

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 5714S.02F  
 Bill No.: SS for HB 2423  
 Subject: Business and Commerce; Department of Commerce and Insurance; Corporations;  
 Credit Unions  
 Type: Original  
 Date: April 1, 2026

Bill Summary: This proposal modifies provisions relating to the division of finance.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Consumer Licensing Fund	\$1,213,100	\$1,951,950	\$1,951,950
Division of Finance Fund (1550)	(\$1,108,275)	(\$1,477,700)	(\$1,477,700)
<b>Total Estimated Net Effect on Other State Funds</b>	<b>\$104,825</b>	<b>\$474,250</b>	<b>\$474,250</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §§361.710 – 436.570 – Consumer Licensing Fund and Division of Finance Provisions

Officials from the **Department of Commerce and Insurance (DCI) - Division of Finance (DOF)** assume the change to 361.749.2 requires earned wage access companies to pay an annual licensing fee for each location to the Division of Finance (DOF), as determined by the director of finance, not to exceed \$5,000 for their first location or \$1,000 for additional locations. DOF anticipates that annual licensing fees will not exceed \$2,000 for their first location and \$300 for additional locations. Except, for small or new companies who have not exceeded 100 active accounts at any point in the previous year, who shall pay an annual licensing fee, as determined by the director of finance, not to exceed \$1,000 for any location. DOF anticipates that the annual licensing fee for those with 100 or fewer accounts to be no more than \$500. Currently, the annual license fee for each location is \$1,000. The license year for these lenders runs from July 1 through June 30; therefore, DOF anticipates an increase in revenue of \$36,000 beginning with licenses issued on or after July 1, 2027.

The change to 364.030.3 requires retail financing companies to pay an annual licensing fee for each location to DOF, as determined by the director of finance, not to exceed \$5,000 for their first location or \$1,000 for additional locations. DOF anticipates that annual licensing fees will not exceed \$2,000 for their first location and \$300 for additional locations. Except, for companies who have not exceeded 100 active accounts at any point in the previous year, who shall pay an annual licensing fee, as determined by the director of finance, not to exceed \$1,000 for any location. DOF anticipates that the annual licensing fee for those with 100 or fewer accounts to be no more than \$500. Currently, the annual license fee for each location is \$600. The license year for these lenders runs from January 1 through December 31; therefore, DOF anticipates an increase in revenue of \$72,800 beginning with licenses issued on or after January 1, 2027.

The change to 364.105.2 requires premium finance companies to pay an annual licensing fee for each location to DOF, as determined by the director of finance, not to exceed \$5,000 for their first location or \$1,000 for additional locations. DOF anticipates that annual licensing fees will not exceed \$700 for their first location and \$300 for additional locations. Except, for companies who have not exceeded 100 active accounts at any point in the previous year, who shall pay an annual licensing fee, as determined by the director of finance, not to exceed \$1,000 for any location. DOF anticipates that the annual licensing fee for those with 100 or fewer accounts to be no more than \$500. Currently, the annual license fee for each location is \$600. The license year for these lenders runs from January 1 through December 31; therefore, DOF anticipates an increase in revenue of \$4,900 beginning with licenses issued on or after January 1, 2027.

The change to 365.030.3 requires motor vehicle finance companies to pay an annual licensing fee for each location to DOF, as determined by the director of finance, not to exceed \$5,000 for

their first location or \$1,000 for additional locations. DOF anticipates that annual licensing fees will not exceed \$2,000 for their first location and \$300 for additional locations. Except, for companies who have not exceeded 100 active accounts at any point in the previous year, who shall pay an annual licensing fee, as determined by the director of finance, not to exceed \$1,000 for any location. DOF anticipates that the annual licensing fee for those with 100 or fewer accounts to be no more than \$500. Currently, the annual license fee for each location is \$600. The license year for these lenders runs from January 1 through December 31; therefore, DOF anticipates an increase in revenue of \$200,800 beginning with licenses issued on or after January 1, 2027.

