterans' grave marker trust fund. The Veterans' Commission must establish and post on its website criteria for determining the amount of grants, the contents of the grant application, and the procedures and timelines by which family members may apply for grants.

The Veterans' Commission will award grants on a first-come, first-served basis.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Public Safety-Missouri Veterans Commission  
Office of the Secretary of State  
Office of the State Treasurer  
Joint Committee on Administrative Rules



Julie Morff  
Director  
February 10, 2026



Jessica Harris  
Assistant Director  
February 10, 2026