

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 5833H.01I  
Bill No.: HB 2302  
Subject: Department of Corrections; Prisons and Jails; Department of Health and Senior Services; Department of Revenue  
Type: Original  
Date: January 12, 2026

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Bill Summary: This proposal requires the Department of Corrections to provide certain services to inmates prior to their release from the department.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	(Could exceed \$25,000)	\$0 or (Unknown)	\$0 or (Unknown)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(Could exceed \$25,000)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

\*DOC assumes the impact would not exceed the \$250,000 threshold.

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

- ☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## **FISCAL ANALYSIS**

### **ASSUMPTION**

#### **§217.443 – Inmate release from Corrections**

Officials from the **Department of Corrections (DOC)** state this proposal requires the DOC to provide certain services to inmates prior to their release from the department. The department has an established process to assist offenders in obtaining a copy of their birth certificate, social security card and state identification prior to release.

In order to comply with this legislation, the department would need to alter the existing process for obtaining source documents. In addition, this legislation would require the department to provide additional records to the offender upon release from custody. The DOC is unable to quantify the amount of staff time that would be required to prepare the additional records; therefore, this will have a \$0 or (unknown) negative impact. DOC assumes the impact will be less than \$250,000.

**Oversight** does not have any information contrary to that provided by DOC. Therefore, Oversight will reflect DOC's impact for fiscal note purposes.

Officials from the **Department of Revenue (DOR)** state the Department currently has a memorandum of agreement (MOA) with the DOC to issue nondriver credentials for inmates at certain facilities. The nondriver credential issued under this MOA are for a term of six years and are mailed to the DOC facility prior to the inmate's release.

#### **Administrative Impact**

To implement the proposed legislation, the Department will:

- Coordinate with the DOC to define a process for communicating whether an inmate currently holds a form of state identification;
- Review rules and regulations proposed by the DOC;
- Collaborate with vendor to develop business requirements and system design for FUSION to incorporate a new indicator to distinguish the inmate issued identification, modify the term to be four years from the issue month, and disallow renewal of the identification;
- Collaborate with vendor to develop business requirements and system design for FUSION and supporting applications to store the new indicator to distinguish the inmate issued identification;
- Complete programming and user acceptance testing;
- Update procedures; and
- Train staff.

#### **FY 27-Driver License Bureau**

Associate Research/Data Analyst 60 hrs. @ \$31.16 per hr. =\$1,870

Research/Data Analyst 125 hrs. @ \$37.14 per hr. =\$4,643  
Administrative Manager 30 hrs. @ \$51.40 per hr. =\$1,542  
Total =\$8,055

FY 27-Strategy and Communications Office

Associate Research/Data Analyst 40 hrs. @ \$31.16 per hr. = \$1,246  
Total = \$1,246

Total Costs \$9,301

**Oversight** assumes DOR will use existing staff and will not hire additional FTE to conduct these activities; therefore, Oversight will not reflect the administrative costs DOR has indicated on the fiscal note.

FUSION - \$25,000 in FY 27

The proposed language in §217.443.5 states the state-issued identification card shall be valid for a period of four (4) years from the month of issuance. This conflicts with current language in §302.181.6 which states that all nondriver credentials shall expire on the applicant's birthday in the sixth (6th) year after issuance.

The Department already has a process in place that implements the provisions in this bill, but issues the credential for the full duration (3 years or 6 years depending on the age of the applicant).

**Oversight** does not have any information to the contrary; therefore, Oversight will reflect DOR's FUSION cost to the General Revenue Fund.

Officials from the **Department of Commerce and Insurance, Department of Health and Senior Services, Department of Higher Education and Workforce Development, Department of Mental Health, Department of Public Safety - Missouri Veterans Commission, and Department of Social Services** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for

this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Cost – DOC (§217.443) Services to inmates prior to release p.3</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<u>Cost – DOR (§217.443) FUSION p.4</u>	<u>(\$25,000)</u>	<u>\$0</u>	<u>\$0</u>
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b>(Could exceed <u>\$25,000</u>)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

#### FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

#### FISCAL DESCRIPTION

This bill requires the Department of Corrections to provide certain inmates, as specified in the bill, with relevant documentation to assist in obtaining post-release employment.

The Department must coordinate with the Department of Revenue to provide a state-issued identification card if the inmate does not have a current one.

Nine months prior to an inmate's release from custody, the Department of Corrections will determine whether the inmate has a current state ID and, if not, begin gathering the required

documentation to receive one. A certified birth certificate and a Department of Corrections-issued record card will be valid identification documentation for an inmate to obtain a state ID.

State-issued ID cards issued with a record card from the Department of Corrections must be valid for a period of four years and are nonrenewable and nontransferable. The Department of Corrections can utilize any funds to cover the purchase of ID cards, including but not limited to, inmate trust funds, existing funds of the Department, and donations.

The Department must provide an inmate with the types of documentation specified in the bill to assist in post-release employment.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Department of Commerce and Insurance  
Department of Corrections  
Department of Health and Senior Services  
Department of Higher Education and Workforce Development  
Department of Mental Health  
Department of Public Safety - Missouri Veterans Commission  
Department of Revenue  
Department of Social Services  
Joint Committee on Administrative Rules  
Office of the Secretary of State



Julie Morff  
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January 12, 2026



Jessica Harris  
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January 12, 2026