

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5996H.04T
Bill No.: Truly Agreed To and Finally Passed CCS for SS for HCS for HB 2596
Subject: Health Care; Insurance - Health; Health, Public; Pharmacy
Type: Original
Date: June 18, 2026

Bill Summary: This proposal modifies provisions relating to health benefit plans.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	0	0	0

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0 to (Unknown)	\$0 to (Unknown)	\$0 to (Unknown)

FISCAL ANALYSIS

ASSUMPTION

§§376.1000, 376.1012 & 376.1017 - Multiple Employer Self-Insured Health Plans

Officials from the **Department of Commerce and Insurance (DCI)** assume this proposed substitute amends existing law related to multiple employer self-insured health plans. It would extend eligibility for participating in such a plan to two or more self-employed individuals, each with at least one common-law employee, and their dependents. It requires MEWAs to file annual statements and risk-based capital reports. Finally, it also revises the required surplus account amount for multiple employer self-insured health plans to be either \$600,000 or an amount equal to two times the authorized control level risk-based capital.

Officials from DCI assume this section of the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

§376.1240 - Self-administered Hormonal Contraceptives

Officials from the **Department of Commerce and Insurance (DCI)** assume this proposal would put a sunset date of December 31, 2026, on current law that requires self-administered contraceptives be dispensed in a 90 or 180 day supply. It would require health carriers who currently provide coverage for self-administered contraceptives to provide such coverage for a year's supply of contraceptives dispensed at one time, beginning January 1, 2027. Since this requirement would only apply to carriers who already provide coverage for self-administered contraceptives and relate to how the products are dispensed, it would not be considered a new mandate.

DCI assumes the costs of this section of the bill can be absorbed within current appropriations. However, should the cost be more than anticipated, the department would request an increase to FTE and/or appropriations as appropriate through the budget process.

Officials from the DCI assume the department can absorb the cost relating to the proposal. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

Although, in response to the previous version, the **City of Kansas City** assumed no fiscal impact to this proposal, in response to similar legislation, HB 2370 (2026), officials from City of Kansas City assumed this section of the proposal could have a negative fiscal impact in an indeterminate amount.

Oversight assumes this section requires health benefit plans issued or renewed on or after January 1, 2027, that provide coverage for self-administered hormonal contraceptives, as defined

in the act, to cover a supply of the contraceptives which is intended to last up to ninety days, or up to 180 days for a generic self-administered hormonal contraceptive. **Oversight** will reflect a \$0 to Unknown cost to Local Political Subdivisions.

Responses regarding the proposed legislation as a whole:

Officials from the **Department of Health and Senior Services, Department of Social Services, Missouri Department of Conservation, Missouri Department of Transportation, Missouri Consolidated Health Care Plan, and Oversight Division** each assume the proposal will have no fiscal impact on their respective organizations.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **Department of Public Safety - Missouri Highway Patrol** defer to the Missouri Department of Transportation for the potential fiscal impact of this proposal.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other cities were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
LOCAL POLITICAL SUBDIVISIONS			
<u>Cost – Local Political Subdivisions</u> (§376.1240) Hormonal Contraceptive Coverage p.3-4	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>	\$0 to <u>(Unknown)</u>
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	<u>\$0 to (Unknown)</u>	<u>\$0 to (Unknown)</u>	<u>\$0 to (Unknown)</u>

FISCAL IMPACT – Small Business

A direct fiscal impact on small businesses that utilize multiple employer self-insured health plans could be expected as a result of this proposal.

FISCAL DESCRIPTION

HEALTH BENEFIT PLANS

This bill changes the definition of "multiple employer self-insured health plans" to include plans established for the purpose of offering benefits to two or more self-employed individuals, each with at least one common-law employee, and their dependents.

Current law requires funds collected from participating employers under multiple employer self-insured health plans to be held in trust subject to certain requirements, including filing an annual report with the Director of the Department of Commerce and Insurance showing the condition and affairs of the plan. The bill modifies that requirement by adding the report must be in compliance with Section 375.041, RSMo, and also requires that the plan file a report with the director.

Additionally, current law requires health plans to establish loss reserves for incurred losses and unearned premiums, as well as surplus accounts equal to certain amounts. This bill requires the surplus accounts to be equal to the greater of the following:

(1) \$600,000; or

(2) An amount equal to two times the authorized control level risk-based capital.

Currently, certain health benefit plans are required to provide coverage for contraceptives lasting up to 90 days, or 180 days for generic self-administered hormonal contraceptives. Beginning January 1, 2027, the bill requires certain health benefit plans to cover a supply of self-administered hormonal contraceptives, including brand-name and generic contraceptives, for up to one year.

This bill contains a severability clause.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Department of Commerce and Insurance
Department of Health and Senior Services
Department of Public Safety - Missouri Highway Patrol
Department of Social Services
Missouri Department of Conservation
Missouri Department of Transportation
Missouri Consolidated Health Care Plan
Oversight Division
City of Kansas City



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June 18, 2026



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