The change to 367.140.1 requires small loan and consumer installment lender companies to pay an annual licensing fee for each location to DOF, as determined by the director of finance, not to exceed \$5,000 for their first location or \$1,000 for additional locations. DOF anticipates that annual licensing fees will not exceed \$2,000 for their first location and \$300 for additional locations. Except, for companies who have not exceeded 100 active accounts at any point in the previous year, who shall pay an annual licensing fee, as determined by the director of finance, not to exceed \$1,000 for any location. DOF anticipates that the annual licensing fee for those with 100 or fewer accounts to be no more than \$500. Currently, the annual license fee for each location is \$600. The license year for these lenders runs from January 1 through December 31; therefore, DOF anticipates an increase in revenue of \$106,500 beginning with licenses issued on or after January 1, 2027

The change to 367.509.3 requires title loan companies to pay an annual licensing fee for each location to DOF, as determined by the director of finance, not to exceed \$5,000 for their first location or \$1,000 for additional locations. DOF anticipates that annual licensing fees will not exceed \$2,000 for their first location and \$300 for additional locations. Except, for companies who have not exceeded 100 active accounts at any point in the previous year, who shall pay an annual licensing fee, as determined by the director of finance, not to exceed \$1,000 for any location. DOF anticipates that the annual licensing fee for those with 100 or fewer accounts to be no more than \$500. Currently, the annual license fee for each location is \$1,000. The license year for these lenders runs from January 1 through December 31; therefore, DOF anticipates an increase in revenue of \$4,100 beginning with licenses issued on or after January 1, 2027.

The change to 407.640.5 requires credit service organizations to pay an annual licensing fee for each location to DOF, as determined by the director of finance, not to exceed \$1,000 for any location. DOF anticipates that the annual licensing fee will not exceed \$500. Currently, the annual license fee for each location is \$400. The license year for these lenders runs from July 1 through June 30; therefore, DOF anticipates an increase in revenue of \$3,100 beginning with licenses issued on or after January 1, 2027.

The change to 408.500.1 requires pay day loan companies to pay an annual licensing fee for each location to DOF, as determined by the director of finance, not to exceed \$5,000 for their first location or \$1,000 for additional locations. DOF anticipates that annual licensing fees will not exceed \$2000 for their first location and \$300 for additional locations. Except, for companies

who have not exceeded 100 active accounts at any point in the previous year, who shall pay an annual licensing fee, as determined by the director of finance, not to exceed \$1,000 for any location. DOF anticipates that the annual licensing fee for those with 100 or fewer accounts to be no more than \$500. Currently, the annual license fee for each location is \$600. The license year for these lenders runs from January 1 through December 31; therefore, DOF anticipates an increase in revenue of \$12,700 beginning with licenses issued on or after January 1, 2027.

The change to 436.570.1 requires consumer legal funding companies to pay an annual licensing fee for each location to DOF, as determined by the director of finance, not to exceed \$5,000 for their first location or \$1,000 for additional locations. DOF anticipates that annual licensing fees will not exceed \$2,000 for their first location and \$300 for additional locations. Except, for companies who have not exceeded 100 active accounts at any point in the previous year, who shall pay an annual licensing fee, as determined by the director of finance, not to exceed \$1,000 for any location. DOF anticipates that the annual licensing fee for those with 100 or fewer accounts to be no more than \$500. Currently, the annual license fee for each location is \$550. The license year for these lenders runs from July 1 through June 30; therefore, DOF anticipates an increase in revenue of \$33,350 beginning with licenses issued on or after July 1, 2027.

For the purposes of this estimate, DOF assumes the DOF established license fee and the number of each of these types of lenders will remain flat over the next three years. Full fiscal year revenue increases will not be realized until FY2028 due to receiving revenue cyclically based on licensing year interval and renewal timeframes. Not all license types will have licensees with additional locations or that will qualify for small/new lender status. These fees are currently deposited to the Division of Finance fund. This bill would create a Consumer Licensing Fund for DOF that would be utilized for deposit of these fees.

In summary, DCI assumes an estimated annual revenue increase of \$104,825 in FY 2027, \$474,250 in FY 2028 and \$474,250 in FY 2029 as a result of the implementation of changes in proposals.

