

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5801H.011
 Bill No.: HB 2342
 Subject: Disabilities; Children and Minors; Parks and Recreation
 Type: Original
 Date: March 9, 2026

Bill Summary: This proposal requires all new playground areas and surfaces to comply with the 2010 ADA Standards for accessible design and relevant regulations issued by the United States Department of Justice.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue Fund*	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
Total Estimated Net Effect on General Revenue	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

*Oversight notes that per DNR's assumption this proposal would potentially cost \$300,000 per playground.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
College & University Funds	\$0 or Could exceed (\$150,000)	\$0 to (Unknown)	\$0 to (Unknown)
Total Estimated Net Effect on Other State Funds	\$0 or Could exceed (\$150,000)	\$0 to (Unknown)	\$0 to (Unknown)

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

FISCAL ANALYSIS

ASSUMPTION

§355.910 – Playground Construction

Officials from the **Department of Natural Resources (DNR)** assume per the 2018 master list of playgrounds MSP has 99 playgrounds. In estimate, without detailed survey of the system 69 of the playgrounds have not had equipment replaced since pre-2010, however there is a good chance that they do meet requirements. Once playground equipment is replaced or identified, it is required to bring playground equipment into compliance with the 2010 ADA standards.

The high end - to bring all playgrounds into compliance w/o question: \$300k average cost per playground x 69 = \$20.7 M

The low end - to correct a couple of surfaces, provide accessible routes, and replace 10 playgrounds (in entirety) = \$3.9 M

Oversight is unable to determine how many parks may require such repairs. Therefore, Oversight assumes a fiscal impact to General Revenue ranging from \$0 (if no repairs are required) to an unknown cost (if repairs are necessary).

Based on a brief review, Oversight notes that there are approximately 293 playgrounds in Missouri and estimated 194 (293 - 99) playgrounds are maintained by local governments or private organizations.

Oversight notes the DNR estimates that if only one playground requires surface corrections, the playground would need to comply with the 2010 ADA Standards for Accessible Design for Play Areas, resulting in an estimated cost of approximately \$300,000 at a minimum. Therefore, Oversight will reflect a fiscal impact to local political subdivisions ranging from \$0 (no repairs required) to an unknown cost (repairs are required).

Officials from the **University of Central Missouri (UCM)** assume an indeterminate fiscal impact but estimated increase in cost of \$150,000-\$370,000 to bring the playground into compliance with proposed legislation. There would also be significant costs to take children to alternative outdoor space because outdoor playtime is required under licensing regulations and the improvements needed would cause the playground to be down for a significant period. As such, adjustments to payroll would be needed to have more staff so that the lower ratio of staff to children required for field trips can be met.

Officials from the **Attorney General's Office (AGO)** assume any potential litigation costs arising from this proposal can be absorbed with existing resources. The AGO may seek additional appropriations if the proposal results in a significant increase in litigation or investigation costs.

Oversight assumes AGO is provided with core funding to handle a certain amount of activity each year. Oversight assumes AGO could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, AGO could request funding through the appropriation process.

Officials from the **Department of Elementary and Secondary Education, Office of Administration, City of Kansas City and Northwest Missouri State University** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to similar legislation HB 3534 (2026), officials from the **Department of Social Services, Office of the State Courts Administrator and the University of Missouri System** each assumed the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to the similar proposal, HB 1244 (2025), officials from the **Missouri Office of Prosecution Services and the Office of the State Public Defender** each assumed the proposal will have no fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
GENERAL REVENUE FUND			
<u>Cost – DNR (§1.342) Requirement to comply with ADA of 2010 for playgrounds p.3</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>
COLLEGES AND UNIVERSITY FUNDS			
<u>Cost – DNR (§1.342) Requirement to comply with ADA of 2010 for playgrounds p.3</u>	\$0 or Could exceed <u>(\$150,000)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>
ESTIMATED NET EFFECT ON COLLEGES AND UNIVERSITY FUNDS	\$0 or Could exceed <u>(\$150,000)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
LOCAL POLITICAL SUBDIVISIONS			
<u>Cost – Local Government (§1.342) Requirement to comply with ADA of 2010 for playgrounds p.3</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISION	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>

FISCAL IMPACT – Small Business

Small businesses who operate as manufacturers of playground equipment could be impacted by this proposal.

FISCAL DESCRIPTION

This bill requires any new playground area and playground surface constructed by the State or a political subdivision to comply with ADA Standards for Accessible Design.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Natural Resources
Attorney General's Office
Department of Elementary and Secondary Education
Office of Administration
Department of Social Services
Office of the State Courts Administrator
University of Missouri System
Missouri Office of Prosecution Services
Office of the State Public Defender

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