COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5256H.01I
Bill No.: HB 2155
Subject: Utilities
Type: Original
Date: January 16, 2026

Bill Summary: This proposal requires municipalities and the Department of Transportation to reimburse non-rate regulated utilities for site relocation costs incurred due to road maintenance.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on General Revenue	**$0**	**$0**	**$0**

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
State Road Fund (1320)	Up to ($48,500,000)	Up to ($48,500,000)	Up to ($48,500,000)
Total Estimated Net Effect on Other State Funds	**Up to ($48,500,000)**	**Up to ($48,500,000)**	**Up to ($48,500,000)**

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on All Federal Funds	**$0**	**$0**	**$0**

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	**0**	**0**	**0**

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed $250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

☐ Estimated Net Effect (savings or increased revenues) expected to exceed $250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	**(Unknown)**	**(Unknown)**	**(Unknown)**

FISCAL ANALYSIS

ASSUMPTION

§§67.1849, 67.2707, 71.340, 226.220, 226.224, 227.558, 227.559 & 229.360 – Reimbursement of Relocation Expenses of Non-Rate-Regulated Utilities

Officials from the **Missouri Department of Transportation (MODOT)** state currently, utilities are allowed to occupy the state right-of-way utility corridor at no cost but must bear the cost for adjustments needed for highway maintenance or construction. Utilities with pre-existing land rights are compensated for relocation. The proposed bill would render all utility adjustments reimbursable, potentially incurring millions in annual costs to the State Road Fund. Based on relocation information from previous years statewide, MoDOT estimates an annual negative impact to the State Road Fund of $48.5 million.

Oversight does not have information to the contrary and therefore, Oversight will reflect a fiscal impact of "Up to $48.5 million" to MoDOT per fiscal year.

Officials from the **City of Kansas City** assumed this proposal has a negative fiscal impact of an indeterminate amount.

Officials from the **City of St. Louis** assume this proposal would require the City of St. Louis to reimburse certain utility providers for all costs associated with relocation, adjustment, or removal of any facilities in the public right-of-way when the City is performing a project.

Currently, the City of St. Louis does not collect data regarding costs associated with moving utility facilities or fiber. Moreover, the costs associated with moving such facilities is currently borne by the utility company.

This proposal would shift relocation, removal, and adjustment costs from the utility company to taxpayers. Each construction project in the City of St. Louis has its own unique characteristics and geographical footprint. No two projects are alike. Given the multitude of variables each project may entail, estimating the financial impact of this proposal varies. However, City officials estimate the financial burden which may be placed upon the City to be in the multi-million dollar range. These costs will be ongoing and will impact City finances in all subsequent fiscal years.

In response to similar legislation, HB 2429 (2025), officials from the **City of Springfield** assumed, based on the costs of relocating and the amount of telecommunications facilities relocated within the past year, the City of Springfield estimates a current yearly cost of approximately $1,500,000 per year.

In 2024, the City had projects on over 160 blocks that could have required communication service relocations. Of these, the City estimates that 85 blocks likely required some level of communication service relocation.

Using these estimates, the annual cost to the City could range from $2.5 million to $3.5 million.

In response to similar legislation, Perfected HCS for HB 661 (2025), officials from the **City of O'Fallon** stated the provisions being added to Sections 71.340, 226.200 and 226.224 will cause the cities and counties to pay for relocating certain utilities for road projects. The estimated costs to the City of O'Fallon will vary from $100,000 to $250,000 each year. With the increase in utilities located in the ROW (like fiber optics) costs will grow ever higher for cities in the future.

Oversight assumes local political subdivisions could incur costs related to this proposal; therefore, Oversight will reflect a fiscal impact of "Unknown" to local political subdivisions.

Officials from the **Metropolitan St. Louis Sewer District**, **Wayne County Public Water Supply District #2** and the **South River Drainage District** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other utilities were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

FISCAL IMPACT – State Government	FY 2027 (10 Mo.)	FY 2028	FY 2029
STATE ROAD FUND (1320)			
Cost – MoDOT (§67.1849 – 229.360) Reimbursing costs of non-rate regulated utility providers for facility relocation p.3	Up to ($48,500,000)	Up to ($48,500,000)	Up to ($48,500,000)
ESTIMATED NET EFFECT ON THE STATE ROAD FUND (1320)	**Up to ($48,500,000)**	**Up to ($48,500,000)**	**Up to ($48,500,000)**

FISCAL IMPACT – Local Government	FY 2027 (10 Mo.)	FY 2028	FY 2029
LOCAL POLITICAL SUBDIVISIONS			
Cost (§67.1849 – 229.360) Reimbursing costs of non-rate regulated utility providers for facility relocation p.4	(Unknown)	(Unknown)	(Unknown)
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	**(Unknown)**	**(Unknown)**	**(Unknown)**

FISCAL IMPACT – Small Business

Small non-rate regulated utility providers could be positively impacted as a result of this proposal.

FISCAL DESCRIPTION

This bill requires counties, municipalities, and the Missouri Department of Transportation to reimburse non-rate-regulated utility providers, including telecommunications, Internet, and cable providers, for facility relocation due to road maintenance, construction, or other right-of-way work activity.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Missouri Department of Transportation
City of Kansas City
City of O'Fallon
City of Springfield
City of St. Louis
Metropolitan St. Louis Sewer District
South River Drainage District
Wayne County Public Water Supply District #2

Julie Morff
Director
January 16, 2026

Jessica Harris
Assistant Director
January 16, 2026