A summary of types of licenses by RSMo. being affected is listed below:

RSMo.	Type of License
361.749.2	Earned Wage Access Company
364.030.3	Financing Company
364.105.2	Premium Financing Company
365.030.3	Motor Vehicle Finance Main Location
365.030.3	Motor Vehicle Finance-Branches
367.140.1	Small Loans – Main Location
367.140.1	Installment Lenders - Branches
367.140.1	Installment Lenders-Small/New Lender
367.140.1	Installment Lenders – Main Location
367.140.1	Installment Lenders-Branches
367.140.1	Installment Lenders-Small/New Lender
367.509.3	Title Lenders – Main Location
367.509.3	Title Lenders - Branches
367.509.3	Title Lenders-Small/New Lender
407.640.5	Credit Service Organizations
408.500.1	Pay Day Loans – Main Location
408.500.1	Pay Day Loans - Branches
408.500.1	Pay Day Loans-Small/New Lender
436.570.1	Consumer Legal Funding

	Total Estimated Annual Revenue (Without Increase)			Total Estimated Annual Revenue Increase		
	FY 2027	FY 2028	FY 2029	FY 2027	FY 2028	FY 2029
Current Annual Revenue						
	\$1,003,450	\$1,108,275	\$1,477,700	\$104,825	\$474,250	\$474,250

Since this legislation creates a new fund for deposit (Consumer Licensing Fund), for fiscal note purposes, **Oversight** will show the estimated annual revenue plus the estimated annual increase provided by DCI to the newly created Consumer Licensing Fund. Oversight will also show a loss of estimated annual revenue to the Division of Finance Fund (1550), since this fund will no longer be the fund used to deposit fees. (It should be noted that the total estimated annual revenue increase is the only revenue being generated as a result of this proposal).

Officials from the **Office of the State Treasurer** assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

In response to a previous version, officials from the **Office of the Secretary of State (SOS)** noted many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>CONSUMER LICENSING FUND</b>			
<u>Revenue – DCI (§§361.70-436.570)</u> Licensing Revenue Increase p.6	<u>\$1,213,100</u>	<u>\$1,951,950</u>	<u>\$1,951,950</u>
<b>ESTIMATED NET EFFECT ON THE CONSUMER LICENSING FUND</b>	<b><u>\$1,213,100</u></b>	<b><u>\$1,951,950</u></b>	<b><u>\$1,951,950</u></b>
<b>DIVISION OF FINANCE FUND (1550)</b>			
<u>Loss – DCI (§§361.70-436.570)</u> Creation of Consumer Licensing Fund for deposit of fees p.6	<u>(\$1,108,275)</u>	<u>(\$1,477,700)</u>	<u>(\$1,477,700)</u>
<b>ESTIMATED NET EFFECT ON THE DIVISION OF FINANCE FUND</b>	<b><u>(\$1,108,275)</u></b>	<b><u>(\$1,477,700)</u></b>	<b><u>(\$1,477,700)</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act modifies provisions relating to the Division of Finance.

This act creates the Consumer Licensing Fund. The fund is to consist of those fees charged for licensure by the Division of Finance. The fund is to be used for all costs incurred by the Director of the Division in administering the provisions of law assigned to the Division.

The act additionally modifies the fees charged for various entities regulated by the Division, including entities applying for licensure in the areas of earned wage access services, financing institutions, premium finance companies, sales finance companies, entities engaged in small loans, credit service organizations, and consumer legal funding companies. At the time of filing an application for licensure as one of the aforementioned entities, the applicant shall pay a licensing fee, to be determined by the Director from time to time, not to exceed \$5,000 and a fee for each additional location where such applicant conducts business, to be determined by the Director from time to time, not to exceed \$1,000. Applicants who have not exceeded 100 active accounts at any point in the previous licensing year, shall pay a licensing fee, to be determined by the Director from time to time, not to exceed \$1,000 and a fee for each additional location where such applicant conducts business, to be determined by the Director from time to time, not to exceed \$1,000. All license fees paid pursuant to this act shall be credited to the Consumer Licensing Fund.

Several entities regulated by the Division of Finance are required by current law to register with the Division and pay a fee upon doing so. This act changes the terminology for such entities to require instead to be "licensed." This change applies to entities applying for licensure in the areas of earned wage access services, financing institutions, premium finance companies, sales finance companies, entities engaged in small loans, credit service organizations, and consumer legal funding companies.

The act increases from \$400 to \$1,000 the fee that the Division may charge a credit service organization for filing a registration statement.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance  
Office of the State Treasurer  
Office of the Secretary of State  
Joint Committee on Administrative Rules



Julie Morff  
Director  
April 1, 2026



Jessica Harris  
Assistant Director  
April 1, 2026