

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5542H.02I
Bill No.: HB 2180
Subject: State Departments; Department of Revenue
Type: Original
Date: January 13, 2026

Bill Summary: This proposal modifies provisions relating to mail sent by state agencies.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	Up to \$2,100,000	Up to \$2,100,000	Up to \$2,100,000
Total Estimated Net Effect on General Revenue	Up to \$2,100,000	Up to \$2,100,000	Up to \$2,100,000

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Blind Pension Fund (1621)	Up to \$161,517	Up to \$193,820	Up to \$193,820
Total Estimated Net Effect on Other State Funds	Up to \$161,517*	Up to \$193,820	Up to \$193,820

*Oversight notes the fiscal impact for FY 2027 is lesser because FY 2027 is a partial year (10 months).

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on All Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§105.963 – Mailings of Campaign Disclosure Reports; Assessments of Financial Interest Statements

Officials from the **Missouri Ethics Commission** note while the proposed legislation allows the option of a method other than certified mail, at this time a cost savings is undetermined b/c the Commission anticipates the necessity of certified mail needed in specific circumstances.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

§143.611 - DOR Notice of Assessment Notices

Officials from the **Department of Revenue (DOR)** note currently, per statutes, DOR is required to mail by certified mail, the Notice of Assessment Letter to a taxpayer about a problem with their tax return. DOR is finding that a majority of these certified Notice of Assessments are being returned to DOR unclaimed.

The Notice of Assessment is sent to a taxpayer at their last known address to inform them that they have:

- Failed to file a tax return that is owed,
- Filed a return in which they have incorrectly reported the tax owed, or
- Failed to pay the tax amount due.

Certified mail requires a person to sign for the mail before it can be given to them. Should the postal employee not be able to get a signature upon delivery, they leave a notice informing the person they have certified mail, and they must come to the post office to sign for it. The problem is that postal offices are open limited number of hours a day, for the person to retrieve their certified mail. Usually, the same business hours that the person is working.

In FY 2025, approximately 42% of these certified Notice of Assessment letters were returned to DOR unclaimed costing the department \$906,936. As of July 2025, a certified notice cost \$5.30 more than a letter sent regular first-class mail. The Department spent about \$2,241,070 in postage to send 411,876 of these Notice of Assessment letters by certified mail in FY 2025. (It should be noted the postage rate is expected to rise each January and July for the next couple of years).

This proposal is removing the certified mail notice requirement if a taxpayer elects to have their notices delivered electronically. This proposal would also allow taxpayers to have the notice sent regular first-class mail or if they elect to have it electronically delivered.

The Department is not able to estimate the number of taxpayers that will opt in to receive notices electronically. However, if all choose to receive their notice electronically DOR will save \$2.1 million in certified mail expenses. DOR will assume this proposal will result in a savings to general revenue of Up to \$2.1 million annually.

Oversight does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by DOR.

§209.030 - Mail Requirements for Blind Pension Participants

Officials from the **Department of Social Services, Family Support Division (DSS/FSD)** state the following effective 8/28/2018 for BP certified mailing. DSS used the total cost of FAMIS certified mailing for SFY2019 to average the mailing cost per mailing. The average cost was then applied to the monthly mailings tracked for BP, MRT, and FAMIS to gather the total annual costs of certified mail to BP participants.

Month	Blind Pension (BP)	Medical Review Team (MRT)	Family Assistance Management Information System (FAMIS)	Total Pieces
Aug-18	323	8	0	331
Sep-18	837	199	60	1096
Oct-18	985	151	3946	5082
Nov-18	576	124	1326	2026
Dec-18	507	139	1171	1817
Jan-19	674	70	1515	2259
Feb-19	503	155	1083	1741
Mar-19	632	178	1107	1917
Apr-19	661	127	1429	2217
May-19	451	152	932	1535
Jun-19	510	109	1001	1620
Total:	6,659	1,412	13570	21641

Certified Mail Cost Effective July 2025 \$10.44

Total Costs for Certified Mailing \$225,932

Total Costs for Adverse Actions \$16,098

Total Cost of Mailing first class mail \$16,014

Total cost avoidance \$193,820

Oversight notes the Blind Pension program receives no federal funds. DSS assumes savings from a reduction in certified mail costs (administrative activity) will be redirected to other activities. Oversight will show the estimated savings provided by DSS/FSD to the Blind Pension Fund. Oversight notes subsection 209.030.3 was added in 2018 with HCS/HB 2171. Oversight will reflect the potential savings to the Blind Pension Fund of “Up to \$193,820”.

Responses regarding the proposed legislation as a whole

Officials from the **Department of Social Services, Office of Administration - Budget and Planning, Platte County Board of Elections, St. Louis City Board of Elections, and the St. Louis County Board of Elections** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
GENERAL REVENUE			
<u>Savings</u> – DOR (§143.611) Savings on Notice of Assessment certified mail costs p.4	Up to <u>\$2,100,000</u>	Up to <u>\$2,100,000</u>	Up to <u>\$2,100,000</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	Up to <u>\$2,100,000</u>	Up to <u>\$2,100,000</u>	Up to <u>\$2,100,000</u>
BLIND PENSION FUND			
<u>Savings</u> – DSS/FSD (§209.030) Savings on Blind Pension certified mail costs p.4	Up to \$161,517	Up to \$193,820	Up to \$193,820
ESTIMATED NET EFFECT ON THE BLIND PENSION FUND	Up to \$161,517	Up to \$193,820	Up to \$193,820

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

Currently, a notice of deficiency from the Department of Revenue must be sent via certified or registered mail. This bill authorizes the Department to send a notice of deficiency to taxpayers, other than individuals, electronically, upon request. For individual taxpayers, the Department can send the notice of deficiency by first-class mail or electronically at the taxpayer's request.

The bill removes a requirement that any notice sent to an applicant or recipient of the blind pension fund must be sent by certified mail. Instead, the bill allows the notice to be sent by mail delivered by the United States Postal Service, except that, for any notice of adverse actions, as specified in the bill, the notice must also be sent by certified mail delivered by the USPS at the applicant's or recipient's address of record.

Further, this bill removes a requirement that notices of assessments by the Executive Director of the Ethics Commission be sent by mail or registered mail.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Revenue

Department of Social Services

Missouri Ethics Commission

Platte County Board of Elections

St. Louis City Board of Elections

St. Louis County Board of Elections



Julie Morff

Director

January 13, 2026



Jessica Harris

Assistant Director

January 13, 2026